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DEFENSE ADVISORY COMMITTEE ON INVESTIGATION,
    PROSECUTION, AND DEFENSE OF SEXUAL ASSAULT
                    IN THE ARMED FORCES
                                    (DAC-IPAD)
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                                    32ND PUBLIC MEETING
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                                    WEDNESDAY
                                    DECEMBER 6, 2023
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The Committee met in the General
Gordon R. Sullivan Conference and Event Center,
located at 2425 Wilson Boulevard, Arlington,
Virginia, at 9:00 a.m., Hon. Karla Smith,
Committee Chair, presiding.

## PRESENT

Hon. Karla Smith, Chair
MG(R) Marcia Anderson
Ms. Martha Bashford
Mr. William Cassara
Ms. Suzanne Goldberg
Hon. Paul Grimm
Mr. A.J. Kramer *
Ms. Jennifer Gentile Long *
Dr. Jenifer Markowitz
BGen(R) James Schwenk
Dr. Cassia Spohn
Ms. Meghan Tokash
Hon. Reggie Walton

## ALSO PRESENT

Mr. Dwight Sullivan, Designated Federal Official
Mr. Pete Yob, Executive Director
Ms. Meghan Peters, Acting Deputy Director
Mr. Dale Trexler, Chief of Staff
Ms. Theresa Gallagher, Attorney Advisor
Ms. Nalini Gupta, Attorney Advisor
Ms. Michael Libretto, Attorney Advisor
Ms. Terri Saunders, Attorney Advisor
Ms. Kate Tagert, Attorney Advisor
Ms. Eleanor Magers Vuono, Attorney Advisor
Ms. Amanda Hagy, Senior Paralegal
Ms. Stayce Rozell, Senior Paralegal
Ms. Stacy Boggess, Senior Paralegal
Ms. Marguerite McKinney, Management \& Program Analyst
Ms. Janelle Mclaughlin, Paralegal
Mr. Blake Morris, Paralegal
Dr. William Wells, Criminologist

* Present via video teleconference
P-R-O-C-E-E-D-I-N-G-S
8:50 a.m.

MR. SULLIVAN: Good morning, this is the second day of the public meeting of the DACIPAD is now open.

Chair Smith, you have the con.
CHAIR SMITH: Thank you, Mr. Sullivan, and good morning everyone.

I would like to welcome the members of the DAC-IPAD and everyone in attendance today, to day two of the 32nd public meeting of the Defense Advisory Committee on Investigation, Prosecution, and Defense of Sexual Assault in the Armed Forces, or DAC-IPAD.

Today's meeting will be in person with video conference via Zoom also available, for members, presenters, and other attendees.

The DAC-IPAD was created by the Secretary of Defense in 2016 in accordance with the National Defense Authorization Act, for fiscal year 2015, as amended, for a 10-year term.

Our mandate is to advise the Secretary
of Defense on the investigation, prosecution, and defense of allegations of sexual assault and other sexual misconduct, involving members of the armed forces.

I'd like to acknowledge again with gratitude, the military justice experts from each of the military services, criminal law divisions, who serve as the DAC-IPAD's dedicated service representatives, and who have joined us for the meeting today. Welcome, and thank you.

We will begin today's meeting by first hearing from the DAC-IPAD criminologist, who will provide an update on the preliminary results of the Panel Selection Study.

Next, the committee will receive a briefing from the professional staff on the current proposals for assessing the implementation and performance of special trial counsel, in all services.

After a break, the committee will receive an update from the Special Projects Subcommittee, and the Policy Subcommittee.

The committee has received multiple requests to provide public comment at this meeting and after the lunch break, we will hear from five speakers who will each have five minutes to discuss their experiences and perspectives on sexual assault, and military justice policy in the armed forces.

After the public comments conclude, the DAC-IPAD director will wrap up the meeting before adjournment by the DFO.

I'll end with a couple of housekeeping items. To those joining by video, I ask that you please mute your device microphone when not speaking.

If any technical difficulties should occur with the video, we will break for 10 minutes, move to a teleconference line and send the dial-in instructions by email.

Today's meeting is being recorded and transcribed, and the complete written transcript will be posted on the DAC-IPAD website.

Thank you again to those in attendance
today, and I will now hand the meeting over to Ms. Kate Tagert, to introduce our speaker for the Panel Selection Study update and discussion.

Thank you, Kate.
Do you have something?
MR. YOB: Yes, Chair Smith, my apologies. Just had two quick administrative announcements.

One is that I inadvertently failed to count for quorum yesterday, but I want to put on the record that we did have quorum, as we reflected in the votes that we had throughout the meeting.

And that I will put on the record today that we currently have quorum. We have nine members in person, and I believe there's two virtual members on at this moment.

So thank you for that.
The other administrative announcement is just that we, a reminder that we're having a working lunch today to discuss site visits.

We'll also discuss future meetings,
and some of the meeting dates and processes, and any other administrative matters we'll cover during that working lunch today, so thank you. Thank you, Judge, and I'll turn it over now to Kate and Dr. Wells.

MS. TAGERT: Okay, good morning.
Today the case review team is going to be providing an in-depth overview of the Panel Selection Study, that was first approved by the DAC-IPAD earlier this year in January.

This presentation is going to cover the original purposes of the study, and describe what information we have been able to collect.

Finally, we will present how we analyzed the data by using the Army's dataset as an example.

We don't yet have all the services complete, but we believe that any feedback that you have today on the data, will help us complete the other services in a more efficient manner, as well as prepare for the report.

The staff's intent is to have a
standalone report for your review by early next spring.

Before we get into the study, I just want to remind everyone that the results that we are looking at, are from contested courts-martial that involve an Article 120, or Article 120 bravo offense.

These cases were adjudicated in fiscal year 2021 and 2022.

So this next slide shows you the original purposes of the study, which was to study the demographics of what military panels look like, as well as other courtroom personnel such as trial prosecutors, lead defense counsel, as well as judges.

The good news is that we were able to meet many of these objectives with some variance, based on the source documents that we reviewed.

The subcommittee determined that by reviewing the records of trial and convening orders, we were able to collect the necessary information of members that were detailed to
courts-martial, as well as those members that were eventually impaneled.

We were able to work with the services to determine and receive race, gender, and ethnicity information on personnel, once we provided them with the information recorded from the case files.

Unfortunately for this study, we were not able to capture the demographic information of victims. And the reasons for that are twofold.

One, a lot of the victims in the sexual assault cases that we reviewed were not service members and therefore, the services do not have any of their demographic information in the case files.

Second, for the members that were service members, a lot of times the source documents only had their initials, and our methodology was providing the names to the services.

However, we were able to capture the
demographic information of the accused.
So there are two important reasons that we decided to embark on the study. The first is interestingly enough, there has never been a study done on the demographic information of military panel members, despite the many conversations on the subject.

The results of this study provide the public information on a process that historically has not been transparent, and can inform the public and the military when assessing perceptions of what panel member demographics actually are.

Secondly, the results will act as the baseline going forward, to understand what impact the changes to panel selection will have on the demographic makeup of courts-martial.

As previously discussed in other meetings as well as the Article 25 report that you reviewed, United States v. Jeter was recently decided, which found that convening authorities can no longer take race into account for
inclusionary purposes going forward.
So the cases that we reviewed, as you heard, the convening authorities that testified said they did, indeed, take race into account when selecting who they were going to detail to courts-martial. But that practice is no longer permitted.

So this will serve as a baseline to see what changes, what impact Jeter has on the demographics.

Likewise, the services soon will be potentially undergoing a more robust randomization system, when selecting panel members. So we will also be able to see the baseline between that going forward.

So before getting into the minutiae of the results of the study, I did want to orientate you to the panel selection process, and what stages we are going to be focusing on today.

The data is focusing on the last three blocks on this slide. We're talking about which members the convening authority detailed to the
courts-martial; the bases for why particular panel members were not selected; as well as the personnel that were actually impaneled.

As you can see, the average number of personnel detailed to a court-martial is 14 members, with the next largest number being 16 members.

So, we're not talking about a large amount of people being detailed to any particular court-martial. Generally speaking, a general court-martial will have eight members once impaneled.

The staff, by reviewing the transcripts as well as listening to the audios, was able to capture the bases of why a panel member was not impaneled.

I did just want to briefly talk about the military voir dire process, because we will be discussing challenges for cause peremptories, as well as the randomization process in the results.

Detailed members once they come into
a courtroom, are considered assembled. Both the prosecution and the defense have an opportunity to challenge members.

Some of the challenges are just based on statutory reasons. For example, members should not be a lower rank than the accused.

The majority of challenges are based on the accused's constitutional right to be tried by an impartial jury.

There are two standards for addressing challenges. The first is whether the member has an actual bias, meaning that the member is so inflexible that they could not yield to the evidence, or the judge's instructions.

The second is whether or not there is implied bias, an objective standard which asks whether the system's appearance of fairness would be questioned if the challenged member was allowed to stay and hear the case.

Generally, these types of challenges are typical to those in the civilian world.

What is unique about the military
system at least right now, is that currently, military judges must grant, liberally grant defense challenges for cause.

The reason being that the government has as many peremptory challenges as they want, because they're the ones that are detailing the members to the panel in the first place.

So, additionally the defense and the government only receive one peremptory strike in the military court-martial.

So in a general court-martial, if there is a surplus of more than eight members remaining after challenges, a randomizer is going to be applied to the remaining members.

So, everyone will be assigned a number and then the government and the defense will be given an opportunity to challenge on a peremptory.

So, that is how panels are formed. If after that peremptory challenge there's a surplus of eight, those people will be randomized off the panel.

Okay, so just so you understand where we received the information the staff relied on the following documents.

We would review the convening orders and the transcripts; the list of members. We would also rely on the transcripts to pull the information of why a member was not impaneled.

Then the staff also reviewed the entry of judgment, or results of trial, to determine what forum was selected; the outcome of the case; as well as information about the accused.

When we were assessing the feasibility
of this study, we did run into some problems. The amount of information that is necessary to do this study was sizeable.

Many of the thousands of documents we reviewed were not easily searchable.

Secondly, the majority of cases we reviewed were acquittals, meaning that they did not have a transcript and the staff had to listen to the audios to determine the reasons for why particular members were not impaneled.

This table provides an overview of the number of cases reviewed, and the data points extracted from those files and audios.

We've reviewed 258 contested courtsmartial, and we've collected close to 48,000 data points just to be able to determine the demographics of a court-martial.

As an update, we have finalized the Army, which is what you're going to be hearing about today.

We continue to work with the other service representatives to receive the race, gender, and ethnicity for the others.

We hope to have again, the standalone report to you by early next spring.

I'm going to pass the baton to Bill, to discuss the analysis that we performed on the data.

DR. WELLS: Good morning.
Want to walk you through the analysis plan that we executed, before we start talking about the results.

So, with the Army data, we have information about 124 courts-martial. Within those courts-martial, we have information about individuals.

So, we took the approach with the analysis, that we would look at the 124 cases in terms of basic information about those cases.

Then in stage 2, which is part 2, we took the individuals that were involved in each of those 124 cases, and we aggregated them together.

So, we pooled them together ignoring which case they were involved in. And that's going to give us some information about the 1,965 members that were detailed to those 124 courtsmartial.

Then in part 3, what we do is we take those individuals, we put them back into the particular case that they were involved in, and we describe information about them at the case level.

So, in part 3 what you're going to see
is information about each of those 124 cases in terms of the individuals that were involved in those particular cases.

So, these are the phases of the analysis, and that's how we've broken down the results.

So here's some of the results from part 1. So, we obtained 72 cases from fiscal year 2021, and 52 cases from fiscal year 2022, and then we have the race and ethnicity of the accused. Basic descriptive information about the cases that we're dealing with.

I'll have a note about how we measured race and ethnicity for the analysis here in just a minute.

The vast majority of the accused were men, and were enlisted personnel. And case adjudication, 58.9 percent ended in acquittal; and, 41.1 ended up as a guilty finding.

And then all officer panels were the exception. 15.1 percent, or 15.3 percent of those 124 cases.

The members detailed. So, this is part 2 of the analysis. We ran into some measurement complications when it came to capturing the demographic information about the members.

So we first obtained the cases for FY22 and the demographic information for the members, and we were under the impression that we were going to be able to separate out the measurement of race from ethnicity.

So we'd be able to capture a person's race independent of their ethnicity, to get a more detailed and accurate picture of these demographics.

When we received the FY21 data from the Army, we realized this was not going to be possible.

The information they provided didn't allow us for that separation. So, we had several forms of communication with the Army to understand how they were measuring race and ethnicity with the FY21 and FY22 cases.

It's highly complicated, not highly complicated but somewhat complicated. And the Army is in transition in how they're measuring demographic characteristics of their members.

So with that, we made the decision to use their legacy systems, which does not separate out race from ethnicity.

So when you see race and ethnicity presented in the findings today, please know that, that about a particular individual, we do not know their race and their ethnicity. We just know one or the other, and that's how we've categorized people.

So, with the detailed members to these 124 cases, we have 1,965 members. And this is the breakdown of their race and ethnic categories.

White, non-Hispanic, 50.9 percent. Black, non-Hispanic, 21.9. Hispanic, 13.5. Asian or pacific Islander, 5.9. American Indian or Alaskan Native, 8.

And then we have missing data for 136
individuals that their race and ethnicity was unknown in the data, or that particular individual could not be identified in the Army data because of several potential factors that Kate can talk about later, if we have questions about that.

This provides you an understanding of the demographic breakdown of the Army statistics at large, from FY22.

463,083 active duty service members. 15.1--15.7 percent are female; 84.3 are male. And then this is the race and ethnicity breakdown for the Army.

This is the race and ethnicity of detailed members, broken down into two categories. White, non-Hispanic service members; and, service members belonging to a racial and ethnic minority group.

When you delete out this unknown/other category, you see that the detailed member demographic breakdown matches the previous slide, which is the Army demographics at large.

So with the detailed service members, 54.7 percent are White, non-Hispanic, and 45.3 are service members belonging to a minority racial and ethnic group.

And then if you reflect back on the previous slide, which I'll show you, the 53.6 percent if you ignore those unknown categories, becomes 54 percent White and 46 percent minority ethnic and racial group service members.

And those match the 54.7 and 45.3 that we find in the detailed service members. So, those numbers are in close alignment.

Army demographics in terms of those two categories are presented here on the next slide. And then we also show the representation of men and women in the Army. 85.2 percent and 14.8 percent.

Continuing on with our impaneled members, 48.9 percent of detailed personnel are actually impaneled on a jury.

When we compare the breakdown of those who are impaneled by their race and ethnic
category, we see that the percentages are nearly identical.
48.7 percent of White, non-Hispanic service members who were detailed, are actually impaneled. 48.6 percent of minority service members who are detailed, are actually impaneled.

So we don't see any difference here in terms of the empanelment stage.

When we look at the excusal reasons, again, we don't see differences across the demographic categories here.

So, taking for example the challenges for cause, 65.6 percent of White, non-Hispanic service members are excused because of a challenge for cause.

And that's nearly identical to the breakdown for minority service members, 65.5 percent of minority service members are excused because of a challenge for cause.

We also analyzed the gender of detailed service members, so 75.2 percent of detailed members are male; 20.2 percent are
female.
And this is very much in line with the Army demographic data. However, the slight difference is that men are underrepresented on details, and females are slightly overrepresented on details in the Army.

At the empanelment stage, 37.8 percent of women are impaneled, and 51.6 percent of men are impaneled.

And again, this is when you compare this to the Army demographics, women are slightly overrepresented when it comes to the empanelment stage.

> And, men are slightly under
represented in relation to their percentages in the Army.

Yes, sir?
MR. CASSARA: Dr. Wells, I'm again
reminded of why I went to law school and not math. What do you mean by overrepresented and under represented?

DR. WELLS: Yes, great --
(Simultaneous speaking.)
MR. CASSARA: Does it get back to a very, much more basic sum for my very basic nonmath brain?

