## UNITED STATES DEPARTMENT OF DEFENSE

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DEFENSE ADVISORY COMMITTEE ON INVESTIGATION,
PROSECUTION, AND DEFENSE OF SEXUAL ASSAULT IN
THE ARMED FORCES (DAC-IPAD)

PUBLIC MEETING

FRIDAY, OCTOBER 20, 2017

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The Advisory Committee met in Suite 1432, One Liberty Center, 875 North Randolph Street, Arlington, Virginia, at 8:47 a.m., Martha Bashford, Chair, presiding.

## PRESENT:

Martha Bashford, Chair
Marcia M. Anderson
Leo I. Brisbois
Kathleen Cannon
Meg Garvin
Paul W. Grimm
Keith Harrison
A.J. Kramer
Jennifer Gentile Long
James Markey
Jennifer Markowitz
Rodney J. McKinley
James Schwenk
Cassia C. Spohn
Meghan Tokash

Reggie Walton

STAFF:

Captain Tammy P. Tideswell, JAGC, U.S. Navy - Staff Director

Dwight Sullivan - Designated Federal Official
Major Israel King - Alternate Designated Federal
Official

Colonel Steven Weir - Deputy Staff Director

## C O N T E N T S

Page
Call to Order, Welcome, and Introduction  Dwight Sullivan
Martha Bashford
Introduction of Military Service
Company/Squadron or Service Equivalent-Level Commander and Senior Enlisted Advisor Perspectives on Sexual Assault Military Justice Training and Sexual Assault Response Training
Lieutenant Colonel Erin Miller 9
Commander Chad Livingston24
Lieutenant Colonel Jennifer Nash
Sergeant Major Stennent Rey
Major Christopher Seamans
Senior Master Sergeant Terry Zannella
Commander Jonathan Carter
Questions and Comments
Special Court-Martial Convening Authority Perspectives on Sexual Assault Military Justice Training Captain Brett Millican
Master Chief Jeff Waters 165

Colonel Ty Neuman	•	•	•	•	168
Colonel Kevin Stewart	•	•	•	•	177
Captain John Bushey	•	•	•	•	181
Colonel Erik Gilbert	•	•	•	•	187
Questions by the Committee Moderated by Chair Martha Bashford	•	•	•	•	195
Committee Update from DAC-IPAD Case					
Review Working Committee					
Colonel James Schwenk					291

## P-R-O-C-E-E-D-I-N-G-S

8:47 a.m.

MR. SULLIVAN: Good morning. I'm

Dwight Sullivan, the Designated Federal Officer

for the Defense Advisory Committee on

Investigation, Prosecution, and Defense of Sexual

Assault in the Armed Forces. This meeting of the

Committee is now open.

If any member of the audience would like to comment on an issue before the Committee, please see Captain Tammy Tideswell, the Staff Director of the Committee, who is seated to my right. And Captain Tideswell will collect all requests for public comments.

Public comments will be heard at the end of the meeting and at the discretion of the Chair. It would be inappropriate for a member of the public gathering to make a comment at any other time. However, written public comments may always be submitted to the Committee for consideration.

Ms. Bashford, the Chair is yours.

CHAIR BASHFORD: Well, thank you, Mr. Sullivan.

Good morning to everyone.

I would like to welcome members,

participants, everyone in attendance, to the

continuation of the fourth meeting of the Defense

Advisory Committee on Investigation, Prosecution,

and Defense of Sexual Assault in the Armed

Forces, or DAC-IPAD.

The Secretary of Defense appointed 16 members to the Committee, and all of whom are here participating today. The DAC-IPAD was created by the Secretary of Defense in accordance with the National Defense Authorization Act for Fiscal Year 2015 as amended. Our mandate is to advise the Secretary of Defense on the investigation, prosecution, and defense of allegations of sexual assault and other sexual misconduct involving members of the Armed Forces.

Please note that today's meeting is being transcribed. The complete written transcript will be posted on the DAC-IPAD

The written materials provided to the 1 website. 2 Committee members in preparation for the meeting are also available on the DAC-IPAD website. 3 4 Before we get started, I would like to 5 recognize and introduce our military service representatives who will assist the Committee 6 with any policy questions that might arise during 7 8 our discussions. 9 Could you please stand and identify yourselves for the benefit of our Committee and 10 11 members of the public? Thank you. 12 LT. COLONEL VERGONA: Yes, ma'am. I'm 13 Lieutenant Colonel Mary Catherine Vergona. 14 the Army's Service Representative. 15 MR. MARTINSON: I'M Jim Martinson, 16 representing the Navy. 17 Good morning. MAJOR SHEW: Major 18 Wayne Shew, and I'm the Marine Corps 19 Representative. 20 MR. McCLEARY: Good morning. I'm 21 Steve McCleary. I'm the Coast Guard 22 Representative.

CAPT. AHLERS: Captain Joe Ahlers,
United States Air Force.

CHAIR BASHFORD: Thank you very much.

So, this is day two of our two-day public meeting. Yesterday we focused on the military's sexual-assault-related expedited transfer policy and heard individual perspectives from Service Special Victims' Counsel and Victims' Legal Counsel, as well as the testimony of a sexual assault survivor.

The subject of today's meeting is the legal and sexual assault response training received by commanders. We will hear from two panels of military commanders. The first is composed of officers in the 05 rank from each Service and their senior enlisted advisors. And the second panel will include commanders in the 06 rank who serve as special or general court martial convening authorities.

For the last session, the Committee will receive an update from the DAC-IPAD Case
Review Working Group on its initial review of

1	individual sexual assault cases.
2	Each public meeting of the DAC-IPAD
3	includes a period of time for public comment. We
4	have received no requests so far.
5	I want to thank the panel very much
6	for joining us today. We're ready to begin the
7	meeting.
8	I would like you to introduce
9	yourselves, tell us what you do before you begin
10	your remarks.
11	And for those of us from the civilian
12	world, please try, and try really, really hard,
13	to limit your use of acronyms wherever possible.
14	(Laughter.)
15	CHAIR BASHFORD: Thank you, and we
16	really look forward to hearing from you. You are
17	the masters of your universe in which way you
18	want to go.
19	LT. COLONEL MILLER: So, I'll go ahead
20	and start.
21	CHAIR BASHFORD: Thank you.
22	LT. COLONEL MILLER: Good morning.
J	

I'm Lieutenant Colonel Erin Miller, and I'm currently serving as the Assistant Chief of Staff, G4, Chief of Sustainment for the 101st Airborne Division Air Assault at Fort Campbell, Kentucky.

I would first like to thank you for the opportunity to address the panel today with regard to my experiences while serving as a battalion commander. These views are my personal views and should not be attributed or viewed as an official position of the United States Army.

Between 1 July 2015 and 2 August 2017,
I served as a battalion commander for the 626
Brigade Support Battalion, 3rd Brigade Combat
Team, 101st Airborne Division, again at Fort
Campbell, Kentucky. The battalion is comprised
of 10 companies, totaling about 850 soldiers.
Six of these companies had the mission to support
and were integrated into the Combat Armed Forces
in maneuver units in the Brigade Combat Team.

Additionally, I was given the opportunity to serve as the battalion commander

for administrative and UCMJ purposes for the Headquarters and Headquarters Company of that Brigade Combat Team, which added about an additional 150 soldiers under my command.

My role expanded, as in the second year of my command the Brigade Combat Team deployed for nine months and I assumed responsibility for about 1800 soldiers, the 10 companies, the additional company, and then, five rear detachments from across the BCT, the Brigade Combat Team. Sorry for that.

(Laughter.)

soldiers. Of course, that large number of soldiers and the large number of units provided me a very large breadth of experience for both UCMJ, those offenses related to Article 120 and those not. These offenses for the 120 ranged anywhere from indecent exposure, indecent acts involving a child, abusive and wrongful sexual contact, and aggravated sexual assault and rape.

So, to be able to deal with that, of

course, it was helpful to have some legal training. My legal training started prior to commission at West Point. I took a semester long Constitutional Military Law Course and, then, I received follow-on instruction in basic course and, then, our Captain's Career Course. And then, at our company commander and first sergeant preparation course and, then, at both the Army -- and Army has a general and, then, each branch specifically has a pre-command course prior to going into a battalion-sized command.

That also was where I received training related to sexual assault legal actions in terms of how to deal with a sexual assault that was reported inside of my formation and, then, how to handle expedited transfers and things of that nature. So, those were the two key places prior to taking command where I received those.

And then, in every unit that I've served with there's always an annual requirement to focus on both administrative law, UCMJ, as

well as law-of-land warfare. But, really, I
would tell you in command the biggest thing that
I had for me was my trial counsel and the
relationship that I had formed with both my trial
counsel and my bridge judge advocate. I could
tell you that they were on speed dial. They had
my work phone number, my cell phone number, as I
had theirs as well, to be able to talk to them at
any given time.

And I would tell you that they were probably the biggest influence I had in terms of making decisions when it related to any of the soldiers in my formation that were either victims or accused in any of the sexual assault cases.

And I would say that, primarily, my involvement in any one of the cases would be recommendations to the summary court martial convening authority for 120 which was my 06-level commander, my brigade commander, but many times myself and the trial counsel worked the sexual assault crimes that occurred off-post, trying to get information and make sure that we handled those cases to

ensure that the accused, if they were inside of our formation, was being dealt with, so that we could weed that individual out of the Service, whether that be through administrative process after a civilian conviction or if it was to help gain the ability to get the jurisdiction within the military side of the house.

Many times the local law enforcement is not equipped to deal with some of the sexual assault cases that we have that occur off the Additionally, my role as the installation. commander also involved dealing with the trial counsel in terms of us trying to get status on the investigations that were occurring on the installation, mostly so that we could provide feedback to our soldiers that were victims. I would tell you, from my experience, CID, who is the primary -- Criminal Investigation Division -is really the one entity on our installation that is handling those crimes. And I would tell you that there are two investigators on Fort Campbell, and that is not enough.

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woefully underresourced to be able to in a timely manner be able to handle those investigations.

So, kind of moving to the other side of the house, which would be our Victim Advocates and our SHARP reps, that was probably the other person that was on speed dial. My Victim Advocate spent at least an hour or more with me once a week having conversations about atmosphere, what was going on in the unit, what was going on in the barracks, and then, really talking about the status of the victims inside the formation, to understand where they were in their process of healing or dealing with what had occurred; and then, talking to the Victim Advocate in reference to how we were going to facilitate an expedited transfer, if that was the wish and desire of the victim, and how we could make the victim feel safe in the environment that they were in until that transfer occurred or, if the soldier did not want to transfer, how we made that soldier -- how we were going to move forward making that soldier feel safe in the environment

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that they were in.

So, the Victim Advocate was probably the other technical expert that I had at my disposal to help make decisions about how we were going to move forward, if we had a victim or an accused, and in some cases, a victim and an accused in the same formation. And that happened at least twice while I was in command, both times handled a little bit differently.

One, the soldier -- they worked in two different locations. So, the victim felt safe that she wasn't going to see this person every day.

And then, the second, they worked in the same section. And so, we were able to administratively move the offender to a different company to do the same function and job. So, just a little bit different way to approach it, but under the advisement of the Victim Advocate and of the trial counsel, we were able to facilitate both without impacting what potentially was going to be the prosecution of

the accused and the safety of the victim.

And I would tell you, I had quite a few victims or folks that reported sexual assaults in my formation, but a lot of that had to do with the training and the trust that they had in their chain of command. The training that we give our soldiers, we did a monthly training. So, at least a minimum of one hour a month for training. And we did almost like a council with our Victim Advocates to focus training to ensure that we were meeting the requirements and we were also meeting the needs of how do we approach and prevent sexual assault inside of our formation and inside of our barracks.

The two things that we found most successful were reporting procedures, so that soldiers understood the reporting procedures between restricted and unrestricted reports, and made sure that they understood the services that were available either way they were to report.

The other thing that we focused on was bystander training, so that we could help fellow

soldiers prevent sexual assault if they saw something where there may be drinking involved; there may be a situation where they see a soldier who is vulnerable that is being taken advantage of, and they would step in and take over.

We found that the bystander training was most effective because it is also the most engaging and provides the most feedback from the soldiers and involvement in the training from the soldiers. And I would say that today's soldiers that we see, I think that the bystander training is incredibly important because some of them are coming from the environment where they are very focused on their phones. And so, anything that goes on around outside of that device they have in front of them doesn't matter and they don't really care to know, and they don't necessarily think it's their responsibility to stop something that shouldn't be happening outside of their little world of that phone. So, we found that to be the most effective.

The other thing was making sure that

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leadership was present at training. I visited each one of my companies during training. During that time I also -- one of the things, I was afforded the opportunity by my commanding general, was to sit on a court martial panel. Ι actually sat on two court martials that were sexual assault cases. So, I was able to share my experiences on those court martial panels with my soldiers and explain to them what happens to sexual assault offenders in the Service and when they go to court martial. You know, bad things happen; people go to jail. And that, if they are reported -- if they report a sexual assault, that it will be taken seriously and that it would be dealt with.

So, really kind of build that trust between the soldiers and the chain of command.

That's really how this program, I think, and the training, both the training on the military side of SHARP and, then, the military justice side, that trust with the soldiers is how this process is really effective or can be effective in an

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organization. Because if you don't have the trust between the soldier and the chain of command, either they're not going to come forward or, if they do, they're not going to ask for the right resources or they are going to have a really bad experience with the chain of command.

So, I commanded for about 25 months, and in that 25 months, like I said, we had multiple reports of sexual assault. And when I say "multiple," you know, maybe a dozen, anywhere from someone touching somebody on the back side to a violent sexual assault. So, kind of a range in between those.

With those, I would say that during the processing of those there was only four expedited transfers that were requested out of those. And then, one of those, and only out of that, one of them was an expedited transfer in a report that was found not to be truthful or to be less than truthful or not substantiated.

Basically, the soldier had made a report because she didn't really like Fort Campbell, didn't

really like the unit, and was subsequently moved.

I would tell you the expedited transfer process, it is at the soldier's request. There was never an instance where I would have stood in the way of that because, immediately upon report, there is no reason not to believe the soldier. So, I trust in the soldier that they are telling the truth. And the same thing on the accused side; you know, they are innocent until proven guilty. So, it is just the balance of that, and being fair and impartial as a commander is one of our assigned tasks. At least in the Army Command Policy, that's one of our tasks.

so, even knowing that, the next expedited transfer I had, there was no issue with granting that soldier an expedited transfer because the bottom line is that is a resource for the soldier to be removed from a situation where they feel unsafe. It is also potentially to take them to a location where they have a larger support network, maybe closer to family and

things like that.

So, in terms of the expedited transfer, you know, I think it is a good tool. Unfortunately, there are folks that are capable of abusing that, but I would say by far it is a very small portion of those individuals. A large majority take advantage of that due to their circumstances.

And then, I would just kind of like to close with one little anecdotal story in my command. We actually, in the final months of my command, we had a soldier who was attacked by another soldier in the barracks. Her roommate was the one who initially came forward and said, "Hey, Chain of Command, we need to do something about this. This soldier attacked my roommate, but my roommate doesn't want to come forward."

We were able to dispatch the Victim

Advocate to the soldier. They discussed it. Now

understanding the soldier's background is what

makes this story so powerful. So, this was a

soldier, a brand-new soldier to the unit. She

was of Pakistani descent. In her hometown she was a beauty queen and a role model. She had some ridiculous amount of followers on Instagram from her hometown.

So, it was really powerful when she came forward and she made an unrestricted report, because she didn't want this to happen to any other soldier in the barracks, and she trusted the chain of command that this soldier was going to be prosecuted and would be removed from the Service and would not be able to do this to another soldier.

And she endured, I would tell you, a very violent sexual assault. So, for her to have the strength and the trust in the chain of command, based off of the training and based off of the systems that are in place, that, to me, was incredibly powerful. And I would say that this is an example of how the system is supposed to work.

And so, with that, I will give you thanks again for allowing me to talk to you

today, and I look forward to answering your 1 2 questions. Thank you very much. CHAIR BASHFORD: 3 Thank you. As yesterday, we will hold questions 4 until everybody has had a chance to speak. 5 Commander Livingston? 6 COMMANDER LIVINGSTON: 7 Yes, thank you. My name is Chad Livingston. 8 I'm 9 currently serving as the Deputy Director for Financial Policy and Systems within the Office of 10 the Assistant Secretary of the Navy, Financial 11 12 Management Comptroller, here at the Pentagon. 13 I just came from command. I gave up 14 command or turned over command in late April of So, about four or five months removed 15 this year. 16 from that. 17 So, first of all, allow me to thank 18 you for the opportunity to share with you my 19 fleet experience with regards to training I received with handling sexual assaults prior to 20 21 command, and probably more importantly in my

experience, the training, guidance, and support I

received after assuming command while handling sexual assault cases.

When I first reported onboard as
Executive Officer of VP-46, an aviation squadron
located at Whidbey Island, Washington, of
approximately 350 sailors and officers, in April
of 2015, there were already two sexual assault
investigations ongoing, the first of which, the
alleged victim had already transferred under the
DoD Expedited Transfer Policy. However, the
alleged offender remained in the squadron pending
the results of investigation. The second case
involved a female sailor in my command as the
alleged victim and a male sailor from another
command.

Due to those two cases, I was quickly introduced to the Base SARC. She called me and suggested that we meet for approximately an hour to knock out or discuss required training -- I'm sorry, I'm assuming everyone knows what the SARC is, correct? Yes? She called me and suggested we meet for approximately an hour in order to

complete required training and discuss the finer points of the SAPRO program, to include what would become my own Unit Victim Advocates as well as her Victim Advocates.

I remember well my thoughts at the time: what could we possibly talk about for an hour? Well, upon our first of many discussions with her, it quickly became apparent to me that I had not received probably adequate training on how to properly navigate through the list of administrative and legal requirements when dealing with sexual assault cases at the command level.

She introduced me to monthly the

Sexual Assault Case Management Group, also known
as the SACMG, chaired by the Base CO. She
introduced me and let me know of monthly
situation unit reporting requirements, SITREP
requirements that I was not aware of, as well as
a host of other things, including victim care.

And that's where her Victim Advocates -- and,
then, I didn't even know at the time that I was

supposed to have Unit-level Victim Advocates,

UVAs -- and a host of other things accomplished

in a timely manner.

It was also the first time I was introduced and given the Commander's Guide to Sexual Assault Prevention and Response, a resource I used extensively and found very useful during my time in command.

Prior to assuming command, I did
receive a basic legal course specifically
designed for prospective commanding officers. It
was completed over the course of a day or two.
And I'll be honest with you, I don't remember the
exact specifics of it, but it was during the
Naval Aviation Commanding Officer Training
Curriculum held in Pensacola, Florida. What I do
remember about the course was there was a general
overview of situations one would most likely
expect to see at the unit level while in command.

However, I don't remember any legal training at the time specific to sexual assaults.

The training did cover, though, such topics as

Military Protective Orders, MPOs; search and seizures, you know, to gather evidence, and other topics tangential to handling a sexual assault case. And that training did provide helpful, you know, tangential to sexual assaults, other stuff going on in the peripheral, 31(b) rights, for instance, victim rights, that sort of thing.

I do remember having sexual-assaultspecific training, though, while attending the
Navy's Prospective Commanding Officer Course in
Newport, Rhode Island, in early 2015. It was a
group session consisting of a video or two,
followed with discussion, and focusing on how
sexual assault is a horrendous crime, bad morale,
unit cohesion, and overall mission effectiveness.

I remember at the time thinking -- and I included it in my critique -- that instead of spending the time convincing senior officers that sexual assault is bad and detrimental to a command, the time could have been better used to discuss the legal and administrative requirements that go along with a sexual assault, a more of a

"how not to mess this thing up" type of training.

And my point there is I think everyone in the room, you know, the dozen or so, we all realized how bad sexual assault is at that level. We get that it's bad for unit cohesion, morale, and it's a horrendous crime. And I thought that the time would have been better spent making sure that I knew, as a prospective commanding officer, what to do and the steps I needed to take to get through that knothole, including victim care.

During my time as commanding officer,

I would personally deal with three new sexual

assault cases, a wide range, very, very similar

to my peer, and would inherit an additional case

due to permanent change of station. A PCS, a

transfer into the command, brought one with her.

Each time I would leverage experience gained previously and lean on a team consisting of the Base SARC, NCIS, Base JAG, and my immediate superior in command, as well as my own command master chief who is not with me today, unfortunately.

I would not have been equipped to deal with the numerous requirements on my own. I consistently utilized the BASE SARC when any questions came up with regard to a wide range of topics from victim care to the finer points of releasing a SITREP.

NCIS, always busy and seemingly understaffed -- also I think a trend -- usually had time to update me or my command master chief on active investigations pertaining to my sailors.

Before I took any action such as an MPO or ordering a search and seizure for evidence, JAG was always available for legal advice, also on speed dial.

On-the-job training would be how I would best describe my training with regard to sexual assaults. But, without question, support to aid me along the way was in place. So, I would say that is the good news.

That's all I have for preliminary remarks. I would be more than happy to discuss

1	the finer points of those sexual assault cases,
2	if you would like, during the questioning. Thank
3	you.
4	CHAIR BASHFORD: Lieutenant Colonel
5	Nash?
6	LT. COLONEL NASH: Good morning,
7	ladies and gentlemen.
8	I'm Jennifer Nash, the commanding
9	officer currently of 7th Engineer Support
10	Battalion. It is a part of 1st Marine
11	Expeditionary Force out in Camp Pendleton,
12	California.
13	CHAIR BASHFORD: Would you move the
14	microphone just a little bit closer?
15	LT. COLONEL NASH: Is that better?
16	Okay.
17	PARTICIPANT: You can use parade
18	command voice, Colonel.
19	(Laughter.)
20	LT. COLONEL NASH: I was told to use
21	my inside voice today, sir.
22	(Laughter.)

LT. COLONEL NASH: Again, Jennifer
Nash. I'm the commanding officer of 7th Engineer
Support Battalion, and it's in Camp Pendleton,
California. I've been in command 16 months,
since May of 2016. And I'm with Sergeant Major
Wright today. He is the Command Sergeant Major.

I have been in the Marine Corps a little over 19 years. In those 19 years, I've served as a commanding officer, pretty much at every rank or in command leadership. As a major, I was the commanding officer of a recruiting station that covered the State of North Carolina, and I served four years as a company commander as a captain, and as a first lieutenant, served two years as a company commander as well. So, I have spent a lot of time in leadership positions.

Currently, the battalion has about 1350 marines and sailors in the command.

Approximately 70 of those are female and the rest of them are male.

The training I received before I took command took three hours while I was at the

Commanding Officer Seminar; I'll call it training that we have. It's a two-week training, 10 days of training, and we spend three hours on the topic. And then, upon arrival to my station, within the first 30 days, I was required to do approximately one hour of training with the SARC on base as well.

I found both trainings very useful, even though I had had experiences throughout my career on this matter and topic. What I found was things had changed in a sense of policy and procedures and how we had moved forward in some cases.

The training, like I said, that covered reporting procedures mostly, a little bit of legal. It was scenario-based-driven-type exercises as well, which I found those to be helpful.

During my changeover, before the change of command, we had a sexual assault in the command. So, the commander that was there before me walked me through the entire process as well.

Unfortunately, it was an unfortunate situation, but having that training with someone there who had been doing it for two years was helpful for me as I moved it forward.

During this last 16 months, I've had approximately six sexual assaults. Two have requested expedited transfers and have transferred. I also inherited some cases -- I'll called it "inherited" -- about three cases when I took command as well.

The part I think I was probably not prepared for was the first case in my very first month in command, having to tell a victim that there was no legal action going to be taken in her case. And I was the first person to have to tell her that. I felt like I was not prepared personally for that, and as an officer and a marine as well. So, just not having that background and training with that victim.

I will also echo the need probably for more NCIS agents. They are doing a wonderful job and working very hard. However, they are

understaffed and overworked. There are benefits of moving the investigations from the command. They are duty experts and they are doing a fabulous job. However, the timelines now are I would expect no earlier than six much greater. to nine months to have an investigation close. Probably in the civilian world that probably doesn't seem like a long time, but in the military it is. When you're talking with marines rotating and four years of service, six to nine months is a long time. Command investigations are usually wrapped up within 30 days. know there are circumstances with evidence that we're waiting on to close some of those out in some cases, but not in all cases.

As a command, we do continuing training. I think the marines do find that somewhat -- the ones that are interactive and engaged training are the ones that they're taking more from.

There are the standard requirements that the Services put out, and we conduct those

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trainings. But units use funds and bring in guest speakers and different venues to provide education in a different way.

I think some of the standard, I will call it classroom-type training is not conducive for that age group. If I could push an applet on their phone, they would probably get more from that than sitting and getting annual training requirements via classroom. It's just the way they learn and they like to do multiple things at the same time as well. But they are very good at that.

What's unique about my command is I'm an independent battalion. So, I do not have an 06 commander. So, for my cases, I have to have an outside commander serve in that role for me, because as an 05 commander, I can't. So, I work specifically for a general as an independent battalion.

I would say it has not really caused a lot of issues, but going to outside of my command to a commander outside my command, just

for my command team, you know, it is not the preferred course of action, obviously, but it has worked and it has served well.

In the expedited transfer cases, I mentioned that we have sent out two and we have received two. What I have noticed as well, especially the ones that I have received and sent out, those victims, they've had additional medical concerns prior to -- it's more like injury-related due to Service-type training type stuff and things like that. So, members will come in and they'll already have -- that are transferred in -- additional concerns that we're trying to deal with those victims as well.

Recently, I've had to separate two for medical conditions separate from their incidents, if that makes sense, as well. So, concurrent with other issues maybe going on with the victims that the commands are constantly working with and they're trying to help them with as well.

As a command, our command team, myself, the sergeant major, the XO, and then, our

UVAs, and then, our SARCs, and then, also, my trial counsel is on speed dial as well as with our SJA. And I think as a team, if I don't know the answer or what to move, we know who to call. And so, the training is important and it's good, but probably the best thing as the commander is knowing I know who to call and get the right answer from. And then, that has been very good in our scenario, in our situation, and we have had the right support. And so, I have been really lucky in the sense of being able to provide good leadership and good direction to our victims in our command, based on the great support that we do have for them.

The services as well, the services offered to our victims on base, whether in the unit, I have not had a victim come to me and tell me that they were not getting services or there was a service that wasn't available or being provided to them. So, from that perspective as well, I think we're doing an outstanding job with our care of our victims.

1	Just in closing, thank you again for
2	allowing us to be here today and to provide our
3	experiences that we've had in the Marine Corps
4	regarding this topic. It's definitely a topic
5	which, as a leader, you continually talk to your
6	marines and sailors about reinforcing and caring
7	for each other and treating people with dignity
8	and respect. As a command, whatever tools and
9	resources that this community can try to bring to
10	us will continue to help that with the training
11	and those marines and sailors.
12	So, thank you for having us today.
13	CHAIR BASHFORD: Sergeant Major Rey,
14	do you have prepared remarks or are you just
15	going to assist during questioning?
16	SERGEANT MAJOR REY: I'm just going to
17	go over my experiences just a little bit, ma'am.
18	CHAIR BASHFORD: Please.
19	SERGEANT MAJOR REY: Good morning,
20	ladies and gentlemen.
21	I'm Sergeant Major Stennent Rey. I am
22	the Battalion Sergeant Major senior enlisted

advisor to Lieutenant Colonel Nash, the 7th Engineer Support Battalion.

I'm just going to go over a little bit of some the training that I have received as a senior enlisted advisor. I've served as a senior enlisted advisor at the company level from 2008 to 2013 with the 3rd Marine Division and 1st Marine Logistics Group. I've served at the battalion level, the 05 level, from 2013 to the present. I'm now on my second 05-level command.

received prior to assuming roles in the company level, I went to the Navy Senior Enlisted Legal Course. In addition, I had my senior enlisted professional military education as a first sergeant. We went over guided discussions on sexual assault prevention and response. In addition, at the Sergeants Major Course, once I was selected, it is the same training that the commanders receive. We also received a three-hour period of sexual assault prevention and response. In addition to that, it was highly

recommended that I attend, and I did attend at my previous command, a resource brief, command resource brief, for sexual assault prevention and response.

Obviously, one of the big things you take out of a lot of those briefs and a lot of the training that we receive is what to do in any situation in your unit where you have a sexual assault or you have a victim that's in your unit, but also having the SARC, your SARC, especially for us, the Marine Logistics Group, as a resource and a subject matter expert. Anytime there is a shift in policy, for them to come down and provide for training for the leadership in order for us to be able to engage the leaders at the lower level, so that they know how to handle sexual assaults when they occur in the unit.

And last, but not least, I'll echo some of the comments that Lieutenant Colonel Nash made just a few minutes ago. It is very important for us to be able to know what's going on with our marines and sailors in the command.

And all the best practices that are brought forward through the SARC to ensure that we treat each one of them with dignity and respect, and we take care of those marines and sailors to ensure that, No. 1, that doesn't happen to them again, but, No. 2, that they know that the command is standing behind them to ensure that they're taken care of.

Ladies and gentlemen, I thank you for the opportunity to be here. I look forward to answering your questions.

CHAIR BASHFORD: Major Seamans?

MAJOR SEAMANS: Hi. Good morning.

Major Christopher Seamans. I'm the squadron commander at Grand Forks Air Force Base, the 69th Maintenance Squadron.

Thank you for the invite to come out here to share our experiences. I've only been in command out there since May of last year. And in the short period of being in command, I've had the experience of dealing with one sexual assault which turned into a conviction and one sexual

assault which turned into an expedited transfer.

I am a commander of a Global Hawk

Maintenance Squadron. We have 13 RQ-4 Global

Hawks and 272 enlisted personnel in the squadron.

And we deploy a lot. So, a one-to-one dwell

ratio and those types of things, the OPSTEMPO is

very busy in a high-demand, low-density aircraft

like the RQ-4.

Again, like I said, I've been the commander for just over a year. I've been in the Air Force just over 28, actually 28 years today, and I went to basic training. It will be 14 years enlisted.

So, my background with sexual assault and prevention, I've kind of seen over the last 28 years how the sexual assault prevention program has evolved, because I don't think there was a sexual assault or prevention program when I first enlisted. So, to see it kind of evolve to where it is today, and now I sit here as a commander, trying to figure out how to best deal with it as a commander and, more importantly, as

an empathetic human being.

My sexual assault training began as a commander at the Air Combat Command Commanders'

Course. It was a one-week course. We spent about four hours, much like my fellow commanders here. It was about a half-a-day. That afternoon consisted of a -- and I remember it distinctly.

We actually had a victim that got up and spoke, and the victim shared her experiences of how the whole process went through up to the court martial and into the conviction.

And then, following her, we got to hear from the commander and first sergeant as to how they dealt with the case and kind of got firsthand information as to how they dealt with the agencies on base; who supported them; what went well; what didn't go well. So, you kind of feel like you have a good basis, a good ground for what you may expect if that were to happen.

Unfortunately, every scenario is different and every circumstance changes your reactions and the response to that scenario.

Because on my first day of command, basically, I was given a folder from OSI and Legal for me to make a recommendation for preferring charges for a sexual assault, and that was my very, very first day of command.

So, thinking back to the training that I received, I'm thinking, wow, I didn't know I was going to need this so quickly. But it became very clear that what that training gave me was -probably the best way to describe it is it's a collective community response, where I knew who to call and who to talk to, and kind of like my fellow commanders, who I had on speed dial. was the chaplain. It was the SARC. It was the Base Legal Office. It was all the agencies on base. They're now surrounding me, trying to give me the advice and the assistance and all the knowledge I need to make a well-educated decision in how to deal with the situation of sexual assault.

Again, it was cursory training to me at the beginning, but it did prepare me for at

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least knowing who the players were on base that I would need the support from. And we pressed forward with it, and we did the best we could. I did the best I could to try to be that -- since I was dealing with the accused, how do you deal with an accused person of sexual assault, because people are innocent until proven guilty? And that was kind of the thing I struggled with, how do you move this person from one section to another? The victim was not in my squadron, but it was on the base within the group. So, trying to do right by the process, right by the human being as well.

And again, like I said, the initial legal and sexual assault training was cursory at best. It was more the inconsistencies of it; from commander to commander, there will always be a different response as to how to support that victim or the accused.

I relied heavily on an open dialog with the Base Legal Office from the start, and, in addition, with the SARC and with the Special

Victim Advocate as well, and with all of the agencies, again, like I said. The Base Legal Office was there. They were very responsive and very supportive throughout the entire process.

