UNITED STATES DEPARTMENT OF DEFENSE

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DEFENSE ADVISORY COMMITTEE ON INVESTIGATION,
PROSECUTION, AND DEFENSE OF SEXUAL ASSAULT IN
THE ARMED FORCES (DAC-IPAD)

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PUBLIC MEETING

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SATURDAY SEPTEMBER 14, 2019

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The Committee convened via teleconference at 11:00 a.m., Ms. Martha Bashford, Chair, presiding.

PRESENT:

Ms. Martha S. Bashford, Chair

MG Marcia M. Anderson, USA (Ret.)

Ms. Kathleen B. Cannon

Ms. Margaret Garvin

Hon. Paul W. Grimm

Ms. Jennifer G. Long

Mr. James P. Markey

CMSAF Rodney J. McKinley, USAF (Ret.)

Brig. Gen. James R. Schwenk, USMC (Ret.)

Ms. Meghan A. Tokash

Hon. Reggie B. Walton

STAFF:

COL Steven Weir, USA, Staff Director

Ms. Julie Carson, Deputy Staff Director

Ms. Patricia Ham, Attorney-Advisor

Ms. Nalini Gupta, Attorney-Advisor

Mr. Dwight Sullivan, Designated Federal Officer

ALSO PRESENT:

Captain Josephine VanDriel, U.S. Air Force Major Paul Ervasti, U.S. Marine Corps Lieutenant Adam Miller, U.S. Coast Guard Mr. Jim Martinson, U.S. Navy Lieutenant Colonel Adam Kazin, U.S. Army

P-R-O-C-E-E-D-I-N-G-S

11:10 a.m.

MR. SULLIVAN: Good morning. I'm

Dwight Sullivan, the Designated Federal Officer

of the Defense Advisory Committee on

Investigation, Prosecution, and Defense of Sexual

Assault in the Armed Forces or DAC-IPAD. This

meeting is open.

For the benefit of the court reporter,

I request that everyone identify yourself before

speaking. The Director of the DAC-IPAD will be

serving as the moderator for today's meeting.

Colonel Weir?

COL. WEIR: Thank you, Mr. Sullivan, and good morning. I'd like to welcome the members and everyone in attendance today to the 14th public meeting of the Defense Advisory Committee on Investigation, Prosecution, and Defense of Sexual Assault in the Armed Forces.

This unusual Saturday meeting was scheduled for today in order for the committee to meet its deadline of September 16 for providing

1	input to the Department of Defense General
2	Counsel concerning collateral misconduct.
3	Because the participation of members
4	today is by teleconference, I am going to read
5	the names of the members expected this morning,
6	and I would like each of you to acknowledge your
7	presence when I read your name. Thank you.
8	General Anderson?
9	MG ANDERSON: Present.
10	COL. WEIR: Kathleen Cannon?
11	MS. CANNON: Present.
12	COL. WEIR: Margaret Garvin? Margaret
13	Garvin?
14	MS. GARVIN: Present. Sorry, I
15	couldn't get off of mute. I apologize.
16	COL. WEIR: Judge Grimm?
17	HON. GRIMM: I am present. Good
18	morning.
19	COL. WEIR: Jennifer Long?
20	MS. LONG: Present. Good morning.
21	COL. WEIR: James Markey?
22	MR. MARKEY: Present.

1	COL. WEIR: Chief Master Sergeant Air
2	Force Rod McKinley?
3	CMSAF McKINLEY: Present.
4	COL. WEIR: Brigadier General Schwenk?
5	BRIG. GEN. SCHWENK: Present.
6	COL. WEIR: Megan Tokash?
7	MS. TOKASH: Present.
8	COL. WEIR: Reggie Walton?
9	HON. WALTON: Present.
10	COL. WEIR: Thank you. Five members
11	currently are unable to participate in today's
12	meeting, and that's Judge Brisbois, Mr. Kramer,
13	Jenifer Markowitz, and Dr. Spohn, and Ms.
14	Bashford.
15	The DAC-IPAD was created by the
16	Secretary of Defense in 2016 in accordance with
17	the National Defense Authorization Act for fiscal
18	year 2015 as amended.
19	The mandate is to advise the Secretary
20	of Defense on the investigation, prosecution, and
21	defense of allegations of sexual assault and
22	other sexual misconduct involving members of the

Armed Forces.

Please note that today's meeting is being transcribed and the complete written transcript will be posted on the DAC-IPAD website.

Today the committee will conduct final deliberations on and vote whether to approve a letter from the committee chair on behalf of the committee to the Secretary of Defense.

This letter contains the DAC-IPAD analysis of and recommendations regarding the Department of Defense's 2019 sexual assault-related collateral misconduct report and future report requirements.

Each public meeting of the DAC-IPAD includes a period of time for public comments. We have received no requests for public comment at today's meeting.

Thank you all for participating today, and at this time, I am ready to begin the discussion of the collateral misconduct, the draft letter back to the Secretary of Defense.

If you'll take a look at the draft that was sent to the members, what we'll do is just go through this, and there are comments on your copy of the draft by various members of the committee, and so we'd like an opportunity to discuss those, and deliberate, and then after we're done with all of the discussions, we'll vote on whether or not to accept the report as drafted with those changes or additions that the committee has made.

If you look at page one of the draft, there were no comments by any of the committee members to anything that's contained on page one, and also if you look at page two, there are no comments from any members of the committee.

If we look at page three, there was a comment submitted by General Schwenk, and he suggested adding a footnote containing the number of false reports that were submitted.

So the staff drafted a footnote, which is footnote four, which says, "The Army reported eight cases involving false allegations of sexual

assault. The Navy, Marine Corps, and the Air Force each reported five cases involving false allegations of sexual assault, and the Coast Guard reported no cases involving false allegations of sexual assault."

Would anyone like to comment or discuss the recommendation or suggestion by General Schwenk to add that footnote?

MS. LONG: This is Jennifer Long, and I apologize for not putting my comment in. I think that it's very important to describe or explain that the Services define false allegation of sexual assault broadly, and that that definition also included third parties making a report of a sexual assault that then a victim clarified was consensual.