DR. WELLS: No.
MR. CASSARA: Thank you.
DR. WELLS: Great question. If you go back to slide 19, that's where we present the information on the percentage of men and women in the Army.

So at the bottom of slide 19, you see that 19 percent of service members are female.

And then when you fast forward to empanelment, and this will become clearer with part 3 of the analysis, you see that women are represented at a higher rate than that 19 percent.

But what this slide shows on 24, is that among females, they are impaneled at a lower rate than men. That's that 51.6 percent versus the 37.8 percent.

When we look at --
(Simultaneous speaking.)
MS. GOLDBERG: Just since you opened the door --

DR. WELLS: Yes.
MS. GOLDBERG: -- to the math questions, is the layperson's understanding of that when men are impaneled, they're like to be selected, oh wait, sorry.

When men are in the pool they are likely to be selected half the time. When women are in the pool, they're likely to be selected for impaneled somewhat over a third of the time.

Is that the way to understand that, or is there something else?

DR. WELLS: When we look at the empanelment percentages, which aren't presented here on this particular slide.

Sixteen percent of people impaneled are female in our data. Sixteen percent.

MS. GOLDBERG: Maybe I'll wait till we get to that slide.

DR. WELLS: Okay.

MS. GOLDBERG: And I'll ask you the same question.

DR. WELLS: Okay.
(Laughter.)
DR. WELLS: And I got that 16 percent
-- 150 divided by 913, if you're looking at this slide. So all people impaneled, there are 913 people impaneled.

BGEN(R) SCHWENK: Yes, on that issue. So, if the Army overall is 20 percent female, and they impaneled 900+ people, 20 percent of that is 180.

DR. WELLS: Right.
BGEN(R) SCHWENK: So you would expect females to be 180, but they're only 150. DR. WELLS: And when we get to part 3, General, then I'll show you where that percentage, where I'm drawing that percentage from.

So, I'm already looking --
(Simultaneous speaking.)
BGEN(R) SCHWENK: But is that right
though? We would just on this, if 20 percent of 900 is 180, so and we only ended up with 150 ? DR. WELLS: Correct.

BGEN(R) SCHWENK: Okay, thank you. MS. GOLDBERG: And sorry, maybe one more just from slide 24, or I'm sorry, page 24. I mean, it's just that I, just again try to put this together for myself in layperson's terms. Does this mean that in about, in just over a third of panels, there is at least one woman and about two-thirds there is not? Or is that not right?

DR. WELLS: No, we can't draw that conclusion from this.

MS. GOLDBERG: Okay. DR. WELLS: Yes, and we'll get to that in part 3.

MS. GOLDBERG: Okay. DR. WELLS: Yes.

MS. GOLDBERG: I'll wait for part 3. (Laughter.)

DR. WELLS: The next slide, which is

25, shows the reasons for excusal by gender. And what we see here similar to race and ethnicity, we don't see any particular reason for excusal being used differentially for male and female service members.

So for instance, you would see that 17.8 percent of women who are not impaneled, are excused for a peremptory challenge. Among men, that's 17.3 percent.

So, very similar percentages in terms of the reason for excusal.

The next analysis breaks things down in a little bit more refined manner; a little bit more detailed examination of these patterns where we combine the race, ethnicity, and gender of the service members to look at their representation in the details, and the panels.

And the purpose here was to give the committee a more detailed analysis of the combination of race, ethnicity, and gender.

So slide 26 just presents information about the percentages from each of these
different demographic categories, and their representation on the details.

So you would read this as 42.7 percent of the people detailed are White, non-Hispanic men. 8.2 percent are White, non-Hispanic female, and so on down the chart.

The next slide shows the rate at which each of these demographic groups are impaneled. And again, we see that empanelment rates are higher among men than women, for both demographic groups.

Minority female service members, their empanelment rate is 43.3 percent. White, nonHispanic female members are impaneled at a rate of 29 percent.

White, non-Hispanic men, 52.4. Minority male service members, 50.5.

> And then when we look at --
(Simultaneous speaking.)
MS. GOLDBERG: We're not at part 3 yet?
DR. WELLS: Not yet, not yet.
MS. GOLDBERG: Does this get to that
part of the question $I$ was asking before about if you take a group of women of color, they will be, likely to be impaneled about 43 percent of the time, or they will be impaneled based on this data, 43 percent of the time, White women 29 percent of the time, and then men generally speaking, about half the time?

DR. WELLS: When you combine all of the members together, that's what this shows. Part 3 is going to take a look at the individual details and panels and you'll see how that, that varies across the panels.

CHAIR SMITH: So looking at White, nonHispanic females not impaneled 71 percent of the time, is that suggesting that White women are struck more, or White, non-Hispanic females are struck at a higher rate? Or do we have to wait for the next slide?

DR. WELLS: Correct, they are struck.
CHAIR SMITH: I did well in math. (Laughter.)

DR. WELLS: Yes, that is correct.

The next slide does show the reasons for excusal, broken down by the different demographic categories.

So, each of, so this only looks at the people who were excused because that's what we know the reason for excusal for.

And you see that the different reasons are used very similarly across the different demographic categories here.

You can see that by the percentages reading across the particular rows. So, challenges for cause are used about 65.6 percent for all of the different demographic categories here.

Peremptory challenges are used at 20 percent, 20 percent, 15.7, 17.8, and 16.1.

MS. GOLDBERG: At the risk of going down a road at which I have no business being, is there anything significant to the fact that the randomization excusal would happen at different percentages for different groups, or is that statistically insignificant given the numbers?

DR. WELLS: I've not compared those within that particular category, that randomization. But overall, the pattern is not statistically different from a random finding here.

But again, I have not looked at that particular row of data to see if those are statistically different.

MS. GOLDBERG: I was asking because in not being a math person, randomization strikes me as one that we would expect to see basically the same percentage across all the groups.

So, it seems unusual that it's somewhat different. But you know, to your point, maybe it's not actually different in a significant way.

CHAIR SMITH: So I'm trying to understand. When I look at this slide, it doesn't appear when you're looking at the White, non-Hispanic females compared to the minority female service members, the numbers with respect to the challenges for cause, peremptory
challenge.
They're not that far off, so why are we getting such a significantly different number when we're looking at impaneled White, nonHispanic females?

DR. WELLS: Correct. Very good question.

When you look at slide 28 , which is on the screen, this breakdown of the reasons is only looking at the 115 White, non-Hispanic women who were excused.

And then we just look at the percentages there to see what reason is used.

Slide 27 includes both those impaneled, and not impaneled. So we're taking away the group that have been impaneled, and we're just looking at those 115. And when we look at those reasons, we see that they are used similarly.

So, it's you can't draw conclusions about why they're being excused at a higher rate because when you look at the reasons, the
percentages are similar across the different demographic categories.

So this, it's a puzzling question that we require more data and a more in-depth examination.

BGEN(R) SCHWENK: Kate, did you, over here.

MS. TAGERT: Sorry, sorry, the sweater was distracting me.

BGEN(R) SCHWENK: I know, you were hoping against hope that it wasn't me.

When you were going through the audio tapes or whatever to figure out about challenges, and whether they were peremptories or challenge for cause, did you happen to collect the reasons for the challenge for cause?

MS. TAGERT: Sir, we did not.
BGEN(R) SCHWENK: Okay.
MS. TAGERT: And the reasons we didn't was well, is we just didn't have the staff to do that.

> And the reasons are varying, and we
didn't really know how we would code that. And we're -- at the time we felt like we wanted to get the demographic information of panel members and the research question wasn't at that point, why particular people were being kicked off panels.

However, that could be a study that we look into if we wanted to scope it.

BGEN(R) SCHWENK: And you're suggesting somebody else lead that study?

MS. TAGERT: You make suggest, no, you make decisions -- I make suggestions, you make decisions, sir. The Peloton line.

BGEN(R) SCHWENK: That's how it is at my house, too.
(Laughter.)
DR. WELLS: Okay, now we're going to transition into talking about part 3.

So, just to refresh your memory. What we did when we moved from part 2 of the analysis to part 3, is we took the individuals that were involved in that case, and we aggregated them together back into the specific case with which
they were involved.
So our unit of analysis now in part 3, is the case. So our sample is 124. So we're describing these 124 cases in terms of the details and the panel in these particular cases.

So you're going to hear me talk about average percentages. So that means the percentage of people on a particular panel, and then the average of that percent.

So the first analysis of part 3 shows the average percent of a panel that's comprised of detailed members who are White, non-Hispanic.

So the percent, the average percent of each case in which the detail was comprised of White, non-Hispanic service members.

You see here that that's 55.6. So on average, the typical detail is 55.6 percent White, and 44.4 percent minority service member. And that's the detail.

The next slide shows you what this representation looks like for each of the 124 panels.

So what you see with each of these tiny little bars is a panel. The blue percentage represents the members of the detail who are White, non-Hispanic, and the orange bar represents the percent of that panel that is made up of a minority service member.

So this shows the variation across these particular details in terms of the representation.

When you average this out, you get the results from the previous slide. 55.6 percent on average is White, non-Hispanic. 44.4 percent is a minority service member.

The next slide shows, sorry, the percent of the panel that is comprised of White, non-Hispanic service members, and service members belonging to a minority racial ethnic group.

The percentages here are extremely close to those on the detail. 55.3 percent of the panels on average, are White, non-Hispanic service members, and 44.7 are on average, minority service members.

MS. GOLDBERG: May I ask a question just because of the, to which I would appreciate a very high level answer?

DR. WELLS: Yes.
MS. GOLDBERG: The standard deviation here strikes me as a larger number than I usually see when I see standard deviations. And I never quite understand what that is, although I've, you know it's been explained to me many times.

But could you say something about that, because it looks unusually high.

JUDGE GRIMM: Yes, I now understand what Benjamin Franklin meant when he said that there are three kinds of lies. Lies, damn lies, and statistics.

We're trying to figure out whether there's a problem here that needs to be addressed, that is not explained just by the fact that there are fewer numbers of people in categories that we would want to see on juries, to make sure there's fair representation.

> That's kind of where we want to go
with all this, and it's kind of hard for us to figure out where all these things come together to help us decide whether or not we just don't know, or what needs to be done to find out so that we can make decisions.

DR. WELLS: Yes, correct.
So, let me start with standard deviation and then we'll come back to the larger, most important broad question, which is what's going on here.

So the standard deviation, $I$ won't bore you with the details but it's a measure of variation.

All it is, is a measure of how much the panels in this sample differ from one another. And, the next chart will show that visually. It will give you an idea.
23.4 percent does seem large. And when that's the case, a better measure of the middle, the average, or the typical, is the median.

$$
\text { And in this case, the median is } 57
$$

percent. So that's very close to that 55.3 percent.

So when they're so close like that, and I don't have that presented on a slide, it's more appropriate to present the mean, or the average, because it takes into account all the data. The median does not.

This next slide I think will help illustrate that. So again, this shows every panel in these 124 cases.

And that 24 percent standard deviation comes from an analysis of each one of these particular panels. And again, it shows the variation that occurs.

The report that you have, provides you with some more details about the different panels, and how many of those are more than 50 percent White, non-Hispanic service members.

Those that are 100 percent White, nonHispanic service members on the panel, and so forth.

But this provides you a visual
depiction of what that standard deviation captures. And that is that there's variation, and there's quite a bit of it.

We wanted to look at the
representation of minority and White service members, broken down by the race and ethnicity of the accused.

What this shows is that when the accused is a minority service member, on average, the typical panel is comprised of a greater percentage of minority service members. 59.6 percent versus 51 percent.

MG(R) ANDERSON: Can you say that again? That's not what I see -- Am I looking at the wrong slide? A greater percentage of minority service members is on those panels when the accused is a minority?

DR. WELLS: Correct.
So what the slide shows is that when the accused is a White, non-Hispanic service member, 59.6 percent on average of that panel, is White, non-Hispanic, yes.

And then when you switch over, it's 51 percent. So that percentage drops, which means the percent of minority service members on the panel increases.

MS. BASHFORD: Bill, can you just go back to the blue and orange slide for a second?

DR. WELLS: Yes, ma'am.
MS. BASHFORD: And it's just because the words from your report aren't up there, but in slightly over half of the 124 cases, just over half, more than half of the panel was White, nonHispanic.

And in 38 percent, more than half of the panel was comprised of racial or ethnic minorities.

So that's what that visual is showing?
DR. WELLS: Correct.
MS. BASHFORD: Okay.
DR. WELLS: Yes, yes. When you look to the left of middle, that's when you see the panels that are more than 50 percent minority service member.

When you look to the right of the middle of that chart, that's when a greater representation of the panel is White, nonHispanic.

MS. BASHFORD: And just so it's clear, the vertical lines are each individual case. So you could look at case number 17, or case number 42, and track up and down minority, non-minority, right?

DR. WELLS: Correct.
MS. BASHFORD: Okay, thank you.
DR. WELLS: Yes, absolutely.
MS. GOLDBERG: And, on the same slide that Ms. Bashford was just asking about, does this indicate that almost every panel had at least one member that has been characterized as minority?

DR. WELLS: No, no, that's not, that's not accurate. If you look at the far right side of that, those blue bars that go all the way to the top? Those are panels comprised of 100 percent White, non-Hispanic service members.

MS. GOLDBERG: Then if I'm reading it correctly, that's just, I mean it's not insignificant but it's a, it's a relatively small percentage of overall panels.

Is that correct?
DR. WELLS: That's correct. That is correct.

CHAIR SMITH: Would it be fair to assume that when we move to the right side of that graphic, that those are the more, most likely officer cases?

DR. WELLS: We'll get to that in the next analysis. Yes, that was the next analysis we wanted to perform.

CHAIR SMITH: Okay.
DR. WELLS: So now we're on to that analysis. All-officer panel versus enlisted panel.

So, all-officer panels have a larger percentage of members who are White, non-Hispanic than the enlisted panels.

So, on average an enlisted panel is
53.9 percent White, non-Hispanic service member. All-officer panels on average, 63.1 percent White, non-Hispanic.

So as you move from all-officer panels to enlisted panels, you see a demographic shift.

Okay, the next set of analyses look at gender. And this is going to get at hopefully some of the questions you had earlier about the representation of women on details, and panels.

So again, you see here on average, the details in these 124 cases are 20.6 percent female members, and 79.4 percent male members.

And if we reflect back on overall representation of women in the Army, it's 15.7 percent. So 15.7 percent compared to the average here, which is 20.6 percent.

Okay, so we see that on average, women are overrepresented on the detail in relation to their representation in the Army.

The next slide --
(Simultaneous speaking.)
MS. GOLDBERG: Just for --

DR. WELLS: Yes.
MS. GOLDBERG: -- my general
awareness. I know this is not the subject of this study, but I wonder if somebody in the room knows the answer.
15.7 percent strikes me as actually smaller than I thought of the percentage of women in the Army.

Other than the Marines where I understand the percentage is even smaller, is that comparable across the services?

MS. TAGERT: I, off the top of my head, I couldn't tell you whether or not there are more women in the Army. I think there probably are, but I'm not, $I$ don't know for sure.

MS. MANSFIELD: Air Force has the highest percentage of women.

MS. TAGERT: Okay, Janet Mansfield has said that the Air Force is the highest percentage of females.

JUDGE GRIMM: Louder, please. We can't hear.

MS. TAGERT: The Air Force has the highest percentage of female representation.

JUDGE GRIMM: Thank you.
DR. WELLS: The next bar chart is just like the previous one that you saw in terms of the details. Each of the bars represent a case in our particular sample, so 124 cases.

And you see that again, as you move left to right, it shows the representation of male service members growing.

And the orange bar shows the percentage of women on each of these details. And when you compute the average, it comes out to be 20.6 percent female; 79.4 percent male.

Next slide shows a pattern that we saw previously in part 2 of the analysis, which is the decrease in the representation of women on panels.

So on the details, 20.6 percent of those service members detailed are women. On the panels on average, it's 16.1 percent women. So we see that, see that decline.