At the end of the day, though, if the training were to be given -- again, every scenario is different, so I don't know, looking back, if I was be that commander to go sit at a commanders' course and give my experiences of lessons learned, it would have been very challenging for me to think, you know, give you the what went well and what didn't go well because it was just kind of a reaction to a moment in time. Throughout the process we took notes and tried to learn lessons learned from the whole procedure.

We did take some of those lessons

learned and, then, did apply it most recently to

an expedited transfer to a victim. And that

process went very well. Again, it's a process,

but you're dealing with a human being. So, how

do you get training on how to deal with a victim?

I have a 22-year-old daughter. So, to see a woman of a similar age to my daughter go through something like this, to try to be that consistent, caring, empathetic person without making any kind of public humiliation or any type of -- I guess when you walk into the room, you don't want people to have the judgment of that person. So, you try not to give special treatment, but you try to take care of the person at the same time on an unrestricted-type report. And that was a big challenge. That was one of the things I struggled with the most.

But, at the end of the day, I mean, how do we get from where we're at now to improve the commander's ability to execute the sexual assault program as far as taking care of your airmen? It is a collective community response that begins and ends with the victim, and we're always looking for ways to improve.

So, whatever I can share and whatever questions and answers I can give that can potentially improve this process, I'm very glad

to be here and providing any assistance I can. 1 2 Again, I have Senior Master Sergeant Terry Zannella with me. He's my first sergeant 3 that assisted me through the process with the 4 5 expedited transfer. He wasn't with me when we 6 did the initial part of the sexual assault 7 prosecution, but he was there at the end when it 8 did finally go to court martial. So, both he and 9 I have had some pretty good experience on both expedited transfer and sexual assault conviction. 10 11 But, barring any questions, I look 12 forward to providing any assistance I can to the 13 panel. Thank you. 14 CHAIR BASHFORD: And, Senior Master Sergeant Zannella, do you have remarks or are you 15 16 going to participate just in the questions? SENIOR MASTER SERGEANT ZANNELLA: 17 I

SENIOR MASTER SERGEANT ZANNELLA: I would like to share just a few. I do have a little bit of remarks, just to give an enlisted perspective from the Air Force.

CHAIR BASHFORD: Please.

SENIOR MASTER SERGEANT ZANNELLA: So,

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first, good morning and thank you for having us here. As has been noted, it is a good opportunity to be able to share, and, hopefully, it will benefit what we are looking to do here. So, I do appreciate that.

I'm Terry Zannella. I'm a first sergeant in the Air Force, as my commander said, at the 69th Maintenance Squadron.

A first sergeant, what we do, for those who may not know, things that we focus on are morale, welfare, and discipline. So, morale, we try to make sure in general -- this is what comes in quotes -- that people don't hate coming to work, right? I mean, I try to keep it short and, like I said, they have short attention time sometimes, right?

(Laughter.)

SENIOR MASTER SERGEANT ZANNELLA: The welfare is taking care of them. That's kind of what this focuses on. And the discipline piece, making sure -- that ties in a little bit as well to when people do things that they're not

supposed to do. You know, we're going to ensure that that's dealt with appropriately. So, that will also tie in to make sure that people know that we are taking care of our people in different ways.

So, the welfare piece covers a wide variety. We're, obviously, here to talk about sexual assault and different aspects of that, what we do with that.

First, I would just like to talk a little about the training. So, I started as a first sergeant in May 2015, and it was covered in a domestic-violence-type talk. That's where I got my introduction to a senior leader's perspective.

After that, we get wing leadership, a senior leader, in-briefs at our bases. So, my first base as a first sergeant was at Gideon Air Base, Okinawa, Japan. I did it for about a year-and-a-half there. And then, I've been here with the 69th Maintenance Squadron in Grand Forks for a year now.

so, those two different boards have given me different perspectives. In my first assignment, I did not have a direct experience other than ensuring training was accomplished for members and receiving training myself. And then, as my commander said, here in our last year or so I came in on the tail-end of a court martial and learned how to deal with my accused member and how to attempt to take care of that person as well as the unit morale. And then, also, we went through the expedited transfer process.

So, let's see, regarding training, the biggest thing, similar to what my commander said, is the support agencies, right? Who do we have available? I don't feel like I've ever been given a step-by-step here's what you do, because I'm not sure that's possible with the different variety of the situations, what you can do, but we've always been told that you've got a few key people you have to get involved right away.

So, what's been drilled into my head through all of these different trainings, as I

look back at them, is, okay, I get an accusation or allegations. All right. So, other than making sure the boss knows what is going on, I need to get with the SARC or SAPRO office. I need to get OSI involved, right? And this is, typically, at a high level. It's going to be the non-restricted report, right? So, I'm not dealing with the restricted reporting, although I do make sure that the team makes sure that the folks know that it's not.

So, part of the unique training for sergeants is being keyed to understand when people may have things they want to talk about, that they have rights that we have to ensure that are kept intact.

For example, if somebody comes to me and they tell, they start to tell me, give me indicators that something bad may have happened,

I am going to tell them, "Hold on a second. It sounds like you're about to tell me something where you may not have confidentiality, where you may lose your confidentiality. So, tell me if

I'm wrong here, but I am going to let you know that, if you want to keep that confidentiality intact, I'm going to recommend you talk to VA or SAPRO, or is that something you would like to do?"

So, that's something we're taught, to make sure that we're not taking rights away from people, because I let them know, if you tell me something, it's now unrestricted and there are certain actions that I have to take; whereas, there are other folks who can protect your privacy.

Let's see, regarding our expedited transfer process, that worked really smooth, as the commander said. The paperwork was routed within a day, and two weeks later our member had an assignment. So, I thought, overall, that part went extremely well.

One of the things in the email that we had received mentioned sort of questions about ostracism and whether or not there was any retaliation or things of that nature. So,

something we do in our unit when we have this situation come up is I bought into section leadership and I said, "Okay, guys, you've got to talk to me. Are there any rumors going around?" Because, basically, what we did is, a person who is now not where they need to be, we just want them to know, okay, that people have questions about this. Are they concerned? Are they starting to come up with their own conclusions?

I think they had told me no, but, realistically, I wanted to know, so that we could attempt to nip anything in the bud, to make sure that people aren't talking about situations where they don't have all the facts. So, that was something that I was happy about, but that's something that we're trained to look for as well. How is that going to affect the rest of the unit?

There's a couple of more items I think
that I would like to address, just the way the
Air Force handles stuff. We talk in the Air
Force a lot about -- and that's based on my
experience having a course here -- you know, they

need respect, responsible drinking. And I think these things kind of play into each other because there's ways that we direct training, both directly and indirectly.

And so, what I mean by that is, we know that alcohol is somewhat related in a lot of instances to accusations. That's just information about it that we've been provided.

And so, how do we address that? We don't say that's always a contributing factor, but it likely is.

So, part of what we have done as a unit is we have reached out to our ADAPT folks, our alcohol dependency treatment folks who are with the mental health services on base. And that's one of our commander's calls. We just talk to people about responsible drinking.

But we made it unique and interactive.

Kind of like you said before, our folks, they

don't like the "death by PowerPoint". That's

kind of what we call it in the Air Force, right?

So, how do we make them more interactive?

So, we had ADAPT that came out, and something unique that I see in the Air Force -- I don't know if the other Services do it -- but they usually have the beer goggles, is what they call it. They have a device that you can put over your head and, basically, look through as if you are intoxicated at a certain level. And we could do demonstrations.

And we brought them out and we had people put those on, you know, and try to do simple tasks, such as walking, turning. And they can realize now, you know, in an environment that can be very interactive with their peers, you know, how does this affect just in general? So, that's a little bit indirect.

Directly, the training that I've seen, it has been pretty unique. That goes back to when I was in Japan there were vignettes. So, what they did is they brought out a team who came to base theater, and they put on like a play, for lack of a better word. It was an interactive play for the members who were in the audience.

And they said, "Hey, we're going to go through a scenario. You let us know to stop when you feel like things are inappropriate."

So, that's something that I remember we got a lot of positive feedback from. So, the interactive things are definitely well -- so, those are two different ways I think, directly and indirectly, that we've kept an eye on things.

And one of the biggest things is through our Unit Climate Assessments we get feedback on whether people know or understand the restricted and unrestricted type of reports. And that's something, the commander and I, we looked at. You know, we looked at those things heavily. Obviously, all the different comments on what's happens within our unit, whether it is in that form or we get the out-briefs on an MPO. And whenever they talk about that, we always take a look and say, okay, do our folks at least understand the differences in the options? And that's something that we ensure we do. So, not just our training, but, you know, part of my job

is to make sure my people understand what their options are.

CHAIR BASHFORD: Thank you very much.

Commander Carter?

COMMANDER CARTER: Well, good morning, ladies and gentlemen.

I was just leaning over to Chief Matt

Lee here, who is my command chief, and told him

he has permission to elbow me if I use too many

acronyms.

(Laughter.)

COMMANDER CARTER: So, I think it's fitting that the Coast Guard is going last, not only as the fifth member of the Armed Services, but also because I think I'm going to take a little bit different approach.

I think I will tell a story. And I think that's what I plan to do, is tell a story of the one sexual assault incident that I've been involved in in my career and how in isolated situations commanders have to deal with a lot of different things. And so, I'm going to tell that

story.

Today I am the commanding officer of the Coast Guard Cutter Legare. It's a 270-foot medium endurance cutter. It's home-ported at Portsmouth, Virginia. We're considered a mixed-gender unit. We have 110 of what I think are the finest serving men and women in our Service.

I introduced Chief Lee beside me.

He's my command chief. That's a position that I designate after I get to that unit. He is a silver badge; he is not a gold badge. There is no associated training with that position. So, I'll preface that. And I'll also say, too, that in the incident that I am going to talk about this morning Chief Lee was a member of our Chief Petty Officers' Mess. He was not my command chief at the time.

I know the discussion here is about training and expedited transfers. The case that I am going to talk to you about, our one case did involve an expedited transfer, and both the accused and the victim were both under my

command.

As far as the training piece of it,

I'll touch on it briefly. I actually called up
to the Prospective Commanding Officer Course,
which is quite common for unit commanders to go
to before they go to and assume command. I
actually called up and got the curriculum. I
have that here today.

But, essentially, it is a six-hour course and it is pretty extensive, to tell you the truth. I went back as a commander and sat down there and looked at my critiques. It was with an SJA. It was with a victim. It was with the SARC from the Coast Guard Academy. And I appreciated that training very much, and even was take-home case studies that we were required to do because the course was conducted over a two-day period.

And then, when I arrived at my unit,
I had about a four-hour entry with my SARC that
my XO attended as well.

Though the reason for our

participation here today is unfortunate, Chief
Lee and I are both honored to be here to share
our experience in managing a sexual assault case
at our unit. The incident that occurred was
tragic and it clearly demonstrated the need to
reinforce our culture of respect for all of our
shipmates and to shore up our foundation of
sexual assault prevention. But I consider the
response to this incident a positive testament to
the functionality of our Sexual Assault
Prevention and Response Program and the training
that we receive prior to taking command.

On the morning of August 18th, 2016, approximately 36 days after I assumed command of the Legare and less than one week into my first planning as the commanding officer, my command chief received an email from a male petty officer indicating concern and trauma due to the actions and behavior of another male petty officer.

At the time we were en route from our home port in Portsmouth, Virginia, to the Panama Canal, where we were to commence two months of

counter-narcotics operations in the eastern

Pacific, working for Joint Interagency Task Force

South and Coast Guard District 11.

The author of the email stopped short of identifying himself as a victim and he did not mention the words "sexual assault" or "unrestricted report". One might have interpreted the interactions between these two male shipmates as boys being boys or, at worst, hazing. However, reading the email and drawing upon the sexual assault prevention and response training I received just five months prior at the Coast Guard's Prospective Commanding Officer Course, I knew immediately that the alleged actions of the accused appeared to be sexual assault.

The victim's email described a series of physical and verbal altercations that occurred over a four-month period. Allegations included restricting the victim's movements, hitting and groping the victim's genitals while in uniform, reaching inside the victim's pants, and making

degrading sexual comments.

The victim told the accused to stop
and made it clear that the touching was unwanted.
The victim told his shipmates of the incident.
However, the common response he received was that
the behavior was simply indicative of the
accused's immature personality. The accused was
referred to as the class clown by many.

The final incident that led to the victim notifying the command chief occurred in a single shower stall when the accused entered the shower, forcibly restrained the naked victim, and made inappropriate and sexually-charged comments.

Reading the email was devastating for me and it could not have come at a worst time.

Legare was transiting the Florida Straits and scheduled to enter the Panama Canal four days later. Our helicopter suffered a casualty the night before which prevented us from completing airborne use-of-force workups that are required to conduct a counter-drug mission.

Specifically, we use that armed

helicopter for disabling fire to disable small go-fast boats that carry multi-ton loads of cocaine. Without that helicopter, our ability to execute the counter-drug enforcement mission would have been seriously hampered.

We were scheduled to complete the airborne use-of-force workups the same day that the victim sent his email to the command chief. We were juggling multiple requirements of the interoperational commitments. But, upon reading the victim's email, it became clear that our two most pressing priorities were ensuring the victim's safety and facilitating a systematic response to the incident.

Besides the training I received at the Coast Guard's Prospective Commanding Officer
Course, I relied heavily on the unit commander's checklist for unrestricted reports of sexual assault. And I brought a copy of that today.

This trifold pamphlet includes reporting requirements and other detailed actions to help facilitate an effective response in accordance

with the Commandant's policy. It included actions for both the victims, the unit commander, and the unit commander of the accused, and in this case I was both.

After meeting with the command chief and my executive officer, we used one of our two Victim Advocates onboard to help assess the needs of the victim. I assigned the command chief to monitor the accused and to ensure that there was no contact with the victim.

Shortly after reading the email, I notified the first flag officer in my chain of command by releasing the first of three

Commander's Critical Information Reports, or

CCIRs. By the end of that day, I would release two other updates.

The executive officer notified the Sexual Assault Response Coordinator, our administrative commander, our tactical commander, the Coast Guard Investigation Service, or CGIS, and our servicing legal provider who is our SJA, Atlantic Area, our Staff Judge Advocate, who

immediately assigned a Special Victims' Counsel.

The executive officer also convened and participated in the first crisis intervention team meeting, held via conference call because we were underway, and that occurred five hours after we received the initial report of the unrestricted report. A total of five crisis intervention team meetings occurred for this.

While maintaining oversight of the command's response, my afternoon was spent developing courses of action to meet the victim's needs and initiate an investigation into the incident, while preserving options that would allow us to manage our operational commitments.

I made the decision to abort that
afternoon's scheduled airborne use-of-force
workups and, instead, I elected to fly both the
victim and the accused to Coast Guard Sector Key
West. The victim and the accused were
transported to shore in separate flights. Prior
to their departure, the victim elected to use the
services of a Coast Guard chaplain, did so via

satellite phone, and I issued a Military

Protective Order to the accused ordering him to

avoid contact with the victim.

Once both members were safely ashore, we recommended our transit and we were able to meet our operational requirements. Over the days and months that followed, we relied heavily on support from other Coast Guard units and from members of the crisis intervention team to manage both the needs of the victim and adhere to the rights of the accused.

Both the victim and the accused were interviewed by CGIS agents the day after they arrived in Key West. Agents met the cutter on pier in our first port call, which was Panama, to interview members of the crew with knowledge of the incident.

It was a difficult experience for everyone onboard, as both the victim and the accused were both well-liked members of the command. Thankfully, we were able to immerse ourselves in our mission and move forward

relatively quickly.

an expedited transfer. Prior to the incident, the victim had already initiated plans to lateral from the active-duty force to the Coast Guard Reserves. His scheduled date of transition from the active-duty workforce to the inactive-duty Reserves was [redacted], which was about five months after this event occurred.

The victim expressed his desire for an expedited transfer to a Coast Guard unit near his hometown in [redacted], which was his planned place of residence following his lateral transition to the Reserves. This request occurred in a phone call between the victim and the XO while the victim was still in Key West.

The executive officer arranged for the victim to meet with the Sexual Assault Response Coordinator to initiate the formal request for expedited transfer, and that occurred five days after the member provided the unrestricted report to the command chief.

I received the official request for expedited transfer the very next day that the victim filled it out with the SARC. And then, I endorsed it that day. I approved it that day. Ι released it that day to Coast Guard Enlisted Personnel Management. And within 10 days of receiving that positively-endorsed request, Enlisted Personnel Management authorized the victim's transfer from Legare to [redacted], which was near his hometown. And then, that allowed the victim to lateral to the Reserves and establish his place of residence, and he did all of that as planned. The victim's billet was gapped for 10 months, and I'll talk about that more.

The accused was administratively assigned to Coast Guard Atlantic Area and temporarily performed duties at Base Portsmouth. He never returned to Legare.

After completing its investigation,
CGIS submitted its findings to the Commander at
Coast Guard Atlantic Area for disposition. A

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September of this year, where the accused pled guilty to five counts of abusive sexual contact and sentenced to 30 days' confinement, forfeiture of \$700 pay for a period of one month, and reduced in rank from E4 to E2. The guilty party is currently confined, and when he is released, he will face an administrative separation from the Service.

As I mentioned in the beginning, my overall perspective of the Sexual Assault Prevention and Response Program is a positive one, and that includes the training that I received as a unit commander. For unit commanders, it provides guidance to create and sustain a culture of respect and prevention. When a sexual assault does occur, it provides unit commanders clear reporting and response requirements with an associated timeline for execution.

The case we experienced onboard Legare required us to compress that timeline to meet our

operational commitments, and the support network for sexual assault response cases was flexible enough to help us meet that demand.

As for the expedited transfer process,

I believe the process was employed in this case
to the maximum benefit of the victim, though I am
concerned about the amount of time it took for us
to receive a backfill. Again, the victim's
billet was gapped for 10 months. And by
comparison, the guilty party's billet was gapped
for only four months. So, this might be an
anomaly, but it's an issue that could be easily
resolved by placing some type of time requirement
on Service personnel managers to be able to
backfill the billets of victims who have approved
expedited transfers.

So, please don't misunderstand me; transferring the victim was the absolute right thing to do in this case. It was no hesitation on my part to be able to approve that, especially since I was in a deployed status. And I cared most about helping that shipmate who was

experiencing trauma in his lift. But, from a commanding officer's perspective, a billet going gapped for that long is problematic. It is problematic.

I did write down one thing that I think Colonel Nash brought up. But I have high praise for the Coast Guard Investigation Service, or CGIS. I don't know if you could follow along with my timeline, but it was essentially over a year before we had a pre-trial negotiation take place and this be disposed of at the summary court martial. I think there is a case and a need for more agents with CGIS to be able to support these cases.

And that's the conclusion of my prepared remarks. I know Chief Lee does not have prepared remarks, but I know he is going to be of value to you in the question-and-answer session. We're happy to answer any questions that you have.

Thank you.

CHAIR BASHFORD: Member Grimm?

MEMBER GRIMM: Colonel, I would like to ask for some more input on the bystander training. We have been advised in the background briefings that we have received regarding the circumstances in which the environment where sexual assaults may take place often includes off-duty hours, off-base, and the involvement of alcohol.

We know that within military units there is a cohesiveness and the people in units tend, when they are off-duty, to have friends within the units that they go off and do things with. So, the environment may very well include the locations where there other Service members or members from their own command who are present.

Was this something that your unit developed as a way to try to train soldiers from the bottom-up in what their responsibilities were or was this something that is done Army-wide?

LT. COLONEL MILLER: So this is definitely something that is done Army-wide. In

fact, the brigade-level Victim Advocates and SHARP representatives are actually trained on how to facilitate that training down at the brigade and battalion levels, so that they can have that interaction.

There is also a series of -- and one of the other panel members mentioned it -- in terms of a group of individuals that come around and kind of do this sort of -- it's almost like a play, if you will. But it is kind of the first step into the bystander training where they involve the audience of that training. You know, they set up a scenario where they're in a local bar and they see something happen. And then, they involve the audience inside of that. So, it is definitely something that is probably not even just Army-wide, but Service-wide that that training is conducted.

I think at least in the Army and across the Army we have noticed that what you said is exactly right. These incidents occur generally off-post or they start off-post and,

then, they migrate into places like the barracks or on-post housing, where there may be a gathering of multiple people. Or, you know, it's the after-party or the pre-party sometimes of the night's activities.

And so, it is just getting the soldiers involved in that. I would say that, at least on Fort Campbell, that has been a focus area. And I know on other installations as well across the Army, just based off of, if you can get people to recognize what those telltale signs of something's not right, hey, if it is in your gut and it doesn't feel right, if you see something wrong, step in and do something. If they can do that for a sexual assault, you know, they can do that for other things.

And we kind of flip the script on them a little bit. You know, "Hey, you take care of your buddy in battle when we're out fighting wars, but why can't you do this when we're at home station in a bar?" So, just using that mentality.

MEMBER GRIMM: Could the other panel members just comment as to whether there's training that they have encountered of this bystander training? So, we get a sense of whether there is a consistency?

COMMANDER LIVINGSTON: Yes. Yes, sir.

Navy-wide, there is, I think it was two fiscal

years, there was a push, a big push, specifically

for bystander intervention training. And it went

through the Department of the Navy where we were

required to do bystander intervention training,

and it was good training at that demographic that

we're talking about, you know, that 18-to-25
year-olds. I mean, that is a tough group, right?

I mean, that's where many college campuses have

the same age group.

Also, I can't remember the name of the training, but we keep talking about this play interaction, and we had that, too. It was very good. It was very well-received. And I always pushed as many sailors as I could to that. It was kind of like a roadshow, and I can't remember

the name of it. But it was very well-received.

LT. COLONEL NASH: The Marine Corps has similar training as has been briefed. We, as well, have had the roadshow of these plays. And the face value, a lot of times the marines will laugh about them because they're like this is so ridiculous; this wouldn't happen. But that's kind of the point; it is happening. And so, that's kind of eye-opening for them when they can pull themselves out of scenarios that they live day to day and kind of just watch it happening. I think it gives them a different perspective on maybe things they could do better to help the marine/sailor.

MAJOR SEAMANS: Yes, the Air Force is using the Green Dot training. It's very much peer-oriented with the 18-to-25-year-olds, where we identify within my sections -- and some of my sections are as small as 10 people, as big as 50 people -- the informal leaders, those airmen that their peers look up to as, "Hey, whatever Airman Jones is doing, I want to be like Airman Jones."

And those are the people we try to select as the proctors for this training.

masse, and then, in the small section units we do
the recurring training. But we do the same type
of vignettes and discussions on, if you're in
this scenario, what are the tactics you can use
to diffuse the situation, where we can identify
where, hey, this is going to go down the wrong
road. So, hey, we need to pull this airman back,
you know. This isn't going to end good for
either one of these people. And we've trained
them to recognize those things. And by using
those informal leaders as the proctors, then it
also fosters those peers to want to be supportive
of those discussions and actions.

Because it's a new concept, I know that DoD, I think this was a college/university-type program that had shown much success. So, I know it's somewhat new in the Air Force, but definitely a robust program, more than I've seen.

MEMBER GRIMM: Thank you.

COMMANDER CARTER: The same with the Coast Guard, sir. There's a little bit of bystander training that is in our annual requirement to conduct GMT, which is General Mandated Training.

But, about two years ago, I think similar to as the commander mentioned, there was a push for sexual assault awareness and specifically for some bystander training. And there were road-trip shows, and it was an en masse event where you went as a unit, or the majority of the unit, in a classroom setting and covered scenarios. And as the other panelists mentioned, it did surround situations that involved alcohol because, obviously, there is a connection there. But I found it to be valuable.

MEMBER GRIMM: Thank you.

CHAIR BASHFORD: Ms. Long?

MEMBER LONG: I have a question for each of you. And thank you, first, very much for being here. I thought it was very informative, and thank you for the work you're doing.

I know that you have each spoken about you rely on your Staff Judge Advocates or the other Judge Advocates in your group. Have you ever felt that your lack of formal legal training or if the training that you do receive has hampered your ability to analyze the case? Is there any additional training that would help you in terms of when a case is presented to you? I'm thinking toxicology or any of the specialized competencies that can help maybe make sense of pieces that seem complex. Or do you feel like you have what you need with those that are advising you?

LT. COLONEL MILLER: So, I'll answer this first. I would say that I think if you were to advance any more -- if I were to receive any more legal training, I think it would almost impair my ability to make decisions that are, I guess you could say impartial, right?

So, one of the things as a commander is you can't get emotional about the decisions that you're making. I think that when you start

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to dig into understanding more of what's happening in terms of the toxicology and those things, you start to become part of the case.

And as the commander, you can't really become part of that case, and that's why you have those advisors.

And so, I would caution against additional legal training. I am just very fortunate where I have a great team. You know, I had a great team and command. I had a great relationship with my SARC.

But I could say that there might be some room for some specific training with regards to how you handle sexual assault cases or how you handle victims. You know, maybe just a little bit more touchpoints in the areas that we're already receiving training.

However, I think that if you increase the level of training, you know, don't turn commanders into lawyers because that's not our role. Our role is to be commanders and be impartial, and sort of not get tied to the facts

of the case or really focused-in on, you know,

I'm going to get that guy or that gal, or

whoever, because it is just that's the trial

counsel's job, is to take that to court, not the

commander's.

MEMBER LONG: But am I correct that you all make a decision, though, as to whether or not that case goes to court ultimately?

assault, as an 05-level commander, I make a recommendation to the 06 and I say, "Sir, based off of this," and it's really myself and the trial counsel and the Staff Judge Advocate that are making that sort of advice to the colonel. The lawyer, of course, on the legal side of the house, and then, really, as a commander, I can provide, hey, you know, soldier X will make a --you know, she'll be a fantastic witness, or like understanding the environment of the unit and of the victim and the surrounding facts. So, I think that if you put commanders in more legal training, I think you run the risk of sort of

marring the legal aspect of it.

COMMANDER LIVINGSTON: Yes, I mean, I don't know. So, I never saw one go to court martial. I think I have a case that started when I was a CO, and I talked to the current CO, actually, the current XO, and it's heading that way, and it should, in my opinion, right, based on what I know of the case when I left command.

I don't think that I have the ability, though, to decide whether or not it goes to court martial at my level. I think that, and I very well could be wrong, but my understanding is that is a decision that NCIS and the lawyers make, Staff Judge Advocates make, that, hey, yes, we would like to take this to court martial or not. And they get to make that decision, right? And talking to, for me, Naval Criminal Investigation Service and the JAG, talking could make that.

Now I completely agree with the lieutenant colonel where it is up to me, if the victim is in my command, to encourage that victim to participate and provide reassurances that the

command is behind him or her. But, again, I never saw one go to court martial while in command, but that was my interpretation.

I did have one, and it was a very frustrating experience. It was one of those cases that I inherited. When I came into the command, it was ongoing. And it was a contact case, so non-penetration. It took an excessively long time, it seemed to me, for the investigation to conclude, for NCIS and JAG to make a decision, to come to a resolution of whether or not to go to court or not go to court martial.

When they finally made that decision that it could, that they did have enough, it had been over a year since the incident took place. And my sailor was no longer interested in participating in that trial, and it was all dropped. And I could not blame her one bit, either, for not wanting to participate in something that she had moved on from, and it just took too long. And it was very frustrating to see that happen. But that was not my decision to

make.

it's between the 06 commander and you will be getting advice from the trial counselor and the SJA for my unit. So, usually I get told what is going to happen, and NCIS sometimes, depending on an agent, will keep me informed, but they don't have to. And sometimes unless I go digging and looking for it, I might not even see the investigation with some of the details that you're even referring to, unless I specifically go through it.

And then, the victims, they have their victim lawyers as well. So, when I talk with them, which is a requirement every month to talk with each of the victims and make sure that -- give them a current update and let them know, find out if they have any issues or concerns. There are victims' lawyers. And so, I for the most part try to stay disengaged from the legal process itself, for many of the reasons already stated, with undue command influence and things

like that. So, I just kind of stay away from it.

MAJOR SEAMANS: Yes, and in my case it was my very first day on command. It was the very first red folder I had. It took me several days to go through all the interviews and videos and testimonies that OSI had gathered. And then, Legal Office came in.

I think it is just kind of what you're saying as far as the legal training, I think the just-in-time training worked very well for me.

So, of course, I am not a lawyer; I'm an aircraft mechanic. I'm looking at a lot of things here and a lot of details, but it just comes back to the basic foundation of a human being looking at the papers to make a decision as to whether or not I'm going to recommend a preferral of charges against this individual, based on the merits of what's in front of me.

And that is kind of the way Legal

Office kind of steered me down. It was, do you
think this should go in front of a jury? If so,
then, you should prefer charges. And that was

kind of the essence of the discussions that I had.

answer your question, ma'am, no, I do not believe any lack of legal training hampered my decision in this case. However, it wasn't a decision, I mean, this case immediately just for the first flag officer and my chain of command, which was a three-star. So, the disposition on whether or not that case went to court martial was entirely -- it's the important thing for us was, you know, I like the notion that Jennifer said about disengaging. That was why the crisis intervention team was so important for us.

I didn't even participate in those meetings, to maintain any level of objectivity, in case the three-star said, "Aw, maybe it doesn't meet the level," and pushes it back down to me for non-judicial punishment. That wasn't the case in this case. It went to court martial.

But that crisis intervention team, you know, that's my SJA; that's the SARC; that's the

Coast Guard Investigation Service, and the commander representing the command who do the next step. So, I felt like the training that I had was sufficient, given what I was required to do in reporting sexual assaults and administrative investigations.

MEMBER WALTON: All of you have indicated that you believe there's insufficient investigative services available to you. Is there some ratio that should approve the number that you have under your command, or the number of investigators, or some other calculation in deciding what investigative services are sufficient?

know the answer to that question. I can explain that the NCIS agents onboard NAS Whidbey Island were shared by the entire area, right, the entire base. So, it wasn't just my command vying for their resources. It was the other, holy cow, however many, 20 other, you know, the Growler squadrons, the other P-3 squadrons, the base,

they were all utilizing the same NCIS agents.

I'm not sure if there is ratio of how they figure out how many agents are assigned.

But, yes, I would concur that there was not enough, it would seem.

LT. COLONEL MILLER: So, I would say they are definitely underresourced. I did come armed with a little bit of statistics. So, just specifically at Fort Campbell, as of the 18th of October, there was 146 open investigations at Out of those 146 investigations, 82 of them CID. involved an allegation of an Article 120 offense. And so, that's over half the caseload. And I would tell you that the length and duration that it takes to get those cases closed is sometimes extremely long.

One, they need to be detailed enough to be able to take them to trial. What that results in, of course, is a potential accused who is really accused of a violent crime in some cases who doesn't necessarily meet the pre-trial confinement requirements because the person is

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not a flight risk or we can't prove that they are going to injure another individual. That person stays inside of your formation for potentially up to a year, until the person can be brought to court martial, tried, and then, potentially confined.

I assumed command and, within about 60 days, there was a court martial for an NCO who was accused of sexual assault. He had been, his court martial -- the investigation -- I'm sorry -- had started over a year before that. And so, when I assumed command, I was surprised that it had taken that long to bring it to a court martial.

And it really goes back to the number of investigators, and I think what we need to look at is skilled investigators because, at least for the Army CID perspective, you see the recruiting posters up and you may have an MP, a Military Police soldier; you could have a mechanic or an infantryman that becomes a CID agent. And then, now that individual is, well,

we got the CID agent, but it's about that
experience and the training level of the CID
agents to become more proficient at conducting
those investigations. So, I think it is kind of
a two-part piece there.

Services, too. They're assigned to Coast Guard,
Atlantic Area. I do not have stats, but it is,
given the variation of cases, not just for sexual
assault cases, but for all sexual assault cases
-- and I'm not the first one to say it -- we
don't have enough CGIS agents. They will have to
borrow agents from sub-commands to come out and
meet you to be able to do their investigation
and, then, send it back to the case agent. So,
the case agent doesn't even have time to focus
solely on that case.

So, again, they provide great work.

I appreciate it. They're underresourced.

MAJOR SEAMANS: Yes, the Air Force
Office of Special Investigations at my base,
Grand Forks, from the time that charges were

initiated, where the investigation began until it went to court martial and conviction, it was about 18 months, but there really wasn't a backlog. Grand Forks Air Force Base isn't a very large installation, and about 1100 active-duty members there, and there's three agents that work in that office.