Because under no common understanding or even understanding in the research is false allegation understood to include that, and so what you will do is sort of create a record of true false reports that we don't know how many of these actually were those versus the others, and

that came out during the hearing, so I would just like that explanation in.

COL. WEIR: Okay, in anticipation of Ms. Long's comment, the staff drafted, if you'll look at the paragraph on page three that begins, "The Services were also inconsistent." So I will read the suggested language that you don't have and then we can discuss further the language that we've drafted.

"The Services were also inconsistent in how they treated what they considered to be false allegations of sexual assault. Some Services included false allegations in their data as collateral misconduct, while others did not.

"To clarify whether a Service included false allegations in the reported number of cases involving collateral misconduct, the DAC-IPAD asked all of the Services to separately provide data concerning false allegations and adverse actions taken.

"None of the Services provided a written definition of what they classify as a

false allegation of sexual assault or specified the evidentiary threshold necessary to classify an allegation as false.

"During the August 23, 2019 public meeting, the committee members questioned the Service representatives on this issue and learned that at least one Service classified cases in which a mistaken report was made by a third party as a false report.

"The Service representatives also mentioned instances in which a suspect makes a cross claim of sexual assault, meaning that one person reported the sexual assault and the suspect in that case then countered by accusing the reporter of sexual assault.

"Several Service representatives noted that they had difficulty determining how to classify these reports," and then that would be footnoted to the transcript of the August 23 public meeting.

So I think, Ms. Long, we added in that language. Did that, the language that I read,

did that satisfy what your concern was? 1 2 MS. LONG: It does. Thank you very much. 3 4 COL. WEIR: Does anyone have any 5 questions about that, the drafted language that was suggested be put in based upon Ms. Long's 6 7 comments? 8 This is Meg Garvin, just MS. GARVIN: 9 that it answers my concern as well about the paragraph, so I'm pleased that it's already been 10 11 drafted. Thank you for that. 12 COL. WEIR: And I think what the draft 13 language does is it just clarifies in more detail 14 what you all learned at the August 23 meeting 15 about the false allegation claim. Does anyone --16 BRIG. GEN. SCHWENK: This is Jim 17 Schwenk. Thank you for doing that footnote. I 18 was trying to get something in the report about 19 how few cases there were regardless of all of the 20 problems on how to count them, that there aren't 21 that many.

Is there any way to take that big

number from our enclosure three of the total number of Service member victims, I think it was 5,733, and maybe start the footnote by saying, Of the 5,733, you know, Service member victim cases during that period, eight were this and five were that, which would maybe make my point even better? I don't know.

MS. CARSON: We could combine all of the Services, General Schwenk, this is Julie Carson, and give the total number of military sexual assault victims, and then the total number of military determined false allegations by whatever method, and then whatever very low percentage that is.

BRIG. GEN. SCHWENK: Yeah, because it's so small and we had a 5,000 and something number in our enclosure three, I thought if we reflected that, it would help in that sense to give a perspective to the reader.

COL. WEIR: So the footnote will say,
There were a total of 5,733 Service member
victims, and of that number, the Army reported

1	eight cases, and then it would just go with the
2	footnote we already have in the draft.
3	BRIG. GEN. SCHWENK: Yeah.
4	COL. WEIR: Does that make sense?
5	BRIG. GEN. SCHWENK: Yeah, that's all
6	I'm suggesting. That's exactly right.
7	MR. SULLIVAN: Steve, this is Dwight
8	Sullivan. Could you read that again, the
9	beginning of that again, please?
LO	COL. WEIR: Yes, so footnote four
L1	would say, "There were a total of 5,733 Service
L2	member victims."
L3	MR. SULLIVAN: Rather than "victims,"
L 4	should that word be "reports?"
L5	MS. CARSON: Well, the question is
L6	victims. That's the number that was provided by
L7	the Services.
L8	MR. SULLIVAN: It would seem a bit odd
L9	to say that there were this number of victims,
20	and of this number of victims, blank were a
21	number of false reports.
22	MS. CARSON: But there could be

1	multiple victims in a case, so I don't know.
2	MR. SULLIVAN: My point is if we're
3	saying, you know, the number of victims is ten
4	and two of the victims were false reports, that
5	would suggest that they weren't actually victims.
6	MS. CARSON: Right.
7	BRIG. GEN. SCHWENK: So should you
8	say, "reported victims" or
9	MR. SULLIVAN: That would address it.
10	COL. WEIR: So, There were a total of
11	5,733 reported Service member victims, and of
12	that number, the Army, and then just finish the
13	footnote?
14	MR. SULLIVAN: Right.
15	BRIG. GEN. SCHWENK: That works for
16	me. This is Jim Schwenk. That's good.
17	MR. SULLIVAN: Does anyone have any
18	further discussion on the footnote or the
19	language that the staff drafted to answer Ms.
20	Long's concerns?
21	MS. LONG: Just, it's Jennifer Long
22	again, "involved reported false allegations,"

because again -- I'm sorry if I missed that. I
was trying to listen carefully. If you're going
to talk about the total number of reported
victims, then I would equal it with "reported
false reports" or something since we have already
said we don't know what standard they're using,
so I just don't want it to be a conclusion that
they are false until we know more. I'm not
saying we can't do that at some point.

PARTICIPANT: So, Ms. Long, where would --

MS. LONG: I know it's hard. I'm looking at the old footnote. I tried to write down what you were all saying. I don't know that this grammatically is correct in the original footnote where it said --

I just, now that you've added of the 5,000 or whatever reported victims, I think just where you're talking about the false allegations, that it's very clear that those are also reported or that they found false allegations, but I want us to be careful we are not concluding that they

were false because we don't know what their 1 2 determination was. Does that make sense? MS. CARSON: This is Julie Carson 3 4 I think I see what you're trying to say. again. 5 It's these that were reported by the Services as false allegations. 6 Right, exactly. 7 MS. LONG: 8 I think we can make that MS. CARSON: 9 change. 10 MS. LONG: Thank you. 11 COL. WEIR: Okay, moving on to page 12 four, I don't see any comments on page four from 13 any of the committee members. If we look to page 14 five in the recommendations, there's a suggested 15 edit by General Schwenk. 16 It's at recommendation one and it 17 added language, "or where appropriate, the 18 Department should submit a legislative proposal 19 to Congress to amend Section 547 by clarifying certain methods, definition, and timelines." 20 21 Does anyone have any concerns about that

22

additional language?