And General Schwenk, back to your question about the representation. I misspoke earlier.

In the Army, it's 15.7 percent women. I was looking at the breakdown of officer and enlisted personnel for women, when I referenced the 19 percent.
15.7 percent is very consistent with the 16.1 percent on the panel. So I apologize for that.

Does that clarify?
BGEN(R) SCHWENK: Yes.
DR. WELLS: Sorry about that 19 percent reference. It was incorrect.

But the pattern again just like in part 2 shows that the representation of women on details, is greater than the representation on panels.

We don't see that change when we just look at the racial and ethnic demographic characteristics.

We don't see that decline from the
representation on details to panels, but we do see that decline from details to panels among women.

Next slide shows the bar charts for the panels. So again just like before, each of the 124 cases is represented here.

And as you move to the right, you see the blue charts, or the blue lines, the bars that go all the way to the top. And those cases, that panel is made up of 100 percent men.

DR. SPOHN: And by comparison, there are no panels made up of 100 percent women?

DR. WELLS: That's correct.
And you can see the highest
representation of women is in the very first case listed on this particular chart.

Similar to the analysis of race and ethnicity, we looked at the representation of men on panels by the race and ethnic category of the accused.

And we see that on average, when a panel is on a case when the accused is White,
non-Hispanic, it's 80.6 percent men.
And very similar when the accused is a minority service member, it's 78.6 percent male.

Officer versus enlisted panels. We see here that the representation of men on allofficer panels, is lower compared to when it's an enlisted panel.

In other words, the representation of women on officer panels is higher than when it is an enlisted panel.

MS. GOLDBERG: At some point, are we going to get to your thoughts on why this may be so, or is that just for us to draw conclusions from the numbers?

It would be interesting to hear the thoughts of the group that has studied this so extensively.

MS. TAGERT: For the percentage difference between women detailed versus impaneled, I can tell you anecdotally and probably Stacy can as well, a lot of the reasons
that women were challenged for cause were they were either victims of sexual assault, or had someone close to them that were also victims of sexual assault.

As well as being long term either not victim advocates, but --

MR. CASSARA: SARC representatives.
MS. TAGERT: SARC representatives. And judges appeared to look at that position differently across the services.

If someone had volunteered for that position and had been doing it for a long time, they were generally challenged for cause.

It appeared that judges seemed to be drawing a line between people that were just kind of tapped for it historically and said, you know, this is just a job, I was told to do it.

But again, these are just kind of observations we made when reviewing the case transcripts.

CHAIR SMITH: Recognizing that men are just as likely to have an experience with either
a significant other who has been sexually assaulted, or you know, family member or whatever the case may be.

Was that treated, I know it's anecdotal, but was it treated any differently? Were the questions asked of men you know, anyone, I assume they were, but just the women were the ones who ended up being struck versus the men?

MS. TAGERT: So for the cases that I examined, there were, men were challenged for cause if they had a close family member who was a victim of sexual assault.

And many of them reported whether it was their wives, or their children. So, yes.

MS. GOLDBERG: Just to pick up on Chair Smith's point. That would mean that men reported that relationship at lower numbers than women.

I know you're not offering us a data report, but from your impression is that, that men indicated less frequently than women that they knew someone, or had someone close to them who had been a victim of sexual assault?

MS. TAGERT: I couldn't make that observation.

MS. GOLDBERG: Thanks.
And I also to be clear, I know you have more of the report to go through. I wasn't actually trying to derail the presentation of the data, but I, this is an interesting and important discussion so $I$ hope we have more time for it.

Thank you.
JUDGE GRIMM: So as not to interrupt the presentation, at some point I am just curious about the inquiry that is done by the military judge when there's a challenge for cause, to determine what kinds of questions you might be able to give us some guidance on, they asked before they made the ruling on cause.

Because in the civilian sector, just because someone said that they had had a close family member who had had a sexual assault, or had been a victim of some sort of assault, if they, the follow up would be, would you be able to put that aside and decide this case based only
on the evidence and the instructions that $I$ give you, and not let that interfere with your deliberations.

And that would have a big impact on whether the judge said cause, or not cause.

Now that might not prevent a peremptory challenge, but there's only one peremptory challenge that can be made.

So, not now, but at some point I'd be grateful to hear what kind of observations you had having heard the tapes, about the level of follow up by a military judge when there's that challenge for cause.

MS. TAGERT: Sure, and we could certainly provide you some examples as well, so you could see them yourselves.

But just also keep in mind that there is the liberal grant for defense challenges as well. So potentially, that rehabilitation is not necessarily going to work all the time.

MG(R) ANDERSON: Hi, this is Marcia Anderson.

Not to gum this up, I just, I attended a court-martial and I'm trying to remember if any of the inquiries were to, to the panel members, were did they know anyone who was ever accused of sexual assault, or had been convicted.

I didn't, $I$ don't know if that's a common question or not.

MS. TAGERT: That was a question that was asked especially for people, officers in command, as well as, I'm not sure if it's a general question on the questionnaires.

But yes, that was something that we saw addressed in voir dire.

MR. SULLIVAN: Allow me to make a point. And this goes to Judge Grimm's point. There's one important distinction between the challenge for cause in a civilian setting, and challenge for cause in the military setting.

And that is the fact that the military member may also sentence. So, something of this nature may be much more impactful in terms of a judge thinking this person may be influenced by
this in terms of reaching a sentence.
So it's also important to note that that's about change. So for offenses, for cases in which all findings of guilty occur at, are for offenses that occur after December 27, 2023.

And this is true of covered offenses and non-covered offenses. For all UCMJ offenses, you will no longer have member sentencing.

So it may be that some of these rulings would have a different, the averages may be different in a situation where the judge is not also considering whether this person would be able to sentence without the experience of being in it.

JUDGE GRIMM: That's very helpful. That's a good point. Thank you.

MS. BASHFORD: Just one quick follow up on that having attended a couple of the prosecutor training courses.

They are affirmatively being told, at least the couple courses I went to, don't push on the rehabilitation because it's going to be an
automatic flag on appeal.
There's no point going through this and then having it overturned on appeal. So they were told don't do the standard rehab we would have done in civilian court.

JUDGE GRIMM: All right, thank you. DR. WELLS: I promise you we're just about done with the data, two more slides. The last part of Part 3 is the analysis of race, ethnicity, and gender together. So what we've done is computed the average percent at which each of these demographic groups is represented on details and then the average percent at which these demographic groups are represented on panels. And if you look at the last two slides in your handout, you'll see that the pattern is very similar to what we saw with the analysis of gender.

So on details, we see that on average, for example, 11.9 percent of the detail is comprised of racial and ethnic minority female members, 11.9 percent. And when you look at
their representation on panels, it drops to 10.7 percent, which is on the next slide. So it moves from 11.9 to 10.7. And then when you look at the representation of white non-Hispanic females, it declines from 8.7 to 5.4 percent.

So when we look at the racial and ethnic and gender demographic categories together, we see that that gender pattern holds up for those particular racial and ethnic groups as well. So this last slide shows the rate or the average panel in terms of the representation of these racial, ethnic, and gender groups together.

$$
\begin{aligned}
& \text { We also wanted -- sorry. } \\
& \text { (Simultaneous speaking) } \\
& \text { PARTICIPANT: Sorry -- } \\
& \text { DR. WELLS: I just want to say we }
\end{aligned}
$$ realize that what we have here in our report and the presentation is a lot of data. And it's not necessarily complicated data, but it's complicated data to summarize and present and generate take-aways from. So, you know, just a

couple of the high-level observations that Kate, Nalini, Stacy, and I have based on looking at these patterns, we see that the details, in terms of their representation of racial and ethnic individuals, very much is similar to overall Army; right? And you can see that by slides 18 and 19. If you look at slides 18 and 19, that's where you can find that. There's not a substantial difference there.

Empanelment, so as you move from the detail to the panel, the rate of empanelment for racial and ethnic minority service members is nearly identical to the rate of empanelment for white, non-Hispanic service members. So we think these are important observations from these analyses and from these data. And I'll turn it over to Kate in case she has any other summary comments that she wants to make.

MS. TAGERT: No. I think that's it but, you know, we have time for questions and discussion so.

MS. BASHFORD: Since, again, more than
half of these cases resulted in acquittals, have we looked at the average composition of an acquitting panel as opposed to a convicting panel?

DR. WELLS: Great question. We started to look at those data, and as we were considering what to do and how to analyze those and going down that road, $I$ became a little concerned because so many factors and so many variables influence a guilty versus acquittal outcomes. Simply looking at one variable might not be very insightful, so we haven't gone down that road.

CHAIR SMITH: Was there any
consideration -- I think one of the things that we've heard repeatedly, and I don't know how we necessarily address it, but one of the things we've heard repeatedly during public comments is minority officers having all-white panels. Are you going to look at -- kind of like separately break that down a little bit more just looking at the officer cases or?

DR. WELLS: We have not broken that particular -- we haven't broken down the analysis to that fine of a level yet, but that's certainly something that, with these data, we can do that. We can look at racial and ethnic demographic characteristics by enlisted versus officer ranking.

MS. GOLDBERG: First of all, thank you. I mean this is, you know, just like, you know, just a mountain of work but in a range of work that you're ability to distill it into this base line that many of us have some capacity you can understand, and it's really fantastic.

I just have a question for the moment tied to your overall take-aways that you just described, which I heard were the overall detailed percentage generally tracks the -- with respect to race or race/ethnicity, those percentages and the overall empanelment percentages just tracks percentages of the population of the Army with respect to race and ethnicity for men. You didn't draw a similar
take-way with respect to participation of women, and I guess one question is why not.

And a second is something very particular on slide 41 that may be related in terms of the drop off, the slide 41 question -page 41 question is, you know, we see that women drop off by a percentage from detail to empanelment. You've addressed some of the reasons that you saw why that might be so. Is it notable that the percentage of white women drops off by 3.3 percent where women of color drops off by 1.2 percent, or is that not notable given the small numbers?

DR. WELLS: My opinion is that -- to that last question is that is notable, and it's very curious. And I think it's potentially worth looking into.

To your first question about drawing conclusions about gender -- and Kate and I talked about this as well, and when I was originally putting these slides together, we were very much focused on race and ethnicity, because that was
sort of the charge in what we intended to look at. But the findings when it does come to gender, especially as it pertains to the change from a representation on details to the representation on panels is worth talking about we felt. But again, in terms of a summary takeaway at this point, in terms of our observations, we were so focused on race and ethnicity with the purpose of this particular study, that's why we remained focused on that.

MS. GOLDBERG: Thank you. So we shouldn't draw anything from the fact that you didn't lift up your gender findings for the -your take-aways.

The other question I had with respect to race is, you know, certainly we've heard anecdotally, I would say sort of overwhelmingly anecdotally, that service member upon service member and from some of their -- the lawyers of the accused that it is very typical to have an all-white male panel deciding cases. Your data seems to offer a different picture.

I'm struck by that, and I'm also struck by the fact that, you know, we heard repeatedly not just here but one reads about the perception of unfairness or disparity, racial disparities, particularly in panel selection. Your data seems to tell another story, and I wonder why you think the perception is so persistent if the data suggests otherwise, and does that raise any kind of questions about maybe how the -- you know, either questions about the data or questions about the perception or something else?

MS. TAGERT: Well, first, this is only
Army data. So the Army is the largest service. I don't know if that is maybe a factor. It's just a larger pool of humans. I think that we would have to see all of the services before we could say, you know, the perceptions maybe are incorrect. I don't know until we see the other services. But I can't answer why the perception is that, you know, that the panels are nonminority and this data. I just -- I don't know.

JUDGE WALTON: Let me ask, were you able to determine whether there was a difference in the acquittal rate when the panel was comprised of either minorities or females and when it was not?

DR. WELLS: Again, we started to explore that question, but we don't have findings on that one. And again -- and it's an obvious question to ask, I think, and it's an interesting question to ask. My concern and why we haven't gone forward right now -- and certainly, if the committee is interested in that, we can analyze those data and present the results -- my concern was isolating or only looking at -- not isolating but only looking at one variable, which is the composition of panels and the acquittal/guilty outcome, is problematic because we know that so many other factors influence that particular outcome.

CHAIR SMITH: I was thinking or just -- sorry -- I was thinking of discussing here with Bill, when you look at the -- who's being
charged, right, from the very beginning, maybe one of your first slides, minorities are very over-represented in terms of, you know, the charging decisions. So perhaps that's also part -- playing -- part at play here is that general over-representation of -- well, I don't know if it was over-representation but looking at what are the charges, you know, the white, nonHispanic versus the minority for a theft question, or what's happening as it goes down the road and then other specific crimes, $I$ don't know.

MR. CASSARA: I can put on my defense trial lawyer hat, which I wore for 30 years, and I think $I$ can answer some of Chair Smith's questions. I can tell you that the majority of my clients were African American males over the course of 30 years. I can tell you that some of them would say, "I want as many African Americans on my panel as we can get." And some of them would say, "I want as few African Americans on my panel as we can get." In cases involving a
sexual assault, some of the defense bar says "I want as many women on the panel as I can get." Most of, I could say in my cases, it was the opposite. We wanted as few women on the panel as we could get. I just don't know -- I don't know that there is a statistic. You know, again -CHAIR SMITH: A perception. MR. CASSARA: Yes. I don't do numbers. I do real world, you know, empirical data. And in terms of my empirical data and my experience, $I$ don't know that $I$ can draw a conclusion from any of those one way or the other so.

DR. SPOHN: So not wanting to
complicate things even more, but I think what is somewhat confusing is when you start talking about the proportions on cases as opposed to the proportions in the who are detailed and the proportions who are impaneled overall. So when you start looking at cases, then it becomes more complicated. And I'm wondering if you're thinking about taking this to the next level by
doing, you know, some sort of multi-variate hierarchal models where you are controlled for individuals nested within cases, and that way you can -- I could tease out some of the nuances that people are talking about here.

So is it race, ethnicity, or is it gender that's driving these results? Is it the racial and ethnic characteristic of the defendant? Do you intend to go the next step and try to tease out what's really driving the difficulty?

DR. WELLS: That's a great question, Dr. Spohn, and the structure of these data would lend themselves very nicely to that kind of analysis. And I think we could potentially explore that. I think where we're limited is data about the case itself within which these details and panels are nested.

So for instance, one of the things we would want to examine is the demographic characteristics of the victim, and we simply don't have those. So we have case level
information that's pretty basic information about the accused and the judge basically at this point. So we hadn't thought realistically about performing that kind of analysis.

MG(R) ANDERSON: When I was looking at the slides on gender composition of details and panels, and I looked at the panels that -- and details that had a large percentage of females, it just occurred to me that that might represent the mission of that particular installation where the case was brought. So on an installation that's heavy on support people, you know, communications, intel, logistics, medical -- yes, may have a higher percent of females than you will at an installation that focuses on combat. So I don't know -- we were talking about randomization -- whether that's something we need to factor into our recommendations or findings or just, you know, passing on that as a possible way where we need to employ randomization, even if it means detailing people from other installations so that you have a better panel selection.

DR. WELLS: I'll let Kate respond in terms of the availability of data about -- that is correct, that's accurate. And that's why it is we have to use some caution in comparing the percentages we're finding on these specific panels to representation in the Army at large, because of the point that you raised. Kate, do you want to talk about the availability of data from specific installations?

MS. TAGERT: Yes. We -- you know, when we first were doing the project, we were thinking well, we really want to get down to the granular level and look at the demographics at the installation where these courts-martial were held, but the data is not readily available for us. And it's also kind of like we would have to have a, you know, time freeze of that particular moment in time. So, you know, those -- we want to get to that level, but I don't know if the juice is worth the squeeze when we're just trying to, you know, give some information as to what panels are looking like. But we can certainly
discuss that going forward if we wanted to kind of continue down this road.

I think one of the issues with this data is obviously that the system has now changed, and it's going to change even more with the randomization. So we're now looking at old data, and we won't know what's happening on the granular level going forward with the changes that are going to be in effect, that are now in effect.