So, when I have an action that goes up to OSI for investigation, I don't experience a big delay, although, still, it sounds like the timeline remains about the same, that when initial charge to conviction, it's 12 to 18 months where, like I said, no pre-trial confinement or you have those people that are still in your formation. You're trying to maintain some sort of normalcy to your unit and to that individual until it does get to court. So, that is a challenge.

CHAIR BASHFORD: Do you have a follow-up?

MEMBER SCHWENK: Yes. So, talking about that, the investigative agencies realize

that -- everybody realizes the process is slow and that doesn't benefit anyone. So, the question is, how do you speed it up? You look at each part and you look at the investigative piece.

In January of this year -- so, the first thing we did is, since you're all in the military, you know how the pendulum swings, right? And when we decide to emphasize something, depending on the swing, it's way off. So, the answer was all 120 cases will be investigated by a military criminal investigative organization. The pat on the rear is going to get the same thorough investigation as the violent rape. And so, there we are.

So, then, years passed and the field complained about slowness. And so, in January a new policy came out and said, okay, now the MCIO can go to -- I don't know all their names, but they can go to the MPs or they can go to the Marine CID or the master-at-arms, or whatever you have that's not OSI, that's is a law enforcement

connection. I don't know about the Coast Guard, but in the DoD. And you can ask them to provide support. So, the MP, OSI, Army CID, NCIS is still in charge, but they can now get a masterat-arms or a Marine CID to help them on the contact cases. They're all serious, but of the panoply, of the less serious of the serious.

And so, that is a step that has only been implemented this year that might -- it provides them more resources. So, the next step is, if that doesn't prove to be the right answer, would be to cut off some level of cases and let them go back to where they used to be done, which is at the non-Army-CID, you know, NCIS, OSI level and, then, done locally.

And so, my question is, having dealt with those cases, how comfortable would you be with that outcome? And I get the impression that maybe not all of you would be that comfortable with a less-experienced criminal investigator handling even a contact case like a pat on the rear-end or something. I realize it's your

personal opinion here, but I am just interested 1 2 in what your perspective is. LT. COLONEL MILLER: So, I would love 3 4 to answer that question. Well, go right ahead. 5 MEMBER SCHWENK: 6 (Laughter.) 7 LT. COLONEL MILLER: So, when I was in 8 command we had an incident where a soldier 9 touched another soldier's genitals in what is commonly-referred to is a "ball tap." It is a 10 11 celebratory "we just kicked the crap out of the 12 enemy," and this is what they did. This was done in front of multiple 13 14 The company commander saw it. But the people. 15 company commander was not allowed to take any 16 action other than reporting it to CID because it was an Article 120 offense. 17 18 So, in cases like this, this would be 19 a perfect example of where, to be able to maintain good order and discipline and to 20 21 reinforce that trust within the chain of command, those are perfect examples of cases that the unit 22

can handle, and handle quickly, so that you don't inadvertently promote an environment where soldiers don't think you're doing anything about it, so it's an accepted behavior.

so, I would be more than happy, you know, I would have been more than happy, as a commander, to be able to take that on, even if you made the disposition authority the 05-level commander, so that there is still some oversight to those junior company commanders. So that you could potentially use that as a teaching point for those younger commanders, because, as an older commander, I learn from my older commander and I teach my younger commanders. So, that is kind of how we're raised in the Army at least.

MEMBER SCHWENK: That is sort of the second part, the investigative part, and then, the withholding authority to 06 and whether we've now gone along far enough that we should reconsider, I think the Army should reconsider that 06 level. But let's stick with the investigations.

DIT. COLONEL NASH: Sir, I was actually going to mention that when she finished. Because I've got almost the exact story with an incident currently. And it happened for a deployed, and the marine had to be sent back for this. And now, we're bouncing between NCIS in different countries trying to wrap up this investigation for a very similar story, and there's no end in sight.

So, as an 05 commander, for a story like she told, the authority to handle this matter I believe should be at the 05-level commander. I don't see this as something an 06-level commander can have.

But I know the Committee's concern would be, what's the cut line and who makes that decision? And so, I understand we're really good at, you know, we're all in. It's like you said, sir, we shift the pendulum. So, I understand what has brought us here today. However, I think maybe the pendulum could swing back into the middle and there could be some type of process to

determine how and where we can investigate these things, and then, handle them for disposition as well.

For good order and discipline and morale, there is something to be said about quick, swift justice in cases. When cases linger for nine months for a scenario like that, it's bad for morale; it's not good for the unit itself. And so, there's something to be said with swift justice as well, sir.

MAJOR SEAMANS: In my experience, both of my cases were someone on the severe end. So, I believe that the OSI was the correct agency to do the investigation. Having dealt with any of these, maybe if you were to consider it a lesser-type occurrence, then maybe a lower-level investigator in order to impose that brevity of the investigation and eliminate some of the backlogs. Then, they can use those better resources for the more intricate cases that end up, would be a good way to diversify the workload for those investigators.

MEMBER SCHWENK: Any thoughts from the Coast Guard or the Navy?

COMMANDER CARTER: I agree. We think that there is some type of mechanisms to be able to ensure the needs of the victims are being met, and that if there is general concurrence between the SJA and all the personnel involved and the sexual assault prevention and response team program, that those cases can be kicked back down.

But, remember, there is a victim here. So, we have to be very conscious of, are they claiming themselves as a victim? I think you still need to go through all the process, but the mechanism, to kick it back down I think would be valuable and might help the lag in the investigative report.

COMMANDER LIVINGSTON: Personally, I concur wholeheartedly, sir. I mean, I think you would be hard-pressed to find an 05 commander who would not want to have that authority. And it is not just for the sake of the --

MEMBER SCHWENK: We found some last 1 2 year. 3 (Laughter.) COMMANDER LIVINGSTON: Oh, yes, well, 4 5 Yes, sir. But maybe as the pendulum shifts, it will become harder to find those 05 6 commanders. 7 8 And not only for the victim's sake, 9 but also for the accused, right? I mean, like you said, they're all serious, but some are less 10 11 serious than others, and it's being held over the 12 accused head as well and could put their career 13 on hold unnecessarily. And I know that is a very 14 -- yes, you have to be very careful with that. 15 That's kind of what got us to where we are now, 16 right? And we need to make sure we remember, you 17 know, we didn't handle these always in the past 18 correctly, and we need to keep that in mind as we 19 do move forward, sir. 20 MEMBER SCHWENK: Okay. Thank you. 21 MEMBER WALTON: I have another question. Does the military seek to establish a 22

working relationship with local law enforcement, civilian law enforcement, and prosecutors' offices in those areas? And assuming you have a law enforcement and prosecutorial capacity to handle the cases, and there's an event that takes place off-base, from a commander's perspective, where do you believe that case should be prosecuted, by the military or by civilian authority?

LT. COLONEL NASH: It depends, sir.

My only off-base cases was when I was on

recruiting. And so, in that scenario it made

sense for the civilians, I think, to handle those

cases.

And it could depend, too, on who the victim is. If we're talking both of whom are Service members, I would think that the military is probably the best avenue to do that. But, if the victim is a civilian, there may be some considerations to be looked at in the civilian courts.

LT. COLONEL MILLER: I would have to

say, from the perspective at least from Fort Campbell, that there is a very close relationship with both the local law enforcement agencies and the Oak Grove Police Department and the Clarksville, Tennessee, Police Department and their investigative services. In fact, there is a partnership when there is a child, even if it is a child on-post, that is a victim of a sexual assault or they think that they are a victim of a They actually have a partnership sexual assault. with the Montgomery County Sheriff's Department that has folks that are trained to interview those children to kind of determine what is going on.

One of the things that we have done in the past as an installation, and my brigade combat team spearheaded an effort during the Sexual Assault Prevention Month, was having a forum for local law enforcement as well as CID agents and commanders from the installation, basically, to spend about a half-of-day with each other, have coffee and some snacks, and things,

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and have a guest speaker come and talk about how to treat victims and understanding that not every victim is the same.

And then, we all kind of sat at different tables, so that we could have that interaction with the local law enforcement, their perspectives. Then, with many of our soldiers that live off-post, really getting the local law enforcement to have that interaction with the commanders on-post to facilitate that relationship. So, in many cases I think a lot of installations that have quite a few soldiers living off-post probably try to do that same kind of outreach, because it helps balance those cases as well.

But I would agree with Lieutenant

Colonel Nash on, if it's a soldier-on-soldier

incident that occurs off-post, I think a lot of

times, and even our local law enforcement in the

Fort Campbell area realize that, there is a

better chance for prosecution of that accused if

it is moved into the military justice system.

CHAIR BASHFORD: I just wanted to hear from the other Services on Judge Walton's question first.

commander LIVINGSTON: Yes, my experience, sir, with that is that, yes, there is a relationship with the civilian police force, sheriff's department, and more so, though, geared towards the base. So, I think the base CO would probably establish that relationship more at that level, at the 06 level more so than at my level, the 05 command level.

I concur with -- they would often, if it was what we call blue-on-blue, sailor-on-sailor, hold and detain and, then, often allow the Navy to come pick them up, and then, let us hold them accountable for a simple assault, public drunkenness, something like that.

When it gets to the arena of sexual assault, though, I think my experience was the civilian investigative services had first go at it if it happened out in town. And they would investigate and they would do so in coordination

with NCIS. I would contact NCIS to see how that relationship was going, and I would do that directly as the 05 commander.

And then, once the civilian sector decided to prosecute or not prosecute -- and typically, in my experience it was not prosecute -- then, NCIS, the Navy Criminal Investigation Service, would take it from there, and, then, further prolong the timeline for them to make a decision whether or not to go forward or not to prefer charges.

MAJOR SEAMANS: Air Force, from my experience, it happened off-base. It was an airman-on-airman downtown Grand Forks and jurisdiction was given back to the base. From a command perspective, I was not part of those discussions, nor was I part of the request as to whether or not I wanted jurisdiction. That was something that was done at the Staff Judge Advocate office, and it was a communication that they had between them and the prosecution office downtown.

It is kind of unique, though, in addition to not just sexual assault, but we have driving-under-the-influence cases as well. Those are the other ones that sometimes the city will give up jurisdiction; sometimes they won't. It's hit or miss, and I don't know what the driving force is behind why they do or why don't give up jurisdiction. But, for the case of sexual assault, in my experience, it was given back to the base, and court martial was the venue for prosecution.

COMMANDER CARTER: There is a professional working relationship between CGIS agents and local law enforcement in all areas of responsibility. I think entry point matters, no matter what the case is. So, whether it starts on the civilian side or on the military side, as the commander mentioned, typically, cases that start at the civilian side will remain on the civilian side until there is some kind of final disposition, at which point CGIS, who was probably monitoring that process through the

1	entire time, takes it into the military justice
2	system once the civilian authorities are through.
3	CHAIR BASHFORD: So, at the Chair's
4	discretion, I'm going to take a 10-minute break.
5	I know some of our members have been using
6	facilities, and I want to make sure that the
7	panel has an opportunity, if necessary. So,
8	we'll back in 10.
9	(Whereupon, the above-entitled matter
LO	went off the record at 10:29 a.m. and resumed at
L1	10:43 a.m.)
L2	CHAIR BASHFORD: Okay, Ms. Tokash, I
L3	think you had a question?
L <b>4</b>	MEMBER TOKASH: I did. I first have
L5	a question for Commander Carter, and then I have
L6	a question for each of the services, if that's
L7	okay?
L8	Thank you for your time today. I know
L9	how busy you are as commanders and high-ranking
20	NCOs.
21	My question is with regard to the case
22	that you detailed to us. Were you privy to the

reasons why that particular case was referred 1 2 Summary versus Special or General? COMMANDER CARTER: My understanding, 3 ma'am, was that that was determined during pre-4 trial negotiations. 5 6 MEMBER TOKASH: Okay, so there was some form of back and forth --7 8 COMMANDER CARTER: Yes, ma'am. 9 MEMBER TOKASH: -- between the trial 10 counsel? 11 COMMANDER CARTER: Whether we were 12 going to plead guilty to the five counts at a 13 summary by suspension. 14 Okay, then my question MEMBER TOKASH: for the services going down the line, we heard 15 16 yesterday from civilians from the Pentagon about 17 the expedited transfer policy, and a credibility 18 determination that is made between the commander, 19 the investigating officer, and the staff judge 20 advocate. 21 I know the Coast Guard said that 22 credibility determination is put in a formal

memorandum, that decision.

Could each of the services talk about that, and whether you actually were part of any credibility determination that was made prior to an expedited transfer?

LT. COLONEL MILLER: So, in terms of the expedited transfers that I dealt with, it was, first, the soldier would go and make the formal statement at CID.

CID would say, hey, there is validity to this person's accusations.

There is a named accused or they somewhat know who that person was, and then, the Victim Advocate would then contact me and say, hey, ma'am, specialist, so-and-so, or soldier, so-and-so, is requesting an expedited transfer.

Her case meets the requirements for that based off of that current level of investigation.

I think that when we talk about the expedited transfer, it's expedited so that you remove that person from the situation quickly,

correct?

And so, we try to do it as quickly as possible to be able to make sure that that transfer takes time.

So, to be able to ensure that soldier was moved in a timely manner, the urgency to get that paperwork to the resources, Human Resources

Command for the Army, it's a pretty tight timeline to be able to make that happen.

So, in terms of credibility, I'm not really sure how you can really determine credibility for certain without a full investigation.

So, essentially, you're almost believing the soldier at face that there has been an Article 120 offense that has occurred.

I did have a soldier that requested an expedited transfer as part of a case that didn't necessarily meet the Article 120 level in terms of the offense.

And so, it had to do with cell phones and two soldiers stealing images of them off of

1	their cell phones.
2	So, soldiers would go in, borrow cell
3	phones, call my wife, and then he'd send a text
4	message of pictures that the soldier may have of
5	themselves that is, you know, maybe not clothed
6	all the way.
7	And so, because that didn't meet the
8	level of the 120 offense, then that transfer was
9	not granted.
LO	So, the credibility is in relation to
L1	120 offense, not necessarily the truthfulness of
L2	that statement to CID, if that makes sense.
L3	MEMBER TOKASH: It does.
L <b>4</b>	And so what you're saying is from your
L5	perspective in the Army, there's no written
L6	decision that's made?
L7	It's really just kind of made more
L8	orally, if you will?
L9	LT. COLONEL MILLER: Well, there's a
20	memo that goes along with the expedited transfer
21	that's sent forward from the command.

So, basically, myself and my brigade

1	commander would sign the it's a form that the
2	Army has. It's a DA-4187 Personnel Action
3	Request, accompanied by a memorandum that is
4	generated, basically, from I think it's the
5	Victim Advocate that certifies this individual
6	has filed a complaint, a sexual assault
7	complaint, and that it meets the Article 120,
8	which is backed up by the CID.
9	So, that's really the certification.
10	The credibility is not necessarily whether or not
11	it's truthful or not, it's whether or not it
12	meets the 120 level of that level.
13	COMMANDER LIVINGSTON: Yes, ma'am, I'm
14	of little service to you. I never dealt with an
15	expedited transfer while in command.
16	LT. COLONEL NASH: Ma'am, for my
17	experience, so, when a victim is getting briefed
18	by the UVA or the SARC, they go over the
19	expedited transfers.
20	So, the command, essentially, of MMEA
21	is the commander. So, the UVA will offer the
22	services, which is an expedited transfer.

The individuals that are interested in 1 2 expedited transfer, our UVA usually takes it to our SARC, who then sits down with that individual 3 and explains kind of the whole process. 4 There's a form to fill out. I'm not 5 an approval authority for that. 6 7 And then it's worked out between what 8 we call MMEA, it's our administrators here to get that individual orders. 9 10 So, again, they tend to get removed from the command very quickly. 11 12 So, no, I'm not involved with NCIS or 13 anyone, to make this decision. 14 MAJOR SEAMANS: And I can tell you, specifically on my experience with expedited 15 16 transfer, that there is a significant line -- I actually used this when I did this two months ago 17 18 my commander's handbook. 19 I referenced excerpts out of Air Force Instruction 90-6001, which is dated 21 May, 2015. 20 21 It gives a template that I had to fill out with

the details, and at the bottom of the template,

the template includes the individual's name that's requesting the expedited transfer, their grade, social security number, Air Force Specialty Code, if there's any assignment waivers or limitations or medical conditions that can preclude this Airman from being assigned anywhere in the world, time and date of the request, if they're married or single, and any other factors that could potentially disqualify this Member from requesting.

It further goes on to have a paragraph that I'll read verbatim, that says as Wing Commander, I've considered the circumstances regarding the incident and current circumstances driving the request, and how the reassignment provides the support that the victim is seeking.

And then it goes on to say I recommend, and that's either approval or disapproval of this request.

Then there's a signature block, I either approve or disapprove, I sign it, and then it goes to first coordination to the Wing

Commander, which I actually hand-carry. 1 2 Because I signed and approved, and then I hand-carried it over to the Wing 3 Commander's office. 4 He signed and approved, and then this 5 memorandum was sent back to the SARC Office, who 6 then forwards that memorandum down to the Air 7 8 Force Personnel Center. 9 Now it generates another requirement for the victim to then get on to the virtual 10 11 military personnel flight of the MPF online, and 12 they request a expedited transfer via humanitarian assignment. 13 14 So, this letter is the catalyst for the Air Force Personnel Center to see that there 15 16 is a request that is supported by both the 17 Squadron and Wing Commander. 18 As Squadron Commander, I'm 19 recommending approval. 20 Ultimately, it's the Wing Commander 21 that gives final approval, and then that document sits at the Personnel Center for when the Member 22

does submit the request.

And in my experience, it was almost 24 hours we signed the letter, the Member got in online and requested it. It was then approved within 14 days, as required by AFI.

PCS Permit of Change of Station
Orders were in hand and the Member did return
back to a base close to home, to mom and dad,
within a couple hours of home.

So, as far as the process from a command perspective, my recommendation and data that I submitted was pretty simply put in the AFI and the check books.

MEMBER TOKASH: Thank you.

COMMANDER CARTER: Yes, ma'am, like I said, it was a memo that the sergeant helped the victim construct in our case.

Remember, the victim was separated from the unit because we were in a deployed status, and we did not utilize the Victim advocate. And it is within their authority to help a victim do that.

We utilize the SARC because that's 1 2 where the victim was at the time. And we notified the crisis intervention team. 3 4 There were not many concerns on 5 whether or not this was legitimate request. It was obvious it was in the best case 6 7 of the victim, and the correspondence was really 8 between me and the office of personnel 9 management. And once I endorsed the victim's 10 11 request, that Member went straight to them, threw out any other links in my chain of command. 12 13 as I said, it took about ten days after the 14 request was received. Thank you for your 15 MEMBER McKINLEY: 16 service and your leadership. 17 Having been a First Sergeant for over 18 ten years myself, I understand your daily 19 challenges that you go through. 20 It's pretty evident to me that there 21 was a lot of differences in the training between the different services. 22

1 We deployed as joint, we have joint 2 basing, we live and work together. Do you feel that it would be 3 4 beneficial if we had some type of unified 5 training across those services so we all speak the same language, do the same thing? 6 7 Also, what is the specific training 8 that you have received, from each of you, if you 9 have a victim in your unit, the alleged perpetrator in your unit, on how do you deal with 10 11 that? 12 Tell me about the training there. 13 The bystander training, the roadshow 14 that you talk about, that's great training I 15 believe, but as you said, not every person gets 16 to go there. 17 What is the annual requirement for 18 every Member of your service on sexual assault 19 training? I know in the Air Force, it's sexual 20 21 assault training by computer-based training once

a year, and we kind of speed through that to get

1 it done. 2 So, tell me about the quality of the annual training, exactly what it is? 3 4 LT. COLONEL MILLER: Okay, so I'll 5 start with the annual training just because that's kind of what you left off with so it's the 6 7 first thing in my mind. 8 So, the Army has it broken up a little 9 bit differently. So, there is an annual requirement for a computer-based program, 10 11 however, that's not the only requirement. 12 And so, there is a monthly 13 requirement, which gets you to a accumulated 12 14 hours of training. So, you have a monthly one-hour 15 16 requirement to touch SHARP training through the 17 And then depending on the installation or 18 the commander, you could potentially have 19 additional requirements on top of those. Those 12 hours of training are set out 20 21 to cover every aspect of the SHARP program.

whether it be prevention, reporting, et cetera,

all those topics are covered, and it's really up 1 2 to the commander how and in what order you execute that training. 3 So, that kind of covers the annual 4 5 training requirement. In terms of training as a commander, 6 7 if you have an accused and a victim inside of 8 your formation, you talk about it. It ends out 9 of those pre-command courses. It's about, I think, two half-day-10 schedule classes, and I got two of them, so I got 11 12 about, I think it's 12 hours of training for 13 SHARP and legal sort of melded together in there. 14 And you talk about what you're going 15 to do, and you talk about that you treat both of 16 them with dignity and respect. 17 But every situation is different and 18 I think when you get the baseline of, hey, these 19 are the things you have to assume, that the accused is innocent. 20 21 But at the same time, you still have to provide the victim with all the resources and 22

everything that you need to.

It sounds pretty simple when you go through a class, but when you get out there, it's a lot harder. And there's a personal dynamic that goes on there.

But that's why I was selected to be a commander, is to help kind of work through those issues and then to kind of help that junior-level commander, let's say, if you're in the same company or in the same platoon or section, navigate through that territory.

And that's why you also have your VA and your trial counsel and Staff Judge Advocate to help you make those decisions on what to do, so that you don't potentially walk yourself into an area where you could potentially impact the ability to prosecute that individual or affect the safety of the individual who is the victim.

And I feel like there was one more question too?

MEMBER McKINLEY: The joint piece?
LT. COLONEL MILLER: Oh, the joint?

So, I think that the joint community's 1 2 come a long way in terms of at least leveling the playing field with Victim Advocates and the 3 4 SARCs, I think that we still have a SHARP program 5 in the Army, and we have SAPR and the other services. 6 7 But I think we all generally 8 understand what those things are, and I think our 9 training is probably pretty level across the 10 board. 11 I think we just approach it in 12 different means because our services are 13 different in many aspects. 14 And so where the Army is very much a 15 human-based organization because everything that 16 we do involves a human being, our training may be a little bit different, and differently-focused 17 18 in some of the services that are more technology 19 or equipment-based, so to speak. 20 So, yes. 21 COMMANDER LIVINGSTON: So, I guess 22 I'll go the opposite direction.

1 I think we generally do speak the same 2 language when it comes to sexual assault across the Forces, across the Departments of Defense. 3 4 Very seldom do we have MPs, I'm not 5 for sure what the Army have for military police -6 7 LT. COLONEL MILLER: MPs. 8 COMMANDER LIVINGSTON: MPs, okay. We 9 do have a SAPR program. They have SHARP; I didn't know what 10 that was until just now, so thank you for 11 12 clarifying that. We have a computer-based 13 training for us. 14 So, other than those couple things, we understand UVAs, we understand VAs, we still have 15 16 the same reporting requirements. 17 I say SARC, they say SARC, so I think, 18 generally speaking, we speak the same language, 19 anyway, at my level, from my perspective, when it 20 comes to the SAPR program, right, for sexual 21 assaults. 22 Maybe not at your level, I can't

answer that, but at my level, I think it's pretty consistent across the services.

So, two sailors in the same command involved in the same case, this happened to me. The victim, the alleged victim, did not request immediate transfer, and honestly, I supported that decision.

I thought the best place for her was in the command where I could personally make sure that she received care and feeding, right, with close coordination with the Victim Advocates and the base SARC.

However, the two other individuals involved in the Article 120-type case, and I do believe it's going to court-martial here soon, what do I do with them?

Because they don't get the choice to expedite transfer, and nor should they.

But this is where close coordination with your base resources really come into play for me, and those relationships that you've established.

So, you get guidance from the SARC.

Hey, what should I do? You get guidance from

JAG, what can I do? And probably more

importantly, you lean on my command or my ISIC.

Sir, this is what I'm thinking, do you agree?

And that's where, immediately, MPOs go in place.

Nobody talked to anybody about anything.

You stay within 200 yards from her at all times, no questions asked. You break this, I got you. Right? Now I can nail you to the wall if you break this order from me. And you make that very clear to the alleged offenders.

And then you work with, again, the ISIC and the base CO. You get them out of my command, you get those individuals out, and you can do that through TDY orders, right, in the Navy.

So, temporarily assign them to the base or to the wing, and those commands were always very supportive of the units, in my opinion, to do that and to help us to get alleged offenders -- and it wasn't just around sexual

assaults either, other, you know, problem sailors
-- out of the command, in the interests of good
order and discipline, right?

Because the bottom line is we're in operational command and we need to move out and execute condition, right?

And that's why all this exists, to enable us to do that, to help us do that. So, that's what I would do, and that's what I did, and it worked well.

But specific training I had to lead me to that, I suppose it was covered in legal courses, you know, when they talk about MPOs, why you would issue an MPO, and then the resources to send sailors to UI also.

You know, you learn that your

Department Head had previous tours, you would see some other things happen, and sailor X would all the sudden be at the base, right, and not in the command anymore because of the incident.

So, I would say probably on-the-job training mostly, but they know where to execute

1	is really supporting services you have to enable
2	a safety commission.
3	LT. COLONEL NASH: Sir, a
4	clarification, when you say training, do you mean
5	commander's training or do you mean all-hands
6	training, when we talked about the
7	standardization?
8	MEMBER McKINLEY: Well, specifically,
9	the commander training and senior NCO training
10	wouldn't have to deal with the situation.
11	But then, on the other hand, what does
12	the individual troop requirement for annual
13	training have to take place?
14	LT. COLONEL NASH: Thank you, sir.
15	So, I would be opposed to any type of really kind
16	of standardized training.
17	Because the problem with standardized
18	training is then it becomes a check in the box
19	too often.
20	And we've seen it with other type of
21	training as well as when you standardize
22	something, there's the potential for it just to

be a check in a box, just to complete it. 1 2 We've already talked about the interactive training, and some of these 3 alternative-type trainings, where, really, the 4 training I think is impacting the bystander 5 training, the Marines and sailors in the 6 7 commands. 8 And I would just be cautious and 9 concerned that standardizing would just maybe 10 kind of prevent some of that creativity from 11 happening as well. And finding more effective 12 ways to relate and to get to the Marines. 13 So, that would be only my concern 14 about standardizing it. And then with commander stuff, 15 16 standardizing it, I think some of that probably could be standardized because the processes 17 18 sound like they're all pretty much the same. 19 They're might be some slight differences. 20 With the joint world, I've not dealt

with a sexual assault in the joint world

recently, but I've done a sexual harassment

21

before I deployed, and it was with the Air Force. 1 2 And I found that we do speak the same language at least on that topic, for the most 3 4 part. And I was the Investigating Officer 5 for it and worked with the Air Force, and had no 6 7 issues or concerns. So, I think in the joint world, we're 8 9 all pretty similar, and we might have different acronyms for something, but we all kind of 10 somewhat speak at least the same dialect. 11 12 And then for the question in reference 13 to when you have the alleged and the victim in 14 command, that's a great question because that one's one which sometimes can be difficult. 15 16 I have 1,350 Marines; it's a big 17 command. However, what happens, I have many 18 different job skills between -- so, they're all 19 different. And so if they have the same job 20 skill, they usually work in the same-type 21 section, right?

And I can't just move an electrician

and put him in another company, right? 1 2 but he's really not improving his, her, skills, and that's what happens, really. 3 When the expedited transfers is not 4 wanted by the victim, and I have both of them, 5 they can't be really in the same platoon in the 6 7 same office space working every day. So, now I have to pull someone out of 8 9 the job, and I'm not going to pull the victim out of their job, I'm going to pull the alleged. 10 And what we found just recently is I 11 had an alleged, and within two days, he had a 12 suicidal ideation. 13 14 And we found, really, there's no service because the SAPR program's sexual assault 15 16 and prevention is not for the alleged. 17 Now, there's services on base because 18 there's mental-health services and other 19 services, but it's not specifically for sexual 20 assault cases. 21 And so, we had to pull him from his unit and his peers, and put him in a different 22

	company and formation doing something else
2	outside of his work.
3	So, that's a tough one too, because
4	the alleged, in this case, he's still a Marine in
5	our command, which we care about.
6	And so that was kind of concerning and
7	kind of enlightening that moving those
8	individuals, yes, it has repercussions on those
9	alleged as well.
10	So, hopefully, that answers some of
11	your questions.
12	SERGEANT MAJOR REY: I'll touch a
13	little bit on the annual training.
14	So, annual training for us, it's not
15	just the computer-based anymore so it's broken
16	down into different training, rank-specific.
17	So, our E-3s and below get a different
18	bystander intervention, kind of take-a-stand
19	training. Same thing for our NCOs, our
20	Corporals, and our Sergeants.
21	And then the leadership, the E-6s and
22	above include the officers who received a

different type of training.

And the training that's conducted annually, it's required for our Uniformed Victim Advocates in the unit to actually do, to perform that training for the Marines.

And it's based off of guided discussions in trying to get to the heart of, hey, what do you do in certain situations?

When it comes to training for victims and offenders in the same unit, it's like the CO said already, there's no specific training for us. It's situation-dependent.

You're trying to take care of Marines in your unit, and also trying to ensure that we do the right thing by the process.

So, there's no specific training, you just have to kind of call other commanders, and within a command team, have enough experience or humility to be able to go and ask someone, hey, what do we do in a certain situation?

Or even involve your SARC and the SJA in certain situations that may be very sensitive

2 And the last thing I'll just touch on,
3 the joint program. I really do think we all
4 speak the same language.
5 We may go about it a little bit

We may go about it a little bit differently, but I know that if I go to an Air Force Installation, I know what the Victim Advocate is and the posters are up all over the place.

So, if something were to happen to me,
I know I could call that number and receive the
same services as I would on a Marine Corps
Installation.

MAJOR SEAMANS: Yes, Chief, two good questions.

I think starting off with the training first, the command leadership training on how do you deal with situations, I read the checklist.

So, we're really good at reading checklists but when it comes to dealing with human nature and the emotional side of things, I don't know what kind of training we as commanders

and supervisors can receive. 1 It's just 2 everybody deals with scenarios differently. So, like I said before, I have a 3 4 daughter this age, so I look at my Airmen, I have 5 275 in my squadron, they're 275 of my kids. Most of them are the same age as my kids, so it's 6 7 not a big stretch for me to look at them that 8 way. 9 And then you kind of just put the human nature into that decision, as how do you 10 11 take care of this Airman that's going through 12 this life-changing, this horrible experience? How do you take care of your Airmen, both on the 13 victim and on the accused side of it? 14 Because both of them -- I dealt with 15 16 the accused side of it in my experience, and it's 17 equally as challenging to figure out, like my 18 peers said earlier, that you have to find a place 19 for these people to work. 20 You can't keep them in the same job. My scenario was a classification of a 21 22 security clearance, and I couldn't keep an

accused person working a job with a security clearance, because obviously, their mind's not going to be on what's going on at their work center.

Their mind is on, I'm about to get sent to a court-martial and I'm being convicted of something absolutely that's going to change my life. I can't put that person in a sensitive position.

And so you have to pull them out, and now you're a person down, I'm an Airman down, and already short a man in the career field. So, those are some of the challenges you deal with.

The training from a commander, I don't know, we can get the training on how we deal with the checklist. But I think it's just human nature, and commanders, and commanders relying on the chaplains and on the SARC, and those agencies to make sure you're treating your people properly.

As far as training for my airmen, we have, like I said, the Green Dot training program

that we use.

There's an initial phase of training, and then there's a refresher every year that we all go through, 100 percent every year. It's tracked, it's monitored, it's verified.

It's about six hours' worth of training in an interactive environment.

It's not PowerPoint, it's not CBTs;
it's proctors and Airmen working through
discussions, and actually getting up and getting
on the dry-erase board and writing down the
scenarios in a direct or an indirect way.

How do you diffuse this scenario?

And there's four different groups that are going. There's about 50 people in the class, so it's a small group dynamic, where people brainstorm the solutions as, hey, if this situation happens, this is a direct way or an indirect way I can diffuse it.

I can pull a fire alarm as an indirect way of diffusing a potential sexual assault in a bar when you see something going wrong.

And I know that's a stretch, but I 1 2 mean, those are the kind of discussions we have. Or directly, where you actually go up 3 to the person and say, hey, knock it off, what 4 your doing isn't appropriate. 5 And that's where we're getting our 6 7 Airmen to that level of understanding of you can go direct or indirect, but there's some action 8 9 you need to take. And that's what the training is 10 11 basically, in essence, trying to teach our 12 Airmen. 13 As far as the joint nature of our 14 operations, obviously, I concur. I've spent some time deployed as well, 15 16 Camp Leatherneck in Afghanistan, Bagram Air 17 Field, Afghanistan, working with both Army and 18 the Marines. 19 And as far as the discussions, yes, we 20 have a different acronym, but, ultimately, I 21 think at the end of the day we all look at things

the same way, as far as the process.