BRIG. GEN. SCHWENK: Yeah, this is Jim Schwenk. I just want to explain the reason I said that is it seems to me that arguably some of our recommendations would require an amendment to the statute.

The Secretary couldn't do it alone, and the recommendation goes to the Secretary, so we needed something to cover the recognition that some of this will require amending Section 547, and this language is fine with me, Steve.

COL. WEIR: Any other comments on the proposed language? Okay, and that was at the bottom of page four. I'm sorry if I said page five.

And I want to preface the discussion on the definitions by stating that we met with the Service reps in July, and also with the Service reps were those individuals who participated in gathering the information for each Service's report, the draft report that came to the DAC-IPAD committee.

And so we further followed up after

that meeting with the Services because it became very clear that there was different methodologies employed across the Services and the Services used different definitions to define what they were looking at.

So they stated to us, the staff, that it would be very helpful if the committee drafted definitions across the Services that all of the Services could follow.

So we had a back and forth with the Services because obviously they're the ones that are required to get the information and data from each Service's, you know, collection of the information.

So we went back and forth and the definitions that we drafted for the committee are those that we ran by or were suggested by the Services themselves, and so there was close work done with the Service reps to ensure that the definitions that the committee submitted made sense to the Services and allowed them to do a comprehensive review for the next report.

Colonel Weir, it's 1 CHAIR BASHFORD: 2 Martha Bashford. I totally apologize. I'm sorry I'm so late to the call. 3 4 COL. WEIR: No problem, ma'am. 5 have picked up on what's page five of the draft. CHAIR BASHFORD: 6 Okay. 7 COL. WEIR: And we're just going 8 through the committee members' comments. So we defined the committee's definition of sexual 9 10 assault. There were no comments based upon that 11 definition. 12 HON. WALTON: This is Reggie Walton. 13 Sorry I didn't weigh in earlier, but I've been in 14 trial. I would just recommend that in addition 15 to attempt conspiracy and solicitation, that we 16 include aiding and abetting. 17 COL. WEIR: Anyone have any comments 18 or questions about Judge Walton's proposed 19 addition to the definition of sexual assault? 20 CHAIR BASHFORD: I'm not familiar 21 enough with what it would be under the UCMJ, but 22 it seems to me if we're including conspiracy,

then aiding and abetting would be appropriate.

COL. WEIR: Okay, well, we will make that addition. Now, the definition of collateral misconduct, this is directly from the Air Force submission because it was clear that there was different definitions of collateral misconduct used by the Services, so all of the Services have reviewed this definition that is currently part of the draft.

HON. GRIMM: This is Paul Grimm. Can we conclude from that comment that they've reviewed it that that language that the Air Force is using is acceptable to all of the Services?

COL. WEIR: Yes, based upon the emails

that went back and forth, Judge.

HON. GRIMM: Okay, I just want to make sure that if we're picking one definition, it was completely appropriate to run that by the other Services as well, but I just wanted to make sure that they were on board with that.

COL. WEIR: Yes, sir. The way it transpired is that the Air Force Service reps

submitted definitions and all of the other

Service reps and others were cc'ed on the email,

and then we reached out to ensure that there were

no concerns by the other Services based upon that

definition, and all of the Services received a

draft copy of what you all are reviewing for

their review prior to ensure that they were happy

with the way that we had drafted the definitions.

HON. GRIMM: That sounds great.

MR. SULLIVAN: And Colonel Weir,
Dwight Sullivan here. When you have an
opportunity, could you give me a moment to
address the aiding and abetting point?

HON. GRIMM: Sure, go ahead, Dwight.

BRIG. GEN. SCHWENK: This is Jim Schwenk. You're not allowed to say anything about the law of principals in doing so.

MR. SULLIVAN: So, General Schwenk anticipated exactly where I was going, and this is not inconsistent with the proposition. I just wanted to familiarize everyone with how military justice treats this point.

So in Article 77 of the UCMJ, 10 USC 1 2 Section 877, Congress defined principals as one who commits an offense or aids, abets, counsels, 3 4 commands, or procures its commission. 5 So under military law, we treat aiding and abetting not as a standalone offense, but if 6 7 someone is an aider or abettor, they have 8 committed a 120, or, you know, if it's for 9 larceny, they have committed a 121. So again, that's not at all 10 11 inconsistent with Judge Walton's point. 12 wanted to familiarize everyone with that aspect 13 of military law, which I was not familiarizing 14 General Schwenk with because he anticipated 15 exactly where I was going. 16 CHAIR BASHFORD: So it seems as though 17 it's already included in the basic definition. 18 MR. SULLIVAN: It is already baked in. Judge Walton, does that 19 COL. WEIR: 20 satisfy your concern that it's already --21 HON. WALTON: Yes, it does. 22 COL. WEIR: Okay.

HON. WALTON: It does.

COL. WEIR: Okay, then we will not add aiding and abetting based upon the discussion that was just had. Do any of the members want to talk about the definition of collateral misconduct?

BRIG. GEN. SCHWENK: Yeah, this is Jim Schwenk. So I guess the way I look at collateral misconduct is why do we care? We care about collateral misconduct only from the sense that it might deter the reporting of the sexual assault. So what might deter the reporting of the sexual assault? Well, if the misconduct might come to light in an investigation, that deters, that could deter the reporting.

So any misconduct that might come to light during the course of the investigation to me is collateral misconduct, so if I were writing the definition just out of the blue, that's what I'd write. Our definition is a lot narrower. So why have we decided to narrow it as much as we have?

COL. WEIR: I think the discussion, sir, that was had was under your definition, if during the course of the investigation, it was found that the victim smoked marijuana two months before, under your definition, that would be considered collateral misconduct, correct?

BRIG. GEN. SCHWENK: If it was

BRIG. GEN. SCHWENK: If it was reasonable, you know, to think that the investigation would reveal that, yes.

that the Services had, was when someone would be, you know, down the road, Why did you smoke marijuana? It was because I was sexually assaulted. And so they wanted to make it as a result of or close in time to the actual sexual assault, not something that happened, you know, months before or months after under the definition. That's why the definition was narrowed to close in time of the sexual assault.