CHAIR SMITH: So I know Ms. Long is online and she has a question, but one thing I wanted to talk about to the committee, and I was talking to Pete about it, is maybe really where we need to go is maybe a recommendation that they -- that the armed forces, armed services maintain this data, the victim data, the panel data, etcetera, etcetera so that a clear look can be -we can have a clear look at exactly who's being impaneled, what's happening, charging, etcetera. But Ms. Long?

MS. LONG: Hi. Thank you, Chair,
and thank for the presentation. I just -- I had a comment on if -- I know this is a goal we were looking at here but if we're going out and looking at here but if we're going out and looking at outcomes based on gender or race and multi-variables, I would just make sure that we are capturing other characteristics about the case itself so that we're not drawing conclusions based on demographics that might be looking at different kinds of cases. And I think this goes to what you talked about, the different variables. I think that would give us an accurate picture of whether or not the demographics impact the outcome, if it does at all. If we could look at different spots and I understand that's very involved and for later. But I just -- I wanted to raise that if you take this deeper.

BGEN(R) SCHWENK: Thank you. One thought on the issue of the perception that we heard in testimony about all-white panels and the data that says they're not -- they're rare that
you have an impaneled all-white panel. And it goes back to your problem with the Army on their data that they provided you. So Hispanic is a significant number. There are white Hispanics. There are black Hispanics. There are Asian Hispanics. And so if a white Hispanic is one of the people that we capture in our data as a minority, and you didn't look like a minority to the accused who then comes and tell us, "I had an all-white panel," and our data says, really, well, the Army, because they mask, as you guys pointed out, ethnicity and race together, that's a problem with the data that you had that you then used. And it might explain, to some extent, why we ended up where we ended up. DR. WELLS: I think that's a correct observation.

DR. SPOHN: So one of the criticisms lodged against the use of preemptory challenges in the criminal non-military system is that they're typically used to excuse racial minorities and there's quite a bit of research
showing in various jurisdictions that there is over -- minorities are over-represented in the percentage of individuals on a panel who are excused using a preemptory challenge, but it's particularly by the prosecutor as opposed to the defense attorney, at least in the civilian world. I'm wondering if your data does not show this? They don't show that preemptories are more likely to be used against non-whites. Can you break it down by who made the preemptory challenge, whether it was the prosecutor or the defense attorney? And also, do you think that these results might differ from results in the civilian world, because the number of preemptories are so circumscribed. There's only one for each side whereas in the civilian world, there might be six or eight or ten depending on MS. BASHFORD: Twenty -DR. SPOHN: -- depending upon the severity of the charge?

MS. TAGERT: Yeah. So for this
particular study, you would not break down the challenges by prosecution versus defense. And as far as -- yeah, we didn't capture that so we would have to go back through the cases. DR. WELLS: I think that is an extremely interesting observation about the difference between what we know in research in the civilian world and this, yes. JUDGE WALTON: The question I had was were you able to assess in reference to the victims and the alleged -- and the accused whether they were individuals who knew each other or did not, because I would suspect that that would have in impact on the high acquittal rate that you have in the military as compared to what you have in the civilian world? And I would suggest that probably if you were looking at a college campus, you would have the same demographic; and, therefore, you have some of the same results where you probably have a acquittal rate -- because I think it's more difficult to get a conviction in a situation where the
individuals know each other as compared to when they don't.

MS. TAGERT: So for this particular study, we did not look at the relationship between the accused and the victim, but in the case review study, we did. And I would say the majority of cases, they knew each other or were colleagues or were married. So it was -- we had maybe one or two cases where it was a stranger situation.

MS. BASHFORD: It's pretty common in the civilian world that acquaintance covers a lot of different relationships between long-term relationships and very short-term relationships. But as I recall -- and Jen might have more up-todate data -- about 80 percent of reported cases were between -- the parties knew each other to one degree or another.

MS. GOLDBERG: Two somewhat related questions here. You know, I was struck by the data showing that cases involving an accused person designated as minority, there's a higher
percentage of minority individuals on the panel, selected into those panels than others. And I'm asking you, I guess, not to speculate -- but I wonder if in light of the recent Jeter ruling whether that is no longer going to be the case and whether there's been a sort of incline -- you know, sort of a willingness, as was allowed, to take race into consideration in ways that we will see disappear or at least reduced going forward. So that's one data question.

And the other question, back on the presumption issue, is I think there has been research on the perception issue, or it's been at least documented in surveys, right, the -- you know, the perception by women in the armed forces probably, particularly people of color. I mean I don't have the data in front of me, but I wonder if you're familiar with that research on perception. And maybe it's been shared with us in the past, but I think it would be useful for us to be reminded of that, if we haven't seen it recently as a committee as we try to make sense
of what to do with this data.
MS. TAGERT: Yes. We can certainly
look at the research perceptions regarding military panels, but I don't think we came across a ton of it. But of course, the IRC report, the perception is just a loss of trust in the system overall, which may bleed into every single issue that may, you know, when we're talking about fair trials for a system. So trust has been concluded as a problem that is broken in the military system. But as far as particular to the race, gender, and ethnicity of military panels, I don't know how much research is out there as far as perception is concerned.

DR. WELLS: To just make a point about your first question, too, is you know, we have data and statistics and then we also heard today that there is a process involving decision-making and nuances and how we generate these end results. And I think it's really important to look at both of those things.

Your question about the post Jeter
decision, so one thing to keep in mind is back to our measurement problem, separating out race from ethnicity. If the Army is going through a transition where they are changing the way that they capture demographic information about people, examining these data post Jeter is going to present a measurement problem, because we have to measure the demographic characteristics of people on details and service members on panels pre and post the same way; otherwise, we can't draw any conclusions about the effect that Jeter has.

So I think it's important for the committee to understand that that's going to be a complicated factor for any future data collection to look at how these panels, and how these details might look different post Jeter. I think it's a very important question to ask when we get around to that point or if the committee wants to get around to the point of answering that, that is a measurement issue to please keep in mind.

MS. BASHFORD: Dr. Wells, when you did
the data analysis from the case review project, you found there, as you did here, that lots of over-represented as -- lots of minorities overrepresented as the accused in sexual assault cases. But at least in the case review project, you also found that they were acquitted at higher rates as well. Did you get to that portion of this just to -- for a comparison?

DR. WELLS: We did not. Yeah. We haven't gone down that road, but you're familiar with the data. We could certainly start to unpack that if that's something that the committee is interested in looking at. We were -- I'm not sure if the right word is "scrambling," but we were working pretty diligently when the FY22 data came in and we knew this meeting was going to occur to get these analyses right, so we were focused on the core analysis.

CHAIR SMITH: Ms. Long has another question.

MS. LONG: Sorry. Thank you, Chair. One thing just in terms of maybe guiding the
perception. I know yesterday when we were going over this in our subcommittee, I was reminded -and Kate and Bill or others that -- correct me if I'm wrong -- that the typical number of panel members for a general court-martial is eight. So I mean I think when we're thinking of perception, sometimes percentages that appear on a 12-person jury, even that may see -- may produce that there's four women. When we're down to eight, then maybe you're seeing two women or minority representation two versus four, like when we're talking about 20 percent or 30 percent, and that might be something that -- and my take-away was that that might really influence perception because the true numbers could be very low, and that's not always captured when we're looking at data or different tables. So I don't know if that's wrong. Please let me -- you know, please correct me.

DR. WELLS: No. I think that's an interesting observation about how people perceive representation on juries or panels of different
sizes. I think that's an interesting empirical question.

MS. GOLDBERG: Actually, my question dovetails with yours, Jen, which is since panels do not need to be unanimous to reach their conclusion, when I look at the red and blue charts where you might have -- you know, you may have a significant number of panels that have one or two individuals or a person of color and maybe one who's a woman? The accused also knows going in that that person, you know, in a system where that requires only three-quarters of panel members to agree, the -- that they affect -- you know, knowing that the panel may not be unanimous may also have something to do with perceptions of fairness.

DR. WELLS: No. That --
MS. GOLDBERG: I'm putting a question mark --

DR. WELLS: Yeah.
MS. GOLDBERG: -- at the end to make you think.

DR. WELLS: No. And again, I think that goes back to understanding the processes that trial and defense counsel use when they make their decisions in that selection process.

MS. BASHFORD: I just want to say that the understatement of the day so far goes to Kate Tagert who referred to this project as somewhat substantial. Truly, the amount of work everybody on this team has done has been outstanding. And as I said yesterday, the idea that you had to listen to audio tapes, $I$ mean that's a possibility of -- since the numbers are really not that big over the two-year period, another possibility for a recommendation would be that in sexual assault -- contested sexual assault courts-martial, that the voir dire conversation be recorded for all cases, not just convictions -- be transcribed I mean.

MR. YOB: Hi. I just wanted to make a point that I appreciate Eleanor coming up and doing this for me. The chart that we did yesterday that we talked about implementation of
prior DAC-IPAD recommendations, if you note that on page 21, it refers back to the December 2020 DAC-IPAD report on racial and ethnic disparities, Recommendation 36 noted that -- from this panel -- the recommendation to the Secretary of Defense direct that military departments to record and track the race, ethnicity, sex, gender, age, and grade of victims and the accused for every investigation initiated by military law enforcement.

And recommendation 37 was similar; the Secretary of Defense direct the military departments to record beginning in fiscal year 2022 the race and ethnicity of military police and criminal investigators, trial counsel, defense counsel, victim's counsel, staff judge advocates, special and general convening authorities, preliminary hearing officers, military court-martial panelists, military magistrates, and military trial and appellate court judges involved in every case investigated.

So those two recommendations have been
made. They're reported as incomplete implementation and no action taken at this time. But that was a prior recommendation from the panel I just wanted to point out for you all. CHAIR SMITH: So how do we, as a committee, kind of renew our request or recommendation that that occur?

MR. YOB: I think in the report that's coming out of this data that's being worked on, I think that could be referenced back to -- if it reinforces, you know, additional argument and impetus for implementing those prior recommendations or re-emphasizing those in this report that should be coming. Do you want to speak on that, Kate?

MS. TAGERT: I think the question of whether or not the services are required to track this information is different from the study that we conducted, which was reviewed in source documents. As we know, we can ask the services for data. It doesn't necessarily mean that the data is going to be good or reliable, so I think
it's a -- I think there are two different issues, and we -- you know, the ability to get the victims' race, ethnicity, and gender would have been us requesting from the services to provide us, which would have been different than our methodology of tracking information ourselves. But yes, are the services supposed to be tracking this? Yes. Can we request it? Yes. Would we be able to do an analysis of this? Probably not because we're looking at realtime cases but yeah. DR. MARKOWITZ: Is there a specific request that we can help with, for us to make, as an add-on to this report?

MS. TAGERT: I suppose the committee
could ask the services -- I guess -- we received the gender, race, ethnicity of all parties except the victim. I'm not sure if we ask the services for every victim in these cases whether or not we will get either accurate or they will have the data, but we can request it.

MS. GOLDBERG: Since you have done so much work listening to all of the tapes and
really coming to an understanding of the reasons, were there particular reasons that a person might have been excused for cause? I wonder if there is a way the committee could benefit from all of the work you've done in that area by either with a writeup of some of what you just described to us indicating the, you know, the particular focus and the breakdown that you saw when people were more likely to be excused for cause, if they had volunteered for SHARP (phonetic) as opposed to being cast in for a brief period of time?

I know you weren't setting up to do that research. Again, I don't know how hard it would be to go back, so I'm not asking you to scale another mountain here with that. But your description just now aligned with a lot of what I heard impressionistically, and I think having the benefit of looking at so many cases, it would be useful to leverage the knowledge you have, if that's possible.

MS. TAGERT: From a Social Science perspective, I would be very cautious about us
doing that, because for cases -- or some cases that we didn't have to look into the audio because I could rip off the transcript, who was detailed and then who sat. So I would -- that's a different study, I think, and if you wanted to look at those reasons, I would want to set it up with Dr. Wells to be reflective of all the cases. And again, some of the staff members did different services so, you know, not everyone looked into the Air Force, not everyone looked into the -- so I don't know. I would be cautious about that. I think it's a different study, because the study was focusing on the demographics and not necessarily the reasons as to why particular people were getting kicked off. MS. GOLDBERG: Thank you. BGEN(R) SCHWENK: One thought going back to the discussion of the recommendations we made in the past on collection of demographics, maybe -- you know, this is old data. That recommendation was based on old data.

Maybe we should consider putting an

RFI out now to the services and asking them what data are you now collecting or planning to collect regarding demographics of our enlisted individuals and then also asking them the ethnicity, racial issue of are they collecting race according to these categories and separately, the Hispanic ethnicity or what are they doing?

Then we have within a couple of months while they're finishing up with the other services, we'd have that input and we'd know where things are today.

MG(R) ANDERSON: That's why you're called General.
(Laughter.)
BGEN(R) SCHWENK: I'm called a lot of other things at home.
(Laughter.)
MR. YOB: Thank you, General Schwenk. We'll follow-up on that.

BGEN(R) SCHWENK: Certainly.
CHAIR SMITH: Anymore questions? No.

Thank you so much. It's clear -- I mean echoing what everyone's already said -- that this was just a tremendous undertaking. We know that you're continuing to do it but really fabulous and interesting data that you presented.

DR. WELLS: Thanks for your patience as we work through all of the statistical papers. I appreciate your patience on that.

MR. YOB: Okay. I also want to thank the panel.
(Applause.)
MR. YOB: A lot of hard work and a lot of good analysis. So we're going to move into the discussion or presentation from Ms. Nalini Gupta on Performance Metrics for the Offices of Special Trial Counsel that are being developed. Just, while getting set up, I just want to remind everybody we -- I think we're doing a pretty good job, but when you're speaking, please not only turn on your mic but sort of lean into your mic a little bit so we make sure we capture what you're saying, especially for the folks that are online
listening to us, so thank you.
CHAIR SMITH: All right. Ms. Gupta.
MS. GUPTA: Thank you. The slides are going up but in the meantime, please refer to Tab 5 of your materials where the slides have been printed for you.

So good morning, panel members. Today I'll be briefing you on performance measures that have been developed by the Department of Defense to assess the effects of the creation of the Offices of Special Trial Counsel.

I want to clarify that I am sitting in front of you not as a DAC-IPAD Staff Attorney but instead as an attorney for the Defense Legal Services Agency, or DLSA. The DLSA staff created this plan at the direction of the General Counsel and not in support of any of the panels or committees that we work with.

Okay. On slide 2, I have the background and methodology for this plan. The Fiscal Year 22 National Defense Authorization Act required that the SECDEF publish a plan, due to

Congress in December of 2022, addressing the manner in which -- and I'm going to read the language from the statute -- "the Department of Defense will analyze the effects of the changes in law and policy with respect to the disposition of offenses over which a special trial counsel at any time exercises authority."

So that language you may find somewhat convoluted, as I did, but I do want to emphasize one point, which is we interpreted or understood this language to be asking us to develop performance measures that were not just focused on the performance of the OSTC. Instead this was asking us to assess the effects of the changes in the law, the effects of the creation of the OSTC. And we understood that to be much broader than just OSTC performance. The creation of the OSTC affects victim experience. The creation of the OSTC affects defense -- the defense bar and the defense-covered offenses. So we saw ourselves as being tasked to set up holistic and comprehensive measures. And that's what -- that's the plan
that you're going to be briefed on.
In developing our performance measures, we -- the staff conducted research on best practices from the civilian sector and interviewed nonprofits and research organizations that have been involved in developing performance measures for the civilian sector and civilian judicial systems. And these organizations have done some cutting edge work looking beyond sort of traditional metrics such as conviction rates or sentences, and the staff had developed -learned some measures that also look at experience, the processing of cases, things of that sort.
And so we drew -- a lot of our
research was influenced by the work that these organizations have done. I have some of the names of those organizations on the slide; Prosecutorial Performance Indicators Project was one. That was an organization out of Florida State University. The Justice Management was another. I had the pleasure of speaking with Ms.