1 And the process, in essence, 2 definitely I think goes down the same track. It may have a little different nuance 3 4 as to instruction or checklist, but at the end of the day, I think it's fairly effective. 5 SENIOR MASTER SERGEANT ZANNELLA: 6 And I'd like to add a little bit from the Air Force 7 8 perspective, that the Marine Corps Lieutenant 9 Colonel Robley made the point that kind of struck me when she mentioned that you also want to look 10 at the accused and their state of being as well. 11 It's not just the victim, right? 12 13 Because they are out-of-service members, and, you 14 know, in our case, our Airmen. So, when I came into our situation 15 16 that was getting ready to go to the court-17 martial, it brought back memories of our 18 individual. 19 We were concerned about our 20 individual's mental health, the individual's 21 taking it rough. You know, obviously, it's a horrible 22

1 thing, but he had a family as well, a very young 2 family. We had mental-health concerns for him. And he also had weapons in his house, 3 4 so that was something that our Air Force had a 5 great turnover with me. And the Air Force evidently had great 6 7 discussions, at least on the First Level about 8 how are you looking out for that person to make 9 sure that we don't make assumptions that you're done, you're guilty right now. 10 11 This is all a pretrial and we don't 12 know how that would have come out. We want to make sure that we don't 13 14 isolate that individual to where they do something else and now they have something else 15 16 going wrong. 17 So, we at least had a good discussion. 18 What do you have at home? You know, we talked to 19 him within legal constraints, what can we do to try make sure the individuals have immediate 20 21 access?

And they voluntarily let us keep

1 dangerous firearms out of the house, but we just 2 want to make sure that we keep an eye on it until everything gets handled. 3 4 And then throughout the court-martial 5 process, even after our individual was convicted, one of the first things I did is we talked about 6 7 what are we going to do? 8 Let me talk to your family. How are 9 we going to find out how this is going to affect And we made a plan for dealing with that. 10 11 So, I think that's something important 12 that we have to remember here. 13 COMMANDER CARTER: I think parity 14 across all the services in terms of response procedures, titles of support personnel, that's a 15 16 great thing. 17 And to Colonel Nash's point, this is 18 not a topic for computer-based training. 19 It's just not effective, and my 20 experience is that when you have the SARC in 21 front of you and SJA in front of you, when you

have a victim in front of you, people telling

their experience, that's what makes a lasting 1 2 impact. 3 So, we can put some people up here that are smarter than me, probably, about human 4 performance technology and retention. 5 I'm a ship guy, I'm going to talk to 6 7 you about connectivity, okay? I'm going to talk 8 to you about that I have 110 men and women on 9 board, and 18 computers. 10 Okay, so that's my perspective coming into this, and why I think you're going to see in 11 12 the Coast Guard that's already doing it, and I'm 13 pretty sure that the Navy Surface Forces Fleet is 14 already doing moving away from computer-based, general, mandated training. 15 16 So, it's got to be in that classroom 17 setting, it's got to be with people telling those 18 experiences so it lasts. So, if you're talking about parity 19 20 across the services, I agree in terms of job 21 titles, support services we receive, and the reporting procedures. 22

But there needs to be that flexibility in how we train our soldiers, our sailors, our Airmen, our Marines, our Coast Guards, to be able to keep that training effective.

I've gone to the Pentagon and sat there and had to do a computer-based training, and then I've had to go do the exact same thing for the Coast Guard and get the check box twice, or they're going to shut down my computer account. That's what it becomes if we take that too far.

As far as the annual training, there is an annual refresher training for the Coast Guard. We do like to do that in a classroom environment with the Victim Advocate, with the SARC.

It usually corresponds with Sexual
Assault Awareness Month, and then, if there's any
specific topics, like I gave the example of
bystander training, because those get pushed out
to the service from Headquarters.

As far as both the victim and the

accused being at the same unit, this was something that was definitely covered at PCO school.

You don't go into that much detail; it's hard. We just talked about it. It's hard. I had to rely on what we call my command philosophy, where I highlighted that we are not going to tolerate disrespect at our unit.

Then we talked about that we were going to eliminate sexual assaults from our ranks. So, that was kind of a rallying cry for us to all rally around, but it's those little leadership techniques that we all developed over time.

This is my third float command that will be stressed to the max in those types of situations, okay? And how do you teach that? I think it's much harder.

I think that's why everybody that is at the O5 level has had junior commands before that that involved an armament to be able to deal with that.

CHIEF PETTY OFFICER LEE: Just touching a little bit on what goes on around here, as far as my training goes, there's no required training program on my position that I have seen.

But I did get some good training when I went to Chief Petty Officer Academy. It was a five-week course, and towards the end, you've got an eight-hour day of training. But I do have resources and I can either walk down here, or I can walk over there.

So, if there's something I could see improving for a position like mine, it would be to have more of that training for the command on how to deal with those situations.

Because you get that training at your senior leadership course, but you don't get it every time you go to a new position, like you would as a command officer or a tech officer.

COMMANDER CARTER: And just a question on that, you know, there's a difference between Chiefs wearing a silver badge; there's a

1 difference between a silver badge and a gold 2 badge. So, again, no training requirements 3 for his position. 4 5 He's somebody who I saw do well our 6 first year, both made the crew, a go-to Chief Officer for the crew, and so I hand selected him 7 8 to do that job because I thought he would do a 9 good job. He gets that training at the Chief's 10 11 Petty Officer Academy, but there's no 12 requirements specifically for him as my command 13 advisor. 14 CHAIR BASHFORD: I had one follow up 15 question on that and I think Commander Carter 16 touched on it when he was talking about it 17 becomes a checklist. 18 I want to the enlisted to also deal 19 with this, are you starting to encounter training 20 fatigue in your command? 21 LT. COLONEL MILLER: I would say with 22 the amount of things that are required, because

1 it's not just the sexual assault prevention, it's 2 also equal opportunity, it's also master resiliency training. 3 4 And so it's about, one, management of 5 time and finding creative ways to do that training, because it's like, oh, it's SHARP time 6 7 again, oh, great. So, that's why, you know, a lot of 8 9 those interactive training sessions are very 10 good. 11 And one of the things that our brigade 12 SARC did was there's an Army program that is like 13 a senior leader program. 14 So, the senior leaders got one type of training and then the enlisted got another type 15 16 of training one month, one of which -- so, it was 17 like the seniors dealt with, hey, what do you do 18 when this happens in your formation? 19 And a lot of it had to do with sexual 20 harassment and about stopping that environment, 21 which then leads to, of course, sexual assault. 22 But I think that you hit the nail on

There's a little bit of fatigue in 1 the head. 2 terms of the amount of requirements. So, how do you do that creatively? 3 4 And it's about inspiring your junior 5 leaders to be able to come up with creative ways to get after that training, which is what 6 7 Lieutenant Colonel Nash did talk about as well. 8 So, I mean, that's really the only way 9 you're going to be able to keep them interested 10 in what you have to train. Yes, ma'am, I 11 COMMANDER LIVINGSTON: 12 would agree that we need to experience some level 13 of training fatigue, right? 14 However, it's tricky because cyberawareness, we're all probably pretty familiar 15 16 with that after, you know, 18, 19, 17 years in 17 the service. 18 And do I really need to take cyber-awareness 19 again? I would argue, no, I don't. 20 But does my E-3, 21-year-old sailor, 21 does he or she need to take cyber-awareness? 22 Yes, probably, and they probably need to take it

once or twice or three times before it actually sticks.

But, you know, for me, after 18 years, I think I got it, you know? So, that's the hard thing about it.

And then we make annual requirements that everybody's got to do PII, everybody's got to do cyber-awareness, and all these I would say lesser -- yes, it's tough.

I mean, it's all important at some level and it's all important to somebody. But, yes, there's a lot, and how you manage that becomes a challenge in command.

And we are going away from all the computer-based training, which is a good thing, and it's shifting more to an interactive, peerled training, which is good.

Also, honestly, that's more work, right? Because now you've got to get someone -- instead of just sitting in front of the computer for 30 minutes and going like this, you've got to have someone trained up, spend time to care about

it, get engaged, and then give the training to everybody else.

So, it actually may take more time but it will be more worthwhile in the end. But I think that's just a challenge that I don't see going away anytime soon because there's a lot of things out there that we need to get done and support.

Yes, ma'am, there's definitely some training fatigue. If you look at the requirements for training, probably standard across each service, and you look at that.

And as command, you try to put that into what we call our training schedule, and then we also have to train them to do their jobs.

And then also, the Marine skills when we report to deploy, and then you start filling up those days, and there's not enough days in the year to do that. And so, when we look at training, it just has to be -- we have to maximize our time.

So, when you're out at the range and

you're done firing for the day, you bring your 1 2 people in and you can give them the sexual assault course there. And then that's more 3 effective, typically, than the computer system, 4 5 but it also maximizes your time. And so if the classes are not long, 6 7 drawn-out classes, and they're classes that you 8 can get to the points and junior leaders can 9 reinforce it with their Marines, those are the type of trainings that I think is beneficial and 10 11 we can actually put in and it's not so much 12 fatigue on the services. 13 I mean, for 19 years I've taken 14 tobacco-cessation class, so I've never smoked or dipped in my life. So, again, it's the pendulum, 15 16 where it works --17 (Laughter.) 18 (Simultaneous speaking.) 19 COMMANDER LIVINGSTON: Yes, sir, yes, 20 sir. But, yes, I would say probably, at least 21 from my perspective, we are training-fatigued.

And we have to prioritize as a

commander too, in the sense of what we're going 1 2 to do and we're going to look at first. 3 CHAIR BASHFORD: Sergeant Major Rey? SERGEANT MAJOR REY: Yes, ma'am, 4 definitely. 5 I think that powering down the 6 7 training -- so, there's been for quite a few years, along with the computer-based training, 8 9 there's been a requirement for higher levels, and that's outside the command, to perform, to come 10 11 in and give classes to your Marines. 12 And I think that we're on the road now 13 where we're starting to power that back down and 14 provide an opportunity for the young leaders to get in front of their Marines and their sailors 15 16 to do some of these classes. 17 And so I think, specifically for our 18 sexual assault prevention and response, having 19 our Uniformed Victim Advocates really conduct 20 that training, and we do it in small groups. 21 So, taking that model and stretching that across all of the requirements would 22

definitely be a benefit for us and the service, 1 2 because there's just never enough time in a day. You can sit behind a computer and 3 click through the majority of those courses, and 4 then really not take anything from that course. 5 So, you want to be able to have that 6 interaction between the young service members and 7 the leaders so they can have that dialog, and 8 9 really get to the root of some of the issues that we're seeing specifically in this training. 10 But across the board, smaller groups 11 12 and allowing young leaders to perform those classes would be best for us. 13 14 MAJOR SEAMANS: Yes, I think the adage of if everything's important, nothing's important 15 16 -- in my squadron, I have -- I'm trying to do the 17 math in my head here -- it's probably in the ballpark of about 10,000 training events 18 19 annually, for 275 Airmen. 20 And that includes everything from the 21 mobility and readiness training to ancillary

training, to job training, to job qualification

and upgrade training. 1 2 And then, all of the other airmanship training that goes along with it. 3 And the standard is no more than five 4 5 percent of my Airmen can be overdue on any training. So, it's a full-time job to manage it. 6 7 So, yes, I think if we focus in on the 8 training, it's what's most important, how most 9 effectively that training is accomplished. And I think we've come a long way with 10 11 getting rid of the CBTs; I think that's a good 12 driving force. 13 And then the requirements, I think we 14 stated earlier, it's how many years do you have 15 to do the same CBT before you don't need to do it 16 anymore? 17 Those types of decisions I think would 18 definitely help ease the burden, and then to be 19 able to focus that on what's important to make it 20 important? 21 I think the Green Dot training is an

effective training tool.

1 At least in Air Force, from my 2 experience of two years of going and seeing the Airmen talking, I think it's definitely a benefit 3 4 throwing away the CBT. 5 SENIOR MASTER SERGEANT ZANNELLA: And from the Air Force enlisted side, I'll echo some 6 7 of the remarks here. 8 The Green Dot has worked very well and 9 I say that because a couple years ago, when there was a big push, I know with the servicing, it 10 11 wasn't just CBTs. 12 But it felt like a lot of our folks 13 were saying, hey, we're getting SAPR training 14 constantly, four times a year, five times a year. It was a bit out of control, in my 15 16 personal opinion and from the feedback I've heard 17 from some of the folks. 18 When we went to the Green Dot 19 training, actually, one of the big selling points 20 on that was telling them we're going to do this 21 once a year, okay?

And that actually got some buy-in,

Because there was a point where people --1 right? 2 I mean, there was a joke, right? Somebody brought it up and it went viral. 3 4 And we asked this young E-5, have you 5 received your training? And they said, yes, I've been SAPR'd. 6 7 I mean, they said they basically had 8 so much of it thrown at them that they were 9 overwhelmed. 10 So, we don't hear that over the last 11 few years. To me, it's a good selling point 12 specifically on this. 13 It's once a year, it's important, you 14 need to take advantage of the opportunity while it's there, and we're not overwhelming with that. 15 16 And that seemed to get a good buy-in 17 at that point. 18 COMMANDER CARTER: Yes, ma'am, I'll 19 just say, yes, overall, there's fatigue in terms 20 of all the training requirements that are imposed 21 on these men and women.

I'm not sure we're at that point with

SAPR, and I think all the more reason why the 1 2 training curriculum needs to not be computer-based. 3 One of the things that we do is we 4 5 drill our watch qualification on their watch qualification boards, and it almost runs 6 scenarios almost like a drill or an exercise, 7 8 where you have somebody who's training and they 9 have to go through the checklist. So, I think in terms of overall, the 10 11 training requirement process, yes, there is 12 fatigue. 13 It's something we have to manage with 14 the commanders, but I don't think we're there yet, specifically with just the SAPR training. 15 16 CHIEF PETTY OFFICER LEE: I agree with 17 the Captain. Definitely not there with SAPR 18 training. 19 Training fatigue, absolutely; there's 20 just not enough time in the day. We're training 21 while we're conducting missions. 22 CHAIR BASHFORD: We have time for one

last question. 1 2 MEMBER HARRISON: Commander Carter, considering the impact of that on your 3 operational readiness, would you have done the 4 5 same thing again today that you did when you made the decision to make the transfer and have two 6 7 billets for several months? 8 100 percent, 100 COMMANDER CARTER: 9 percent. And I didn't hesitate when I made that decision and I didn't hesitate when I answered 10 11 the question right here. 12 I was new on board, I was on board 35 I had met the victim through my check-in 13 days. 14 process and he was a victim. He was devastated, and we were in a 15 16 very vulnerable position trying to make 17 operational deadlines shift underway. 18 Had I waited a day, I would have not 19 had an option to fly him anywhere so we had to work fast. 20 21 MEMBER HARRISON: I'm assuming from

what you've said that situation had been going on

from before you took command? 1 2 COMMANDER CARTER: The allegations were over a period of four months. 3 MEMBER HARRISON: Do you have any idea 4 why your predecessor, or anyone in the command 5 structure, had not taken action or been notified? 6 7 COMMANDER CARTER: Well, they had not 8 been notified, and when I say command, I think of 9 the command chief, the XO, and the commanding officer. 10 11 They were not notified and the only 12 indications of notification outside from the 13 victim or to his shipmates that were always in an 14 informal setting about he's doing this to me. And again, I made the comments about 15 16 the class clown, it was almost dismissive. 17 When I read them, I was clearly 18 outraged and knew exactly what it was, but those 19 men and women are in the fight. 20 They're in the bilges together, 21 they're in the engine room together, they're on 22 the bridge together, and I can imagine how that

1 might have been hard for somebody to say he's 2 always like that, you know? He's a jerk. 3 We've got to move past that, we've got to move past that. 4 And when she walked in with that e-5 mail that morning, we got past it really quickly. 6 CHAIR BASHFORD: 7 I want to thank you 8 all for coming and appearing before us. I know 9 you're very busy. I want to particularly commend 10 you on your lack of acronyms. Although, a DISIG did slip in there once or twice. 11 12 (Laughter.) 13 CHAIR BASHFORD: But thank you very 14 much for coming, and we will break for lunch. (Whereupon, the above-entitled matter 15 16 went off the record at 11:30 a.m. and resumed at 12:29 p.m.) 17 18 CHAIR BASHFORD: Thank you all for 19 coming and being on this Convening Authority 20 Panel. The procedure I'd like to do is have you 21 in whatever order you would like to. Make your 22 remarks. We'll hold questions until you're all

done. And if you could possibly not use acronyms, to an extent. We had ISIC thrown in this morning. The other day I had a DoDI. We are pretty good on some of the general ones but you are the masters of your fate, whichever way you want to start.

CAPT. MILLICAN: I'll begin.

CHAIR BASHFORD: Okay, thank you.

CAPT. MILLICAN: I'm Captain Brett
Millican, United States Coast Guard, currently
stationed based in Boston. On behalf of Admiral
Paul Zuka, our Commandant, thank you for allowing
the Coast Guard, one of our nation's five Armed
Forces to speak today.

I am joined today by my Command Master Chief Jeff Waters and we're glad to take the five to seven minutes we've been allowed to talk about sexual assault and how we are managing the program up in New England.

I know you want to find out about command training. What are we doing that's separate from all-hands training? I can tell you

the Coast Guard has formalized pre-arrival training for senior leaders a course called Command Ashore Preparation Training. And during that course, our legal community and our Sexual Assault Response Coordinator train command cadre on what they need to know to handle reports of sexual assault.

In addition to that, when I showed up to the unit, the staff, the sexual assault response coordinator, the legal staff provided me with the latest what you really need to know as a CO when handling a report of sexual assault. So, in my view, that's going well.

I know you want to talk about expedited transfer policy. I could tell you I've had one specific instance where I had a member ask to be transferred to a different unit. We followed the policy. Per our policy, the Sexual Assault Response Coordinator advises me that it's in the best interest of both the Coast Guard and the Member to do this. In that case, we were able to successfully make that happen and then he

was able to transfer out.

I also know you want to talk about my personal experiences, observations of how the program is going. And what I'll tell you is it is quite different from a few years ago when this became a prominent issue for our nation's Armed Forces.

So specifically what we do now, and every CO, every officer in charge in the Coast Guard, it is very clear to us what our responsibilities are. When we are made aware of an unrestricted report, we have 24 hours to stand up a Crisis Intervention Team, CIT. And there are key people on that CIT, the legal community, Coast Guard Investigative Service, Sexual Assault Response Coordinator. And a Victim Advocate is offered to the victim. And that's the person's sole job is to provide services to be a comfort to that victim and provide answers.

So the CIT stands up within 24 hours and then, I, myself as the commanding officer, I have 72 hours from the time of the initial report

to submit a report to my immediate superior in command, my first flag officer, which is Admiral Jim Hines in Norfolk, Virginia.

So in my view, it works very well because back a few years ago, a report could come to a CO and that CO could pretty much sweep it under the rug, if they wanted to. This isn't that big a deal. This is a very minor allegation. This isn't that severe. We've got this great performer. We don't really want to injure this person's career so let's just not make too big a deal out of this.

I would submit to you that with today's process, and policy, and the visibility on sexual assault, and that report that is required within 72 hours, next to zero percent chance that that's going to happen in today's Coast Guard.

I also want to talk about what happens with our accused, our subjects. I have asked

Master Chief Waters to comment from his own personal experience what he was involved in,

provided his oversight to a Coast Guard Crew

Member who was going through the court-martial

process, having been accused of sexual assault.

MASTER CHIEF WATERS: Thank you,
Captain. Good afternoon, ladies and gentlemen.

So, we had a Member who was assigned to our command in one of our detachments and he was asked to serve on temporary assigned duty to one of our Coast Guard cutters out under the command of Pacific area out of Alameda,

California. And there was an event that occurred while he was attached to that ship and during the patrol break.

And as a result of his assignment to that cutter, when the event occurred, Pacific Area had preferred that the court-martial occur in Alameda, California. So, my command asked me to travel out there when the time came for the court-martial to convene, primarily, as just kind of a supportive role, make sure that the Member understood that he was not completely alone, that we were there to make sure that everything was

going according to policy and the Articles of the UCMJ.

It ended up being a plea bargain deal.

The Member was confined to a Navy brig for, I

believe it was, two months before being processed

out and reduced in rank, I believe, to E-1, if I

remember correctly.

So really, I was just there to observe and, again, just make sure the Member had a certain amount of support, while also ensuring that the process was carried out properly and that he was held accountable for his actions.

And I tried to give him a vision of the way forward for him and how to conduct his life, even though he was no longer going to be a Coast Guard Member.

I should say there was some alcohol involved and that should not excuse the behavior but understanding that this Member made some poor decisions as a result of the alcohol consumption, I wanted to try and give him some hope that he can still move forward and be a productive member

of society and not let it affect him to the point where he then simply becomes a burden on society because he has no belief in himself.

You know it was unfortunate. I believe we did the right thing by holding him accountable but I also wanted to make sure that he tried to move forward doing the right things and making the right decisions, including staying away from alcohol, if that's what gets him in trouble so that he could still find a way to be productive and not be a burden.

CAPT. MILLICAN: And if I may, in conclusion, I did forget to add so my Staff Judge Advocate is Legal Services Command, which is in Norfolk, Virginia.

They are highly responsive, email, phone call, text, whatever it is. As soon as I have an unrestricted report, they know to take it seriously. They respond to me immediately and they are walking me through the process to make sure I fully understand what the law requires.

And with that, I will conclude my

comments and be happy to answer any questions. 1 2 CHAIR BASHFORD: We're going to hold questions until the end. 3 4 CAPT. MILLICAN: Okay. Okay, well I guess 5 COLONEL NEUMAN: I'll go next. Do we need the mic on or can you 6 7 hear me all right? 8 CHAIR BASHFORD: We can hear you fine. 9 COLONEL NEUMAN: Okay, great. Well, 10 good afternoon, everybody. Colonel Ty Neuman on 11 behalf of the Air Force. It is an honor for me 12 to be here to represent our Service and our 13 command as well. 14 You know this is a very distinguished panel. So I appreciate you guys' time and effort 15 16 on handling such a sensitive subject and a very 17 serious subject in our Department of Defense 18 survey here in the Air Force. 19 Unfortunately, sexual assaults continue to happen and I think it is in the best 20 21 interest of all to stay engaged with it and find

better ways of moving forward with that.

So I know many of you are attorneys in the room here. So my attorneys have spent a lot of time working on some script here. I'm going to read from little iPad here. Otherwise, I think they would probably shoot me for not sticking with the script. But I will be glad to open up for questions here at the end.

All right, so again, Colonel Ty

Neuman. I'm the 2nd Bomb Wing Commander. And I
have two really large responsibilities as a wing
commander. First is to take care of over 11,000

Military and our civilian Airmen assigned to
Barksdale Air Force Base and to provide them a
full spectrum of expeditionary global strike air
power. I'm in charge of the training and
execution of nuclear mission of Barksdale, which
involves to prepare and to deploy the most lethal
weapons in the world.

These warfighting responsibilities

demand critical thinking and careful judgment. I

employ that same judgment and critical thinking

when it comes to the Special Court-Martial

Convening Authority in order to preserve good order and discipline across my organization.

Prior to assuming this command, my current position, I attended a senior officer legal orientation course, which is sponsored by the Air Force Judge Advocate General School at Maxwell Air Force Base. This multi-day course focused on preparing me to deal with the legal issues I would face as a wing commander with a particular emphasis on my role as a Court-Martial Convening Authority.

I received training on legal issues related to sexual assault prevention and response by roles of senior leaders in investigations and on different military justice process and protections.

Once I had assumed command, I received training from my SARC on the roles and responsibilities of the entire program and the current status of the program at Barksdale.

I also received training for my Staff

Judge Advocate on the UCMJ matters on my

quarterly status discipline meetings, along with my fellow commanders that I oversee.

The most invaluable training, however, comes directly from routine interactions I have with my SJA in all matters regarding these issues. As a Court-martial Convening Authority, I review all adult and child sexual assault cases arising at Barksdale, to include all the cases that involve Airmen belonging to my tenant units that are not part of my wing specifically. Some of those cases involve complex cases issues of jurisdiction, among other and unique military issues.

For example, when dealing with a sexual assault case committed by a Reserve Airman, Air Force Reserve Command Airman, with a Reserve Airman victim, we had to navigate the regulatory requirements which guide and recall that Member back to active duty during the courtmartial process.

My understanding of the Military

Service and the installation where we serve gives

me context for resolving these complex issues.

Each time I consider disposing of a sexual

assault allegation, I meet one on one with my SJA

to review the facts and circumstances and discuss

the range of disciplinary actions at my disposal.

Unlike a district attorney, I do not focus on the resources required to try a case or the litigation risks if the case were to go to court-martial. Instead, my primary focus is on impact of good order and discipline of pursuing the case, as it is a discipline that allows me to execute the wing's mission of providing devastating global combat air power to our enemies.

If sending the case to court-martial sends the correct deterrent message, meets the appropriate legal standard, and is done in the pursuit of justice, I will make that decision every time, even if the chance of conviction is very low.

Because the SJA meets with me privately, I have complete freedom to ask any

questions about any points of law or evidentiary evidence that I am unfamiliar with. So, it is a very interactive process.

As the Initial Disposition Authority for sexual assault allegations, I have forwarded numerous cases to the General Court-martial Convening Authority for referral to courtsmartial and I have also made the decision that cases should be disposed of without judicial The process of disposing of a case action. without prosecuting it takes into account the recommendation of the subject's squadron commander, the subject's group commander, my SJA, and most importantly, the victim. Those recommendations routed to me, allowing for the report of investigation from our Office of Special Investigation or OSI.

The OSI is an independent agency that does not directly report to me, however, they do provide outstanding investigation support to my wing and every allegation of sexual assault is investigated by our OSI. I formally meet with

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the OSI on a monthly basis, if not more frequently, as they have an open door policy to my office and to me.

Also I make the decision on whether
there is sufficient admissible evidence to move
forward in a case towards trial. After making my
decision that a case should not go to trial, I
also inform in writing the General Court-Martial
Convening Authority, which is my direct
supervisor, Major Tom Bussiere, Eighth Air Force
Commander, providing the rationale for my
disposition of the decision.

In every case where the victim has expressed a desire for the case not to proceed to trial, I have supported that wish with my initial I disposition decision.

After referral of a charge to a courtmartial, I have also sought the preference of the
victim when reviewing a proposal for alternative
dispositions. While not the sole consideration,
support of the victim for an administrative
discharge in lieu of court-martial or for a

sentence limitation pursuant to a pre-trial agreement is an extremely important consideration for me. I have never had to contradict the desires of a victim to maintain good order and discipline.

I have acted on several requests for expedited transfers. I have approved each request that came to me because I believe it would assist in the healing process of the Airmen who had filed a report of sexual assault. The importance of providing the space for healing to the victim, I truly mean it, is worth the cost.

The Military has the unique need to maintain a disciplined force. As a commander responsible for the ability of the 2nd Bomb Wing to execute their mission, I must have the authority to address the issues that affect the good order and discipline of my wing.

Having the authority to hold Airmen criminally accountable for misconduct is crucial to maintaining a combat-ready disciplined unit.

I believe that my experience and training have

provided me sufficient baseline knowledge to exercise that authority carefully and judiciously in close consultation with my legal advisors.

I also assure my wing commits the maximum resources and attention as possible to preventing sexual assaults and supporting victims. At Barksdale, we use a Sexual Assault Theater Group to providing interactive training, employing real life scenarios concerning sexual assault, domestic violence, substance abuse, and coercion. We host semiannual trauma workshops that educate on trauma and offer positive restoration tools.

We have a Teals and Tails Therapy

Program that visits work centers, dorms, and

victims to boost morale and help reduce stress.

Once a week, our Volunteer Victim Advocates wear

teal shirts so they can easily be identified

within their organizations.

These are some of the many initiatives showing the focus and energy we dedicate to prevention and support. My role as the Court-

Martial Convening Authority complements my ability to support the wing staff program. These roles synchronize my focus, my sense of responsibility, and my credibility when it comes to comprehensively preventing sexual assaults through training and education, investigation of sexual assaults, supporting the sexual assault victim, and deterring sexual assaults under the Uniform Code of Military Justice.

Again, with that, I will conclude my opening statements and I will be looking forward to hearing your questions after the fact. Thank you.

COLONEL STEWART: Well, thank you for the opportunity to share my personal views with this esteemed body and panel. Just a quick introduction. Colonel Kevin Stewart. I currently serve as the Executive Assistant to Lieutenant General Dana at Headquarters Marine Corps. Twenty-six years in the Marine Corps, a company commander in Iraq, a battalion commander in Afghanistan, and was also the Commanding

Officer of Combat Logistics Regiment 25 from 2014 to 2016 at Camp Lejeune. So the majority of my comments will be based on experience in that capacity as an 06 Commander and the Initial Disposition Authority.

Just for background, that unit, approximately 3,000 Marines, two subordinate lieutenant colonel level commands, and then two geographically-separated companies that were not in our immediate location.

I'll make three key points right off the bat. First and most important, sexual assault is a crime and it is unacceptable, and it is incompatible with the Marine Corps values of honor, courage, and commitment.

The second key point, I felt I was ready when I assumed command to address the issues of sexual assault and that is based on the following. One, the experience in previous command positions. I was also the executive officer of another regiment. I attended the Senior Legal Officer Course. And then

information presented at our Cornerstone Course, which is for every commander to attend, and I attended that course both as a lieutenant colonel commander and then also again as a colonel commander.

I also knew the resources available.

The SJA integral to the entire process, the SARC,

the entire command team, and everything to

collectively work it to make the best decision.

So, confident I could properly address.

I also would highlight that we executed drills in our unit to deal with different incidents that took place to ensure the command team and everyone was prepared to respond and execute and that we could run after-action reports to determine how we could do it better.

I would also talk real quick about sexual assault, the initial response. Most importantly for me, really, was about ensuring the safety of the alleged victim. The Uniform Victim Advocate engagement was vital to that process, the use of military protective orders to

ensure separation, the role of NCIS, and then separating alleged offender, potentially, if they work together.

And then also the expedited transfer. You know for me, my simple approach was if the Marine thinks it is in his or her best interest, then it's the right thing to do. And we did it. And I approved every one that a Marine specifically asked.

The NCIS investigation, professional investigators who conducted thorough investigations. However, due to the time involved to complete, important to monitor closely -- important to monitor those investigations closely and communicate directly with the NCIS investigators to try to ensure the exact status of that process.

The NCIS investigation played a critical role in the decisionmaking process, provided clarity to what happened to the best extent possible but there was uncertainty in many cases.

Following the NCIS, the next step in the majority of the cases was refer to an Article 32. I felt it was important to have that next level of review to really go through that crucible of due process to ensure the right decision was made.

So to summarize, based on my experiences, I felt I was ready to address. No concerns with the training or preparation. The NCIS investigations were professional and thorough but important to monitor, due to the length of time involved, ensure due process, the safety of the victim, and make the best decision based on available evidence.

Thank you.

CAPT. BUSHEY: All right, good afternoon.

I'm Captain John Bushey. I left major command approximately six weeks ago. I had command of NAF Atsugi, which is a small military airfield on the outskirts of Tokyo, Japan. We had about 8,000 Americans and Japanese, both

spouses and employees on the base.

And before that, my previous command was HSL-43, which is a helicopter squadron in San Diego, where I was in command of 12 helicopters and approximately 285 personnel.

CHAIR BASHFORD: Captain, would you just keep your voice up just a little bit more?

CAPT. BUSHEY: Yes, ma'am. I'm sorry.

I'm a little raspy today but if you can't hear

me, just raise your hand or ask me to speak up.

But thank you for the opportunity to participate in today's discussions regarding sexual assault. I should begin by noting that my comments and thoughts today are my own and they are not official policy of the United States Navy.

Measure to increase awareness and prevention of sexual assaults are important tools for every Servicemember to understand. Sexual Assault Prevention Response or SAPR is what we call it in the Navy. Training is conducted frequently with every Navy unit and at all levels

of the chain of command.

As the title of the program states, training focuses on prevention and awareness.

Navy programs address sexual assault, including large and small group training sessions, mentoring and interactive role playing.