BRIG. GEN. SCHWENK: Yeah, I guess my concern with that is -- I mean, I understand why they want to do that, but my concern is now we're

narrowing what would deter a victim from making a report, because a victim is deterred by the knowledge that any kind of prior misconduct is going to come out as part of the investigation.

And now we've said, "Well, we're only going to count collateral misconduct if that misconduct occurred, you know, around the time of or during the sexual assault itself." So we've taken a subset of what our big concern is, which is misconduct by the accused that might come out in the investigation.

So that sort of bothers me, and if we had time, I would recommend that we, you know, run this back and ask the Services directly that through a working group and try to work out wherever we're going, but we don't have time, so, you know, I'll just point that out and say I've got misgivings about that, and so let everybody know that's how I feel.

I also, you'll see in my note that they put on the side over there, we incorporate a lot of terms that we don't define in that, and,

you know, my experience in the past is as soon as you write "directly related," you know,
"committed close in time," you know, then how close? How directly?

How always comes up in the months and the years afterwards. And so if we had time, I would recommend we define those, but we don't, so that leads me to say from my standpoint, you know, I'm not going to vote in favor of B for those reasons.

And, you know, I could vote in favor of something that said, There needs to be a definition of collateral misconduct that everybody agrees and, you know, one that you might consider is this one, as long as, you know, I'm not signing up to say I think this is a good definition because I can't do that. Thank you.

CHAIR BASHFORD: It's Martha Bashford.

General Schwenk, when you start talking about

what might reasonably deter somebody from

reporting, I just think you open up, like, a

person's entire life.

I can think of lots of things
completely unrelated to an incident that might
deter somebody from reporting, something that
happened before they joined the military, and I
don't know to what extent, if something is
remote, how anybody is going to understand
whether they think that would be uncovered by the
investigation or not. I think it gets just too
far afield.

HON. GRIMM: This is Paul Grimm. You know, Judge Walton might have similar thoughts along this same line.

We run into the same kind of difficulties in federal court when we have civil cases involving sexual discrimination or age, gender, national origin discrimination, and the notion of retaliation, when someone has been retaliated against.

And the court does struggle with trying to figure out what's the temporal nexus required for some sort of adverse action taken against the person who reports this

discrimination.

And they have developed on a case by case basis sort of presumptive periods of time that may vary from circuit to circuit, but it's impossible to have it absolutely granular, but they do say things such as, if you get beyond two or three months, then it's too remote in time.

And I think General Schwenk's comment is well taken, but as Chair Bashford said, this is one of those things like pulling a thread on a sweater. The more you pull on it, the more it unravels.

I don't know whether or not, in the decisions of the appellate courts within the military, they further refine conflicts like this, but it's hard to get a specific period of time that we would identify, and without having some limitation on it, it does open the door for a lot of subjective analysis.

And if we're going to have -- I mean,

I think maybe if the notion of it is an objective

test, in other words, what a reasonable person

would find as opposed to a subjective test, what an individual might think themselves regardless of whether others might reasonably think that, then that might get at that same issue, but it's a legitimate concern, but I'm not sure it's one that can be more specifically identified.

MS. GARVIN: This is Meg Garvin. I
too have concerns about this definition. And
mine stem from some of what has already been said
by General Schwenk, but also there has been so
much conversation at the policy level from, you
know, the prior committees like ourselves as well
as from Congress about in trying to ensure that
victims are not inappropriately punished for
collateral misconduct if we are going to
encourage reporting.

And I feel like for me to vote on a definition right now, I want to put that definition in context of all of those other policy conversations to make sure that those policy discussions that have already been about collateral misconduct fit with what we're asking

them to collect in data, and I just don't feel comfortable doing that.

And I didn't have time this week to do that, and I apologize for that, but that's my hesitation to vote for something right now because I can't put it in context with everything else that has come before that is driving this data collection, so I'm not comfortable voting for a specific definition.

CHAIR BASHFORD: It's Martha Bashford again. Under bullet point one, there is a definition, right? You said it's the current DoD definition, is that correct?

COL. WEIR: Yes, the first bullet under B, "Current DoD policy defines collateral misconduct as victim misconduct that might be in time, place, or circumstance associated with the victim's sexual assault incident," and that's footnoted to Department of Defense instruction 6495.02.

CHAIR BASHFORD: So it seems to me we're sort of reiterating that with a little bit

	more language, so, you know, they say "might be
2	associated in time, place, or circumstances," and
3	we say "potentially punishable under the UCMJ,"
4	which I think is a good distinction, and that
5	it's discovered as a result of the report of a
6	sexual assault. I don't have a problem with that
7	definition. Are there any other comments?
8	MS. CANNON: Kathleen Cannon here. I
9	agree with Martha.
10	CHAIR BASHFORD: Colonel Weir, should
11	we put that, the definition to a vote by the
12	committee then?
13	COL. WEIR: Yes, ma'am.
14	CHAIR BASHFORD: Then I would ask
15	that, I propose that we adopt bullet point two as
16	the definition for this data collection purposes
17	of collateral misconduct.
18	COL. WEIR: And ma'am, I will just go
19	down the role and ask each individual to vote.
20	General Anderson?
21	MG ANDERSON: I vote yes.
22	COL. WEIR: Ms. Cannon?

1	MS. CANNON: Yes.
2	COL. WEIR: Ms. Garvin?
3	MS. GARVIN: No.
4	COL. WEIR: Judge Grimm?
5	HON. GRIMM: Yes.
6	COL. WEIR: Ms. Long?
7	MS. LONG: I'll vote yes. I don't
8	like "directly," but, I don't like the word
9	"directly" in there, but I'll vote yes for this
10	purpose.
11	COL. WEIR: Mr. Markey?
12	MR. MARKEY: Yes.
13	COL. WEIR: Chief McKinley?
14	CMSAF McKINLEY: Yes.
15	COL. WEIR: General Schwenk?
16	BRIG. GEN. SCHWENK: No.
17	COL. WEIR: Ms. Tokash?
18	MS. TOKASH: Yes.
19	COL. WEIR: Judge Walton?
20	HON. WALTON: No.
21	COL. WEIR: Chair Bashford?
22	CHAIR BASHFORD: Yes.