Long in her capacity as CEO of AEquitas as well. We also talked to the Department of Justice to determine what type of work they were doing to assess the work of the U.S. Attorneys Offices. We spoke with a Department of Defense Sexual Assault Prevention and Response Office or SAPRO. And of course, we spoke with the services themselves to see what other work -- what work they've already done in the sector to assess the performance of their JAGs.

So on slide 3, I'm going to speak to the relevance of this plan for the DAC-IPAD. So the plan that I am about to brief on was submitted by the Office of General Counsel to Congress in December of 2022. And that plan required that the Joint Service Committee set up a subcommittee to review this plan and comment on the performance metrics and provide input to the General Counsel. So that information is predecisional. We have not -- we do not know what the final plan that the General Counsel will submit after she receives the comments will look
like. That's why I think this plan is relevant to the DAC-IPAD.

The DAC-IPAD may choose from one of its future projects to use its expertise to weigh in on what performance metrics for the Offices of Special Trial Counsel as well as the effects of the Special Trial Counsel they would like to see. They may want to add or delete or modify the metrics that they are about to see. Alternatively, another place that the DAC-IPAD may want to use its expertise is actually collect data on some of these performance metrics and publish that data so that we can see trends over the next few years.

Okay. On my next slide, I have the categories of performance measures and collected data. So we ended up developing seven categories of performance measures. And across these seven categories, we have a total of 38 performance measures. So I want to start by just giving you an overview of what these categories of performance measures are and then in future
slides, I will talk about each of them in more detail. So you will see and as listed on the slide, seven categories are due process protections; alleged victim experience; accountability; timeliness and resource prioritization; competence and capacity; communication; and demographics.

On the next slide labeled "considerations," I just want to -- before I get into the specifics of the performance measures, I want to highlight three considerations and limitations of the plan you're about to hear. First, through conversations with our criminologist, Dr. Wells, who you just heard from, we determined that at least three years of performance measures and data would be required for any sort of meaningful trend analysis.

Because a lot of this data required has not previously been collected by the services, it will be difficult to make any sort of comparisons between the pre OSTC world and the OSTC world, which brings me to the second bullet
which is the success of this plan is contingent on robust and uniform data collection by the services. In order to make any comparisons across services, they need to use consistent data fields and consistent definitions.
And my last point, and it's -- I do
want to emphasize this because this, in conversations, I realize that this was somewhat of a concern among many people. And I want to say these performance measures are only a firstlevel analysis. They can tell you what a trend is, but they cannot tell you why a trend is happening. And to understand the why, you have to do more sophisticated analyses. You have to do case reviews or perhaps multi-variate data analyses. Nonetheless, these performance measures are helpful because they allow you to identify trends and anomalies and understand where you may need to do more study.

All right. I am on -- for those of you following along, I am on slide 7 entitled, "Due Process Protections." Oh, there we are.

All right. Okay. So due process -- and now that the slides are up, if you would like, after the slide presentation in Tab 5, the actual plan is included. So you can also follow along with that if you prefer. And you'll see that for each of the performance measures that are going to be listed on the next slides, there is the actual way of calculating the performance measures so the data required, as well as the how to calculate the percentage, as well as the specific rationale for why this performance measure was included. I didn't include all that information in the slide just because it's too much information, but that is all in the plan itself.
okay. So the first category, as mentioned, are due process protections. These are measures intended to assess the protection of the rights of the accused. As you see, we have three performance measures in this category.

These performance measures, I think, go to the point that the performance measures are holistic and broad and not -- are not just assessing the
performance of prosecutors but assessing the performance of other players such as defense counsel and the judiciary.

The idea behind these three measures is that tracking things like case dismissals or appellate reversals or prosecutorial misconduct, ineffective assistance of counsel, or judicial error will allow the services to identify the need for targeted trainings or amended policies for the STCs, defense counsel, and military judges. And in particular, the trends for prosecutorial error and IAC may be of particular interest, because the legislation that created the OSTC, the NDAA, required that STCs and defense counsel handling covered defenses are experienced and highly qualified, highly skilled. So these measures might be somewhat telling or somewhat interesting.

The second category of performance measures are alleged victim experience measures. These are defined as measures intended to assess the participation and experience of victims
throughout the military justice process as well as adherence to their rights. And in front of you, you'll see that we have six measures in this category.

These measures were informed by a number of things including adherence to victims' rights under Article 6B which is the equivalent of the Crime Victims Rights Act for the military as well as 10 U.S.C. 1044(e), which is the provision of the Code that provides for an SVC for all eligible victims. These were also informed by DAC-IPAD and other committees' observations about victims' preferences or victims' experience.

For -- and let me give you a couple examples. You may remember from DAC-IPAD study on SVCs that victims are better served by longer -- in general, better served by longer relationships with fewer counsel. So under 2.4, we wanted to measure the number of counsel a victim typically goes through for the duration of their case.
2.5 was influenced by an IRC observation that prosecutors are rarely allowing opportunities for victims to confer on their cases. So we wanted to measure the percent of victims that are offered the opportunity to confer with the SVCs about their initial disposition of a decision.

I'm going to flag one additional issue under 2.6. We wanted to measure victim satisfaction but at the time, we didn't feel that we had the resources to or the time to develop the correct measurements for that. So we included 2.6 as a sort of placeholder and asked the services to think about how they can develop processes and measures for victim satisfaction.

The third category of performance measures and collected data are accountability measures. And these are defined as measures intended to assess the accountability of the accused with regard to substantiated allegations. And you'll see that we have six performance measures in this category.

These performance measures in the category look more like some of the traditional metrics that have been used to assess prosecutorial success such as conviction rates or confinement terms. You'll see under 3.4 and 3.5 that there are two different measurements of conviction rates. The first goes to assessing conviction rates only for the covered offense that was referred. And the idea is that we want to know, for example, for sexual assault cases, how often that there is actually a conviction on the sexual assault instead of a lesser included offense or a known related offense.
3.5, on the other hand, goes to assessing the total conviction rate for the -for any OSTC case. So those are case convictions in which -- those would include cases in which there was a conviction that was obtained for a known and related offense but not necessarily the covered offense such as the sexual assault.

I also want to highlight the
importance of prosecution rate. That was
included under 3.9. As you may remember from the DAC-IPAD's case review report, many military investigations do not result in preferral of charges. So we included prosecution rate because we saw it as important in understanding the attrition of cases as they go through the system as well as providing context to the conviction rate.

One other one I want to draw your attention to is 3.2 , which are the deferral rate in cases resulting in alternative decisions. We thought it was important to get a more holistic understanding of how service members may be held accountable, so we included this performance measure to assess the percent of cases that are being deferred to commanders when STC choose not to exercise authority as executive leadership as the percent of those different cases that result in some sort of alternative disposition such as non-judicial punishment or administrative action. The next category is timeliness and resource prioritization. This is defined as
measures intended to assess the efficiency and timeliness of case processing and the appropriate prioritization of OSTC resources. The timeliness measures are meant to help assess where there may be delays in the investigation or the processing of cases. As you all know, these -- because these delays cause detrimental effects to both victims and the accused.

We specifically included under 4.2 a metric to determine how long it takes before an STC is notified of a case that may involve a covered offense and then how long an STC takes to determine whether the case does, in fact, involve a covered offense. The idea behind the measure is that it would allow the services to understand whether STC's involvement earlier in the investigative process is either slowing down the investigation or expediting the investigative process.

The metrics for resource prioritization, which are under 4.6, 4.7, and 4.8, were informed by metrics in the civilian
sector that are used to determine if cases that are unlikely to result in a conviction at trial are being identified early in the process. So those metrics included the ability to identify dismissible cases prior to preferral under 4.6 instead of cases that are referred after a no probable cause finding in an Article 32 and then finally, the percent of the conviction rate for cases referred after a no probable cause finding at an Article 32.

Okay. On slide 10, I have competence and capacity of STC measures. These are measures intended to assess the experience levels and capacity of STCs. And there are only three measures in this category; STC caseload, STC experience levels, and STC training.

The legislation that created the OSTC required that the services provide an optimum number of caseloads -- I'm sorry -- optimum caseloads for STCs. So the first metric is meant to assess the percentage of STCs that actually have caseloads that fall within that optimum
range. Similarly, the STC experience level performance measure and the training performance measure are meant to determine if STCs are meeting target experience levels before they're being detailed and if they're completing training prior to -- the required training prior to being detailed.

Two more categories. The second to last category is that of communication. These are measures intended to assess communication between STCs and commanders in the military justice process, and there are two measures in this category. And the idea behind these two measures is that they will help assess how well STCs are communicating with commanders now that there are additional players in the military justice system.

So under the NDAA, commanders above the accused and the victim have the opportunity to provide input to STCs on case disposition. So that is what we would want to measure under the first measure on this slide. In addition, we
would want to measure how smoothly information is being communicated from STCs to commanders when they defer cases so we can understand if information is being lost in the process. So that is the intent behind measure 6.2.

And my final category for performance measures and collected data is demographics. And these are measures intended to capture demographic factors of the accused at various stages in the military justice process. We have ten performance measures in this category, although on the slide you'll only see five just because I grouped accused and victim in the same category just for the clarity of the presentation.

These measurements adopt the methodology of The Sentencing Project which is an organization that was brought to our attention by Dr. Spohn during conversations with her. The performance measures are meant to identify the representation of the victim and the accused of certain demographic groups at specific stages at
the military justice process. And they compare it to the representation of that same demographic group at the previous stage of the process.

That's a little complicated, so I'm going to offer an example. So an example would be that we would determine that percent of accused that would belong to a minority racial group at referral and compare that percent to the percent of accused that belong to the same racial group at preferral, which is the previous stage. And through this analysis, we would be able to identify if the racial group is disproportionately represented at referral as compared to preferral.

> I said this before. But particularly for this, I want to emphasis this is, again, just the first level analysis to identify any disparities. It would require further study once you identify potential disparities to see if there is, in fact, one.

And you would have to control for
variables such as crime rates or reporting rates
when you're doing additional study. But this would help identify where there may be an issue warranting further study. So those were the -that was the plan.

Again, it was submitted to the Department of Defense in -- it was submitted by the Department of Defense to Congress in December of 2022 and is undergoing commentary from the Joint Service Committee who are going to provide additional feedback to the General Counsel. For my final slide, I just want to identify that this is not the only requirement. Section 547 of the NDAA is not the only requirement in place to analyze the effects of the creation of the OSTC.

There's, in fact, another requirement in the FY23 NDAA, and that's the information in front of you. And I only bring this up to show you that there continues to be a lot of interest in assessing this new system and what the effects are on the overall military justice process. That's my presentation. I welcome any questions. MG(R) ANDERSON: Hi, this is Marcia

Anderson. I looked in your appendix at C9. And under 5.1, the STC case load, the different services, and their projections for what they consider the optimum case load. Do you know if the services did any kind of any comparison with the civilian workload for similarly situated counsel?

MS. GUPTA: I did not know that. I do not know if the service reps have any information on that. Otherwise, I cannot answer that question. Unfortunately, I don't have any information on that.

DR. SPOHN: Are the services themselves going to be collecting and analyzing this data? Or will it be housed somewhere else, for example, DAC-IPAD?

MS. GUPTA: That's a really good question. I was thinking about this as I was preparing for the presentation. The statutory requirement was that DOD develop a plan to collect data and assess the -- or a plan to assess the facts.

It does not specify who is going to be in charge of collecting data or releasing that data. So it is an open question, I think, how this information -- if this information will, in fact, be collected. And if so, how it will be released to entities outside of the Department.

That's why I think there is room if the DAC-IPAD is interested in taking on some of this data collection and analysis. There is room since we don't know what this is going to look like moving forward. And we know that the services had quite a bit of limitations in collecting data and have not traditionally collected a lot of the data that's required for these performance measures.

CHAIR SMITH: So this might be a silly question. So this is the plan for doing it. MS. GUPTA: Yes.

CHAIR SMITH: But there's no plan for actual implementation. Is that correct? You said three years of data. But are they saying, okay, we've got our plan and that's that? Or --

MS. GUPTA: In my personal opinion, I think that is potentially the problem that this might not be realized because the requirement by the NDAA was to develop a plan. But it doesn't specify who is going to ultimately collect this data.

CHAIR SMITH: Right, okay. Thank you.
MR. CASSARA: And that sounds --
(Simultaneous speaking.)
CHAIR SMITH: Right, so --
MR. CASSARA: -- develop a plan.
CHAIR SMITH: -- questions on what we could do as a Committee to help move along the implementation?

MS. GUPTA: Sure. Well, I think there's obviously always room to make recommendations that the services should collect data in support of this plan or whatever version of this plan that the Committee may want to weigh in on. So the Committee may identify things that they don't like in this plan or that they wanted added to this plan. So there's always that. But

I do think that this might be a role for the DACIPAD is actually identifying some of these measures that you think are of particular interest and then doing your own analysis so that you feel confident in the results and the data that's being collected.

DR. SPOHN: But the NDAA from fiscal year 2022 says develop a plan addressing the manner in which the DOD will analyze the effects of the changes in law and policy. So it seems to suggest that the plan is not just a plan as to how they will do it but that they will analyze. I mean, am I reading that incorrectly? It says they will analyze.

MS. GUPTA: Okay. That's a more optimistic view. And I think that's welcome. And I welcome it because obviously I would hope that I didn't develop a plan kind of as a conceptual exercise and for no other reason.

I think there's obvious limitations as you know with services data collection. And this plan is called Plan C because it was -- the

Section 547 requirement had three parts. The first two parts were plans for a data management system and tracking pretrial information.

So if those are realized, our DLSA staff, so Eleanor Vuono and Terry Gallagher, worked in those parts of the plan. And if those plans are realized, that will make it easier in our opinion for this plan to be executed because we recommended the data fields be collected consistently across the services to support things like these performance measures. Again, I just don't know. I can't comment on if and how those will be realized.

CHAIR SMITH: Ms. Long has a question. MS. LONG: Thank you. And thank you, Nalini and others, for putting this together. This is obviously near and dear to our heart. And I wanted to offer some context as maybe a way of also looking at these performance measures for the way that in the civilian world we envision them because we were very much inspired by the work of Dr. Spohn and others who were looking at
the reasons -- potential reasons or impacts of certain case variables on the outcome of a case, case characteristics.

And our idea was that while the research is very important, and it is. It really guides us. So often as practitioners, we'll read about research years after it's done and then try to implement it.

And it's always the question of is it applicable to your jurisdiction. So these performance measures while I understand the NDAA is saying they should be used to assess, unlike other assessments, for us, we really see this as a process of ensuring that we're managing and really achieving our outcomes in real time. So I feel like for the OSTC and other offices that are looking at this, the idea is to look at the measures and develop plans internally so that you are looking at your practice and you're responding real time to trends by trying to uncover them and figure out if there is a problem with the practice or a positive of the practice
that you have to reinforce, if there's an area of training that you need, there's an area of recruitment.

They really shouldn't be seen as yet another outside -- well, they may be used here as that. But I'm hoping that they're not just seen as another outside entity or people reviewing the office but away from the office to manage and mentor their staff. And if the certain outcomes that they think are positive that they're practicing towards turn out to be not really meeting the objectives that they want, then it's a time to go back internally and figure out what needs to be different than what is being done.

And I say that because I feel like so often and I feel like we've heard this in the length of the DAC-IPAD when people come and testify, it feels like practitioners are always feeling like -- and we do have to assess them, that they're constantly just providing data to see if they're doing well by some measure or how they're doing when, in fact, we really should be
helping them understand the clarity, what their goals are, and helping them to achieve it. So that's just some of the context that $I$ wanted to put out there. I hope that this can bring in this particular case and some specific things just some language. And I understand this is defense and prosecution. But really it's, like, fingernails on the chalkboard when I see alleged victim. I came up in Philadelphia and we say "complaining witness". A lot of people may not like that. But I feel like it would be nice to find another language besides alleged victim because that doesn't seem like the balance we're trying to achieve. So I'm hoping we can do that. And then finally just somewhere on the case outcomes, one thing we did do with jurisdictions in the civilian world was trying to work with them to determine case complexity is what we called it. Basically so that when you're looking at the outcome of a case, of a conviction, or whether preceded, that you're looking at like
cases.
You're comparing apples with apples as much as you can so that you're not weighing the outcome where, let's say, a victim is not participating the same as you would weigh one where a victim was participating or had different kinds of evidence. So I'm sorry. Thank you for letting me have the floor. I talked too much. This stuff excites me, so thank you for presenting on it.