In addition, commanding officers, executive officers, and command master chiefs, the three key leaders in any of the Navy units, they're known as the Triad, attend focused command-level training prior to assuming their command positions. During execution of permanent change of station duty orders, commander level or 05 level commanding officers are detailed to legal training provided by the Legal School in Newport, Rhode Island. This school broadly covers the UCMJ, however, it focuses intently on nonjudicial punishment, as well as courtsmartial. Additionally, a good amount of the syllabus time is committed to sexual assault.

Captain level commanding officers are sent through an abbreviated refresher course to

build upon what they had as their 05 training in Newport and this training also focuses on nonjudicial punishment, court-martial, sexual assault, and updates and upgrades to UCMJ.

In addition to the legal school training, commanding officers receive en route to their new positions, they also receive a SAPR program training and indoctrination once they arrive at their new unit and that indoctrination is provided by the Sexual Assault Response Coordinator or SARC. The training focuses on programmatic details, as well as responsibilities and reporting requirements.

Should legal assistance be required, legal services are available to commanding officers through the Region Legal Service Office or through an assigned Judge Advocate General Officer that is assigned to the staff or their own personal staff. Captains get a little bit different treatment. They actually have JAGs assigned directly to their staff.

While serving as an installation

commander, I met with my JAG almost daily. I think he charged me for lunch a couple of times because of that. A little lawyer joke. I'm sorry. And we discussed a myriad of concerns, involving NJP, court-martial and other issues.

My experience with the JAG community has been extremely positive. If a difficult case surfaced, my JAG would collaborate with other JAGs in the region to make sure that we were all saying the same thing and that they utilized all the resources to give me the best information possible.

Many factors are considered when dealing with a disciplinary case, such as NJP or courts-martial, as no two cases are exactly alike.

The commander takes into consideration the command investigation, the investigation from NCIS, and reviews recommendations made by the legal officers, and recommendations made by the executive officer, and command master chief.

Considering the written instructions

as to how to proceed with an NJP case or a courtmartial case involving sexual assault, I feel
like there are just too many complicating factors
to allow creation of a decision matrix that could
take all of the elements into the case into
consideration.

During my time in command, I did not directly experience a request for expedited transfer. That said, I did observe other commands act on such requests while serving as the chairman of the Sexual Assault Case Management Group. In my opinion, requests for expedited transfers were handled appropriately and expeditiously by all tenant commands. Additionally, I did not observe any cases where the transfer was seen in a questionable vision. It seemed like it was always the right thing to do for the member.

While serving as an installation commander, I found it important to not only provide the required SAPR training to my personnel, but I also promoted additional grass

roots SAPR tailored to fit our overseas-based
community. These events included increased SAPR
distribution of materials, posting of SAPR
information throughout the installation,
networking socials for SAPR Victim Advocates, as
well as SAPR points of contacts, and the
Commanders' SAPR Summit, lieutenant command
leadership and SAPR personnel to brainstorm
solutions to reduce the number of sexual assaults
within our community. The outcome of those
events was a decrease of unrestricted sexual
assault cases and improved trust within the
excuse me improved trust of the SAPR program,
as well as the chain of command.
This concludes my comments. Please be
reminded that my comments and thoughts today are
my own. They are not policy of the U.S. Navy.
And I thank you for letting me come
today.
COLONEL GILBERT: Distinguished Panel
Members, good afternoon. I am Colonel Erik
Gilbert and about four months ago, I left command

of the 82nd Combat Aviation Brigade at Fort Bragg.

I appreciate the opportunity to discuss my experiences with sexual assault issues with you today and provide my insights from my perspective as the Army Brigade Commander in the 82nd Airborne Division over the last two years.

My opinions are mine alone, as my peers as well, do not necessarily reflect the official position of the U.S. Army and should not be attributed to the Army in that manner.

With respect to training that I received, part of both my battalion command of 540 soldiers at an isolated garrison in Korea and brigade command of 2,800 soldiers in the 82nd Airborne Division in North Carolina received training from both the Army and Aviation Branch at separate pre-command courses prior to assuming command.

Prior to assuming my battalion command, I also attended the Army's week-long senior officer legal course training that was

required to be completed prior to taking brigade command.

At the Army's pre-command course at

Fort Leavenworth, we received training from the

Army's legal team on the latest guidance with

respect to Sexual Harassment/Assault and Rapid

Response Policy, also known as SHARP. And I also

received similar training from the Army Aviation

Branch pre-command course at Fort Rucker,

Alabama. The training included discussions on

practical application of the law and policy, the

process of soldiers and leaders for reporting and

receiving reports of sexual assault and

harassment and sources of legal and procedural

counsel for both.

During my time as a brigade commander, the division held monthly Sexual Assault Review Boards with brigade and division senior leaders to discuss types of cases, trends, training, and success stories. My brigade conducted quarterly training for our soldiers to highlight the program and train our soldiers and leaders on

intervention to prevent incidents, and on the process for reporting allegations of sexual assault and harassment.

Within our division, every brigade had a civilian Sexual Assault Response Coordinator and an enlisted non-commissioned officer appointed as a SHARP leader to assist the command team and the larger organization with training and handling of cases.

When we received an unrestricted allegation or incident, we would seek advice from my brigade Staff Judge Advocate on the processing and subject of the allegation. Such assault cases in the Army are automatically referred to the Army's criminal investigation division for investigation. Once it was established that an allegation arose to a sexual assault level, CID would be contacted and handed the case.

Unfortunately, CID at Fort Bragg is quite backlogged and it typically took a long time to investigate most cases and to get a determination on whether enough evidence existed to charge a

subject. This often froze subjects in place for months and longer, while investigations wore on.

On the positive side of that policy,
we refer all sexual assault allegations to CID,
those cases were investigated by trained and
experienced investigators that provided
consistency in a way that would have been hard to
achieve using unit officers as investigators.

While I don't have any precise numbers, it seemed that a fair amount of the allegations were unable to be substantiated and were not further charged.

However, despite the length of time for the investigation, those with clear evidence of sexual assault typically provided a clear path to court-martial. Determination of that process occurred primarily between the CID investigator to the brigade prosecution lawyer, and subsequent recommendation to the brigade commander and myself. I believe that the process for that is clear and that commanders have all the tools that they need for that determination.

In my experience, the biggest challenge is how to deal with the marginal cases where sexual assault cannot clearly be established. These cases often included allegations of one person brushing up against another in situations where the contact could have been either deliberate or incidental. Determining the true intent of the subject was difficult, if not impossible to establish and thus, commanders had to weigh many other factors to assess those type of allegations. This created what, in my mind, is a gray area that, at times, was exploited by both alleged victims and perpetrators.

Lastly, I was asked to comment on the expedited transfer policy. During my brigade command, we had 16 unrestricted sexual assault allegations and two restricted allegations. Of those 16, we had nine out-going expedited transfers and an additional seven incoming transfers. These transfers included both within the installation and those off of it, including

moves across the country. Parts of the location determination, when moving a soldier to another installation was driven by the need to find that soldier another unit where their skill set could be used. Since I commanded an aviation brigade, we had unique aviation specialties that required another similar brigade for assignment. Also considered were support networks for those victims at the requested location.

Even though I didn't fully agree to all requests, I always felt at risk if I didn't honor them. In my experience, situations where expedited transfers were most effective was when the soldiers were transferred to another unit on the installation. This provided consistent access to caregivers with history and knowledge of the case, in addition to the ability to query them as needed for additional information as the investigation progressed. It also provides a disincentive to abuse the system by soldiers just seeking an out of cycle move to a more favorable location by simply claiming hard to disprove

allegations of sexual assault. While I don't 1 2 think that's common, I suspected that was the case in a few of the allegations that I 3 4 experienced. 5 In summary, I felt that I had adequate 6 training and good access to the required 7 expertise and the resources to deal with the 8 uniqueness of all sexual assault and harassment 9 cases I handled as a commander. We handled each soldier and each situation uniquely with concern 10 11 for both parties in those cases where it was difficult to prove allegations were challenges 12 for commanders, trying to make the best decisions 13 for both the victim and accused. 14 15 Thank you again for the opportunity to 16 share my experiences and perspective at this 17 meeting. 18 CHAIR BASHFORD: Okay, we can now open 19 it up for questions from the committee. 20 Well, then I'm going to start off.

I have one.

Go ahead.

MEMBER CANNON:

CHAIR BASHFORD:

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MEMBER CANNON: Good afternoon. Thank you for coming and sharing with us what you're doing.

rom the panel from before it became very clear that as commanders you have a lot on your plate. And one description was just given about having to deal with nuclear weapons and other things. And so this is another thing that you have to deal with.

My question is about whether you feel comfortable with having the choice of making the decision to go forward in a case that's presented to you, you having the decisionmaking power, as the commander.

My understanding, from what little I know, is that you are presented with a case and the investigation, and a proposal is made to you by either the trial lawyer or a Judge Advocate, saying we recommend that this case be filed or not be filed and the ultimate decision to move it is yours.

Am I generally in the right direction

here? Okay.

lawyers and investigators in criminal work, investigation of sexual assault. That is, I think, a lot of what they do. You do a lot more of that and have command over so many things.

The question is: Is that something that you, as commanders, should have to deal with or is that a decision that is more capably made at the level of the people who are in the system of the legal stuff, if you will, and not so busy with all the other things that are going on in your world?

And I'm just curious about it. It's

And I'm just curious about it. It's just like there are so much important things.

obviously, we're all speaking for ourselves, I believe, but I felt certainly that that was one of my very important responsibilities. We dealt with this, all of us I think, not just with sexual assault, we deal with it across a range of legal issues. I put a lot of my time into adjudicating legal issues. And when you first

take brigade command, it is a much greater volume than you do at the O5 level, at least in my experience. And it is a weight that you feel when you initially take that command.

But I felt very well prepared for it and I thought a commander is best suited, particularly in some of the harder to define cases, where you had to look at other factors that were going on that my feeling is the court system would not be able to look at properly.

Only a commander, understanding the challenges of some of the unique situations that we command our soldiers to be in, either training or real world scenarios and understand the stresses of the situation that are ongoing because they are, my feeling, very unique to the military. So, I felt very comfortable doing it.

I don't think I felt comfortable with dealing with sexual assault, just as a person.

But as a commander, I felt it was well within A)

my responsibilities; and 2) part of my charge to look out for my soldiers, both the accused and

the subjects. You know I think most of us probably could tell you that we would post results of judgments that were achieved, either through courts-marital or other non-court-martial type offenses that we would post that so people understood that if you brought something forward, it was going to be handled. And if you did something wrong and you're caught, then you are going to be -- there is a price to pay. You know in a military organization, that is an important component of good order and discipline, from my perspective.

CAPT. BUSHEY: I thought it was important for the commander to have that responsibility because you have a responsibility for the entire command, whether it is a material thing or the people that are working underneath you.

And I think it is important for those Sailors or Marines, Soldiers, Airmen to see that their command is taking the correct action or taking action that is appropriate, per the

instructions, to take care of the alleged victim and the alleged offender.

But I very much saw it as a very heavy responsibility but a commander's prerogative, just as it is look at other UCMJ type of articles.

felt completely comfortable and confident to address the issues. That is, 1) based on the training and the experiences prior to being placed in that position, the resources available to help you make the best decision and other enough sufficient oversight review that you could take. For instance, you could send it to an Article 32 to get another level of review to assure a complete due process.

So I think procedurally there is enough in place that you could, at least in every instance that I dealt with, I felt that it was -- I'm confident in the decision based on all information presented, making that decision, pulling in all different resources, advice, and

information was completely comfortable and confident to address that issue, to echo kind of along with every other issue that was presented to you from a legal aspect that you had to deal with. And if you were comfortable with it, then you could refer it to others and you had senior legal officers you could discuss and talk to to help make that decision as well.

COLONEL NEUMAN: Well, ma'am, I will tell you, really in one word, unequivocally, I am comfortable making that decision. Every day -- well not every day but my Airmen are on the line working with some of the most lethal weapons on the universe. And I ask them, as their commander, to sacrifice their lives, in some cases, to defend our country.

One thing that we can't do in this area is go black and white with it and say all we do is the mission. There has to be compassion.

There has to be human engagement from a command level to earn the trust of your Airmen, Soldier, anybody that is serving the United States

Military.

This is exactly one of those areas where commanders have to have the ability to see the compassion, give compassion, take this stuff into account, and I will carve out time any day of the week to look at a case like this and rule on it in the best judgment that I can based on legal advice and the information and stuff that I have available.

There is no more important mission than taking care of someone who has volunteered to serve in that situation.

CAPT. MILLICAN: Ms. Cannon, I'd like to describe what I would consider a best practice for the Coast Guard. It's not required, necessarily by policy.

I would seek legal advice, and counsel, and recommendations from my Staff Judge Advocate. We also have in practice now where I actually verbally brief my immediate superior command, a flag officer, could be an admiral, general in other services.

As the Initial Disposition Authority,
I make my final intent, declare my intent, what I
intend to do. I can dispose of that. That flag
officer will essentially say I concur with your
plan of how to dispose of this matter or I'm
going to take this matter up to my level. Thank
you very much Captain Millican, for your efforts,
I've got it from here.

What the admiral isn't going to say is here's what I want you to do, Captain Millican; I want you to do this. That's clearly not going to happen.

When you started to ask your question, as you were leading up to what you thought might happen, you said should it be taken from field commanders and put into the legal community's hands to decide. I thought you were going to ask should it be put in the hands of admirals and generals, our bosses.

So what I would say is, to echo statements from my four peers, the Article 120 is one of several articles in the Uniform Code of

Military Justice and I see a danger in setting a precedent of saying well this one particular article is going to be handled over here but all these other articles are going to be handled over here and by the way, commanding officers, we don't think you're the best person to handle this matter, as everyone has stated.

These are our people. We have been screened, every one of us by a panel of people senior to us to say you are best qualified for that job. So we screen, we get assigned, and then we get trained. So, not that we're perfect, not that we are the best of the best but we know our people. We know how to seek legal advice. We know how to brief our superiors who are more experienced than us and I believe it works pretty well. And I would advise you against putting in the hands of the legal community to dispose of the matter.

CHAIR BASHFORD: I have a lot of different questions but I have a two-part one.

Who has the authority to dispose of

abusive sexual contact? We're not talking
penetrative or attempts at the abuse of sexual
contact. Because in a previous panel we heard a
battalion-level commander saying something like a
ball tap could best be -- yes, I've never heard
the term but --

CAPT. MILLICAN: You educate me as well, ma'am.

CHAIR BASHFORD: -- could best be addressed more swiftly at the 05 level. So for these abusive sexual contacts, what is the process by which you think they go through to reach disposition?

COLONEL GILBERT: I think that falls under sexual assault, the broad definition. And so for us, that goes for the Army, it would automatically go to our criminal investigation division and they'll fully investigate it.

And that's one of the things that is maybe kind of in that gray area I was referring to, which is sometimes harder, you know what was the actual intent. You try to determine that.

And for all of ours, even though I am a Special Court-martial Convening Authority, all of ours go to a court-martial, which goes to a flag officer to determine. So those ultimately will wind up with the general officer's senior legal advisor opining on those events. So they get adjudicated at a very high level.

And of course, I think they need that scrutiny because there is experience that is acquired taking it from -- I think the experience required is at a higher level than certainly lieutenant colonel or O5.

CAPT. BUSHEY: So my take on that is that it is also a sexual assault. You have to take into account what does the person who was assaulted think. That comes into play a lot. If you think that you've been assaulted, that raises the case to does he or she wish to elevate that?

But also with that, my SARCs have been extremely frank with my sailors, telling them certain things like the conduct that you just described, that is worthy of going to sexual

assault, as well as other types of things that they might mention. So we tell the Sailors straight out that if you do some of these things, you are going down the path of a sexual assault. And we're just frank with them and make sure they understand it.

CHAIR BASHFORD: Colonel Stewart?

COLONEL STEWART: So, ma'am, currently those types of case that do come to the O6 level for action, the one thing that I would offer that I, personally, think is worthy of consideration, the one challenge is a significant amount of resources go towards investigating perhaps a minor case that was in the workplace that was just something that could be determined more quickly and yet a more severe case, based on NCIS investigation and the number of investigators they have, they are now forced to address those.

So I don't know the answer but I do think that's worth evaluating can you perhaps separate, based on severity. That's a very subjective line to determine how you would do it

but I think from my experience with the cases and the NCIS resources, the length of an investigation, I always felt that it was fleshed -- I won't use the word fleshed but when they were pulled away to do something that you felt it could be -- you could determine what transpired in that much more quickly.

COLONEL NEUMAN: Yes, I think, as a

Court-martial Convening Authority, I think that

there's two things to kind of consider here.

First, we have sexual assaults, sexual harassment

type of things. What we can't do in our

positions is try to make a ruling on a case.

If the victim feels that they were assaulted or harassed, that's all I really need. I am only going to turn over the fact-finding and the decisions to the court-martial. So if a victim comes through the reporting agencies and says they were assault, harassed, or whatever the case is, I'm going to put my investigators into it to find the facts, the details, provide me the best guidance and stuff that they have on the

case and I'm going to rule on it from that, as far as whether I just dismiss it or put it into a UCMJ type action.

This is a very individual type situation in all cases. If the victim -- you know sitting in the victim's shoes, I can't get inside their mind, I try to remove myself from ever contacting the victim so that I am not influenced at all by any emotion associated with it. If they come up through the chain and a report comes to my desk and my SJA briefs me up on it with the facts, then I'll take the ruling from there. I think that's an appropriate way of taking a look at it.

CHAIR BASHFORD: Captain Millican.

CAPT. MILLICAN: So my understanding of your question is is there any distinction between a sexual act versus sexual contact.

CHAIR BASHFORD: Yes.

CAPT. MILLICAN: My answer is there is no excuse. I don't keep a whole lot of binders on my desk up in Boston but this is one of them,

Command Cadres SAPR Handbook with Job Aids. 1 2 right here is my answer. So it is just further evidence that 3 the Coast Guard and all the Services have taken 4 5 on this issue because the things that are important are right here in front of us. 6 7 Furthermore other sexual misconduct, 8 Article 120(c), indecent viewing, visual 9 recording, or broadcasting, forcible pandering, and indecent exposure. 10 11 So the training is right here. The 12 materials are right here. It's put in a way that 13 we can quickly reference in that moment of truth 14 and we get down the right path. 15 CHAIR BASHFORD: Dr. Spohn, you 16 haven't spoken yet today. 17 DR. SPOHN: Thank you. I think it was 18 Colonel Neuman who discussed the role that the 19 complainant's preferences play in the decisions 20 you make regarding the appropriate disposition of 21 a case. And I am wondering how often do 22 complainants withdraw their cooperation when the

case reaches your level. And, if you could, speculate about the factors that motivate them to do so at that time.

absolutely. So one of the things we find,
particularly when we are talking about restricted
versus unrestricted reporting going on our
subject that this body understands the two
terminologies there.

The reason we have two different ways of reporting is really on how public the victim is willing to take their particular case. In a restricted report, it stays very isolated between them and their counselor or their VA that is helping them out.

In an unrestricted report, it becomes slightly more public, if you will. Not headline type news public necessarily but it is going to be a broader range. And that actually drives a lot of victims from not going unrestricted because of maybe what that -- you know how the word gets out and so on and so forth.

I think the exact same thing happens when it starts getting to a court-martial. Ιf they decide that they want to go from a restricted to an unrestricted report, they are briefed that hey, there's going to be a lot more people involved in this investigation now. is going to get involved, maybe some other criminal investigators, the legal teams are going to get more involved with it. It just starts getting bigger. And they are going to start asking friends, family, coworkers, and other people specifics about the event, perhaps, if there was some stuff a little blurred or something like that.

As it gets closer to the time of a court-martial, a lot of times I have seen victims say stop; I don't want to go any farther because I do not want to sit on the stand and be cross-examined by defense attorney where I have to corroborate or basically relive this entire event again. It is very traumatic.

In some of these cases, they are very,

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very excruciating, you know graphic detail. And if you have been in a defense attorney type of situation, which probably many of you have, they drill down to try to really take the credit out of the witness that is on the stand.

Victims do not want to have to relive that. They do not want to have to be questioned. They don't want any gray areas out there and it scares the heck out of them.

And so if a victim comes to me or comes up through the channels to me and says they want to stop and not pursue this any farther, then I'll honor that and pursue maybe a different discharge mechanism against the subject, if the facts support such an action.

CHAIR BASHFORD: Can we see across the services what the answer is? Do you see victims withdrawing cooperation as the court-martial nears?

I'd just like to hear from everybody so we have a comparison.

COLONEL GILBERT: So I think I'll

start. So from the Army, in my experience, once it's gone unrestricted, the process continues even if they withdraw their support. You can't force them to testify but once it's out there, we have a duty to prosecute that individual.

My concern would be incentivizing people to intimidate witnesses. But I understand the mental anguish that the victims go through, which is why we have SARCs assigned to them.

Kind of going back to my comments about the transfer policy, keeping them where there is a great support network that understands what happened is important. Because I have received people and they don't come with a report of what happened. So it's hard to provide care to people who are transferred to other installations, in my opinion.

So in answer to your question, when they do withdraw, which we did have a number of times, the process would continue to going courtmartial and court-martial with or without assistance. But the prosecuting a subject is

very important to us as well to dissuade further assault. So that was an important deterrent factor for us.

CAPT. BUSHEY: What I've seen is when a Sailor inadvertently discloses what happened to them to the wrong person in the chain of command. If the chain of command becomes aware of what happens to the Sailor, they are obligated to report that up the chain of command.

What I have suggested to the DON
SAPRO, Department of the Navy SAPRO Offices, that
we need to have some capability to have a
nondisclosure agreement signature, some type of
cleansing statement that says that if I
inadvertently tell Colonel Gilbert, who is a part
of my chain of command, that I was sexually
assaulted, he is obligated to pass it up the
chain of command.

But if I could say I want to stop this; I didn't tell the right person, it seems like that's where the victim ends up making a decision on whether to continue or not.

Because a lot of times if they want to make an unrestricted report -- excuse me -- a restricted report, they want their privacy. They don't want the chain of command to be involved and they will be involved as they wish to be.

But if it all of a sudden goes into the channel of unrestricted inadvertently, that's when I see most of the victims decide that they are going to desire to have an expedited transfer or desire to stop.

And then with the expedited transfers that I have seen, oftentimes when they get to the new station, suddenly they stop seeking assistance. They wish to -- I was going to say ignore it -- they turn off the radio. They decide not to communicate anymore because they want their privacy. And that's the last we see of them.

So it think that the programs needs to have some way to have a cleansing statement for an inadvertent disclosure and still have the victim be able to say yes or no, I wish to have

this as restricted or not restricted.

the victims did, in some cases, no longer want to cooperate and participate. It wasn't necessarily right as the court-martial got close. That kind of started to happen as the investigation, initial investigation in full, you'd kind of get that report that they no longer wanted to answer questions and things like that. So you essentially, kind of quickly knew their level of participation.

But to echo the commander before, you then continue with whatever evidence was produced by the completed investigation, whatever, to refer it to Article 32. Then, you've made the best decision based on all the factors that you had and you continue to process the case, even if the victim did not want to participate based on whatever. And so obviously, that made it much more difficult, in some cases, in terms of moving forward with a court-martial and you might have to dispose of it but you still processed it and

worked through it exactly the same way.

CAPT. MILLICAN: So my comment, I'm going to add -- where the victim is an active duty Member, the four gentlemen have covered that pretty well.

I asked my team if you wanted me to recommend one thing, to ask this advisory committee one area they could help me to help you, the SARC, what would it be? And their response to me was we need something like this cleansing statement that Captain Bushey described. Because what often happens is, a victim, in their moment of shock, everything that they knew in training goes out of their head. They see their friend in civilian attire and they're at the club or whatever, or the college campus, whatever it might be, and they are in shock and they just tell their friends this is what just happened to me. I was assaulted. Well, quess what? Their friend is active duty military. Guess what? Their friends have a duty to report. Now, I know, when all she was doing

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was telling her girlfriend that I was just assaulted.

but I think your committee is empowered to make recommendations to very senior people to say whatever you can do, offer something where that Member can tell that Member and that friend can now go to the SARC and say hey, Susan was assaulted last night. She wants this to remain a restricted report.

The other thing I'll add is to those cases where the victim is not an active duty
Military Member, which I have seen one of those significant cases in my time in Boston, the forensic evidence is pretty good nowadays, thanks to this.

So if people are texting, they're doing Facebook, they're emailing each other, so in many cases that victim doesn't necessarily have to go through that excruciating testimony on the stand because the evidence is so great that end up doing a plea bargain.

And then they'll come to me and 1 2 they'll say can I please get a discharge for the convenience of the Government before you take me 3 4 to court-martial. And my answer to them is no, 5 you will go to court-martial. So just another observation in the 6 7 field. 8 CHAIR BASHFORD: Ms. Garvin. 9 MEMBER GARVIN: So several of you --10 thank you for being here and sharing so much. 11 Several of you mentioned that the 12 victims -- well, all of you mentioned that you consider the victim's position, rights. 13 Some of 14 you mentioned it more weightily than others. 15 I'm just curious where you see the 16 Victim Legal Counsel, Special Victims' Counsel, 17 where you see their role in this. And I know 18 it's not normally a direct route to you but how 19 that plays into your decisionmaking or if it 20 doesn't. 21 COLONEL GILBERT: So victims, they 22 have -- the SARC is there for the victim.

case, I had a civilian SARC who was very
experienced and very out there, and people knew
who she was. So she wasn't a legal counsel
because there is no defense counsel or anything
like that. So in my experience, there wasn't
legal counsel but they had counsel that could get
them whatever they needed, whether it was mental
health or physical assistance that sort of thing.

So I assume you are referring to, as you go through the court-marital proceedings and get that advice. So that would be the prosecutorial team that would then work that victim. But again, a SARC would always be very involved with the entire process. And again, it goes back to that care. In the Army, we call it care and feeding; taking care of that Soldier through that process through a variety of means, where usually it was channeled through our SARC. They could get legal assistance but, again, the prosecutor, who is usually from my brigade, would work with her to get -- but again, it wasn't really defense from her. It was getting

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evidence, that sort of stuff. 1 2 So if she sought individual legal, personal legal counsel. The prosecution team, I 3 4 guess, would provide some of that. To be honest, 5 I didn't have much experience with the victim getting legal counsel, other than the prosecution 6 7 team asking for case-building type stuff. 8 Okay, so the Special MEMBER GARVIN: 9 Victims' Counsel that can be assigned or the Victim Legal Counsel, I can't remember which it 10 is in here -- I apologize -- that was not part of 11 12 your process at all. You didn't see that 13 interacting? 14 COLONEL GILBERT: No, I did not. Ιt may have been there but I did not interact at 15 16 that part. That would have been through her SARC 17 to provide that legal assistance. 18 MEMBER GARVIN: Thank you. 19 CAPT. BUSHEY: So it was part of our 20 process during the SAC MAG, the --21 CHAIR BASHFORD: Captain Bushey, just

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keep your voice up.

CAPT. BUSHEY: Yes, ma'am. The SACMG would have NCIS, a lawyer, a chaplain, a counselor, and myself, plus the SARC would be there as well.

The legal advocate would dial in so that -- sometimes they would come in-person, depending on where it was at because we had -- I was in Japan so we had people calling from Korea, and Guam, and all over everywhere to try to -- even from ships to attend these.

But the Victims' Legal Advocate would oftentimes take the place of the other lawyer that was in the room to speak on behalf of the victim. So I think that that was something that was instrumental to our process.

But like Colonel Gilbert was saying, if it was on the SARC side, then the Victims'
Advocate would attend instead of the lawyer.

COLONEL STEWART: I'll hopefully answer this correctly. So from my experience, it was our SJA was really the conduit to the Victim Legal Counsel. And then as we reviewed the case

and as I engaged with the SJA, he had those 1 2 communications with the Victim Legal Counsel and then brought those forward to the discussions and 3 4 recommendations. 5 COLONEL NEUMAN: Pretty much the same but in the 24-hour report that we get from our 6 7 SARC, one of the questions is has an SVC been 8 assigned or is the victim aware that they have an 9 SVC capability. And so that is one of the 10 initial questions that gets asked right up front. 11 I don't directly communicate or work 12 with the SVC. It's all done through the SARC and 13 /or the SJA and we are a pivotal part of the 14 support for the victims through the whole 15 process. 16 CAPT. MILLICAN: Nothing to add. Ι 17 have no interaction. 18 CHAIR BASHFORD: Dean Harrison. 19 MEMBER HARRISON: These are questions 20 for the Master Chief. Welcome. 21 MASTER CHIEF WATERS: Thank you, sir. You get to talk now. 22 MEMBER HARRISON:

As I understand your job, is you are to advise the captain of the morale and welfare issues affecting all of the enlisted population.

MASTER CHIEF WATERS: That's correct.

member Harrison: What do you recommend in terms of making sure there's an environment where a seaman or seaman apprentice would feel comfortable coming to you, the XO or the captain to bring to someone's attention inappropriate activity on the part of a petty officer or a chief petty officer, basically overcoming the we try and train everyone to follow the orders of those above you but when those orders are inappropriate or an activity is inappropriate, we want time to cover and so on.

MASTER CHIEF WATERS: Yes

MEMBER HARRISON: And how do you -what would you recommend to the colonels and the
captains here about creating an atmosphere where
E3s, E2s, E1s, whatever you feel comfortable with
them?

MASTER CHIEF WATERS: Well, sir, that

is indeed an ongoing challenge. It's something that we discuss on a regular basis. In the Navy and the Coast Guard, you know as enlisted leaders, what we call the Chief's Mess are our top three enlisted chiefs, senior chiefs and master chiefs. We talk a lot about taking care of our crew and yet we also understand that as the senior enlisted leaders, when you're wearing the anchor, that can still be very intimidating, no matter how much you say come to me if you have a problem; we want to give you that support.

A lot of times those E2, E3, you know even E4s, they're still petrified to come to the chief.

MEMBER HARRISON: I am.

MASTER CHIEF WATERS: Thank you, sir.

And I think we've shifted the culture some over the years. I mean when I first entered, if you had to talk to the chief, you were in trouble. And I think we've at least shifted that some but I believe there is still that intimidation factor.

You know so we certainly try today, as chiefs, to do our best to be very approachable to try and reduce how intimidating we may appear.

You know that we can't just be the comic strip version of the grouchy chief walking around with a coffee mug saying go away; kid, you bother me.

You know we want to be engaged with our crew.

But that only gets us so far. We certainly try and encourage our first class petty officers, you know E6, directly below the chief petty officer, that they can also be -- you know they can be that buffer to say okay, you know your junior member may not be thrilled about coming straight to me but he might be more willing to talk to you. And if that helps open up that dialogue and get them to say what's really on their mind, what's making them hurt, we certainly encourage that.

We talk about in the Coast Guard that we have a no bystander policy. You see something, you get engaged. And certainly, if you are a peer, if you are a fellow E3 or E4, you

have an opportunity to be that support because you're not as intimidating because you're a peer, and that you can help that Member seek the support.

I do want to say that I agree with what was already mentioned about that cleansing statement. I have heard that from other people, not just our SARC in Boston, that there are other folks in the enlisted workforce that wishes there was a mechanism to say you know what, I feel comfortable talking with a peer but I don't want to trip that wire that says well now it has to go unrestricted and now I'm sitting in the bright lights of the process, where everybody on the base knows my dirty laundry. And I agree that certainly with the way we handle restricted reports, the way things are the SARC will create a file. It is a numbered file so that there is no name associated but it still goes to headquarters so that if they ever change their mind, I want to go unrestricted, okay, we're going to now identify that file. All the

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information we have, it didn't get forgotten.

It's on file.

names to say okay, these military members heard what happened, did their due diligence but we were at a point where the Member, when they said I want to stop this, okay, we're going to stop it here but we know who we can reach out to as a witness or support who knew. You know you can have that kind of stuff on file to allow that sort of thing.