COL. WEIR: That was eight in favor 1 2 and three opposed. So the definition is 3 CHAIR BASHFORD: 4 adopted. 5 COL. WEIR: Yes, ma'am. The next, on page six, does anyone have any comments on page 6 7 six? 8 Hearing none, I'll move to page seven. General Schwenk had a comment that we did not 9 offer a definition of suspected, but we come very 10 11 close, and so based upon General Schwenk's 12 comment, the staff added footnote number nine 13 which is case law, United States v. Cohen, which 14 defines suspect as -- and also that definition covers Article 31b right. So General Schwenk, 15 16 with that footnote, does that alleviate your 17 concern? 18 BRIG. GEN. SCHWENK: Well, it wasn't 19 This is Jim Schwenk. really a concern. Ιt 20 wasn't as much a concern as a consistency thing. Since we had a lot of other recommended 21

solutions, I figured we ought to have a

recommended solution here, so that's great. That does take care of that concern.

On the substance of the recommendation, "a reasonable person to believe," that seems to me to ring like preferral, you know, a reasonable belief that a crime was committed and the individual committed it, and yet later on we say under that third bullet under there, "The definition of suspected does not require a preferral."

But if reasonable belief is preferral or probable cause, then, you know, I'm not sure how we answer that question, and I'm not smart enough to know the answer, so I raise the issue and let somebody smarter figure it out.

COL. WEIR: I think, sir, what we did was we deleted the third bullet based upon the footnote.

BRIG. GEN. SCHWENK: Oh, the one that says, "The definition of suspected does not require"?

COL. WEIR: Yes, we lined that out.

So what we did was, based upon your comment, we added --

BRIG. GEN. SCHWENK: Oh, great, okay, then never mind.

COL. WEIR: And deleted three. I'm sorry. I should have made that clear.

BRIG. GEN. SCHWENK: No, that's fine.

Mine came out with, I don't understand this, but

mine came out with dotted lines around it and

then it went over, and of course it blamed Julie

Carson for it, whoever she is, and it said

"deleted," so if I read, I'd figure that out.

Okay, there is no inconsistency.

COL. WEIR: Does anyone else have any comment on that definition? And once again, this was to clarify what the Services, you know, for the Uniform Code of Military Justice purposes, accused means something very different than suspect, so we wanted to make sure that was clear, and I think the definition, I think, does that for the Services as well as when this report goes to Congress.

HON. WALTON: This is Judge Walton.

My only concern is the use of the term "believe."

That just seems so vague. I understand you're

saying, "a reasonable person to believe," but the

term "believe" is so broad, I just don't know if

it's sufficiently succinct that it's really

understandable as to what's being conveyed.

MS. CARSON: This is Julie Carson.

The "believed" was taken straight from the case law definition that determined whether the military questioner believed or reasonably should have believed that the Service member committed the offense.

BRIG. GEN. SCHWENK: Yeah, this is Jim Schwenk. You know, Judge Walton, I think you're right. Other than what Julie says, "believe" is a term that the military has used for a long time in the military justice world, both to prefer charges, and as the footnote points out, to determine whether Article 31b warnings are triggered.

It may be used elsewhere. I just

can't think of another example, so it has been 1 2 used a lot, so I don't have any problem with us using it. 3 4 HON. WALTON: I mean, if there is a 5 common understanding within military law as to what that term means, then I guess I'm 6 7 comfortable with it. 8 MS. CARSON: We actually started with 9 the word "concludes" and we changed it to reconcile it with the case law, so. 10 11 HON. WALTON: Right. 12 COL. WEIR: Any other comments on the definition of accused? 13 14 CHAIR BASHFORD: "Suspected of," you mean, right? 15 16 COL. WEIR: Yes. I don't think a vote 17 is in order because we didn't have any dissension 18 on that definition. 19 The definition of adverse action, this 20 was one that we coordinated heavily with the 21 Services to narrow it down to those adverse actions that the Services contract. 22

And we know that there are other adverse actions that are not in the four main ones, the letter of reprimand, imposition of a non-judicial punishment, preferral of charges, and initiation of involuntary administrative separation proceedings.

Those were the ones that the Services all came back and agreed that they would be able to pull data on those, accurate data, because those are tracked through the Services in different databases.

The problem becomes when you ask them about an adverse letter of counseling that a military member received. They would have no way to track that, and so it made sense to have the definition of an adverse action be narrowly tailored in order for the Services to provide accurate information.

And when you look at what the Services provided us after the July meeting on what type of misconduct it was, or the type of adverse action, it was these types of adverse actions

that they were able to track.

They're never going to be able to go down and get a local letter or an adverse counseling statement that some commander has in their desk, so that's how we came to this definition in coordination with the Services.

And then if you look underneath those four, the committee recommends limiting the definition for the purpose of reporting to ensure consistency and accuracy across the Services.

One of the things that we found during our meeting with the Service reps and the individuals who are responsible for gathering the information was that it wasn't consistent across the Services. So in order to help the Services provide accurate data, it made sense to be consistent across with what they were gathering.

So limiting or narrowing the definition of adverse action does that and it helps the Services provide that consistent information across the Services to the Sec Def as well as the congressional committees, so that's

kind of the background on how we got to adverse action.

CHAIR BASHFORD: This is Martha

Bashford. What kind of an adverse proceeding

could lead to discharge that can't be tracked?

COL. WEIR: Well, that goes under the initiation of an involuntary admin separation proceeding. So if someone is going to be separated for collateral misconduct, there is a paper trail where the commander initiates the

The Service member is notified in writing that they are subject or going to be involuntarily separated. That triggers a right to see a defense counsel to discuss the separation, and then based upon the longevity of the Service member's career in the military, they are entitled to a separation board.

separation procedures.

So for the Army, if you have over six years of service, regardless of your rank, you are entitled to a separation board, but there is a notification procedure throughout. The Service

member is notified and that's tracked.