MS. GOLDBERG: This is Suzanne Goldberg. I appreciate all that you just said and agree with, I think, virtually everything. I also want to say thank you for the excellent presentation and outline here.

I have just two observations about two of the areas of work for what it's worth. And having taught civil procedure for a very long time and beginning that course of due process, it's hard not to say something about due process. So I'll start there which is that I think these measures are obviously important ones.

My sense is they will capture very high level data. And they probably won't capture that much because when we think about the number of cases in which -- I taught on the civil procedure side. But still when we think about the number of cases in which an ineffective assistance of counsel claim is sort of granted, or motion is granted.

It's pretty infrequent and prosecutorial error likewise. And most error tends to be deemed harmless. I wonder if, assuming this is implemented at some point, it would be useful to dig in a little bit to motion practice and understand the kind of types of arguments that are frequently being made and the bases for those arguments to pick up on Jen's point just now.

That is the kind of information that I think will be quite -- has the potential to be quite educational for OSTC as it thinks through how it's handling cases and meeting its due process obligations. On alleged victim
experience point, I don't know if this is encompassed in the SVC assignment timeline subpoint or the continuity subpoint. But I thought it might not be there, so I want to just note that one of the issues that I've heard about is how quickly a victim or a complaining witness is able to meet with somebody who's the person who's going to be their SVC.

And how frequently those meetings take place or the amount of time those meetings last. And I think it's obviously very difficult to look at the data and draw conclusions because each case is different. But that also seems like a very important kind of qualitative piece of information when we think about how to assess victim experience.

MS. GUPTA: Thank you for both of those points, and I appreciate the due process point. On the victim experience, 2.3 was meant to get at how fast victim's counsel are being assigned to a victim who requires -- eligible victims who request one. There's a statutory
requirement that in the absence of exigent circumstances, they should be able to get an SVC within 72 hours. But we did not measure -- and it's a good point -- that frequency question was not included in that.

MS. GOLDBERG: And just to add one additional facet to that, $I$ think it's frequency. I also think it's -- there could be a lag between assignment and initial meeting. So that would be a data point possibly. Thank you so much.

MR. CASSARA: Ma'am, I just have a couple of quick observations. And Jennifer and I look at -- we come from completely different worlds in terms of how we view these. But we agree more than we disagree, I think, on a lot of these things.

As you're looking at due process protections, actually, Suzanne, I think -- I don't have any statistical analysis from the rate of reversal compared to the civilian world. But as an appellate lawyer, while I don't win anywhere near as much I would like to, I think
that the rate might be higher than it is in the civilian world. And that can be attributed to, of course, my great lawyering.

Or it could be attributed to errors that occur at the trial level that might not occur as frequently in the civilian world. I don't have any way of knowing without measuring. But I was wondering on the due process protections if there would be a consideration because the military on an appellate status has -- the courts are given what's called a (audio interference) de novo review. That's the term.

It's changed a little bit in terms of the standard. But we still have a factual sufficiency review and a robust legal sufficiency review. And as I'm looking at the three categories in which cases may be successfully appealed, I'm thinking that a fourth one could be factual or legal sufficiency.

I think that would account for more than some. And then my other question as it relates to 2.6 to Jennifer's point and in her
area of expertise. Really not a question, more of an observation of how do we measure victim satisfaction.

Kind of like talking to a divorce lawyer and say, well, are your clients satisfied? Well, half the people you come into contact with are satisfied and half think you're the worst person in the world. Am I satisfied when I go to the dentist? Well, my tooth is fixed, but I hated going to the dentist. What metric are we using to gauge victim satisfaction?

MS. GUPTA: Ms. Long, did you want to speak to that first, or I'm happy to address my thoughts on it.

MS. LONG: Oh, you should go first and then I'll chime in whenever. This is your show.

MS. GUPTA: Thanks for the first point. And I do think there's a number of things including what you mentioned that could be added to the due process protections. That's why I think there's a great role for the DAC-IPAD in this plan.

On the victim satisfaction, I had the same question which is why I punted it to the services. I felt that -- I spoke with a number of SVCs to assess and civilian sector organizations. And they just presented to me a number of the challenges that they have in assessing victim satisfaction. When do you measure it? Do you measure it right after the findings where if there's an acquittal, obviously the feelings are going to be a lot different? Do you measure it sometime in the process?

How do you reach victims? Do you send a text message? Just all the process questions, I did not feel -- I felt that that was a much more complicated question which is why we had a placeholder because I think there's a lot of room for a lot of work. But all of your points are valid concerns that I heard across the board about the complexities of measuring victim satisfaction, when to do it, how to do it, et cetera.

DR. MARKOWITZ: So --
(Simultaneous speaking.)
DR. MARKOWITZ: So go ahead, Jen.
MS. LONG: I was just going to say I know that there are some civilian jurisdictions that have attempted to do this. I agree. We had the same concerns of how is this measured by something outside, like, the outcome of a case that might be outside of anybody's control.

But I think we were trying to focus on the objectives that seemed fair and reasonable like -- or that were prioritized like a victim's safety. In some cases, intimidation or threats is there. Did the victim receive that? How was that responded to?

The victim's ability to be -- or the communication levels were things they claimed were they notified of different parts of the process and, again, the timeliness of that notification. In terms of, again, the things that are more subjective, were things helpful? Was information helpful?

Some of those might need a narrative response. And then a large jurisdiction that might be unwieldy in the military. It may not be just because the number of cases in each service a year may not be that much.
And again, it's prospective to get
better. So if there's a narrative about why something wasn't helpful or what someone wanted to hear, that might be something that we could use to improve the experience. But it was trying to capture those type of things, communication. And so for the services, they may identify some of those objective things where someone feels heard and respected, even if the outcome is not what they would want it to be .

DR. MARKOWITZ: Thanks. So I may have missed this. Apologies if I did. Related to the alleged victim experience 2.1, restricted reports, is this a purely quantitative measure? Or are we talking about getting information about sort of the how and the why they occurred in this measure, whether it was purposeful, how long it
took for it to become unrestricted from when it was initially restricted, anything like that?

MS. GUPTA: This is a purely first level analysis quantitative measure. And the idea being that if you see an anomaly or a trend, you could do -- or if you just had time and resources, you could do exactly the type of analyses that you're asking.

DR. MARKOWITZ: Thank you.
MS. GOLDBERG: This is Suzanne
Goldberg. Just going back to the exchange that Bill and you and Jen were just having, I wanted to offer an insight from the civil procedure side of the world again which is there's actually pretty substantial data that even when people lose a civil case, they will report satisfaction with the process if they feel they were treated fairly. I haven't looked for that data on the criminal side.

I think it gets to some of the points that Jen was raising about how will people feel heard by measures of communication and by the way
they were treated in the process. And I do think although I'm not a social scientist, there are ways of asking the questions, like, even though you lost or whatever, you did not receive the outcome that you had hoped for in this case. Do you feel that you had a meaningful opportunity to be heard that gets at the kind of core concepts of due process as far as the participant's experiences go?

DR. SPOHN: Let me just add to Suzanne's comments that there is a large amount of literature on procedural justice which is, I think, what you're referring to. And the preeminent person is Tom Tyler. And he's written books and many, many articles about procedural justice versus substantive justice.

And there are scales that you can use to measure. A lot of the work is done in policing. But there is some work also with victims of crime and their treatment by the court system. So I think you don't have to reinvent the wheel on this because there's a lot of
validated scales on how to measure procedural justice.

And I also wanted to reiterate what -or just affirm what Jennifer said about researcher-practitioner partnerships as opposed to researchers coming in and asking for data and then just providing statistical analyses. The MacArthur Foundation has funded for several years now a justice and fairness and prosecution project. And it's run out of Florida International University. Have you talked to Besiki?

MS. GUPTA: Yeah, they were another organization that I spoke with. And I think I know exactly what you're about to say.

DR. SPOHN: Yeah, so Besiki Kutateladze has done a lot of work with I think four or five prosecutors' offices in Florida. And they're now expanding to some other jurisdictions. And they're very much focused on how prosecutors' offices themselves can measure and use the data to improve their operations.

MS. GUPTA: Thank you for that point. In my research for this project speaking to that organization as well as a couple of others, I saw that they're working with the prosecutors' offices in developed dashboards to show the data for the community to understand what's happening in that office as well as, of course, with the prosecutors and offices themselves to understand the data. So I think that was very remarkable and definitely something that there's a lot of room for that type of transparency in the military.

CHAIR SMITH: Ms. Tokash?
MS. TOKASH: This is Meghan Tokash.
I think the services OSTCs have laid a good groundwork for many of the alleged victim experience metrics. We, of course, as the DACIPAD were given their business rules.

And I would note for the record that every service's business rules has at least some form of a victim engagement plan. And I think that would be particularly helpful in a resource
that could probably be tapped into to see how those victim engagement plans are being deployed and how they are being captured in terms of data. I'll also note this is probably a really good opportunity too for the military as they're building out these offices to consider things like uniform guidelines for victim and witness assistance.

The Department of Justice learned a very difficult lesson borne out of prosecutorial violations of the Crime Victims Rights' Act in the Epstein case in the Southern District of Florida. So now there are more stringent sanctions even within the AG's policy for federal prosecutors who violate the CVRA. So those may be some other thoughts in terms of being able to capture that alleged victim experience in a quantitative fashion. Thank you.

MS. GUPTA: Thank you.
JUDGE WALTON: In reference to the due process metrics that you're going to apply, a necessity, for example, whether effective
assistance of counsel was provided. The reality is that since we don't have to determine whether it was both ineffective or poor representation and prejudice, just this week, I dismissed a challenge of ineffective assistance based upon lack of prejudice which in many cases is really not telling you whether quality representation was, in fact, provided. And the same is true in reference to prosecutorial error.

Many times, you may believe that there was inappropriate conduct engaged by the prosecutor. But you're not going to reverse the conviction because you conclude that the evidence was overwhelming. Therefore, there was no prejudice resulting from the prosecutorial misconduct. So in many cases, you're not going to have an assessment from the court as to whether there was, in fact, poor representation. It's only going to be an affirmance based upon lack of prejudice.

CHAIR SMITH: Any other questions? I think it's time for us to break. So if there are
no more questions.
MR. CASSARA: Not another question. That was fantastic. Thank you so very much.

MS. GUPTA: Thank you. I appreciate your time.

CHAIR SMITH: All right. So we're going to break until 11:35. Thank you, again, Ms. Gupta.
(Whereupon, the above-entitled matter went off the record at 11:17 a.m. and resumed at 11:35 a.m.)

CHAIR SMITH: Okay, everyone, I think we can get started here. And we're going to start with the Special Projects Subcommittee, Ms. Tokash.

MS. TOKASH: Good morning. This is Meghan Tokash, I'm the chair of the Special Projects Subcommittee, and I want to recognize Eleanor Vuono and Meghan Peters, who are the two attorney advisors who advise us on almost everything as it pertains to the subject matters that we as a subcommittee have looked into and
investigated.
The subcommittee met for an hour yesterday morning on December 5 from 10:30 until 11:30. During that time, we reviewed the very helpful chart that was prepared by Eleanor and Meghan with respect to the DAC-IPAD recommendations and implementation status.

So we've reviewed that chart, and we also then turned our attention to future studies. We were given a couple of options, as well as the room for discussion to talk about and think about areas of focus. And three came to mind.

The first was public access to courtmartial filings and records. So the problem being -- when Congress enacted 140(a), it directed the Department of Defense to facilitate public access to docket information, filings, and records, taking into consideration restrictions appropriate to judicial proceedings and military records.

Then in January of this year, the Department issued policy guidance to allow the
services to withhold court-martial filings and records until 45 days after certification of the record of trial. In addition, the services need not release court-martial records if there is an acquittal on all charges.

So the proposal would be that while the DAC-IPAD could study this issue and recommend changes to Congress, the Military Justice Review Panel is also reviewing the same question.

So we discussed as a subcommittee whether the DAC-IPAD wants to focus on different topics, and we arrived at the decision that we actually do want to study this topic because we heard from various stakeholders as a full committee that access to information has been very difficult. So that is one of our first areas of study that we want to look into.

The second is a, what I believe to be a very quick area that we need not actually study. I think it's actually time for a decision on this.

> This is should the DAC-IPAD recommend
again, because the DAC-IPAD in fact did in October of 2020 recommend that Congress amend Article 34, UMCJ, to reflect that uniform referral standard, that the services state in their business rules.

So that is the evidence to obtain and sustain a conviction criteria. The reason why I bring this up now and say that this could be something that could be completed in a letter to Congress versus a report is because all of services have indicated in their business rules that they will in fact be using that standard for referral.

Typically and comparatively, the Department of Justice does not have its -- have that standard embedded in statute. So as a subcommittee, we first shied away from going back towards that recommendation.

However, it just doesn't quite sit quite right that there is a statutory referral standard of probable cause when all of the services have indicated in their OSTC business
rules that they will be using a higher elevated standard.

So that in my opinion could be a quick, a quick hit project that could be done. Obviously this would not make this year's legislative cycle. It would be for next year's legislative cycle.

And then the final thing that we discussed, perhaps putting a pin in yesterday, but based on the robust discussion from this morning after Ms. Gupta's fantastic presentation with respect to criteria for judging the performance of the OSTC, I think that the time is right for the subcommittee to actually study this area.

So the option would be to study performance measures for assessing the disposition of covered defenses as it pertains to the OSTC.

I'm going to turn to my attorney advisor colleagues to make sure they're keeping me honest here and that I did not say anything
wrong or inartful. Thank you.
MS. PETERS: All right, thank you, Ms. Tokash.

An additional topic the subcommittee discussed involved a study of judicial rulings and motions practice in sex assault courtsmartial. An important question is are the judges following and applying the military rules of evidence in the pretrial and trial phases of the case.

As a staff, we noted that we have collected cases completed in fiscal years 21 and 22, and we have a lot of courts-martial records that can inform this kind of a study. And we are grateful that in all of these projects, there are a combination of shorter term and longer term goals associated.

So the staff can as a next step develop a research proposal with a plan to move forward and then bring that back to the full committee for everyone's awareness of our need for future planning.

And the staff is grateful for the sessions we've had yesterday and today that provided incredible feedback on how to shape the studies, and the types of areas of focus you want to bring to these broader topics. And, the way you want to have an impact and the way to energize and leverage the expertise of this committee in areas that are going to be helpful along the lines of these four topic areas.

So again, we have a lot of work to do. I know the subcommittee is ready to do it and take on some new projects. And as we develop the research plan, refine our research questions, we'll bring that continually back to the subcommittee and the full committee to refine them and move forward with your great feedback and input.

MS. MAGERS VUONO: That's it.
CHAIR SMITH: All right, so I think what we're going to do is vote on the four projects that Ms. Tokash mentioned and that Eleanor and Meghan mentioned.

And if no one's opposed, we'll just vote all together for all four, unless someone wants to talk about any one of the projects that they're interested in. Okay.

So all those in -- well, anyone opposed to assigning those four projects to the Special Projects Committee? Hearing no opposition, I think that then we are in agreement.

MR. YOB: Yes, and I can record that as a 12-0 vote in favor of moving forward on all four of the recommendations from the subcommittee.

MS. PETERS: Thank you.
MS. MAGERS VUONO: Thank you.
JUDGE GRIMM: Nothing substantive, I just want to express my thanks not only to Eleanor and Meghan, who are extraordinarily productive and amazing in what they bring to us.