The other thing I did want to mention, we have the leadership and diversity counsel in the Coast Guard. Each command has one and we also try to use that as well as an avenue because it is made up of a combination. It is not senior leaders. There are some in there but there are also some very junior leaders and we try to advertise as much as possible who is on that committee. And if, you know, if you're looking for some type of support and you're intimidated by your chief, you can go talk to someone on that

committee that is your peer and help make change 1 2 or get support, whatever it may be. Plus, of course, we have our Work-Life 3 4 Staff who we try to do our best to point them in 5 that direction whenever we might look a little too intimidating or grumpy. 6 7 I hope that answers your question, 8 sir. 9 MEMBER HARRISON: It does. Thank you. 10 CHAIR BASHFORD: Mr. Kramer. 11 MEMBER KRAMER: Thank you. Thank you 12 very much, it has been extremely informative and 13 impressive. 14 And I want to say Colonel, Neuman, you must have a very good legal Staff because they 15 16 heaped a lot of praise on themselves during your 17 talk. 18 (Laughter.) 19 MEMBER KRAMER: But I have two 20 questions; one probably much more simple, and one 21 much more fundamental and somewhat troubling. 22 I will start with the simple one.

Has anybody ever denied an expedited request for transfer? If so, why, or do you know of any?

And the second question is much more fundamental. I can see that the five of you take extremely seriously the whole -- any misconduct in the military, especially sexual assault.

Unfortunately, there has been some newspaper articles recently about that not being uniform in the military and some commanding officers not taking it as seriously.

And I don't mean to say those stories are true or not true but how would we ensure that every commanding officer takes it as seriously as the five of you do? I guess that's really the fundamental question I have.

CAPT. MILLICAN: Well, I guess I'll start. My initial answer is no, I have not denied a request for an expedited transfer.

In terms of who are the bad apples, you know identifying bad apples, that's tough.

My brain went straight to a case years ago. It

wasn't sexual assault but it was a commanding officer of a high endurance cutter, an O6 peer of mine, and it was sexual misconduct. He was having sex with a junior aboard a ship. That's bad. And that was going on and people knew about it. So we get back into this culture, right? Is the command master chief in power to knock on that door, hey Captain, can I close the door for a minute? Captain, the words out on the mess deck. Everybody knows. Everybody knows about you and Seaman Susan.

Captain, I'm going to give you the opportunity to notify your three-star boss at the Atlantic Area by this time tomorrow. And if you haven't, I will.

So those are the stories that permeate military culture 99.9 percent. There's always going to be the 0.1 percent. But in my mind, 228 years of U.S. Coast Guard and our culture has zero tolerance for that sort of behavior.

COLONEL NEUMAN: So as far as the denials of ETs, I have not denied one. And to be

honest with you, I don't even know of any stories within my peers that they have denied one. We ask pointed questions anytime an ET comes up. At the end of the day, we try to take care of it based on the best we can. If it is a matter of healing and it's in the best interest of the victim in order to keep them in Service and continue their service, then we're going to support those.

As far as the standards across the board, every commander is going to take a hard look at this information to make the best decision, based on the good order and discipline of their organization and their mission. So I certainly can't second or armchair quarterback the decisions of the commander by any stretch of the imagination. I don't even have all the facts that they had or the advice of the stuff that they were given on their counsel.

But at the end of the day we all know what the UCMJ is and it's not tolerated in any of the Services. I think everybody that's in a

command position is going to take that -- you know.

COLONEL STEWART: As far as never denied an expedited transfer and I'm not familiar with any cases.

In terms of your second question, I think it's just incumbent upon the Service to continue to enforce the standards, the core values that we do. And I would say in those cases that may have been public where somebody was relieved, I think that that's the Service enforcing the standards and holding people accountable and saying that that type of action is not acceptable. And that, in and of itself, to see the Service make that decision, reinforces it amongst every future commander to say this is how you're going to do it, along with all the different leadership courses that the service provides to prepare you and to put you in that case and to continually review or find, ensure we select the best to do that.

CAPT. BUSHEY: Sir, for your first

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question, I have not denied an expedited transfer, nor have I seen it denied.

Secondly, as far as the leadership goes, I think it begins with day one of training, that everybody understands what our culture is, what our acceptable norms are, and how we treat sexual assault and harassment.

So you being by that seed that's planted at recruit training or at officer candidate school and you continue to continually train that individual to make sure that if they make it to the level of master chief, if they make it to the level of command, that they understand the expectations.

And then also just like Colonel

Stewart said, we hold our commanders to a very
high standard. And when the senior leadership
find out that somebody is not acting
appropriately as a commander, they serve to be
dismissed and they deserve to be dismissed
because this is a very high priority and it is as
equal to a mission as taking care of our people.

And this is definitely takin care of our people.

COLONEL GILBERT: So to answer the first part of your question, I don't recall denying any expedited transfers. I may have tried to commit somebody to go to a different location. As I stated in my opening remarks, my preference was to reassign on the installation.

And I uniquely came from Fort Bragg, where there's 54,000 soldiers. It's a little bit easier to hide amongst the masses.

My first command was a single battalion command on a Korean Air Base. There was nowhere to hide. They would have needed to move to another location.

I've had a couple in brigade command where the Soldier, when we peeled back the history, had previously tried to PCS that location for other reasons long prior to that request. So there was a little bit of misgivings about what the real reason was. But I think, as I recall, we approved them all. And again, I always felt the process better supported the

victim and the investigation by having it local.

Again, understand my basis if reference is Fort

Bragg, which is a very large installation.

To answer your second question, I
think it was kind of addressed but I think the
selection process by which the military selects,
and I'm not saying that for self-inflating by any
of us sitting here, but the Army and all the
Services are very stringent about how we select
our commanders. And then once you've made it
through selection, the real training begins
through, everybody's mentioned, either the Senior
Office Legal Orientation Course or their precommand courses. We all get a lot of training
and there is a lot discussion about SHARP. And
through your command, you get a lot of instances.

In my experience, more commanders are relieved from command for failing to act than they were for taking action. So if you didn't take action on something, there is really a hell of a bill to explain why you did not. And not to say that didn't happen because, as you alluded

to, I'm sure it does but I think those are, by far, the exception. And I think the Services do pretty -- and I speak from my experience in the Army, is a very significant effort to weed out those who won't take action.

For example, in our Division Review
Board we had every month, they look at all the
numbers for -- I'm sorry. Every month, every
brigade would have its numbers of
restricted/restricted reported and how many.

In some cases we had one brigade, it was a very large infantry brigade that had no reports. And the question was is that a brigade which everything is perfect and nothing happens or are they afraid. You know and I had more reports. So the question was, are they more comfortable -- do we have a command climate where they are more comfortable reporting or is the other brigade just better at it and they just don't have any issues. And we never comfortably resolved that but everybody was kind of looking and trying to make sure they created an

environment where reporting did happen so we could adjudicate it.

But I acknowledge your point. I think
we can acknowledge there are exceptions but I
think the Services are working very hard to try
and eliminate that and make sure everybody
understands the very seriousness of it.

I go to the very first question that was asked, Ms. Cannon asked, which is do we want to take this out of commanders hands. And I can speak for the Army, which is we want to retain that but we've got to demonstrate we have the ability to adjudicate that, to be able to show that we should have that control. And I think we're very serious about that.

I know it's a long answer to your question but I thought it was worth pointing out.

CHAIR BASHFORD: Ms. Long.

MEMBER LONG: Thank you. And thank
you also for being here. And I have a follow-up
question to the first question today. And I know
that it is, I don't want to say controversial

because obviously it is equally personal and I don't -- I feel like there is no way to ask the question without somehow suggesting that you're not capable of making fair decisions and that I don't believe is the case at all.

But because this is so unique, in other areas of personal decisionmaking, you never have a body recommending criminal charges that is sort of I don't want to say -- is also responsible for the people for whom they're recommending. I mean it seems very familial, I guess.

So maybe you could help educate us on why you are able to make fair and impartial decisions, even with your role as being responsible for taking care of the folks underneath your command but you're still able to make what would be considered a fair and impartial decision, in this case, that would align with the rules with criminal justice process.

Is that a clear question?

COLONEL NEUMAN: Yes. Well, I'll jump on it here, first.

You know I think there is a lot of ways of looking at this. We are not attorneys.

I don't think anybody up here has got a legal background. I certainly don't. I'm an operator by trade. I fly airplanes. And I have basically been trained to take people off the face of the earth.

Over a period of time, though, through leadership positions, you gain an incredible amount of human interface and understand how to interact and make critical decisions that impact the mission but yet take care of individuals at the same period of time. You don't get to our level of making these decisions overnight.

It takes -- you know I have 22 and a half years' of experience, 22 years' experience before I took this particular position. And so we've seen a lot of different things. We've been through a lot of military courses and it's really about the leadership piece of this. And like I

mentioned in the first part of the question there, there is a certain human element and a compassion that we have to continue to invoke in these decisionmaking processes. It's not black and white. Not every case is going to be clearcut.

We have the ultimate responsibility to our nation to effect the mission that we're assigned. We have to have our Airmen that we lead involved in that mission. If we take that out of our hands and put it into a different court system or legal system that does not have the same responsibility to the mission, now it becomes how much money can we make. Is this a win/loss type thing? Do I have enough evidence to even prosecute it?

In most cases, the cases I get would never even be touched downtown because the court system is incredibly long and it would never get to trial because likely, the evidence is just not strong enough.

And so in order for us to maintain

that good order and discipline and uphold the 1 2 UCMJ, we'd have to have the ability to take a case and maybe a minor case -- again, sexual 3 4 assault can be literally an inappropriate touch, 5 How many attorneys in here would take that to a court downtown? Probably no one here 6 7 today. 8 MEMBER LONG: They get taken. 9 They could, COLONEL NEUMAN: 10 absolutely. 11 MEMBER LONG: I mean I was a 12 They get taken. prosecutor. As was suggested, 13 there are different types of inappropriate touch. 14 But I know what you're saying. 15 COLONEL NEUMAN: So anyway, that's my 16 point is we take the whole picture into account. 17 We care for each of our Servicemembers that we're 18 leading and it is part of our leadership role to 19 do that. 20 COLONEL STEWART: I would say I mean 21 I think that the process is such that first, you

have NCIS, which is an independent entity from

the command that conducts an investigation, a very detailed, thorough investigation.

Additionally, you have the Article 32 hearing that's conducted by a trained lawyer, counsel that does a thorough investigation and then presents that information to you. And then along with your assigned SJA legal advice, along with all the other resources available, you're presented information from those sources that are essentially independent from your organization. So with respect where you mentioned the familial thing, I would argue it is independent entities and then you make the appropriate decision.

And it really, you know as you go
through that, it is really, from the Marine Corps
perspective, it is the crucible of due process
and investigative action to determine what
transpired and then appropriately handle it.
Bringing all those resources together, I think it
does enable a commander to make an effective
decision.

CAPT. BUSHEY: I agree with my

colleagues. So from day one, an officer is in training to lead. And I remember as a junior lieutenant taking my little helicopter 200 miles over the horizon, with one place to land that was 200 miles behind me. And nobody else out there. I'm doing this at nighttime and I had a full crew of people that I was responsible for.

As you go up the chain of command, you have more and more people you're responsible for. Being responsible for those people includes their health and welfare. And this goes directly into whether or not a sexual assault occurred and then whether or not that is impacting your mission because it does impact your mission. If you have that happen in your crew, it's unacceptable and it's something that everybody wants to make sure that it's handled correctly.

And just like Colonel Stewart said, we have many different layers that are looking at what the facts are to try to make a good recommendation to the commander. And after 20 years of flying and 20 years of possibly doing

other military specialties, we've been trained to make some of those decisions. And we've also been trained to make sure that we take look at what the resources are and make sure that we make an informed decision as well.

colonel GILBERT: I'm going to wind up echoing everything that was said. But essentially the commanders here are empowered to make life and death decisions on a daily basis and we're expected to do so. So this is in that span of responsibility, first of all.

And second of all, at this level,
we're no longer subject matter expertise on a
very narrow topic. We are all broad managers who
are not experts at every single thing with our
organization because they are vast and complex.
Even if it is an aviation organization, you have
every imaginable specialty within these
organizations.

We are trained to take the best advice from those around us, to know where to seek the advice to get the best counsel and not to rush to

a decision before we're comfortable we've got the best advice.

And again, we also are closest to the organization to understand what is in the best interest of our commands and our Soldiers, in my case, Soldiers, Sailors, Airmen. So I think we're both positioned to understand the dynamics of this situation because many of these things will happen on deployments. And I don't know what that court system and what the practical application there would be in a remote place on another continent or at sea. That's one aspect.

But more importantly, we're already empowered with those broad authorities but with very broad and complex organizations of which none of us are the experts at everything in these organizations because we simply cannot be, which is why there is all these processes and systems in place to provide us with that expertise to give us advice. We're not making these on our own. We've got great investigators, great lawyers advising us much like you may be seeing

in the other situations.

So anyway, I think that is, from my perspective, why we should retain that role.

CAPT. MILLICAN: So, Ms. Long, I'll answer in two ways. Back to my earlier comment, we're already trusted to disclose an assault that isn't sexual in nature. We are already trusted to disclose sexual misconduct that is consensual in nature.

Secondly, as I mentioned is a best practice, when I brief Admiral Hines, he is within his purview to say the forensic evidence is so great, the severity of the accusations are so extreme, the eyewitness testimony is so compelling I have taken it up to the flag officer. This is going to be a general courtmarital. We are really going to get not just one but two pounds of flesh. That's how bad this was.

As opposed to that case of, again, all sexual assaults are bad and illegal but there are degrees of severity and they can't handle them

all. And those ones that are in this category over here on that spectrum, field commanders are more than capable, as with many other elements of the UCMJ that are violated, to handle those matters.

MEMBER BRISBOIS: Just a follow-up on Colonel Neuman's response, which generally has been echoed by the rest of the panel.

But so the hypothetical, if you will, that was presented to you, I got the impression that in your mind that conjured up the prosecutorial discretion being taken not just away from you but away from your air base and put out in D.C. or somewhere.

Isn't there a potential middle ground where, relying on your subject matter experts now and at the general flag level or your level, which when I was in several decades ago wasn't brigadier level, so again, the flag officer level, they had Staff Judge Advocate Colonels as a part of the stovepipe staff. Anywhere you went, they went.

So if that prosecutorial discretion
was put not in D.C. but at the Staff Judge
Advocate for the first court-martial level,
special court-martial, or general court-martial,
doesn't that person then serve a subject matter
expert consultative function as well as the
specific needs of your mission? Because they are
with you day to day. They know where you are
going. They know what you're doing and they can
answer all those questions. Yet, by having it at
the Staff Judge Advocate level as prosecutorial
discretion, there is a greater consistency
throughout the whole command. Because once you
filter down, you've got all the battalion
commanders, you've got all the company commanders
and everybody has been coming at this from a
number of different experiential matters, and
personal opinion levels and you get more
fragmented responses.

So is there a middle ground that would be satisfactory to you?

CAPT. MILLICAN: I'll start. So the

Staff Judge Advocate is not physically with me in the Coast Guard because we're kind of small. So, they're in Norfolk, Virginia.

But the point of that story is they see all Coast Guard cases. So, they're the ones -- they don't have the fragmentation that I do. I know what's going on in New England and the Northeastern United States. So their recommendation is based on their need of the enterprise, the whole Coast Guard. So their recommendation to me is going to take into account what they see.

So I think that's addressing your point. I'm struggling a little bit though to still find, if you're asking -- you know right now you have initial disposition authority at the O6 level. The O7s and above have that authority today to pull it up to their level. I'm not sure what the middle level is that you are asking about.

Or you say take it completely out of that active duty chain of command and put it over

here in an SJA lane?

MEMBER BRISBOIS: I mean the Coast

Guard, with no disrespect intended, but based on

my experience, they cut you out of my

experiential model. The Army Judge Advocate and

the brigade --

out, sir, I'll just pick up where he left off, which is I think what you described is what I understand the process. I mean that's what I experienced. The brigade level Staff Judge Advocate opines, based on the investigation presented to them by our criminal investigation division whether there is enough to go forward.

And then if there's a disagreement there, it's a division in my case, the two-star command, my next higher command, their Staff Judge Advocate, which is a full colonel, is overseeing all these cases. And then there's the Review Board that we do monthly to talk about cases and trends, and that sort of stuff.

So I think what you described is

really what actually is occurring right now, which is the decision is made, initially opined about whether or not to go forward is at that O6 -- I'm sorry -- the Staff Judge Advocate at the brigade level.

Brigade command are not only involved, you know I can take it off the tracks or something but, at the end of the day, I'm very heavily relying on that Staff Judge Advocate.

That's really what occurs between CID and the Staff Judge Advocate. So that's where that expertise is really at. And I'm kind of there to make sure the process continues forward and I'm kind of holding everybody to the fire.

is they're part of the war community. They're part of the mission. They're job is to help your subordinate units do their job with all the panoply of legal advice in order to get that done. So they're intimately aware of what you need to accomplish, what good order and discipline is for your operation, your

organization.

That Staff Judge Advocate stands in the analogous position as the Attorney General to the Government. So they make the prosecutorial decisions. The governor, you know, doesn't lose any authority over the whole state or any other similar civilian analogy organization structure.

expressing arise out of when the prosecutorial decision is being taken completely out of your community, out of your organization and placed somewhere 1500 miles away, and so again, back to my original question, if the prosecutorial discretion is still with the organization but in a subject matter expert area, isn't that a middle ground that does no injury to your ability to perform your mission?

COLONEL GILBERT: I'll only speak for myself, sir, and my concern would be the level of experience of that brigade Staff Judge Advocate.

In the military, the selection process for that Staff Judge Advocate is different than for the

commander at that same level.

I would argue he's trained to provide legal advice. I mean there's a difference between providing advice and making the decision. And that's where the role of the commander plays because it's many factors that have to be considered in terms of that organization.

I think they are integral to the process, integral to advise you, along with many others that do, but I would be hesitant to defer completely to a legal lawyer to make that decision that's going to have many other impacts.

CAPT. BUSHEY: I agree with my colleagues. One thing that I recommended to everybody who came before me for NJP was appeal it. Appeal it to my two-star. Let my two-star take a look at my decisionmaking. If you feel that I am in the wrong, the appeal is something that is a tool that they can use.

And so I think that there already is that oversight because I had every single Sailor

that came before me appeal. And every single one was agreed upon or concurred with by my two-star that I worked for.

So I'm not afraid to share my decisions with my senior chain of command. In fact, I welcome their feedback to make sure I'm doing things correctly and my commander agreed with my decisions.

So I think we've already got a tool out there that other people can use if they wish to appeal whatever the decision is.

question back to the panel but like what problem are we trying to solve by saying that O6 commanders are not capable or you're not comfortable with us doing it? So I guess we're saying to take it out of the commander's hand.

Is there a perceived problem with commanders making the call? I mean I don't expect an answer but that's kind of the flip side of the question.

CHAIR BASHFORD: We're just trying to get your all thoughts on --

COLONEL NEUMAN: Let me just finish up on that particular one.

So the way it works, at least in the Air Force perspective, our legal teams are very well connected. There is a database and they communicate across the board all the time. So if there's a concern about standardization of advice that's provided to commanders, they have access to the databases and stuff that you know that they can go in and take a look at what similar cases have done, what other commanders have also done, and then bring those directions forward.

Inside of Air Force Global Strike
Command, which is my current command, we have a
MAJCOM legal team. That legal team stays in
close contact with both of the numbered Air
Forces, which is at the next level, that's the
next flag level, two-stars level and they have
their legal team. Those legal teams are then
decentralized, again, down to at the wing level,
which is where I'm at with our legal teams.

And inside of the Air Force where I'm

at, that's the general or the General Courtmartial Convening Authority. They advise down to
the five different wings within the Air Force.

On a regular basis, the wings do monthly or quarterly status of discipline type things. So we standardize the decisionmaking based on cases, stuff across the wing.

At the MAJCOM level, the next level, we do that on a quarterly basis as well, where all the wings, the two-star general, and the legal teams all get together and make sure that everybody's enforcing things relatively standard, as well as the discipline and stuff that's also being handed out.

So I think there is really a good balance there. There is a cross-sharing of information and there is self-governing when it comes to that process.

CHAIR BASHFORD: General Anderson.

MEMBER ANDERSON: Yes. Again, thank you for coming and sharing your experiences with us today. I have a slightly different question

and this includes you, Master Chief, as well. 1 2 Have any of you ever served on a panel for an Article 120 process. Is there any master 3 4 chief on the panel? COLONEL GILBERT: 5 There are seven 6 panels. 7 MEMBER ANDERSON: Seven panels? COLONEL GILBERT: And I was eliminated 8 9 on the first day of every court-martial. 10 (Laughter.) COLONEL GILBERT: I considered it 7 11 12 However, but while that, I think, had to 13 do with I had some family had a sexual assault 14 background, which is why the lawyer I think did The other thing was there is other 15 throw me out. 16 panel members that worked for me, so I throw that 17 out as well, as a kind of obvious link to the 18 panel. But I was called for seven different 19 panels over my two years. 20 MEMBER ANDERSON: Okay, so exclusive 21 of 120, have you ever served on any panel? 22 COLONEL GILBERT: Just got off easy.

1	Fort Bragg's a busy place.
2	(Laughter.)
3	CAPT. TIDESWELL: Would the record
4	please reflect that the response to the General's
5	question was from Colonel Gilbert?
6	CHAIR BASHFORD: If we can just go
7	across, I think that General Anderson wanted to
8	know if any of you had that experience. Oh, you
9	all said no?
LO	MEMBER ANDERSON: Yes.
11	CHAIR BASHFORD: Okay. Ms. Tokash.
L2	MEMBER TOKASH: I first had a question
L3	for you, Colonel Gilbert and then I have a
L <b>4</b>	question for each of the Service Commanders.
15	So, Colonel Gilbert, you said that you
L6	weighed many other factors that you believe the
L7	court system might not be able to view properly
18	when there are gray areas in sexual assault.
L9	My question is what are those factors
20	that you weighed as a commander?
21	COLONEL GILBERT: Thank you. In an
22	organization that is very broad but it has very

unique stressors. For example, in my brigade of 2800 folks, we did five rotations to the Joint Readiness Training Center, which is a very intensive, about a six-week event.

We deployed one squadron to Korea, had another detachment uniquely deployed to Africa providing some support. And the operational tempo and unique demands upon people of different skill sets. My cooks had a very unique time They did not get weekends. They worked from 3:00 in the morning to 11:00 in the morning five days to six days in a row, then they would get three days. So you had all this uniqueness to an organization. It was hard to extrapolate There is no cookie cutter within our organization with 2800 people, 110 helicopters, a very broad, diverse mission and we are an organization that with notification that we need to start packing up helicopters to deploy anywhere in the world. In 82nd Airborne Division, that's our unique mission.

You know in a very, very short order,

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there is a very high level of readiness which is required. So there is a very high intensive amount of training.

The gray areas, those extra factors are the stressors and unit dynamics that are unique all the way to the company level. Within my brigade, we had 31 individual company commands. Those are commanded by captains. And then I had five battalion commanders and I head administrative oversight of a sixth battalion as well.

And understanding each of those unique organizations, the stressors, I will tell each of those battalion commanders didn't appreciate what the other battalion was doing.

At the brigade level, I was uniquely suited to see what all of them were doing because I was the one directing them all to do it and I was the one uniquely postured to go visit them at those training.

And I would go visit folks at the Joint Readiness Training Center, for example.

You might think you'd find a lot of disheartened Soldiers because they are muddy, wet, cold, and working really hard. Yet, what I found was people in very high spirits because they got to do their job.

The people back sitting on gate guards or mowing lawns, doing other tasks that weren't necessarily what they signed up to do didn't necessarily have the highest morale.

So I think you know postured uniquely within the military, we are uniquely postured to see these unique organizations and there are organizations that have higher morale than other. Sometimes it was a personality but sometimes it is mission-driven. And I just don't know if all of that could be understood well in a civilian court of law.

And I'm not implying the civilian
judges or lawyers such as yourselves are not
capable of understanding the dynamics of the
organizations. I just think there's a uniqueness
to the military that is not well understood

outside the military. And it's just a challenge.

And I'm talking about the gray area cases. There is hard to define cases that will likely not go forward to another judge. I think we are better suited to prosecute those things because we understand the impacts of going forward. It may not just be the victim. It may be the lawyers in your unit saying this is not okay or whatever it is.

I don't know if that fully answered your question.

MEMBER TOKASH: Yes, thank you.

Then my general question for each of the commanders from the different Services is with regard to written disposition guidelines.

So at the U.S. Attorney's Office, we have the U.S. Attorney's Manual. For the State prosecutors, the National District Attorneys
Association has a standardization of factors to consider for prosecuting cases.

My question for each of you is would disposition guidelines that would tell you what

factors to consider and what factors not to consider when making a preferral decision be helpful to you as a commander.

COLONEL GILBERT: I would wish I had my brigade JAG here because I would refer to him and ask for his advice on that. I think that is a complex question.

I think it could be helpful. I think it would have been in the details. You know that was always in the details.

I think more narrow guidelines would be helpful. I, frankly, think you know we have two binary decisions of sexual assault or sexual harassment. I think the middle ground that was referred to earlier with the abusive sexual contact, in my opinion, could be broken out better as a separate area. It gets lumped in with sexual assault, which is a very -- you know it is kind of a binary at the high end. You know you are on the court-martial path and then you're kind of making decisions about something that maybe adjudicates to less.

So from my perspective, I think it could be.

And I also, you know, I haven't commented on this yet but the idea of having a way out for somebody who didn't mean to inadvertently disclose something is probably something to consider and those disposition guidelines that you are referring to, something that would allow for that for a young Soldier who did not mean to disclose or go down the unrestricted report I think would be something I would appreciate being addressed and something like that that would allow Soldiers to back out of it probably at some early level.

I think once you go past a certain level, I wouldn't be worried about witness intimidation and dealing with people that know.

Once get to a certain level, it's going to be on the train; you've got to go forward.

But that is just, personally, my opinion. I don't speak for anybody else.

MEMBER TOKASH: Thank you.

Captain Bushey?

CAPT. BUSHEY: I agree with the colonel.

What I'm afraid of is what happens when you're in the gray area, you're in-between lines where the matrix says one thing but it says something right next to it and it doesn't fit perfectly into the square peg or the round hole that we've tried to identify by having written guidance. So that's my only concern with it.

I would like to see what that is and see how it could capture all of the different elements we look at. Because it's just like Colonel Gilbert said, there are so many other factors we have to consider. Are we deployed? How does this affect my other Sailors? How does it affect fill in the blank? There is just a lot of other things that I want to make sure that we don't take off the table for consideration when we decide to write that directive.

COLONEL STEWART: I would just simply say if it is a resource that can help a commander

make a better decision, then it's something that should be considered and reviewed.

MEMBER TOKASH: Thank you, Colonel Stewart.

COLONEL NEUMAN: First, you know I appreciate the way you asked the question because you asked the question essential. What factors -- you know would it be helpful for us to have guidelines, things to consider.

Well first, I think we get those guidelines through all the training courses and stuff that we need already. As soon as we start writing down prescriptive things to consider, we get to exactly what my colleagues just mentioned here. You know guidance and stuff quickly becomes regulation and pretty much turns into that black and white situation.

In these type of scenarios, we don't know what we're going to have to take into account until we see what the situation is. And I think you have to have a toolbox full of different tools and not every tool is going to be

used for the same project.

And so in order to put prescriptive guidelines on a piece of paper and then hand it to commanders I think would be probably handcuffing us a little bit more than necessary in these situations.

CAPT. MILLICAN: I'd say that we already have written disposition authority for all articles in the UCMJ.

I understand your question. Your question is what about specific factors for this particular article. So I certainly wouldn't be opposed to that. I mean if you've served in the Federal Government, if you've managed a civilian employee, you're familiar with the Douglas Factors. When a civilian employee is engaged in some kind of misconduct, you go through the Douglas Factors and it helps you make a decision when you've considered all those factors and well how bad was this and what should the discipline be.

So I would say that we're certainly

not opposed to but I would say we do currently have some level of written disposition guidance.

CHAIR BASHFORD: Sergeant Markey.

MEMBER MARKEY: Yes, well thank you for being here today. I appreciate all the information. We've heard about this position of the O6 and the critical role that you play in this decisionmaking process. You essentially are gate keepers to the judicial process when it comes to sexual assault. That's a very important role and I think you've describe to us the seriousness by which you accept that responsibility.

I feel as part of this committee that we are tasked with reviewing how effective is the response in the military to sexual violence and at the same time, looking for gaps and opportunities, if they are so present, to improve that response. And so that's kind of the way I'm looking at this.

So a lot of things have been brought up about the decisionmaking process, the

discretion used to make those decisions. And I think what I always was criticized for in the civilian world is the fact that making a decision using discretion, that might be different than agency from agency, person to person. And so as long as there was the information that supported that decision, I think it's easier to make that argument of why that decision was made.

So that means that you are really at the -- you are really subject -- your decision is subject to the information that you receive. And so through this process, I have been trying to follow the information trail. So where does this information begin? Where does it go to next and the next step? And there are several filters, it appears, where it starts as some sort of investigation through MCIO and then it may go through a separate SJA, or if I'm using the wrong And then it may go through a trial terms. counsel, and then it may go through your 05, and then it may come to you. And so I'm trying to follow this process.

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And so one of the themes that was brought up in the previous panel was resources and, in particular, resources for the investigative process. I think one of the comments was the time line for which it was taking for these investigations to be completed appeared to be one, a lack of resources. And I think, Colonel, you had mentioned along those same factors is the lack of -- kind of the lack of resources within an investigative process to maybe do additional follow-up or gather additional information to help you with your decision on whether to move this case forward or not move this case forward.

So getting back to the resource issue, so would increased resources in the investigative stage, which is I think that's pretty much where a lot of these cases are starting, do you see that as a factor in your decisionmaking process and the information you receive whether that could be improved both on the time line and the quality you of information you get to make that

decision?

And I know that's a lot.

COLONEL GILBERT: Short answer is yes, from my perspective, more investigative resources would be helpful.

If something occurs off post, it's usually done with the civilian authorities and combined with the Criminal Investigation

Division. Again, I'm not on that end of that but usually if it is off post or civilians are involved, the civilian authorities were doing that in parallel. There was some sort of collaboration going on on the law enforcement side.

But and I did mention the time line and, again, it may be unique to where I was at within Fort Bragg where there are 5400 Soldiers, there are a lot of things that are going on and the amount of investigators to cases is probably not a good ratio.

But the time line was very extended and in the gray area cases, the priorities for

those resources are, again, the higher profile There are more very distinct, you cases. particular something like rape or anything like that is going to get the highest level of priority for resources. But even then, these things, I mean they can take years. And I know it happens. My understanding it takes that time line on the civilian side as well. But a more timely decision is very helpful because of all the suspended animation everybody's in. to retain people. People may be getting out, PCSing, people going up for promotion boards on either side of that equation, a victim or a subject.

So time lines, you know everybody's life is frozen while it's occurring and then information gets old and stale, unless you've got good forensic evidence and it's captured early. You know memories get hazy. People move away because, unlike the civilian population, we all move very often and witnesses start moving.

So time lines were impactful. The

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longer they got drawn out, the harder. But I saw cases that took a year and a half that went to court-martial successfully.

But yes, from my personal perspective,

I think all resources would be welcome.

CAPT. BUSHEY: I agree with the colonel. I think more resources, especially like at the NCIS level, going to the investigation level would be more -- would be where I would like to put those resources at. Because it seems like with NCIS, they have so many cases, it takes so long to go through and it causes a lot of angst and frustration on both the alleged victims and the alleged offenders' parts. And just like the colonel said, everybody goes into either very slow motion or their careers are frozen right there until this is adjudicated.

So I think that that would help with the speedy trial, the speedy nature of trying to at least address the case. So that is where I would want to put those resources.

And of course, the JAG Corps would

like to have more resources, too, so they could have more people. And that would be of benefit to everybody in the service as well.

COLONEL STEWART: Firstly, I think all the investigations were very thorough and were extremely helpful but anything to improve the time line of investigation would be valuable.

COLONEL NEUMAN: Yes, I concur. The resources is a limitation.

But part of your question is also how we get the information. And it kind of goes back to the guideline type question.

When these cases come forward, a lot of times there's no evidence or the evidence is really old. So, by the time we get it, there may be a lot of complicated factors associated with it. We may have to go downtown. We may have to execute some of our MOUs and stuff that we have -- memorandum of understanding agreement with the downtown community in order to get into their investigative background. Or maybe they took the case and we have to negotiate with them to bring

that case into the UCMJ, under the UCMJ umbrella versus downtown. That adds time in the whole process. And really, at the end of the day, what we'd like to try and do is do these things as quickly as possible in order to get a disposition, get a conviction, get the discipline done and get the case closed by just getting it drawn out and largely could use a resource restraint.