And then the individual's DD-214, the separation document you get when you leave the Service, there's a code on that document that also would tell you why the Service member or how the Service member was separated, and that's tracked through the human resources offices across the Services.

CHAIR BASHFORD: But in our last bullet point in that section, we say, "The committee recognizes the existence of other adverse proceedings or actions that could lead to discharge." That seems like a fairly severe thing that we would not be tracking, that the Services would not be tracking. I don't know what other than the involuntary admin separation proceeding would lead to discharge.

COL. WEIR: Yeah, that sentence doesn't make sense since we are tracking initiation of involuntary admin separation proceedings.

> BRIG. GEN. SCHWENK: This is Jim

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Schwenk. Why don't we just delete -- why don't we have it read, "The committee recognizes the existence of other adverse administrative proceedings or actions such as loss of special or incentive pay, administrative reduction of grade," you know, et cetera? Just take out "that could lead to discharge" and substitute "such as."

COL. WEIR: Okay, sir, so the sentence would read, "The committee recognizes the existence of other adverse administrative proceedings or actions such as loss of special or incentive pay, administrative reduction of grade, loss of security clearance, bar to re-enlistment or reclassification." Does anyone have any comment about that change to "such as?"

MG ANDERSON: This is General

Anderson. I don't have a comment to that, but I

do have another question, so I'll just wait.

CHAIR BASHFORD: This is Martha

Bashford again. I still think it says, "that

could lead to loss of special," because I don't

1	think the administrative proceedings or actions
2	are "such as." They're actions and what happens
3	during these proceedings could lead to these
4	consequences, right?
5	BRIG. GEN. SCHWENK: Yes, this is Jim
6	Schwenk. I agree with Martha.
7	COL. WEIR: Okay, so the sentence
8	would say, "other adverse administrative
9	proceedings that could," or, "actions that could
LO	lead to"?
L1	CHAIR BASHFORD: Yes.
L2	BRIG. GEN. SCHWENK: Right.
L3	CHAIR BASHFORD: "Loss," and then just
L 4	leave "discharge."
L5	COL. WEIR: Okay, any other comment or
L6	concern about that sentence?
L7	LT MILLER: This is Lieutenant Miller,
L8	excuse me. The one thing that I know that we
L9	can't track for the Coast Guard would be
20	achievement of marks.
21	So if somebody's marks went from a
22	five in a category of judgment to a four, there's

no way to determine how that, why that happened because there is no policy requirement to document that, so perhaps adding just something in there for evaluation, or I don't know if that's something, a road we want to go down, but I think that might be something a victim might later say or point to as collateral misconduct.

So I guess I'm proposing "actions that could lead to," keep everything there, and then at the very, before reclassification or after reclassification, "reduction in marks, reduction in evaluation."

COL. WEIR: Well, we have to use something that's consistent across the Services, so "adverse evaluation reports"? I mean, I don't know how -- and we don't -- if there is no way to track why the person got downgraded in their evaluation, how would we know it was because of collateral misconduct?

LT MILLER: I guess all I'm saying is that if we're looking at this from one side of what the Services can track versus the other side

would be what a victim is reporting, that a 1 2 victim could report, "My marks went down because I said I was sexually assaulted." The Services 3 4 have no way of correlating that allegation of 5 retaliation from their own data. COL. WEIR: So we could put in as 6 7 another thing we can't track, "adverse 8 evaluations," because if you say, "downgrade 9 marks," the Army is going to go, "What are we talking about?" 10 11 LT MILLER: Right. 12 COL. WEIR: But I think an adverse 13 evaluation across the Services would make sense. 14 HON. GRIMM: Should it be performance evaluations, because that's what we're talking 15 16 about, right? 17 COL. WEIR: So the proposal would be 18 to add performance evaluations in that list of 19 stuff that they can't track. Do any of the 20 committee members disagree with adding that? 21 BRIG. GEN. SCHWENK: Adverse performance evaluations? This is Jim Schwenk and 22

1	that's fine. Those three words are fine.				
2	MG ANDERSON: This is General				
3	Anderson. "Adverse performance evaluations or				
4	the Service equivalent" because I think we all				
5	use different terms to describe those.				
6	COL. WEIR: "Adverse performance				
7	evaluations," and with				
8	MS. CARSON: "Or Service equivalent."				
9	COL. WEIR: "Or Service equivalent,"				
10	is how that those words would be added. Does				
11	anyone disagree with adding "Adverse performance				
12	evaluations or Service equivalent"?				
13	MR. MARKEY: This is Jim Markey. I do				
14	not, but my thought is this is not an exhaustive				
15	list of every adverse action, is it? This is				
16	just some general most likely? I guess what's				
17	the purpose of we're trying to say there's				
18	other actions that could be taken, but this is				
19	not an exhaustive list of those, I presume.				
20	COL. WEIR: That is correct, sir.				
21	HON. GRIMM: This is Paul Grimm. I				
22	think that adverse performance evaluations are				

pretty significant in terms of what their ultimate impact may be on a person's career, and so they're of a type that are highly significant, but it's impossible to track.

And while there are many other things such as, you know, what particular room in a barracks you are assigned and whether it's a preferable view or something like that that could have an impact on it, this is something that has a major impact because if those evaluations drop and you're up for review for a promotion or some sort of reassignment, then everyone who is in the Service knows how important it is to keep your evaluations positive.

That has a significance, I think, that is important enough that mentioning it in that fashion is helpful.

CMSAF McKINLEY: This is Chief
McKinley. I really think this is kind of a
slippery slope because when you talk about
adverse performance reports, you know, is that
due to the person being sexually assaulted?

Are they in a state of depression or PTSD because of the sexual assault or is it because of lack of duty performance, failing their PT test, or many other things that would require the performance report to be marked down to, say, from a five to a three?

So it's just a slippery slope on where you go here to tie an adverse performance report directly to the sexual assault.

LT MILLER: Chief, this is Lieutenant Miller. That's exactly what the point that I was getting at was, that there's just no way to tie that, but that could be something that a victim or an alleged victim down the road said, "You know, I didn't go to MJP. I didn't go to court martial. I didn't have administrative action, but my marks went down."