But our chair, Ms. Tokash, has had a good year. And she has -- she is a terrific person at undertaking organizing and getting us
to do things that have proven to be successful. So I want to make sure that the record shows that she is every bit as deserving of credit as our wonderful staff.
(Applause.)
CHAIR SMITH: All right.
BGEN(R) SCHWENK: Okay, it's up to us.
So the Policy Subcommittee. And unlike the Special Projects Subcommittee, where the staff attorneys and the paralegal allowed the chair to talk about things, I'm not allowed in my subcommittee. And I can't understand why they feel that way.

But anyway, so we're looking forward to the future, having gotten approval for our report yesterday. And Terri will tell you what we've come up with as our preferred path.

MS. SAUNDERS: Thank you, General Schwenk.

> Before I get to the Policy

Subcommittee update, I want to take just a moment to clarify something from yesterday to the extent
that there was any confusion. And that involves the vote on recommendation 54 for the randomization of panel -- of the panel studies review.

Recommendation 54, in part, would have the convening authority retaining the authority to detail the members once they have been randomly selected. So in essence, ordering those members to appear at the appointed time and place.

I wanted to -- I wanted to compare that with recommendation 57, which you all voted on at the last meeting, which would have the convening authority or having the authority to excuse members from panel duty or make availability determinations. And then recommendation 58 would follow onto that, which would require that there be some transparent method of documenting that.

So recommendation 54, which you voted on yesterday on detailing, there is little discretion in that, that the convening authority
would be telling those people who had already been selected to appear for the court-martial. Whereas recommendation 57 on availability determinations and excusals, there is discretion for that convening authority to determine -- to determine whether members should be excused or whether they're -- whether they are available in the first place to sit on the courtmartial.

So I did want to clarify that and make a note. I know several people yesterday voted against recommendation 54, and I wanted to offer them the opportunity, if they chose, to either, to change their vote.

Ms. Tokash.
MS. TOKASH: This is Meghan Tokash.
So the concern that I stated on the record yesterday involved the appearance of objectivity as it pertains to the availability and excusal determination as it pertains to the convening authority and the selection of court-martial panel members.

So my original vote yesterday on recommendation 54 was a nay vote because -- it has been now clarified. And I think it was a little bit complicated by the fact that it was talking about removal of certain language. It was almost like a compound recommendation.

So I just changed my vote to a yay for 54, but my vote for recommendation 57 is still a nay.

MS. SAUNDERS: Thank you. And Judge Walton, did you -- you had voted nay yesterday on recommendation 54. Do you wish to keep your vote on that or change a vote?

JUDGE WALTON: I'll change it.
MS. SAUNDERS: Oh, to a yay?
JUDGE WALTON: Yes.
MS. SAUNDERS: Okay. And I don't know if Mr. Kramer is still with us.

MR. KRAMER: Yes, I am.
MS. SAUNDERS: Okay, Mr. Kramer, I don't know if you were, hopefully you were able to follow all of that.

MR. KRAMER: Yes.
MS. SAUNDERS: Okay.
MR. KRAMER: And I'll do the same as Ms. Tokash and Judge Walton.

MS. SAUNDERS: Okay. So then the -that brings up the next question regarding recommendation 57, in which there is discretion in excusal or availability determinations.

I believe in the previous meeting you both had voted yay or yes to -- for passing that recommendation. Do you wish to change your vote on that recommendation? In other words, do you believe that the convening authority should retain discretion to make availability determinations or to excuse members from courtmartial panel duty?

JUDGE WALTON: Yes, I think the convening authority should have that discretion. MS. SAUNDERS: And sir, that is consistent with your vote at the last meeting. And Ms. Tokash, you had voted nay at the last meeting on that.

MS. TOKASH: Correct, and I'm still continuing to vote that way.

MS. SAUNDERS: Okay.
MR. KRAMER: Yes.
MS. SAUNDERS: Yes, you are voting?
MR. KRAMER: The same as I did, yes.
MS. SAUNDERS: Okay, so you had voted yes for that recommendation and you want to -you want to keep that vote.

MR. KRAMER: Right.
MS. SAUNDERS: Okay.
MR. KRAMER: Yes.
MS. SAUNDERS: Okay, well hopefully I think we've clarified that. Is there anyone else who has a question or comment on those two recommendations? Okay, we can move past that then.

So now I'll provide the Policy Subcommittee update. So the Policy Subcommittee met yesterday for about an hour and we, you know, we're, as you all know, we've just closed out the Article 25 random panel selection study. And so
the purpose of the meeting was really to decide what was the subcommittee going to do next.

The subcommittee looked, you know, discussed a number of issues and decided on two primary issues that they want to study in the coming year. The first one is Military Rule of Evidence 513, which is the psychotherapist patient privilege.

There are several issues surrounding that rule of evidence. Primarily they're looking at a concern that has -- that has concerned practitioners recently, which is the 2022 decision by the Court of Appeals from the -- for the Armed Forces decision U.S. v. Mellette, which essentially said that the plain reading of the rule covers only communications between the patient and therapist but does not cover the diagnosis and treatment of the patient.

So the Joint Service Committee I know has looked at this. They have recently put forward a proposed recommendation to change the rule, but it does not change it to provide -- to
extend the privilege to diagnosis and treatment. It's, you know, essentially a more minor recommendation.

So the subcommittee would like to look at that issue. And also there are other issues surrounding MRE 513. I think the subcommittee would like to take a more holistic look at that. So that is one issue.

The other issue is Article 6(b)
victims' rights. You know, particularly looking at the comparative -- comparing the standard of review for when a victim seeks relief at the appellate level with that in the Federal Crime Victims' Rights Act, understanding that there are, you know, differences between the two statutes.

So looking at the differences there, determining whether there should be changes in the standard of review. And you know, we think there may be other issues within Article 6(b) that the subcommittee will want to look at as well as we dig into that. So we're still in the
process of developing that plan.
One additional issue which is not necessarily a review per se that the subcommittee wants to take up but it is -- they want to have a meeting in which they hear from military investigators and military prosecutors on what is the state of how they were handling digital evidence, for example, as compared with civilian communities.

You know, an example would be in the military in, you know, in -- the committee has looked at this issue previously, or actually the predecessor committee, of you know, if a victim has digital evidence, how that is obtained. Is it obtained through a subpoena versus, you know, being voluntarily offered by the victim, which is what has previously been the case often in the military.

So I think they just wanted to have those two groups come in for a subcommittee meeting, just to see if that is changed. You know, what is the current state of how those
groups are handling that type of evidence.
So that -- have I forgotten anything,
General Schwenk?
BGEN(R) SCHWENK: No, but you did remind me on why you told me to stay quiet. You'd have to understand the law a little bit to explain things, which leaves me out. So no, you're good.

CHAIR SMITH: I think with the digital evidence, didn't we also say we wanted defense counsel, right? Did you say that?

MS. SAUNDERS: Oh, I didn't say defense counsel, but absolutely, we could write that in.

CHAIR SMITH: I think they already discussed that.

MS. SAUNDERS: Okay. So based on that, we'd like to take a vote on the direction of the Policy Subcommittee, those three issues. So I think the easiest thing is anyone opposed to the Policy Subcommittee looking at those items?

Hearing no opposition -- did you have
a comment? No? Yeah, sure.
MS. GOLDBERG: Thank you so much for describing our work. And just noting for the record that we also discussed looking at restorative engagement and justice practices and have interest in exploring those in more depth down the road.

And I'm noting this here only because this issue has come up a number of times and it has been difficult for very good reasons to get this squarely on our and your research agenda. So we agreed to at least start to take some steps towards an eventual established project in that area.

CHAIR SMITH: Right, I think we said we were going to wait until March on the restorative justice issue or engagement and see where things are at that point.

All right, so anyone opposed to those three topics, and then down the road I think we'll discuss when we get closer to March, the restorative engagement? Hearing no opposition.

MR. YOB: I'll note for the record that it's all in favor of proceeding on those points that were raised.

CHAIR SMITH: Thank you.
MS. SAUNDERS: Thank you all.
CHAIR SMITH: Are we going to break for lunch?

MR. YOB: So we're moving into the lunch hour. We're going to have a working lunch. My recommendation is we take about ten minutes. Let's say we come back at 1:10 to start the working lunch. That'll give you a chance to go -- 12:10, my mistake.

And we'll begin at 12:10 with the working lunch in this room, which will be in the administrative session, so we'd ask the public to please wait outside during that session.

When we conclude the working lunch, we'll move in -- we'll take a short break, and then we'll move into the public comment period. And then after that, we'll do a wrap-up of, in a final session.
(Whereupon, the above-entitled matter went off the record at 11:56 a.m. and resumed at 1:03 p.m.)

MR. YOB: Okay. Again, my name is Pete Yob. I'm the Staff Director for the DAC-IPAD. We are going into our public comment session. We welcome members of the public to come in and give comments that will help inform the Committee. We ask them to focus on comments that will help inform the policy decisionmaking, and they understand that we're not an investigative body who can investigate specific matters they bring. But to the extent that they are germane to informing our work, we ask them to do that.

These are the comments, and the matters submitted are from the individuals who come to speak. They don't necessarily reflect endorsement of the DAC-IPAD or agreement with what they're saying. Those are individual comments, but we're really happy to have people come in and help inform us of different issues.

So, with that, I will introduce our first speaker. This is Mr. Jerry Clifft who's going to speak with us, and he's going to share some information about his case, I believe.

MR. CLIFFT: Good afternoon.
My name is Jerry Clifft, formerly GM3 in the United States Coast Guard.

In 2016, I was convicted at a general court-martial of sexually assaulting my wife. And I'd like you to consider the following statements:
"I was tired of him asking for sex. So, I said, `Just take me.' I wanted him to think I was into it. I took initiative. I switched positions. I told him I loved him twice and once after. I was hoping he'd be willing to reconcile after asking for a divorce. I never said, `No' or `Stop.'"

When asked by defense counsel if she considered herself an active participant, she said yes. But she felt as though she was assaulted.

Not only did she admit to making all those statements on the stand, those versions -I'm sorry -- those statements were the final version of events she chose to give to the members of the jury.

Not to mention her numerous pretrial statements were a rapidly moving target in which she claimed to have been assaulted repeatedly on different days and at different times.

And even in the face of these wild inconsistencies and a final version that could, no doubt, be considered consensual, I was convicted and handed a four-year sentence.

So, that's the bar? That's the prosecutorial burden met? Beyond reasonable doubt, and worthy of a lifetime of sex offender registration, that had merit to indict me, let alone convict me -- to destroy the one thing a person can take to the grave, their reputation and their name.

What reasonable jury would run with that evidence and convict? Our great military
justice system allowed themselves to be used by an embittered individual and grow her divorce and custody case, allowed her to teach me a lesson for trying to leave. And she was rewarded handsomely for it.

My pay and insurance for three years and numerous other tangible benefits, all outlined in the U.S. Code, her entitlements as a victim, and it was only after she was wellinformed of these benefits that her sexual assault allegation followed.

The CCA affirmed on appeal; yet, called it a concededly close case. That sounds like a cowardly misstep by the military justice system. And the CAAF denied review without explanation.

My appeals were finalized in 2018, and I filed a Fourth Circuit habeas petition in 2019, and it was also denied.

I asked you before, what reasonable jury would look at the evidence and vote guilty? Well, perhaps they did so because they were no
longer capable of being reasonable.
In February of 2023, I was contacted by a member of my jury shortly after their retirement, and they told me of an event that occurred outside of the record of trial.

Immediately after my ex-wife's direct testimony, a recess was called, and she was placed in a room that shared a thin, false wall with the jury. That certainly would not have been our first choice. Trial counsel is, typically, in charge of the courtroom layout.

She proceeded to wail, cry, and carry on for approximately 15 minutes, according to the juror -- all while her victim advocate told her things like how great she did, and that she did her part, and that it would all be over soon.

The juror said it was as if she was in the same room with them and every member of the jury looked eager for it to be over with. One even made the comment, "Anyone else uncomfortable?"

The juror made sure the bailiff was
informed, asked him to tell the judge that they were moving rooms, as a result. And the jury did so because they felt the situation was prejudicial.

It took seven years for this
information to make its way to me.
The implications in this scenario are many, and all of them are the antithesis of due process.

Surely the bailiff told somebody. Who did the bailiff report to and work with and interact with almost exclusively during the entire court-martial process? Trial counsel.

A Petition for a Writ of Coram Nobis is on its way, and a thorough debate hearing will, hopefully, follow.

And while I cannot fathom a version of events in which the investigating court or the appellate court could actually find that that incident did not constitute a violation of my right to an impartial jury and require immediate correction, it would not surprise me if they did.

If the authority receiving that petition has any integrity, they will recommend corrective action in my favor.

Before I end, these are my children. That's my daughter Charlotte, and she's eight. I have a great relationship with her and her mother, despite no longer being together.

Elijah and Aidan are two and five in these pictures. I saw them eight years ago. This was not enough to take that from me.

I'm waiting for somebody to stand up and help me make it right. And I've asked a lot of rhetorical questions and that was not one of them.

MR. YOB: Thank you, Mr. Clifft.
I'll now introduce Mr. Travis Clark, who is going to discuss his case with you.

LTC(R) CLARK: How many more innocent service members like him have to be victimized by the corrupt UCMJ process before balance of the scales of justice and restore honor to a broken system? And how much longer will falsely accused
and wrongly convicted have to wait until their cases are reviewed and reversed?

My name is Lieutenant Colonel Randall Clark, retired. I served 34 years in the Army, both as an enlisted soldier and as an officer.

I have seen the great side of the Army, but I've also seen the dark side of the Army, and everything in between.

I have been a panel member for two court-martials and served as the board president for 15 separation boards.

I have personally recruited more than 431 members - people for some form of military service, and based on what I've seen in the last two years, I wish I could do every contract that I've talk to.

My son, former Second Lieutenant Dalton Clark, U.S. Army, was falsely accused of domestic violence by his ex-wife and wrongly convicted by the U.S. Army.

Many would ask why I'm speaking at the panel that focuses on sexual assault. And it's
because my son's accuser also threatened me, to accuse me of sexual assault. And the same justice tactics used in sexual assault investigations would have been used on me.

My son's accuser falsely accused him after he filed for divorce and challenged her custody of his daughter. She had extramarital affairs with a man and abandoned their daughter of three months for 40 days in North Carolina prior to his filing, while he was stationed in Korea and her stateside. She took his property to move in with another man two states away, including his truck.

She left two dogs for over 40 days in a basement, where the police had to be called on her when it was discovered that she was barely feeding the dogs and had neglected them so much that it would have been better if she had just let them go. Their collars had grown into their necks.

> When I called to check on my
granddaughter and attempted to collect my son's
property, she threatened to falsely accuse me of sexual assault. And over the last decade of my career, I know exactly what would have happened, even without evidence.

I have seen men jailed with no evidence. I have seen them jailed because of a policy that accusers cannot consent after one alcoholic beverage. I'll say it again, after one alcoholic beverage. They can drive legally, but they can't consent to sex.

I have seen others barely survive these cases, and then, have their careers destroyed or be processed out via non-judicial punishment and separation boards, even after they were found not guilty at trial.

I have seen and known others who took their own lives because they could not live under the shadow of being a sex offender, and many of them had no more than a parking ticket or a speeding ticket in their entire life, including my son -- an Eagle Scout, an honor student, and a wrestler for the University of Minnesota.

The military was their life and they were betrayed in a way as if they were the lower than slime.

I have even talked my son out of committing suicide.

In the most ironic twist you will hear today, my son's accuser falsely accused the man she was having an affair with, too. While she was screaming and hollering on a 911 call, that "This man is beating me," he, a police officer, was video-recording everything.

He was arrested, put inside a police car. The policeman reviewed the video and released him, but they refused to charge her with filing a false police report. They simply asked her to leave.

Equal rights should mean equal justice. This evidence was denied in court.