But I would just emphasize again the different ways that we can actually bring cases to the forefront. And a lot of cases I've seen recently, as we get more education out there to our Airmen, the reporting of sexual assaults that have happened in the past. When you go back a year or so, it is very, very difficult to find evidence but yet we put it on our investigative teams and they have to go back and do the best they can but it takes a long time to get through those, those databases and such.

CAPT. MILLICAN: Sergeant Markey, I would say the resources are always welcome. I

would say that even though it takes a while to get to my desk, the quality of the product that I eventually get is very well done.

CHAIR BASHFORD: Several of you mentioned you wished that there was sort of a cleansing or claw-back opportunity for what seems to be an inadvertent unrestricted report.

Is there any one thing in the current system that if you could change you would?

Something that is not working well, something they could do better, like what one thing would you recommend be changed?

COLONEL GILBERT: I think what you just mentioned, ma'am would be my one recommendation is the ability for a victim to go back to a restricted report. There has probably got to be a cutoff. I don't think going all the way up to right before courts-martial are good but somewhere in there I think that would be helpful.

I would have to think a lot more about

it to give you any other feedback. Thank you, ma'am.

CAPT. BUSHEY: I already mentioned that I thought that the cleansing statement would be the thing that I would like to see. That's still my number one priority.

But I think we should go out to our junior personnel and say what would help you.

I've heard a lot of them say they would like to have some type of an app that they could click on and that would give them resources right there on the spot.

There is many different resources out there that colleges are using, things that other communities are using. So I think that we should look at what their tools are and see if that could improve some of the things that we could use that are already developed and we can tailor them to fit our first needs.

COLONEL STEWART: To the last question, I think the resources to complete the investigations in a more timely manner to enable

a best decision possible would be number one.

COLONEL NEUMAN: To talk on the reporting versus restricted reporting type thing, so at least in the Air Force, as I understand it, we have mandatory reporting positions. Generally your front line supervisors, your commanders, and so on and so forth.

A peer is not necessarily a mandatory reporter, meaning that a young Airman can tell a friend that they are sexually assaulted. Where I think we could do better is education and victim support assets at the installation. Our Chaplains are few and far between. Our sexual assault in the SARC offices and stuff are generally short. Our Airmen and Family Readiness Centers are running on very thin budgets. So the resources that can help support the victims are probably where I would focus.

CAPT. MILLICAN: So one thing I gained from my team was the third-party reporting that can be brought back down. Resources are always good. I think our policy is pretty tight.

CHAIR BASHFORD: Let me go to Judge Walton and I'll come back to you.

MEMBER WALTON: What happens in a situation where a credible claim of a sexual encounter is made but the victim, despite how credible that claim is, decides that he or she doesn't want to go forward? What happens to that individual who is accused and you have a credible allegation that this person committed that crime? What happens in that situation or what should happen?

COLONEL GILBERT: In our brigade and my experience in my division, and I am certain that the whole Army does it this way but it marched on. Once it was an unrestricted report and we had the information we were going to prosecute the subject with credible evidence.

MEMBER WALTON: But what if you, I
mean if the victim won't cooperate. She's made
or he has made an allegation and you believe it
is credible, you don't have corroborating
evidence and without that testimony, you can't go

forward, what happens to that individual when the allegation has been made?

recall, and I don't even remember if this was in my brigade or not, the only time I recall dropping a case is when the victim made another sworn statement invoking their initial statement saying I was not truthful. And then you would be honest, you would go after that person for a false statement.

So there is a jeopardy there but I don't know that I saw that but that was always a concern there.

But anyway, there was -- I only
experienced a couple of cases where people did
another sworn statement and basically said that
it is a false allegation or I withdraw my
allegation. But short of that, if they just
didn't want to cooperate, the case would continue
on.

CAPT. BUSHEY: I've not experienced such a scenario but I would get with my lawyers.

I think the lawyers would appreciate that. I would get with my lawyers and talk through what avenues of possibilities are out there. Can I do an administrative separation? Can I take other actions like the false official statement?

Because I think that the scenario you described is something that is very important to make sure that false allegations are not made.

And we would owe something back to our personnel because they are going to wonder what are we going to do in this instance as well.

So I would definitely consult the personnel manuals and the JAGs to find out what avenues we have.

COLONEL STEWART: I'm just trying to follow you. It wasn't necessarily a false statement. She just doesn't want to participate but the belief is that strong indications are that it was a credible sexual assault but it the evidence to go forward is very difficult because she's --

MEMBER WALTON: Right.

COLONEL STEWART: So in our case, we would, based on available information and evidence, it should continue to go forward.

If there wasn't sufficient evidence because of her lack of or the victim's lack of participation, then potentially dispose of it or look for other potential offenses that are available, administrative separations and things like that that are available to at least attempt to hold the individual accountable who perpetrated the incident.

COLONEL NEUMAN: So I think I brought this up a little bit earlier as well. A lot of times the victim holds all the key evidence. If the victim is not able to provide that evidence but it is still credible information, we have different ways of going about looking at dispose of it from going into a court-martial type thing. But I can hand them back to the commander to do a commander-directed investigation to get some other facts and maybe we can get him under misconduct, inappropriate behavior, those type of

things and so we can go with different disciplinary actions under UCMJ.

It may not be the sexual assault Article 120 type case but that's where I think the SVC plays a huge part in this in the communication with the victim that says realize, depending on what outcome you are looking for against the subject, these are some of the impacts of you not going forward with your If you don't go forward with the evidence. evidence, this person could directly continue to serve in our military and perhaps another victim is in his or her target. And I think that is a very important thing to say and I have tried to communicate that with my legal team and stuff as well, and those that are communicating with the victims.

Understanding totally that they may want to come forward, but I think that is an important thing; there could be another victim if we don't try to get this person prosecuted and out the door.

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CAPT. MILLICAN: I would submit the way you phrased the question, sir, that someone came forward with a credible claim.

MEMBER WALTON: Right.

CAPT. MILLICAN: I do not view any claim through that filter. A claim is a claim. So anyone who steps forward and says I am victim of sexual assault, that's a claim. And that claim is going to be investigated.

Now, if the victim says I don't want to participate in this, I don't want to testify, I'm done, I won't say another word. It's already out of the bag. It's being investigated. I would submit that I have seen multiple cases in the Coast Guard where just knowing who the accused is has allowed us to go back to the accused's past assignments. It goes to our investigators who will go talk to crew members on those previous units and they will find people who will talk. And we have been able to find, through past maltreatment of other shipmates, other victims of sexual assault and they were

1	able to come forward and bring that Member to
2	justice.
3	CHAIR BASHFORD: The last question
4	from the panel and then we will
5	MEMBER HARRISON: I have a question.
6	CHAIR BASHFORD: I'm sorry. We'll try
7	to get you both in.
8	MEMBER HARRISON: And I'll be quick.
9	This is just for those of you who command
10	aviation units. If your flight surgeon declares
11	a pilot unfit for flying, grounds him, do you
12	have any recourse? Can you overrule that?
13	COLONEL GILBERT: It's are
14	recommendation to the commander but you ignore
15	that expert recommendation at your own peril.
16	MEMBER HARRISON: Thank you, sir.
17	CHAIR BASHFORD: That was quick.
18	COLONEL GILBERT: I'm sorry. There is
19	plenty of other answers, if you guys want to
20	qualify it.
21	MEMBER SCHWENK: We have a total of
22	probably 140 years of fantastic leadership

experience up there, and I would like your thoughts on this very important subject.

Our military justice system goes all the way back to George Washington and the revolutionary war. And without good order and discipline in the military justice, I'm 100 percent certain we would not have won our independence as a nation.

My question to you is do you see our military justice system relevant today and tomorrow in maintaining good order and discipline, properly equipping and training our military to fight and win America's wars? Give me your thoughts.

COLONEL GILBERT: Yes, sir. I think it's as relevant as ever. I think the techniques have changed. As one of my peers already mentioned, the digital evidence is very substantial on investigations these days. You know usually an investigator will get a text or other electronic stuff that was provided. And sometimes accusations are made with part of the

information but when a person being accused provides the other part of the context from their half of that, sometimes it is often exonerating.

So I believe the military justice is a critical part of what we do. And I will go back to the good order and discipline comment. I believe allowing commanders to make these calls with the expert advice of our very good lawyers who are very well trained and investigators, it is a critical part of maintaining that organization ready to fight.

And for Soldiers, and Sailors, and Airmen to know that they go to their chain of command and that they've got something really happening, it will get dealt with.

And our concern is for that Soldier but it's also for the entire organization and the second and third order impacts that we're all adjudging when these things happen.

And I firmly believe without that UCMJ process in place, we will not be able to assure good order and discipline and we will just become

another corporation that doesn't care what happens when people go home because we care 24/7.

CAPT. BUSHEY: I completely agree with Colonel Gilbert. I think it's important, too, to see that the UCMJ moves with the times. We no longer keelhaul people like we did back in the revolutionary times. However, there is something out there that is unique to us and that is putting people on bread and water. I think that that's a large discussion item that is going through the GI Corps right now on whether or not we should retain that punishment or not.

But I think it's absolutely critical for good order and discipline, just like the colonel mentioned, if something happens within our unit, we are a family. We work together, we live together, we fight together. And if something happens to that family member, you want to make sure something is done about it. And having that good order and discipline established by the commanding officer or by the entire support of the organization is completely --

well, is essential. So I think that this needs to be retained.

COLONEL STEWART: I would say yes, it's critical, it's relevant, and it's effective.

COLONEL NEUMAN: I concur with all of my peers up here.

The most valuable tool that we have, as leaders in our Air Force is to build up with good order and discipline. And through my experience of prosecutions and seeing how the UCMJ is handled, at least from the Air Force perspective, is spot on. I mean I could not be happier with what I've seen from that.

I think having not only our legal teams embedded into our organizations so that they truly understand the mission and then having the commanders fully engaged in that process is absolutely essential in order to execute with the flexibility and the time lines and stuff with which we are required to act.

I think we would be a very absent organization without that legal -- without that

authority and capability within our 1 2 organizations. CHAIR BASHFORD: Thank you all for 3 4 coming. I really appreciate your answers to our 5 questions and your explanation of how the O6 level has trained you and works. So thank you 6 7 very much. 8 We're a little bit behind. Do you 9 want to go straight into your presentation? MEMBER SCHWENK: That's fine. 10 11 CHAIR BASHFORD: I saw some people 12 pushing back from the table. 13 MEMBER SCHWENK: Because he knew I was 14 going to go next. 15 Okay, the first thing I want to do is 16 I want to protest what the Staff Director did to 17 me because she knows I never wear a coat and tie. 18 I heard she scheduled C-SPAN so I would put on my 19 coat and tie. I really feel like you owe me 20 something. 21 Okay, so if you look at page one of 22 your outlines, you all have a little outline.

The Staff threw some slides together.

So let me start by who is the CRWG, the Case Review Working Group? It is one of our working groups and it is -- now I've been locked between the slides.

Okay, so we're sort of balanced.

Except for Cassia, who got stuck at the other end of the table, we've got everybody else over here.

So Cassia is on it. Martha Bashford is on it.

James Markey, Kathleen Cannon, Reggie Walton,

Jennifer Long, and myself. There are seven of us.

And then we have three dedicated support people and they are Kate Tagert, Terry Gallagher, and Jan Chayt. And so that's who we are.

Now last time we talked about this was the July meeting. And at the July meeting we decided, number one, let's try to put together a working group to look at the case review mission that we have. And number two, let's ask whoever this Case Review Working Group is, to look at, as

a quick look, the case files, such as they are, that are available, investigative files and records of trial. And so CRWG was established and we did what you asked.

And so I'm here to tell you what happened. So page two, what I intend to do is brief our initial case review plan. So we looked at the stuff and we came up with a proposal to give you and ask for your approval. And so that's the second part.

Page three, members of the CRWG,
here's what we did. We reviewed nine CID case
files, those are Army criminal investigative
files, seven AFOSI files, those are Air Force,
ten NCIS, Navy and Marine Corps, and five records
of trial.

We also met yesterday for two hours and that's how we came up with the proposal that's in front of you.

Page four, so the next three pages, pages four, five, and six are the -- the first one is the what of what we've proposed. The

second one is the why we're proposing it. And the third one is the how we think we're going to do it.

So here's the why and this is going to sound familiar because at the July meeting, when we were brainstorming this, Chair Bashford said you know maybe this group, whatever it is, should first look at preferred charges because nobody's really looked at that too much and between 70 and 80 percent of all of the allegations that have been investigated, you never get preferred charges. So what happened between the allegation and the decision not to even charge in the case?

So she suggested that. And if you read the first bullet, you will see that that's exactly what we're proposing.

Let us start by looking at the investigations of penetrative offenses not resulting in the preferral of charges. As I said, the numbers we've seen are somewhere between 70 and 80 percent of all the cases that's the end of it.

Only military subjects, adult victims, 1 2 which is 16 and over in the military, and investigations closed in Fiscal Year 2017. 3 So those are what we looked at. 4 5 Yes? 6 MEMBER MARKOWITZ: So just a very 7 quick question. Can you help me understand why 8 the choice was to look at adult victims 16 and 9 over and not 18 and over? 10 MEMBER SCHWENK: Because adults are 11 considered -- people 16 and over are considered 12 adults under the UCMJ for our purposes. 13 MEMBER MARKOWITZ: Okay. 14 MEMBER SCHWENK: So that's why we --15 so as a what that is the category of cases and 16 that is how convening authorities look at them 17 and commanders look at them and lawyers advise 18 appropriately. 19 MEMBER MARKOWITZ: Thank you. 20 MEMBER SCHWENK: So that's why we did 21 it. Sure. 22 Okay, yes, interrupt at any time. Мy

philosophy on that is if it's a question that I think is not going to get me in any trouble, I will answer it. If I'm worried, then I'm going to ask somebody else to answer it. If they get in trouble, it won't be me.

Okay, next page, the why. One, this category of cases not covered by prior panels.

Nobody's done any in-depth looking at it. And so even the database that the Data Committee that

Cassia is running is mostly post-preferral cases.

So, we want to start looking at these prepreferral decision cases.

There is a congressional interest. I believe the Staff met recently with some of the staff members from Senator Gillibrand's office and they indicated that this was a really good thing for us to sink our teeth -- from their perspective, sink our teeth into and see what we can come up with.

There's dueling data. We've all seen it on the one hand, the numbers themselves make you wonder how can 70-80 percent of all

allegations not even result in charges. 1 2 On the other hand, JPP reported that there is lots of trial counsel out there who say 3 4 oh, we're taking a lot of not very good cases to court-martial, which means somebody preferred the 5 charges to begin with. 6 7 So, we would like to try to drill down 8 and see if we can't come up with categories of 9 cases that helps explain what the numbers indicate. 10 11 Fourth bullet, case categorization --12 yes? 13 MEMBER CANNON: Can you move the 14 slides, please? 15 Oh, move the slide. MEMBER SCHWENK: 16 Thank you. 17 Okay, fourth bullet. Sorry. 18 apologize to the audience. 19 Case categorization is not uniform. 20 By case categorization we mean the reasons given 21 back to the investigative agencies for why there 22 was no preferral and those reasons differ from

Service to Service and they are not as clear as they might be what they mean. So we want to look into that and see if we can maybe propose something that might make it more uniform and clearer for people reviewing in the future.

The next one, capture preferred case. So we also want to capture, while we're at it, we're going to look at the ones that did not get preferred but we want to capture the data of those that were preferred so that we can make comparisons later on.

So if we came up with the amount of alcohol, you know the cases that have alcohol issues with them in the non-preferred and starting think, hmm, I wonder if alcohol is a significant factor. We'd want to see how many cases were preferred and what the alcohol number was there. And if it's the same, we might draw a different conclusion than we would if they differed. So, that'll be our proposal follow-on step two.

The method of review. So the Staff

will review the statistically valid sample. 1 2 don't know the numbers yet so we have to find the Then, based on that, we'll figure out 3 numbers. 4 how best to attack them. But of course being 5 members, we're going to allow the Staff to do all the really hard work. 6 Then we will -- the Staff will follow 7 8 the guidance that we give them as we develop more Then we'll collect the data. 9 information. try to identify trends and issues. And then we 10 11 will try to come back and report to you in 12 January about what we've done in the three months 13 between now and the January meeting. 14 So, those are our what, why, and how 15 to get started on data -- I mean on case review. And we're all questions and answers. 16 17 Yes, Jennifer? 18 MEMBER MARKOWITZ: So I do not mean to 19 sound like a broken record. 20 MEMBER SCHWENK: Yes. MEMBER MARKOWITZ: 21 It should be of no 22 surprise that I am going to ask you this.

the group figured out a way to deal with protected health information and genital photography in the case files?

MEMBER SCHWENK: Okay, the approach we're going to take is one, we make -- first off, yes. And the comment last time was an excellent comment and we're concerned about protecting the privacy of the individuals also.

So we looked at it in two ways. One, our access to that is governed by the individual services when we make a request to go see it. So we'll make a request to them and they'll tell us yes or no. And they'll either give us access to all the files, whatever they give us access to.

If what they give us access to allows us to do what we think we need to do the mission that we're proposing to do for the DAC-IPAD, that's that. If it doesn't, then we'll come back and tell the DAC-IPAD and you can decide whether we want to fly it through up the legal chain, see if there is a legal basis or not. So that's number one.

But that's not the whole answer because we also feel like we have an obligation in how we look at the information and what we The way we do it, if we do get -- we're report. going to get personally identifiable information. We are going to get stuff that we need to be sensitive about including types of information that you're talking about, Jennifer. We want to make sure that if we are given access to it, that we take whatever steps are necessary to ensure that we don't bring it with us into any written documents, into any general discussion, that we just leave it as information we saw and we drew some conclusions here we believe but we're not going to talk about the information in individual cases. So, that's where we're at.

CHAIR BASHFORD: There also, sensitive to that, looking through the records that I saw,

I saw references in medical records that

photographs were taken. The actual photographs

were not part of the file.

MEMBER SCHWENK: Right and we're told

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1	that is supposed to be the way it is.
2	MEMBER MARKOWITZ: Yes.
3	MEMBER SCHWENK: We'll see when we get
4	there. But anyway, so yes, both of those were
5	handled.
6	MEMBER MARKOWITZ: Thank you.
7	MEMBER SCHWENK: Other questions?
8	MEMBER BRISBOIS: Isn't, because it's
9	a working group, it's not covered, it's not
LO	considered public data.
L1	MEMBER SCHWENK: Right.
L2	MEMBER BRISBOIS: So no one gets
L3	access to it.
L <b>4</b>	MEMBER SCHWENK: Right. And we just
L5	need to well, we want one, we don't want to
L6	I think Jennifer's point, the way I took it at
L <b>7</b>	least, we shouldn't even be having it we
L8	shouldn't be having it.
L9	MEMBER MARKOWITZ: Right. And so
20	that's governed by whoever gives us access from
21	the Department of Defense and whatever they say
22	goes, unless we all decide to file an appeal to

the Department and let them resolve the issue. 1 2 The second thing is your point. We're not going to you know see -- it's not going 3 4 anywhere out of the working group, unless we 5 bring it here. Now, if we bring it here, then it is public. So we have to be careful what we 6 bring in and in what form so that we don't --7 8 But we would only bring DR. SPOHN: 9 aggregate data here. 10 MEMBER MARKOWITZ: Yes. 11 MEMBER SCHWENK: Right. Right. 12 don't want to do individual stories or anything 13 like that. 14 Yes, Meg? 15 And this may be for MEMBER GARVIN: 16 either that back table over there or this table back here. 17 18 MEMBER SCHWENK: Could you put those 19 over there? 20 MEMBER GARVIN: Do we know who -- so 21 when the request is going to DoD, do we know how that is being processed? And one of the things 22

is there is disagreement over privacy issues sometimes. So for instance, the victim may have a very different legal interpretation over ownership of data than someone else in the system. And so I'm just curious. Do we know the process by which that is being determined?

MEMBER SCHWENK: I don't. I mean I

know from other committees that I've been involved with the committee makes the request. It goes through the Service -- if it is Service information, it goes through the Service contacts. They take it back. They do whatever is appropriate within their Service and you get an answer. You either get all the information you wanted, or let's talk about it and no information that you wanted.

But the committee -- it's up to the Service.

COLONEL WEIR: Basically, all of you fall under the Privacy Act. And I fall under as the Uniformed Member of this Staff.

So you have the same responsibilities to protect privacy information the same responsibility not to release privacy information. There is a process for that through FOIA.

Since you are considered special

Government employees or regular Government

employees, based upon the status of a committee

member, you are not authorized to divulge privacy
information that belongs within the organization.

So if you receive information, you would guard that, just as I would have that same responsibility.

None of us here are release
authorities for any information. I don't
anticipate, based upon what the committee is
going to do that there would be a need for that
but we've worked with the investigative services
and they're happy with the arrangement and
relationship that we have and will safeguard it.

MEMBER SCHWENK: Any other questions?

Oh, Meg, yes.

MEMBER GARVIN: I apologize that I was not here in July. So I did read all the materials but you can also redirect me to that if the answer is in there.

So I understand the what, and the why, and the general how. But what are the research question that -- what are we looking for in the files, rather than just reading the files and then having questions? What are we looking for -- what are you looking for in the files or is it to do a test first and then identify questions? And what is that process?

Because normally you come up with your research questions first. You then look at data and see. So I am just curious about that.

MEMBER SCHWENK: Yes, we came up with a whole list of data points that we want the Staff to collect from each file they go through so that we can then pull the data points together, see what they tell us or don't tell us, and then go back and look for more data, or what have you. And we have a list.

1	DR. SPOHN: But the specific research
2	question is what are the factors that predict
3	whether a case would be preferred or not. So can
4	we identify what are the correlates of
5	preferral.
6	MEMBER GARVIN: Thank you.
7	So what are the correlates, if any and
8	what percentages. Thank you.
9	MEMBER SCHWENK: Other questions?
10	Great. I guess I'm done.
11	CHAIR BASHFORD: Well then we need the
12	committee to vote on the proposed initial case
13	review plan. This vote is aye or nay.
14	Because we are large in numbers, I'm
15	just going to go around is that your verdict?
16	MEMBER SCHWENK: No, I'm sorry. I
17	vote approve.
18	CHAIR BASHFORD: Okay. Ms. Long.
19	MEMBER LONG: I vote approve.
20	CHAIR BASHFORD: Okay and
	CHAIR DADHFORD. Oray and
21	MEMBER KRAMER: Approved.

1	Cannon.
2	MEMBER CANNON: Approve.
3	CHAIR BASHFORD: Sergeant Markey.
4	MEMBER MARKEY: Approve.
5	CHAIR BASHFORD: The chair approves.
6	MEMBER TOKASH: Meghan Tokash,
7	approve.
8	CHAIR BASHFORD: Approved.
9	MEMBER MCKINLEY: Approve.
10	DR. SPOHN: Approve.
11	MEMBER BRISBOIS: Approve.
12	MEMBER ANDERSON: Marcia Anderson
13	approves.
14	MEMBER HARRISON: Keith Harrison
15	approves.
16	MEMBER GARVIN: I approve and after
17	the vote I would like to make a few other
18	comments.
19	CHAIR BASHFORD: Have you commented?
20	MEMBER MARKOWITZ: I approve with
21	reservation but I do want to say I have
22	significant concerns about the privacy issues

that we've discussed. I don't feel like they've been fully addressed. I think they can be and I hope we'll have the opportunity to do that.

But I do approve.

MEMBER GARVIN: And Madam Chair, my comment is actually regarding that --

CHAIR BASHFORD: Oh, okay.

MEMBER GARVIN: -- more than anything else, which is I, too, have concerns about the privacy and process because I haven't been involved in all the conversations. And so I certainly recognize that.

But I hope that there is some sort of notification happening to survivors that may fall in the pool of time that we might be pulling from that their files may be at issue. So very much like what we're doing nationally with regard to rape kits that have been on a shelf. There has been mass notification to people in that pool that your kit may now be tested and you may have some rights and a stake in this process. There has been notification processes put in place for

that.

And so I don't know the right way to go about it but I do have concerns and some sort of notification to those victims who may fall in the pool that might end up being considered seems appropriate.

CHAIR BASHFORD: Thank you for sharing your concerns. So it was, the Case Review Plan was unanimously approved with two members with some privacy reservations.

And Judge Grimm and Mr. Kramer were not present. Everybody else was present and approved.

Now, Ms. Garvin, you had another comment you wanted to make to the committee.

MEMBER GARVIN: Yes. Sorry, everyone.

I know the time. This will literally be two
minutes.

It was just in relationship to we heard wonderful explanations from all of the panels over the past two days and one of them was the Special Victims' Legal Counsel Panel from

yesterday. And there was some discussion,
Marsy's Law from California was brought up.

I just wanted to flag a couple of things. The JPP previously took a lot of information in about the role of SVCs and the VLCs, including comparative data about what happens in the civilian world with victim I think that would be very informative counsel. to folks to go back and look at that because victim counsel has existed in the civilian world for quite a long time, with the most recent iterations coming in 2004 in the federal system and in the Federal Crime Victims' Rights Act, which the NDAAs Article 6b rights were directly pulled from in our model. So there are examples of victims' counsel doing pretrial motion practice, trial practice, and post-conviction practice in the civilian world that haven't morphed to SVC and VLC practice. And vice-versa because, honestly, the VLCs and SVCs that we heard from yesterday and some of whom are still in the room right now are really setting the bar

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for the civilian practice now and the world kind 1 2 of inverted on me over the last decade. But there is a lot there to understand 3 4 what their role is as we are investigating this. 5 So I would just recommend the prior JPP work to them and then also some civilly comparative 6 7 analysis. 8 CHAIR BASHFORD: Well and Major King, 9 I believe we are done. If you could, officially 10 close us. 11 MAJOR KING: Yes, ma'am. In that 12 case, this closed meeting is officially closed. 13 CHAIR BASHFORD: At 2:55 -- 2:56. 14 (Whereupon, the above-entitled matter 15 went off the record at 2:57 p.m.) 16 17 18 19 20 21 22

			313
			1-00
A	accusation 53:1	120:19 186:22 192:20	176:3
<b>A.J</b> 1:18	accusations 56:7	193:18 271:11,12	advisory 1:3,11 5:5 6:7
<b>a.m</b> 1:12 5:2 108:10,11	110:11 247:13 287:22	Additionally 10:21	217:7
160:16	accused 13:14 14:1	14:11 183:19 186:15	advocate 13:5 15:7,15
abbreviated 183:22	16:6,7 17:1 21:9 46:5	243:3	16:2,19 22:19 47:1
ability 14:6 48:15 65:3	46:6,19 52:8 60:22	address 10:7 55:19	66:22 83:13 106:20
81:6,18 84:9 122:17	63:15 64:2,7,11 66:3	56:9 175:17 178:17	109:20 110:14 113:5
175:15 177:2 193:17	66:9 67:18,19 68:2,11	179:10 181:8 183:4	117:21 122:13 134:8
201:3 238:13 242:2	68:12,20 70:16 71:2	199:9 200:2 206:18	143:15 163:16 167:14
253:16 277:16	90:19,20 91:9 101:9	274:20	170:6,22 179:21
	101:12 104:21 110:12	addressed 204:10	184:17 190:12 195:18
able 11:22 13:8 15:1,2	121:7,20 135:14,16	236:5 265:12 309:2	201:19 222:5,11,18
16:15,20 19:7 22:18	136:1 139:11 144:1	addressing 250:13	248:20 249:3,11
23:11 38:11 41:15,21	164:20 165:3 194:14	adds 276:2	250:1 251:5,12,18
50:3 68:5,21 72:14,20	197:22 280:8 285:16	adequate 26:9 194:5	252:4,9,11 253:2,20
73:13 90:18 92:14	288:1	adhere 68:10	253:22
96:19 97:7 100:4	accused's 64:7 285:17	adjudging 288:19	Advocates 15:4 17:10
111:3,5,9 133:19			
143:3 144:21 148:5,9	achieve 191:8	adjudicate 238:2,13	26:3,4,21 27:1 66:7
153:6 154:19 162:22	achieved 198:3	adjudicated 205:7	75:1 81:2,3 84:14
163:1 197:10 215:22	acknowledge 238:3,4	274:17	123:3 125:11 133:4
238:13 239:14,17	acquired 205:10	adjudicates 264:22	152:19 176:17 187:5
259:17 283:15 285:20	acronym 138:20	adjudicating 196:22	affect 55:17 57:14
286:1 288:21	acronyms 9:13 59:10	administrative 11:1	122:17 141:9 167:1
aboard 231:4	130:10 160:10 161:2	12:22 14:4 26:11	175:17 266:16,17
abort 67:15	act 6:14 186:10 208:18	28:21 66:19 71:8 89:6	afforded 19:4
above-entitled 108:9	236:18 290:20 304:21	174:21 261:10 282:4	Afghanistan 138:16,17
160:15 312:14	311:13	283:8	177:22
absent 290:21	acted 175:6	administratively 16:16	<b>AFI</b> 117:5,12
absolute 72:18	acting 234:18	70:16	<b>AFOSI</b> 293:14
absolutely 136:7	action 30:12 34:14 37:2	administrators 114:8	afraid 237:15 255:4
157:19 210:5 242:10	67:11 93:8 96:16	admiral 161:11 164:2	266:4
289:13 290:18	113:2 138:8 159:6	201:21 202:9 247:11	Africa 260:6
<b>abuse</b> 176:10 193:20	173:10 198:21,22	admirals 202:18	after-action 179:15
204:2	206:10 208:3 212:15	admissible 174:5	after-party 76:4
abusing 22:5	233:13 236:19,20	adult 171:7 295:1,8	afternoon 44:6 67:10
abusive 11:20 71:3	237:5 243:17	adults 295:10,12	165:5 168:10 181:17
	actions 12:13 54:10	advance 81:16	187:21 195:1
204:1,11 264:15	62:18 63:15 65:21	advantage 18:4 22:7	afternoon's 67:16
Academy 61:14 145:7	66:2 79:16 166:12	156:14	age 36:6 48:2 77:16
146:11	172:5 282:5 284:2	advertise 228:19	135:4,6
accept 269:12	active 30:10 171:19	advice 30:15 45:17	agencies 44:16 45:15
acceptable 233:14	217:3,20 218:12	83:14 86:4 190:11	47:2 52:14 93:22
234:6	250:22	199:22 201:8,17	103:3 136:18 207:18
accepted 97:4			
access 140:21 193:16	active-duty 69:5,7 93:5	203:14 220:11 232:18	297:21
194:6 256:8 300:10	activities 76:5	243:7 245:20,22	agency 99:13 173:18
300:13,14,15 301:9	activity 224:10,14	246:2,20 252:19	270:5,5
302:13,20	acts 11:19	254:4,5 256:7 264:6	agent 86:7 91:22 92:1
accompanied 113:3	actual 204:22 301:20	288:8	92:15,16
accomplish 252:21	adage 153:14	advise 6:16 203:17	agents 34:21 68:13,14
accomplished 27:2	<b>ADAPT</b> 56:13 57:1	224:2 254:10 257:2	73:13 89:17 90:1,3
52:4 154:9	add 139:7 167:13 217:3	295:17	92:3,12,13 93:6
account 143:10 173:11	218:11 223:16 228:3	advised 74:3	103:20 107:14
201:5 205:15 242:16	added 11:3	advisement 16:19	aggravated 11:21
250:12 267:20	addition 40:14,18,22	<b>advises</b> 162:19	aggregate 303:9
accountable 105:16	46:22 107:2 162:8	advising 81:13 246:22	ago 41:20 80:6 114:17
166:12 167:6 175:20	183:7 184:5 193:17	advisor 3:8 40:1,5,6	155:9 163:5 164:5
		146:13 205:6	181:19 187:22 230:22
	additional 11:4,9 29:14	140.10 200.0	
233:13 283:10 accumulated 120:13	37:8,13 81:7 82:8	advisors 8:16 82:6	248:18