So I guess I'm looking more at it's more covering ourselves or at least really showing kind of the bounds of what we can track and what we can't track.

CHAIR BASHFORD: This is Martha

Bashford again. It seems to me when we're talk -1 2 - that's kind of straying from collateral misconduct. I don't think somebody will say, 3 4 "I'm not going to report a sexual assault because 5 my marks may go down in a future evaluation." That would strike me more under the 6 7 category of retaliation as opposed to any 8 misconduct that's being -- you know, an adverse 9 evaluation would be, I think would be pure retaliation, not because of something collateral 10 11 to a sexual assault. 12 COL. WEIR: Where we left it was that 13 adding "adverse performance evaluations or 14 Service equivalent." Chair, do you want to take a vote on whether to add that language or not? 15 16 CHAIR BASHFORD: Sure, all in favor of 17 adding the language? Do you want to go down? 18 COL. WEIR: Yeah, I'll start. General 19 Anderson -- the question is to add "adverse

MS. CARSON: Can I make one comment?

performance evaluations or Service equivalent" to

that list of stuff.

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1	This is Julie Carson. We're making this list of				
2	things that cannot be tracked, correct?				
3	CHAIR BASHFORD: Yes.				
4	MS. CARSON: Okay.				
5	COL. WEIR: Okay, so, General				
6	Anderson, we'll start with you, and the question				
7	is are you in favor of adding "adverse				
8	performance evaluations or Service equivalent" to				
9	that list, General Anderson?				
10	MG ANDERSON: No.				
11	COL. WEIR: Ms. Cannon?				
12	MS. CANNON: Yes.				
13	COL. WEIR: Ms. Garvin?				
14	MS. GARVIN: Yes.				
15	COL. WEIR: Judge Grimm? Judge Grimm?				
16	HON. GRIMM: Yes.				
17	COL. WEIR: Ms. Long?				
18	MS. LONG: Yes.				
19	COL. WEIR: Mr. Markey?				
20	MR. MARKEY: No.				
21	COL. WEIR: Chief McKinley?				
22	CMSAF McKINLEY: Kind of a yes, but				

1	I'll say yes.				
2	COL. WEIR: General Schwenk?				
3	BRIG. GEN. SCHWENK: Yes.				
4	COL. WEIR: Ms. Tokash?				
5	MS. TOKASH: Yes.				
6	COL. WEIR: Judge Walton?				
7	HON. WALTON: Yes.				
8	COL. WEIR: Chair Bashford?				
9	CHAIR BASHFORD: No.				
10	COL. WEIR: We have eight yeses to				
11	adding the additional language.				
12	CHAIR BASHFORD: So the language will				
13	be added.				
14	COL. WEIR: Are there any more				
15	comments? Let's look at recommendations two,				
16	three, four, and five. Are there any comments				
17	from the members on those recommendations?				
18	General Schwenk, on recommendation				
19	four, the suggested edit was, "The Department				
20	should include in its report data on the number				
21	of collateral offenses the victims were suspected				
22	of by type of offense, and the number, and type				
ı					

of adverse actions taken for each of the offenses, if any." Does anyone have any concern with that suggested edit?

(No response)

COL. WEIR: All right, hearing none, we'll -- so that --

CHAIR BASHFORD: Just let me -- I'm sorry. It's Martha Bashford. Is number four, does that now contradict number three since we've said that -- I'm sorry, it's number H, methodology letter H, "Cases in which a victim is suspected of more than one type of collateral misconduct should be counted only once."

But in recommendation four, if I'm reading it correctly, doesn't it seem "collateral offenses that victims were suspected of by type of offense and number of types of adverse actions," so if they were underage drinking in a barracks and, you know, something else, are we now telling them in recommendation four you have to count it all and all of the adverse actions, or are we going back to the methodology for

counting numbers of instances, or does it comport 1 2 and I'm just misreading it? MS. CARSON: Ms. Bashford, the 3 4 intention was that it's the same as Section H, 5 only for the most serious collateral misconduct, 6 but we need to reference that in there, so it won't be a list that includes every single type 7 8 of misconduct, but the most serious for each 9 victim. If we could do that, 10 CHAIR BASHFORD: 11 because the way it reads now, it seems to me 12 you're contradicting H. MS. CARSON: Unless the committee 13 14 wants to have every single kind of misconduct, but it seems to me it's a little harder to track, 15 16 so to keep it consistent, we'll note that this 17 includes only the most serious form of collateral 18 misconduct for each victim. 19 COL. WEIR: That's going to be in recommendation four. 20 21 BRIG. GEN. SCHWENK: Yeah, this is Jim 22 Schwenk. I thought four was just a

recommendation that said all of the work that the staff did to collect that information, the Department ought to do in the future.

MS. CARSON: Correct, it's what the

MS. CARSON: Correct, it's what the Services already did for us and it is in enclosure three.

BRIG. GEN. SCHWENK: So to Martha's point, if we want to clarify that, that's fine with me.

COL. WEIR: So we'll clarify that in recommendation four and that concludes the recommendation review. Now if you look at enclosure two and three -- enclosure one, you have, which is the Services' draft report, so that's what they've provided, so there's no need to comment about what they're provided.

Enclosure two is just the DAC-IPAD analysis of the draft DoD collateral misconduct report, and basically what this does is point out the inconsistencies with the Services' methodologies.

So basically it just backs up what the

committee is saying about "These recommendations 1 2 are being made to help with the inconsistencies and here they are," and they're pointed out in 3 4 enclosure two. 5 Is there any discussion on enclosure two? And this was the same enclosure that you 6 7 previously received at the 23rd. MS. CARSON: We added the Coast Guard. 8 9 COL. WEIR: And added the Coast Guard, 10 right. Yeah, this is Jim 11 BRIG. GEN. SCHWENK: 12 Schwenk. I thought that was an interesting work 13 product that I benefitted from having. 14 MS. CARSON: Thank you. COL. WEIR: And if we turn our 15 16 attention to enclosure three, that breaks down 17 the Service-provided collateral misconduct 18 information, and then also this enclosure points 19 out the alleged collateral misconduct. All of this information was received from the Services. 20 21 We just put it into a graph type format.