She also claimed that the previous fiance prior to Dalton had physically abused her, and her mother stated that this was not true. So, the civilian police again refused to go after
her former fiance based on zero evidence.
In Dalton's case, despite the fact that nine witnesses testified that she had physically abused my son, and all he had done was restrain her, he was convicted.

In one incident where my daughter was a witness in the back of a truck, she struck Dalton while he was driving down an interstate pulling a boat at 80 miles an hour and almost caused an accident. I almost lost of my children that day.

And I want you to truly ask yourselves, who is the victim here? Because the military wants to appear to be fair to the accused.

This was Dalton's military-appointed attorney's very first case, while the prosecution's were seasoned attorneys. Imagine multiple adults competing against a five-year-old child. The panel or the jury of his peers consisted of mainly senior officers, and the prosecutor even waved at two panel members that
she personally knew. I observed this myself.
We asked for a change of venue for the trial, but it was denied. We asked for a witness to be subpoenaed -- also denied.

Dalton's accuser was even recorded as asking him to say, "Just say that I hit you and I'll drop the charges." Why would she ask such a thing if there were any evidence?

I took an oath to defend the Constitution against all enemies, foreign and domestic. When the enemies of the great country have more legal rights than its heroes, that process is an enemy of all that is good in this country.

My plan is to reach out and speak at every high school/college that I am able to and share with the American people what has happened. I do it right now at the airports when I wear my hat as a veteran.

The influencers who are pushing people to join the military do not understand what is happening with the UCMJ processes.

I'm asking you to review and reverse these cases now. Balance the scales of justice for those who can't speak to you today.

And there's a lot of people out there right now that don't have the money to come here and talk, but they would. There's a lot of people out there that don't know this process happens; they would be here.

I sat with people with my son visiting him, family members, that every person I talked to was the same thing; it seemed like the prosecution was stacked against the defense in every case I talked, every one of them.

I'm an educated man just like you guys are. There's no way in any world that you stack the deck in a trial. There's no way. You need to look at this and you need to reverse these processes and balance the scales.

Thank you.
MR. YOB: Thank you, Mr. Clark.
Mr. Arvis Owens will now make a comment.

MR. OWENS: Thank you.
First and foremost, one of my collateral duties was as a data analyst. So, I wanted to mention the data a little bit.

It's that the data, you look at the population of the data, and someone can give you a sliver. So, you either get inconclusive evidence or it supports whatever they want. So, I'll leave you with that.

So, two years after my conviction, a neighbor came up to me while I was raking leaves in the yard and hugged me. He's a retired military officer and he says to me that, "They know you didn't do it."

I asked him who "they" is, and he put his head down. He, then, admits to me that he had to produce outcomes at trial because all not guilty verdicts in sexual assault cases were reviewed by Congress.

I have had neighbors report that I was giving out Halloween candy and I had no right to have a school bus stop near my home. I have been
cursed at, spit on, and treated in ways that I never imagined possible in this country.

I have been denied jobs because companies worry about liability insurance claims if I were accused again. If I use my military experience on an application, it draws questions. If I don't include it, I am being deceptive.

A friend shared with me that companies will hire those who have killed, but not those convicted of sexual assault, even if your case is overturned.

There is a member of our group who earned a law degree, and even though the sex assault portion of his case was overturned, female partners and associates forced him out of a law firm. He tried to open up his own office, and the overturned allegation still followed him via reviews. He drives for a ride-sharing company. Imagine if all of you with law degrees only could drive for a ride-sharing company.

The military will title you and place you in the National Crime Information Center when
you're accused of a crime and leave you in that system even if your case is overturned. They will add a "not guilty" at the end of your charges, but it will still show up in background checks. And there is no DoD process to remove you.

I am told that the listing will exist for 40 years. You can't adopt children or join law enforcement agencies or sponsor a spouse for citizenship, and endure other host of restrictions. You're international travel and employment options are limited.

Most Americans don't know that the military will title you, even if you are discharged via a non-judicial administrative process.

The military has the CATCH program, where an accuser may make a restricted report against someone and they never find out about it. It will be kept on file for 10 years.

In my case, we found medical evidence via private investigator and we weren't allowed
to use it. Yet, they violated my HIPAA rights, and there was no evidence there in my file.

A civilian accuser may testify in a military court, but the military has no jurisdiction to charge and prosecute them for perjury.

In military prison, they ask the accused to sign confessions or they will not pay for classes that they consider treatment, and you will decrease your chances of being paroled. Why ask for a confession after you have convicted someone? They don't mention that you can pay for those classes yourself, but, even if you do, they will deny you credit for them and not grant you parole.

A military accuser is forgiven for collateral misconduct, but, even if someone's case is overturned, they are subject to administrative boards, discharge, downgrades, denied promotions, and experience extremely slow restoration of benefits.

I know that you do not have the
authority now, but what I am asking you today is to ask for the authority to take confidential testimony. You can share their evidence and testimony and protect their names.

What if I told you we have a former service member who saw hundreds of sex assault wrongful convictions at one military base in one year, and was fired when she came forward lodging a protest? She was ranked No. 1 of 40 people in her category.

She heard three women at a command conspire to falsely accuse a man to get a new duty station, but nothing was done when she reported it.

Or a Veterans Administration representative who will tell you about a private agreement with the Services not to investigate false sex assault allegations. When the VA system flags them -- they usually get 70 to 100 percent -- they will downgrade them and ask for additional information. And then, if they submit fraudulent information, they'll go after them for
that, but not false allegations.
We have a member of the invisible war willing to talk about false allegations privately.

We have someone who worked for one of the largest military-centric victims' rights groups, and hear her talk about public and private social media groups where they coach accusers how to win their military sex assault cases with zero evidence.

You can hear from a senior officer from a Service that puts officers' names in a black book if they do not comply with the justice expectations in cases and other things.

A former officer wrote sex assault policy while in the military and left in disgust when they were violating it.

Hear from retired officers being rated on their officer evaluation reports based on how they handled sex assault cases.

We have former investigators from every Service -- NCIS, OSI, CID. I don't have
the Coast Guard, but we're working on it. But all of them are scared of reprisals.

We have retired JAGs and law professors who have looked at this and are willing to come forward privately.

Please help us make that happen.
Thank you.
MR. YOB: Thank you, Mr. Owens.
We have Ms. Barbara Snow who will make a public comment.

MS. SNOW: Your Honor, all Committee Members, I want to thank you for the opportunity to speak to you in person today.

I do so as perhaps a less likely voice in your oversight efforts -- efforts, however, that require a broad net to capture the many threads and, fundamentally, the root causes of sexual assault and related offenses in the U.S. military, and efforts that go to our national security.

I was trained as a criminal defense attorney to zealously advocate for my defendant
clients. The little bit of training I received from Brigadier General Wells, the individual who was just relieved as the Army's Lead Special Trial Counsel, when he was the Great Plains Regional Defense Counsel, was how to engage in, quote-unquote, "death by a thousand cuts."

After being on the receiving end of Brigadier General Wells' "death by a thousand cuts" approach, and interpersonal interactions with him, in trying to obtain redress in a severely flawed IG system, I have a deep understanding of how the military victimizes, and then, how it re-victimizes.

To be clear, and as we've heard from others today already, the criminally accused in the military justice system have not been immune from victimization in the system, either.

I have provided a detailed chronology of my interactions with Brigadier General Wells to the Army IG's office. Among the many documents I provided is the cataloging of trauma I sustained because of emotional and psychological
abuse.
Despite some very personal information in the investigation, I recommend its contents be used to train military justice practitioners on how this type of abuse -- emotional, psychological, and spiritual -- can be initiated within and occur among military ranks, even in places and with people you would not readily suspect.

I would be less than helpful coming here today to ask, through your Committee, and any authorized recommendations and actions its members can make and take, that the DoD and all other stakeholders hold a mirror up to the military justice system without being willing to myself show places where that mirror could be held for better understanding and rectification of very serious issues.

I know how hard your Committee has worked, and is working, to identify the number of other places requiring acknowledgment for improvement.

It is much more often the case that I am a conduit for messages to be conveyed. It has been a highly, highly educational position to be part of the message -- one that screams, however calmly, that we are still a long way off from parity, where the privileged are not automatically believed and those reporting on the outside of privilege do not have to prove their case, to include their veracity and their stability.

For a reporting party to have to do any of those things is contrary to the purpose of what are supposed to be independent and competent investigations -- not to mention trying to do one or more of those things is incredibly difficult when you are in a trauma response triggered by misconduct endured by the investigatory process itself.
I, respectfully, implore this

Committee and other policymakers and stakeholders, especially in light of Brigadier General Warren Wells' removal from his position,
and the reasons for it, to ensure that the remaining current Lead Special Trial Counsel are properly vetted; to ensure they have the requisite character and experience to lead their respective offices. It is a foolish errand to remove one and assume that there isn't a larger issue that needs to be addressed with others.

Respectfully, the U.S. military should fully understand this in the face of continuing sexual assaults and other related offenses, the myriad of other kinds of abuses, suicide rates that remain unabated, and an overall culture that is not inviting to recruits.

I also implore this Committee and
other policymakers and stakeholders within their authority to explore and implement reliable training measures and metrics to ensure all of the current and future Lead Special Trial Counsel and all other Office of Special Trial Counsel personnel are sufficiently knowledgeable and skilled to comfortably execute their duties in what is really, really the sacred place of
special victim work.
The papers submitted in advance of my comments speak to specific vetting and training recommendations.

I do want to emphasize the need for subordinate input on the selection of any Lead Special Trial Counsel, and I would be remiss if I did not also emphatically recommend the need for psychological testing of service members, particularly as they progress through the ranks and are placed in positions where their first priority should be on the well-being of those they lead.

## I also request this Committee

 investigate how deep the attitudes and conduct are reported to the Army IG regarding Brigadier General Wells goes, both with him and throughout the U.S. military.In a society that likes to separate things into artificial categories, emotional and psychological abuse is but an integral part of many special victim cases.

Sexual assault and related offense numbers are barometers of the health of any democracy. The safe and full participation of both men and women in all areas of society, to include in the military, is critical to the security of our Nation.

It is time that everyone who dons its uniforms understands this. Men can lead women, and women can lead men. They can serve right next to each other as two brothers and sisters in arms.

Democracy abhors complacency. So, please continue to fight against any complacency as you continue to honor your oversight mandate.

I, with Ms. Peterson and Mr. Sweezy (phonetic), stand by to provide whatever assistance your Committee and the larger DoD needs in the special victims space and in all areas impacting that space.

Thank you for your time, and God bless our Nation.

And I actually have, Your Honor, if
it's okay, I have brought some books for whoever would like to take them. They are the books that I used in the research with my coauthors.

MR. YOB: And I had indicated, if you would like to leave those for us, and any Committee member who would like to take one of the books that's being left, that's perfectly acceptable. And there will be left the copies -MS. SNOW: Thank you. MR. YOB: -- for informational purposes.

CHAIR SMITH: Thank you, Ms. Snow. I appreciate you did this. MR. YOB: And that concludes our public speakers. We did have a fifth speaker who had indicated interest, but, relatively recently, the person stopped communicating with us. We weren't sure whether that person would appear today. So, we left a spot. But I do not believe that she has shown up. So, we will have only four speakers today.

So, that concludes the speakers. We
have no more speakers.
I suggest that we take a five-minute break, and then, we come in to do concluding comments and a wrap-up of the meeting.

MS. TOKASH: Mr. Yob, this is Meghan Tokash, for the record.

Madam Chair, I would just like to put on the record a potential topic for the Special Projects Subcommittee would be to look into the transparency of the vetting and selection of Lead Special Trial Counsel. I would just like to put a pin in that for potential future study.

MR. YOB: As the Staff Director, we'll note your suggestion and we'll take that up at a later time, but we note it in the record.

Thank you, Ms. Tokash.
Madam Chair --
MR. KRAMER: Can I add something, too? I'm sorry.

MR. YOB: Yes.
MR. KRAMER: We've talked before about whether you want to call it, conviction
integrity, or something similar to that of the Innocence Project in civilian courts. And I wonder if we can put a pin in that one, too.

MS. BASHFORD: The Case Review
Subcommittee is taking that under advisement or looking into that.

MR. YOB: Thank you.
That's exactly what I was going to say, Ms. Bashford, is that's already in the works, and we'll continue to look into that issue and proceed forward with it.

But thanks, Mr. Kramer, for that.
MR. KRAMER: Sorry, I guess I missed that. Thank you.

MR. YOB: Sir, great comment, though. Thank you.

Any other comments?
(No response.)
CHAIR SMITH: So, we're going to take a five-minute break?

MR. YOB: Yes, Chair Smith, I would recommend that.

CHAIR SMITH: Okay. Until 1:40.
MR. YOB: Thank you.
CHAIR SMITH: All right. Thank you.
(Whereupon, the above-entitled matter went off the record at 1:35 p.m. and resumed at 1:47 p.m.)

MR. YOB: So, as a wrap-up, I can only describe this as a substantial meeting that we've had today, a very positive meeting.

We accomplished quite a bit. We approved two report contents, and more to follow on that as we finalize those two reports. That should be forthcoming by the end of the year.

We had informative presentations on our ongoing Panel Selection Study with Dr. Wells and Kate Tagert. So, we thank you for that.

Also, Nalini Gupta on the performance metrics, which was a very well-presented overview of the process and engaged in a lot of debate on that, or a lot of discussion, I would say. So, well done.

> We also approved a way forward on our
subcommittee activities, which we won't go into detail because we've just covered them today. But those subcommittees will move forward on the approved projects.

And we've also got some suggestions for some other projects, which they'll develop and come back to the Committee on, to propose as additional work that they can do.

We discussed site visits, and we are prepared to and we will form a project group with our staff to move forward on those ideas for site visits, and also, to talk about our future meetings and how we're going to conduct our future meetings. And we'll get back to everybody on that.

Finally, I want to thank our public commenters who took the time to come in today and share information with us.

I also want to, as a final note, just -- well, along the lines of public comment, I just want to put on the record that we're happy to have members of the public come; we're happy
to have members of the press come.
A member of the press had asked me if filming was allowed and I said no. Because if we started to have filming, it could be disruptive. If we allowed somebody to film, we would have to allow everybody to film, and only with preapproval, with specific news networks, and well in advance will we allow filming.

I did note that it appeared that somebody who I told specifically not to film was filming. That is not allowed. If that person returns, we'll have the discussion with them about whether they will be allowed to have filming materials, et cetera, in the room, since they didn't comply with the specific request. But I'll put that on the record, that that was a violation that I noted.

With that said, though, on a positive note, I want to again thank the staff who put in a tremendous amount of work on this.

I want to, specifically, thank Dale Trexler, Amanda, Stacy, Stacye, Blake, and

Janelle now. I hope we're not leaving anybody out.

But because of them -- these materials don't produce themselves; your travel doesn't do itself. They put in a ton of work in getting the location, the contract. So, thanks to them for doing that.

Along those lines, I want to thank the entire staff; Marguerite for doing a lot of the public commenters, and also, producing a lot of the materials that have gone in today; the staff attorneys, who, obviously, take a lot of time to do the great work that supports your work.

So, everybody, it was just a really tremendous joint effort.

And finally, $I$ again want to thank Meghan for stepping up and taking on the role of the deputy. Without her, none of this would have come together so well.

So, thanks to everybody. I think the whole staff deserves a round of applause for today.
(Applause.)
Thanks to the Service reps for being here. We try to work well with you. We try to be super responsive to anything that you need, and it's reciprocal, I know. So, welcome, and we look forward to continue working with you.

And with that said, I'm going to open it up to any other comments. And then, if not, we will conclude the meeting.
(No response.)
MR. SULLIVAN: The public meeting of the DAC-IPAD is closed.
(Whereupon, the above-entitled matter went off the record at 1:51 p.m.)

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Date: 12-06-23

Place: Arlington, Virginia
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> Heal $\operatorname{cors} \rho$ ------------------Court Reporter