I think what -- I mean, from a staff

perspective and from my perspective, I think that the good news that this graph points out under the Service member collateral misconduct is that less than, or one percent across the Services are committing collateral misconduct.

So this chart points that out, I
think, well, that there's not a lot of collateral
misconduct occurring in those victims who are
reporting. So are there any comments or
questions about enclosures two or three?

MS. LONG: Sorry, it's Jen Long. Just in this enclosure three, do we need to -- I know that -- okay, it's our analysis, sorry.

Do we need to put the same sort of explanation around false report as it's included in these charts as we did in the actual document so that it's not picked up and misunderstood, or I guess I don't want to ask that as a question.

I think there needs to be a footnote around false report that explains that that is a very broad category that in some cases includes - basically I would just map whatever footnote

you put above in the actual report.

COL. WEIR: Okay, does anyone have any comments or concerns about adding a footnote to further explain the false report issue that we discussed earlier?

(No response)

COL. WEIR: Hearing no disagreement, I don't think we need to vote on that because everyone is in concurrence, so we will add a footnote to the false report tying it back to earlier comments in the draft, or in the letter to the Secretary of Defense.

I think, Chair, that we've covered the entire document. I would recommend that -- we've taken two votes on the issue, but I think at this point, we need to take a vote on the overall report.

MR. SULLIVAN: Hey, Colonel Weir,

Dwight Sullivan here. Before you do that, I

thought that General Anderson had another point

she wanted to raise.

COL. WEIR: I'm sorry, ma'am.

1	MG ANDERSON: Well, I'm not sure now
2	if it's even I just wanted to make sure, and
3	this is my understanding, is that all of this
4	data includes data obtained in sexual assaults
5	that occur at the Service academies, as well?
6	COL. WEIR: Yeah, well, ma'am, the
7	data that we received is the data that the
8	Services provided to us and
9	MS. CARSON: And the Air Force is
LO	nodding that theirs included the academies. The
L1	Army, Marine Corps, and Navy are online.
L2	COL. WEIR: The Army Service rep, did
L3	you include Service academy sexual assault
L 4	information?
L5	LTC KAZIN: This is Lieutenant Colonel
L6	Kazin. Yeah, we included the academies.
L7	COL. WEIR: And Jim Martinson, are you
L8	there?
L9	MR. MARTINSON: Yes, so we got the
20	subset of victims was given to us by NCIS and
21	they would have investigated all offenses in the
22	Navy, so that would have included academy cases.

1	COL. WEIR: Okay, thank you. Marine			
2	Corps rep?			
3	(Simultaneous speaking.)			
4	MAJ. ERVASTI: Yes, Dwight, this is			
5	Major Ervasti, the Marine Corps Service rep, and			
6	again, since NCIS pulled out the numbers based on			
7	identifying Marine victims, there would be no			
8	Marine victims at the Service academies.			
9	BRIG. GEN. SCHWENK: I think just			
10	wanna-bes.			
11	PARTICIPANT: Was that General			
12	Schwenk?			
13	MAJ. ERVASTI: Yeah, thank you very			
14	much, appreciate that.			
15	COL. WEIR: Okay.			
16	MG ANDERSON: Thank you very much.			
17	This is General Anderson. Thank you.			
18	CHAIR BASHFORD: Before we go, this is			
19	Martha Bashford, I really want to thank the			
20	Services. I know was a heavy lift pulling all of			
21	this together and then we kind of sent you back			
22	and said, "Do it again," and I really want to			

thank the staff for pulling this together. 1 2 Nobody was given much guidance from Congress, so I really think everybody has done a tremendous 3 4 job here. 5 BRIG. GEN. SCHWENK: Agreed. Ma'am, with that, I would 6 COL. WEIR: recommend that we take a vote of the committee 7 8 members to approve the overall draft, and we've 9 already voted twice on some of the recommendations, so if we could just go down the 10 11 roll again and vote on the entire document, understanding some of you have voted no on a 12 13 couple of the recommendations, but they did pass 14 with a majority of the vote, so --BRIG. GEN. SCHWENK: 15 So we're voting 16 on the entire -- this is Jim Schwenk. 17 voting on the entire document as amended by 18 previous votes? 19 COL. WEIR: Yes, sir. 20 BRIG. GEN. SCHWENK: Okay. 21 COL. WEIR: General Anderson --22 CHAIR BASHFORD: All right, I move

1	that				
2	COL. WEIR: Go ahead, ma'am.				
3	CHAIR BASHFORD: I said I move that to				
4	a vote. Go ahead.				
5	COL. WEIR: General Anderson?				
6	MG ANDERSON: Yes.				
7	COL. WEIR: Ms. Cannon?				
8	MS. CANNON: Yes.				
9	COL. WEIR: Ms. Garvin?				
10	MS. GARVIN: Yes, noting my prior				
11	dissent on a piece.				
12	COL. WEIR: Yes. Judge Grimm?				
13	HON. GRIMM: Yes.				
14	COL. WEIR: Ms. Long?				
15	MS. LONG: Yes.				
16	COL. WEIR: Mr. Markey?				
17	MR. MARKEY: Yes.				
18	COL. WEIR: Chief McKinley?				
19	CMSAF McKINLEY: Yes.				
20	COL. WEIR: General Schwenk?				
21	BRIG. GEN. SCHWENK: Yes.				
22	COL. WEIR: Ms. Tokash?				

COL. WEIR: Judge Walton?			
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HON. WALTON: Yes.			
COL. WEIR: Chair Bashford?			
5 CHAIR BASHFORD: Yes.			
6 COL. WEIR: Okay, ma'am, I don't			
7 believe the staff has anything else today, so are	.		
8 there any questions you or any of the committee			
9 members may have of us?			
10 CHAIR BASHFORD: I just want you to			
enjoy the rest of your day. It's gorgeous here			
in New York.			
COL. WEIR: Mr. Sullivan, I think that	it		
based upon we've conducted the business today,			
15 that you can do your thing.			
MR. SULLIVAN: Roger that. This is			
Dwight Sullivan, the DFO. This meeting is			
18 closed.			
19 (Whereupon, the above-entitled matter	•		
went off the record at 12:18 p.m.)			
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