II			<u> </u>
<b>agree</b> 84:19 100:3	<b>all-hands</b> 128:5 161:22	annually 133:3 153:19	appropriately 51:2
104:16 126:5 142:20	allegation 90:12 164:9	anomaly 72:12	186:13 234:19 243:18
148:12 157:16 193:10	172:3 173:21 190:11	answer 38:4,8 73:19	295:18
227:5,15 243:22	190:13,17 280:9,20	81:14 88:4 89:16	approval 114:6 115:18
254:14 266:2 274:6	281:2,17,18 294:12	94:11 95:11 96:4	116:19,21 293:9
289:3	allegations 6:18 53:2	125:1 168:1 206:19	approve 72:20 89:10
agreed 255:2,7	63:19 159:2 173:5	208:20 209:2 212:17	115:21 307:17,19
agreement 175:2		213:18 216:8 219:4	
	190:2 191:4,11 192:5	222:20 230:18 235:2	308:2,4,7,9,10,11,16
214:13 275:19	192:11,18,18 194:1,3		308:20 309:4
ahead 9:19 96:5 194:22	194:12 282:8 294:10	236:4 238:16 247:5	approved 70:4 72:15
Ahlers 8:1,1	297:1	249:10 255:19 272:3	116:2,5 117:4 175:7
aid 30:19	alleged 25:9,11,14	296:3,4 301:1 304:14	180:8 235:21 307:21
Aids 209:1	63:14 119:9 125:5	306:4	308:8 310:9,13
air 8:2 10:4 42:15 43:11	126:12,21 130:13	answered 158:10	approves 308:5,13,15
44:3 49:20 50:7 51:18	131:10,12,16 132:4,9	263:10	approximately 25:6,18
55:20,20 56:21 57:2	179:20 180:2 192:13	answering 24:1 42:11	25:22 32:19 33:6 34:6
78:15 79:20 92:20	199:1,2 274:13,14	answers 48:21 132:10	62:14 178:7 181:19
93:4 106:12 114:19	allow 24:17 67:14	163:19 229:7 286:19	182:5
115:3 116:7,15	105:14 186:4 228:10	291:4 299:16	<b>April</b> 24:14 25:6
119:20 130:1,6 134:6	265:9,13 299:5	anticipate 305:16	area 66:22 70:17,22
138:16 139:7 140:4,6	allowed 70:11 96:15	anybody 126:7 200:22	76:9 89:18 92:8
155:1,6 168:11,18	161:17 285:16	230:1 240:5 265:21	104:20 122:16 165:10
169:13,14 170:6,7	allowing 23:22 39:2	anymore 127:20 132:15	165:16 192:12 200:18
171:16 172:13 174:10	153:12 161:12 173:15	154:16 215:16	204:20 217:8 231:14
235:12 248:13 256:4	288:7	anytime 41:12 150:6	253:15 263:2 264:17
256:13,16,22 257:3	allows 172:11 300:15	232:3	266:5 272:22
279:4 290:8,11	alluded 236:22	anyway 124:19 242:15	areas 82:16 102:3
293:14	altercations 63:18	247:2 281:14 302:4	107:14 201:2 212:8
airborne 10:4,15 64:20	Alternate 2:4	apologize 221:11	239:7 259:18 261:4
65:7 67:16 188:7,16	alternative 174:19	297:18 306:1	arena 105:18
260:20	alternative-type 129:4	app 278:10	argue 148:19 243:12
aircraft 43:7 87:11	amended 6:15	apparent 26:8	254:3
airfield 181:21	America's 287:13	appeal 254:16,17,19	argument 270:8
airman 78:21,22 79:10	Americans 181:22	255:1,11 302:22	arising 171:8
115:6 135:11 136:11	amount 23:3 72:7	appear 226:3	Arlington 1:12
171:16,16,17 279:9	146:22 148:2 166:10	appeared 63:15 271:7	armament 144:21
airman-on-airman	183:19 191:10 206:12	appearing 160:8	armchair 232:15
106:14	240:12 261:3 272:19	appears 270:16	armed 1:4 5:7 6:8,19
airmanship 154:2	298:12	apples 230:20,21	10:19 59:14 64:22
airmen 48:17 78:20	analogous 253:3	applet 36:6	90:8 161:13 163:6
135:4,13 136:21	analogy 253:7	application 189:11	Army 10:11 12:8,9
	<u> </u>	246:11	
137:9 138:7,12	analysis 312:7	_	21:13 75:19,20 76:10
139:14 143:3 153:19	analyze 81:6	apply 47:18	91:18 95:3 97:15,20
154:5 155:3 169:12	anchor 225:9	appointed 6:10 190:7	111:8 112:15 113:2
171:9 175:9,19	ancillary 153:21	appreciate 50:5 92:19	120:8 123:5,14 124:5
198:20 200:12,21	and-a-half 51:20	168:15 188:3 261:14	138:17 147:12 188:6
241:9 246:6 276:14	Anderson 1:15 257:19	265:12 267:6 269:5	188:10,11,17 189:8
279:15 288:13	257:20 258:7,20	282:1 291:4	190:14 204:16 213:1
airplanes 240:7	259:7,10 308:12,12	appreciated 61:15	220:15 236:8 237:4
Alabama 189:10	anecdotal 22:10	apprentice 224:7	238:11 251:5 280:14
<b>Alameda</b> 165:10,17	angst 274:13	approach 16:18 17:12	293:13
alarm 137:20	anguish 213:8	59:16 123:11 180:5	Army's 7:14 188:21
alcohol 56:6,14 74:8	animation 273:10	300:4	189:3,5 190:15
80:15 166:17,20	<b>annual</b> 12:21 36:8 80:3	approachable 226:2	<b>Army-wide</b> 74:20,22
167:9 298:13,13,15	119:17 120:3,5,9	appropriate 138:5	75:17
298:17	121:4 128:12 132:13	172:17 198:22 208:13	arose 190:17
<b>align</b> 239:20	132:14 143:12,13	209:20 243:13 304:13	arranged 69:17
<b>alike</b> 185:16	149:6	310:6	arrangement 305:19
	I	I	
<del></del>			

arrival 33:4 **arrive** 184:9 arrived 61:19 68:14 article 11:17 90:12 96:17 111:16,19 113:7 125:14 181:2 199:15 202:21 203:3 209:8 216:15 243:3 258:3 268:12 284:4 311:14 articles 166:1 199:6 202:22 203:4 230:9 268:9 ashore 68:4 162:3 asked 126:9 156:4 164:20 165:8,17 180:9 192:15 217:6 223:10 238:9,9 267:6 267:7 293:4 asking 211:11 221:7 250:15,19 aspect 84:1 120:21 200:4 246:12 aspects 51:8 123:13 assaulted 205:16,17 207:15 214:17 217:19 218:2.9 279:10 assaults 17:4 24:20 27:21 28:5 30:18 34:6 41:17 74:6 89:5 124:21 127:1 144:10 168:19 176:6 177:5,7 177:8 182:18 187:9 207:11 247:21 276:14 assess 66:7 192:11 Assessments 58:10 **assets** 279:12 assign 126:18 assigned 21:12 66:8 67:1 70:17 90:3 92:7 115:6 165:6,8 169:12 184:17,18,21 203:11 213:9 221:9 223:8 241:9 243:7 assignment 52:3 54:17 115:4 116:13 165:14 193:7 assignments 285:17 assist 7:6 39:15 175:9 190:7 assistance 45:17 49:1 49:12 184:14 213:22 215:14 220:8,19 221:17 **Assistant** 10:2 24:11 177:18 assisted 49:4 Assisting 3:7

associated 60:12 71:19 208:9 227:19 275:16 Association 263:19 assume 61:6 121:19 220:9 assumed 11:7 62:14 91:7,12 170:17 178:17 assuming 25:1,20 27:9 40:12 102:3 158:21 170:3 183:11 188:18 188:20 assumptions 140:9 assure 176:4 199:16 288:21 at-arms 95:5 **Atlantic** 66:22 70:17,22 92:8 231:14 atmosphere 15:9 224:19 Atsugi 181:20 attached 165:12 attack 299:4 attacked 22:12,16 attempt 52:9 55:12 283:9 attempts 204:2 attend 41:1,1 179:2 183:10 222:10,18 attendance 6:5 attended 61:21 170:4 178:21 179:3 188:21 attending 28:9 attention 50:15 176:5 224.9 attire 217:15 attorney 172:6 211:19 212:2 253:3 Attorney's 263:16,17 attorneys 169:1,2 240:4 242:5 263:18 attributed 10:10 188:11 **audience** 5:9 57:22 75:12,15 297:18 August 10:12 62:13 author 63:4 **authorities** 8:19 108:2 246:14 272:7,11 295:16 305:15 authority 3:19 13:17 97:8,18 98:11 100:21 102:9 114:6 117:21 160:19 170:1,11 171:6 173:4,7 174:9 175:17,19 176:2 177:1 178:5 202:1

203:22 205:2 207:9

250:16,17 253:6

257:2 268:8 291:1 **Authorization** 6:14 authorized 70:8 305:9 automatically 190:14 204:17 **available** 7:3 17:20 30:14 38:19 52:15 89:9 179:6 181:14 184:15 199:11 201:9 243:8 283:2,8,9 293:2 avenue 102:18 228:15 avenues 282:3,14 aviation 25:4 27:15 188:1,17 189:8 193:5 193:6 245:17 286:10 **avoid** 68:3 **Aw** 88:17 aware 26:19 163:11 214:7 223:8 252:20 awareness 80:8 143:18 148:15 182:17 183:3 ave 307:13

<u>B</u> back 20:11 45:6 47:8

53:1 57:17 61:11

79:10 87:13 88:18

91:15 92:15 95:13 98:5,21 100:9,15 106:15 107:9 108:8 109:7 116:6 117:8 139:17 152:13 164:5 171:19 213:10 220:15 231:6 235:16 247:5 253:12 255:13 262:6 265:13 271:15 275:11 276:15,18 277:17 279:21 280:2 282:9 283:19 285:16 287:4 288:6 289:6 291:12 297:21 299:11 300:18 303:16,17 304:12 306:21 311:9 **backed** 113:8 **backfill** 72:8,15 background 22:20 34:19 43:14 74:3 178:6 240:6 258:14 275:21 backlog 93:4 backlogged 190:20 backlogs 99:19 **bad** 19:11 20:6 28:14 28:19 29:4,5 53:18 99:8 230:20,21 231:5 247:18,21 268:20 badge 60:11,11 145:22 146:1,2

bag 285:13 **Bagram** 138:16 **balance** 21:10 104:14 257:16 balanced 292:6 ball 96:10 204:5 **ballpark** 153:18 bar 75:14 76:21 137:22 311:22 bargain 166:3 218:22 **Barksdale** 169:13,16 170:20 171:8 176:7 barracks 15:10 17:14 22:13 23:8 76:1 barring 49:11 base 25:17 26:16 29:19 29:19 30:3 33:7 38:16 42:15 44:16 45:15,16 46:1,11,21 47:2 51:18 51:19 56:15 57:20 70:18 89:19,22 92:21 93:4 105:8,8 106:15 107:10 117:8 125:12 125:20 126:14,19 127:19 131:17 169:13 170:7 182:1 227:15 235:12 248:13 based 23:16,16 38:13 55:21 76:10 83:11 84:7 87:17 110:18 133:6 161:11 178:3 178:18 181:7,14 199:9,20 201:7 206:16,21 216:16,18 232:5.13 250:9 251:3 251:12 257:7 283:2 299:3 305:8,16 baseline 121:18 176:1 **bases** 51:17 **Bashford** 1:12,15 3:5 4:5 5:22 6:1 8:3 9:15 9:21 24:3 31:4,13 39:13,18 42:12 49:14 49:21 59:3 73:22 80:18 93:19 105:1 108:3,12 146:14 152:3 157:22 160:7 160:13,18 161:8 168:2,8 182:6 194:18 194:22 203:20 204:9 206:7 208:15,19 209:15 212:16 219:8 221:21 223:18 229:10 238:18 255:21 257:19 259:6,11 269:3 277:4 280:1 286:3,6,17 291:3,11 292:9 294:6 301:17 307:11,18,20

borrow 92:13 112:2 307:22 308:3.5.8.19 181:13 185:11 194:13 **Brisbois** 1:16 248:6 309:7 310:7 312:8,13 197:6 199:12 201:7 **boss** 53:3 231:13 **basic** 12:5 27:10 43:12 201:14 203:6,10,13 **bosses** 202:19 87:14 203:13 204:5,9 **Boston** 161:11 208:22 basically 20:21 45:1 207:22 216:16 226:2 218:14 227:8 55:5 57:6 103:21 229:4 232:5,6,12 **bother** 226:6 112:22 113:4 138:11 bottom 21:18 114:22 233:21 245:20,22 156:7 211:20 224:11 246:2,4 247:10 127:4 240:7 281:16 304:20 276:18 279:1 299:4 **bottom-up** 74:19 better 28:20 29:7 31:15 bought 55:2 **basing** 119:2 basis 44:18 174:1 225:2 57:21 78:13 99:19 bouncing 98:6 236:2 245:9 257:4,9 104:21 168:22 179:16 box 128:18 129:1 143:8 300:21 235:22 237:19 263:5 **boys** 63:9,9 bat 178:12 264:17 267:1 277:11 **Bragg** 188:2 190:19 battalion 10:9,13,14,16 235:8 236:3 272:17 279:11 10:22 31:10 32:3,17 **big** 41:5 48:11 77:8 Bragg's 259:1 36:14,19 39:22 40:2,9 78:19 93:10 130:16 brain 230:22 75:4 177:21 188:13 135:7 155:10,19 brainstorm 137:17 188:20 235:12 249:14 164:8,12 187:8 bigger 211:10 261:9,10,14,15 brainstorming 294:6 battalion-level 204:4 biggest 13:2,11 52:13 branch 12:9 188:17 battalion-sized 12:11 189:9 58:9 192:1 **battle** 76:19 bilges 159:20 brand-new 22:22 **BCT** 11:10 bill 236:21 **bread** 289:9 billet 70:13 72:9,10 beauty 23:2 **breadth** 11:16 beer 57:4 break 108:4 126:9.11 73:2 began 44:2 93:1 **billets** 72:15 158:7 160:14 165:13 beginning 45:22 71:10 **binary** 264:13,19 Brett 3:20 161:9 begins 48:18 234:4 **binders** 208:21 brevity 99:17 236:11 bit 16:9,18 31:14 33:15 bridge 13:5 159:22 behalf 161:11 168:11 39:17 40:3 49:19 brief 41:2,3 201:20 222:13 50:21 57:15 59:16 203:15 247:11 293:7 **behavior** 62:19 64:6 76:18 80:2 82:16 briefed 78:3 113:17 97:4 166:18 231:20 85:18 90:8 120:9 211:5 283:22 123:17 132:13 134:5 briefings 74:4 **belief** 167:3 282:18 139:7 145:2 148:1 briefly 61:3 **believe** 21:6 72:5 88:4 155:15 182:7 184:19 briefs 41:6 208:11 89:8 98:12 99:13 235:9,19 250:14 **brig** 166:4 102:7 119:15 125:15 268:5 283:13 291:8 brigade 10:14,14,20 166:5,6 167:5 175:8 black 200:18 241:4 11:3,6,10 13:19 75:3 175:22 191:20 196:17 267:17 103:16 112:22 147:11 203:16 225:21 239:5 blame 85:18 188:1,6,15 189:1,16 259:16 280:20 288:4 blank 266:17 189:18,20 190:4,12 288:7,20 296:14 block 115:20 191:18,19 192:16 301:14 312:9 blue-on-blue 105:13 193:5,7 197:1 220:20 235:15 237:9,11,12 believing 111:15 **blurred** 211:13 belonging 171:9 board 123:10 137:11 237:13,19 251:6,11 belongs 305:10 142:9 153:11 158:12 252:5,6 253:20 260:1 beneficial 119:4 151:10 158:12 232:11 237:7 261:7,16 264:5 benefit 7:10 50:4 72:6 251:20 256:6 280:12 281:5 94:2 153:1 155:3 **boards** 52:1 157:6 brigade-level 75:1 275:2 189:18 273:12 brigadier 248:19 benefits 35:1 **boats** 65:2 **bright** 227:13 best 30:17 38:6 42:1 **body** 177:16 210:8 bring 36:1 39:9 91:13 43:21 45:10 46:3,4,16 239:8 151:1 224:9 256:12 102:18 118:6 125:8 **Bomb** 169:9 175:15 275:22 276:11 286:1 153:13 162:20 168:20 **books** 117:13 301:11 303:5,5,7,8 179:9 180:6,20 **boost** 176:16 **Bringing** 243:19

251:2 252:15 302:8 302:12 308:11 broad 204:15 245:14 246:14,15 259:22 260:17 broadcasting 209:9 **broader** 210:19 **broadly** 183:16 broken 120:8 132:15 264:16 299:19 brought 29:16 42:1 57:9,19 65:19 73:6 91:4 98:20 139:17 156:3 198:6 223:3 269:21 271:2 279:21 283:12 311:2 brushing 192:5 **bud** 55:12 **buddy** 76:19 **budgets** 279:16 **buffer** 226:12 build 19:16 184:1 290:8 bullet 294:15 297:11,17 **burden** 154:18 167:2,11 **Bushey** 4:3 181:16,18 182:8 198:13 205:13 214:4 217:11 221:19 221:21 222:1 233:22 243:22 254:14 266:1 266:2 274:6 278:3 281:21 289:3 **Bussiere** 174:10 **busy** 30:7 43:7 108:19 160:9 196:11 259:1 **buy-in** 155:22 156:16 **bystander** 17:22 18:6 18:11 74:2 75:11 77:4 77:9,11 80:3,9 119:13 129:5 132:18 143:20 226:20

## C

C 1:21 3:1 **C-SPAN** 291:18 **cadre** 162:5 **Cadres** 209:1 calculation 89:12 California 31:12 32:4 165:11,17 311:2 call 3:3 33:1 36:5 38:4,7 45:12 56:21 57:5 67:4 68:15 69:15 105:13 112:3 114:8 133:17 134:11 144:6 150:14 167:17 182:21 220:15 225:4 255:19 called 25:17,21 34:9

II			<b>3</b>
61:2 7 162:2 259:19	290-1-2	actors 120:22	chanlaine 126:19
61:3,7 162:2 258:18	289:1,2	cetera 120:22	<b>chaplains</b> 136:18
calling 222:8	cared 72:21	<b>CGIS</b> 66:20 68:13 70:21	279:13
calls 56:16 288:7	career 12:6 33:10 59:20	73:8,13 92:6,12	<b>charge</b> 93:12 95:4
Camp 31:11 32:3	101:12 136:12 164:11	107:13,21	163:9 169:15 174:17
138:16 178:2	careers 274:16	<b>Chad</b> 3:11 24:8	190:22 197:21 294:13
Campbell 10:4,16 14:22	careful 101:14 169:20	<b>chain</b> 17:6 19:17 20:2,6	charged 185:2 191:12
20:22 76:8 90:9 103:2	303:6	22:15 23:9,15 66:12	<b>charges</b> 45:3 87:16,22
104:20	carefully 176:2	88:8 96:21 118:12	92:22 106:11 239:8
campus 217:17	caregivers 193:16	183:1 187:14 208:10	294:8,12,19 297:1,6
campuses 77:15	caring 39:6 48:4	214:6,7,9,16,18 215:4	Chayt 292:15
Canal 62:22 64:17	Carolina 32:12 188:16	244:8 250:22 255:5	check 117:13 128:18
candidate 234:10	carried 166:11	288:13 300:20	129:1 143:8
Cannon 1:16 194:21	carry 65:2	chair 1:12,15 3:5 4:5	check-in 158:13
195:1 201:13 238:9	Carter 3:17 59:4,5,12	5:17,22 6:1 8:3 9:15	checklist 65:18 134:18
292:10 297:13 308:1	80:1 88:3 92:6 100:3	9:21 24:3 31:4,13	136:16 139:4 146:17
308:2	107:12 108:15 109:3	39:13,18 42:12 49:14	157:9
capability 214:12 223:9	109:8,11 117:15	49:21 59:3 73:22	checklists 134:20
291:1	141:13 145:20 146:15	80:18 93:19 105:1	chief 3:21 10:2,3 29:21
capable 22:4 239:4	156:18 158:2,8 159:2	108:3,12 146:14	30:9 59:7,8 60:8,9,15
248:3 255:15 262:20	159:7	152:3 157:22 160:7	60:15,17 62:1,17
capably 196:9	carve 201:5	160:13,18 161:8	64:10 65:8 66:5,8
	case-building 221:7	168:2,8 182:6 194:18	69:22 73:16 134:14
capacity 102:4 178:4 CAPT 8:1 161:7,9	caseload 90:13	194:22 203:20 204:9	145:1,7 146:6 157:16
167:12 168:4 181:16			159:9 161:16 164:21
	Cassia 1:21 292:7,9	206:7 208:15,19	
182:8 198:13 201:13	296:10	209:15 212:16 219:8	165:4 185:21 223:20
204:7 205:13 208:16	casualty 64:18	221:21 223:18 229:10	223:21 224:4,11,16
208:20 214:4 217:2	catalyst 116:14	238:18 255:21 257:19	224:22 225:14,16,19
221:19 222:1 223:16	categories 297:8	259:6,11 269:3 277:4	226:5,10 228:22
230:17 233:22 243:22	categorization 297:11	280:1 286:3,6,17	231:7 234:12 258:1,4
247:4 249:22 254:14	297:19,20	291:3,11 294:6	Chief's 146:10 225:4
259:3 266:2 268:7	category 248:1 295:15	301:17 307:11,18,20	chiefs 145:22 183:8
274:6 276:21 278:3	296:7	307:22 308:3,5,5,8,19	225:5,5,6 226:2
279:19 281:21 285:1	Catherine 7:13	309:5,7 310:7 312:8	child 11:20 103:7,8
285:5 289:3	caught 198:8	312:13	171:7
captain 2:3 3:20 4:3	caused 36:20	Chair's 108:3	children 103:13
5:11,13 8:1 32:14	causes 274:12	chaired 26:16	<b>choice</b> 125:17 195:11
157:17 161:9 165:5	caution 82:7	chairman 186:11	295:8
181:18 182:6 183:21	cautious 129:8	<b>challenge</b> 48:11 93:18	<b>Christopher</b> 3:14 42:14
202:7,10 208:15	<b>CBT</b> 154:15 155:4	149:13 150:5 192:2	CID 14:17 90:11 91:18
217:11 221:21 224:2	<b>CBTs</b> 137:8 154:11	206:12 225:1 263:1	91:21 92:1,2 94:21
224:9 231:8,9,12	155:11	challenges 118:19	95:3,5 96:16 103:19
266:1	<b>CCIRs</b> 66:15	136:13 194:12 197:11	110:9,10 112:12
Captain's 12:6	celebratory 96:11	challenging 47:11	113:8 190:17,19
captains 184:19 224:19	cell 13:7 111:21 112:1,2	135:17	191:4,17 252:10
261:8	center 1:11 116:8,15,22	<b>chance</b> 24:5 104:21	293:12
capture 266:12 298:6,7	136:4 260:3 261:22	164:17 172:19	circumstance 44:21
298:9	centers 176:15 279:16	<b>change</b> 29:15 33:20	circumstances 22:8
captured 273:18	certain 54:10 57:7	117:6 136:7 183:13	35:13 74:5 115:13,14
care 18:17 26:20 29:10	111:12 133:8,20,22	227:20 229:1 277:9	172:4
30:5 38:22 42:4,8	166:10 205:21 241:2	<b>changed</b> 33:11 277:12	<b>CIT</b> 163:13,14,20
48:9,16 50:19 51:4	265:15,18 280:13	287:17	city 107:4
52:9 76:18 125:10	287:7	changeover 33:19	civilian 9:11 14:5 35:7
132:5 133:13 135:11	certainly 196:17 205:11	changes 44:21	102:2,8,19,20 105:6
135:13 149:22 169:11	226:1,9,18,21 227:16	channel 215:6	105:20 106:4 107:17
199:1 201:11 213:15	232:15 240:6 268:12	channeled 220:18	107:19,20 108:2
220:15,16,16 225:6	268:22 309:12	channels 212:11	169:12 190:5 217:15
232:4 234:22 235:1	certification 113:9	chaplain 45:14 67:22	220:1 253:7 262:16
239:16 240:14 242:17	certifies 113:5	222:2	262:18 268:14,16
			l

270:3 272:7,11 273:8 273:20 311:7,10,18 312:1 civilians 102:13 109:16 272:10 **civilly** 312:6 **claim** 280:4,6 285:3,6,6 285:6,8,9 claiming 100:13 193:22 clarification 128:4 clarifying 124:12 **clarity** 180:20 Clarksville 103:5 class 64:8 122:3 137:15 151:14 159:16 226:9 classes 121:11 151:6,7 151:7 152:11,16 153:13 classification 135:21 **classroom** 36:9 80:12 142:16 143:14 classroom-type 36:5 claw-back 277:6 cleansing 214:14 215:20 217:11 227:6 277:6 278:4 clear 45:9 64:3 65:11 71:18 126:12 163:10 191:14,15,21 195:5 239:22 298:1 clear- 241:5 clearance 135:22 136:2 clearer 298:5 **clearly** 62:5 159:17 192:3 202:11 **click** 153:4 278:10 climate 58:10 237:17 **close** 22:10 35:6,14 103:2 117:8 125:11 125:19 176:3 216:5 231:8 256:16 312:10 closed 90:15 276:7 295:3 312:12,12 closely 180:14,15 closer 21:22 31:14 211:15 closest 246:3 closing 39:1 clothed 112:5 clown 64:8 159:16 club 217:16 Coast 7:21 59:13 60:3 61:14 63:3,13 65:16 66:20 67:18,22 68:8 69:5,11 70:5,17,22 73:7 80:2 89:1 92:7 95:1 100:2 109:21 142:12 143:3,8,13

161:10,13 162:1,20 163:9,15 164:18 165:1,9 166:16 201:15 209:4 225:3 226:19 228:14 231:19 250:2,5,10 251:2 285:15 coat 291:17,19 cocaine 65:3 Code 115:4 177:9 202:22 coercion 176:11 coffee 103:22 226:6 cohesion 28:15 29:5 cohesiveness 74:10 cold 262:2 collaborate 185:8 collaboration 272:13 colleagues 244:1 254:15 267:14 **collect** 5:13 299:9 306:18 collective 45:11 48:17 collectively 179:9 college 77:15 217:16 college/university-79:18 colleges 278:14 colonels 224:18 248:20 **combat** 10:14,19,20 11:3.6.11 44:3 103:17 172:13 178:1 188:1 combat-ready 175:21 combination 228:16 combined 272:8 come 20:3 22:17 37:12 38:17 41:13 42:17 55:2,9 64:15 75:8 85:11 90:7 92:13 104:1 105:15 123:2 125:20 140:12 148:5 152:10 154:10 164:5 187:18 206:9 208:10 213:14 219:1 222:6 225:10,13 270:21 275:13 280:2 284:19 286:1 296:19 297:8 299:11 300:18 306:13 comes 50:13 53:16 87:13 124:2,20 133:9 134:20 169:22 171:4 177:4 205:16 207:18 208:11 212:10,11 232:3 257:18 269:10 **comfort** 163:18

comfortable 95:17,19

195:11 197:17,18

199:8 200:1,5,11

224:8,20 227:11 237:17,18 246:1 255:16 comfortably 237:20 comic 226:4 coming 18:13 50:13 142:10 160:8,14,19 195:2 224:8 226:14 249:16 257:21 291:4 311:12 command's 67:10 command-level 183:11 Commandant 161:12 Commandant's 66:1 commanded 20:7 193:5 261:8 commander's 27:5 48:15 56:16 65:17 66:14 83:5 102:6 114:18 116:4 128:5 199:4 255:17 commander-directed 283:20 commanders 8:13,14 8:17 40:20 44:5 45:13 59:21 61:5 71:15.18 82:20,21 83:21 97:10 97:12,14 101:7 103:20 104:10 108:19 133:17 134:22 136:17 136:17 157:14 171:2 191:21 192:10 194:13 195:5 196:8 201:3 202:16 234:16 236:10 236:17 238:10 245:8 248:2 249:15,15 255:15,18 256:8,11 259:14 261:9,14 263:14 268:4 279:6 288:7 290:17 295:17 commanders' 44:3 47:9 187:7 commanding 19:4 27:11,15 28:10 29:8 29:11 31:8 32:2,9,11 33:1 60:2 61:4 62:16 63:13 65:16 73:2 159:9 163:21 177:22 183:7,14,21 184:6,15 203:5 230:10,14 231:1 289:21 commands 37:19 126:19 129:7 144:20 178:8 186:10,14 246:5 261:8 commence 62:22 commend 160:9

77:2 164:21 192:15 217:2 247:5 288:6 300:6,7 309:6 310:15 commented 265:4 308:19 comments 3:18 5:14,15 5:19 41:19 58:15 64:1 64:13 159:15 168:1 178:3 182:14 187:15 187:16 213:10 271:5 308:18 commission 12:3 128:2 **commit** 235:5 commitment 178:15 commitments 65:10 67:14 72:1 **commits** 176:4 committed 171:15 183:20 280:9 committee 1:3,11 3:7 4:5,6,7 5:5,8,10,12,20 6:7,11 7:2,6,10 8:20 194:19 217:8 218:4 228:20 229:1 269:14 296:9 304:9,18 305:8 305:16 307:12 310:15 Committee's 98:15 committees 304:8 common 61:5 64:5 194:2 commonly-referred 96:10 communicate 180:15 215:16 223:11 256:6 284:15 communicating 284:16 communication 106:20 284:6 communications 223:2 communities 278:15 community 39:9 45:11 48:17 162:4 163:14 185:6 187:2,10 203:18 252:16 253:11 275:20 community's 123:1 202:16 **companies** 10:17,18 11:9 19:2 178:9 company 11:2,9 12:7 16:17 32:13,15 40:6 40:12 96:14,15 97:10 122:10 131:1 132:1 177:21 249:15 261:6 261:7 Company/Squadron

comment 5:10,18 9:3

comparative 311:6

312:6 comparison 72:10 212:21 comparisons 298:11 compassion 200:19 201:4,4 241:3 compelling 247:15 competencies 81:10 complainant's 209:19 complainants 209:22 complained 94:17 complaint 113:6,7 complements 177:1 **complete** 6:21 26:1 65:6 129:1 172:22 180:13 199:16 278:21 **completed** 27:12 189:1 216:14 271:6 completely 84:19 165:21 199:8 200:1 250:21 253:10 254:12 289:3,22 completing 64:19 70:20 complex 81:11 171:11 172:1 245:16 246:15 264:7 complicated 275:16 complicating 186:3 component 198:11 composed 8:15 comprehensively 177:5 compress 71:22 comprised 10:16 Comptroller 24:12 computer 143:9 149:20 151:4 153:3 computer-based 119:21 120:10 124:12 132:15 141:18 142:14 143:6 149:15 152:8 157:3 computers 142:9 **concept** 79:17 concern 62:18 98:15 129:13 194:10 213:6 253:19 256:7 266:10 281:13 288:16 concerned 55:8 72:7 129:9 139:19 300:7 concerning 132:6 176:9 concerns 37:9,13 86:18 118:4 130:7 140:2 181:9 185:4 253:8 308:22 309:9 310:3,8 **conclude** 85:10 167:22 177:10

concludes 187:15 conclusion 73:15 167:13 298:19 conclusions 55:9 301:14 **concur** 90:4 100:19 105:12 138:14 202:4 275:8 290:5 concurred 255:2 concurrence 100:6 concurrent 37:17 condition 127:6 conditions 37:16 115:5 conducive 36:5 conduct 35:22 64:21 80:4 152:19 166:14 205:21 conducted 61:17 75:18 133:2 180:11 182:21 189:20 243:4 conducting 92:3 157:21 conducts 243:1 conduit 222:21 conference 67:4 confident 179:10 199:8 199:20 200:2 confidentiality 53:21,22 54:2 **confined** 71:7 91:6 166:4 confinement 71:4 90:22 93:14 congressional 296:13 conjured 248:11 connected 256:5 connection 80:16 95:1 connectivity 142:7 conscious 100:12 consensual 247:8 **consider** 62:8 99:15 172:2 201:14 207:10 219:13 263:20 264:1 264:2 265:7 266:15 267:9,13 consideration 5:21 174:20 175:2 185:17 186:6 206:11 266:19 considerations 102:20 considered 60:5 115:13 185:13 193:8 239:18 254:8 258:11 267:2 268:19 295:11,11 302:10 305:6 310:5 considering 158:3 185:22

consisted 44:7

**consistency** 77:5 191:7

249:12 consistent 48:4 125:2 193:15 consistently 30:3 consisting 28:12 29:18 constantly 37:19 155:14 Constitutional 12:4 constraints 140:19 construct 117:17 consult 282:12 consultation 176:3 consultative 249:6 consumption 166:20 contact 11:21 66:10 68:3 71:3 85:7 95:6 95:21 106:1 110:14 192:6 204:1,3 208:18 256:16 264:16 contacted 190:18 contacting 208:8 contacts 187:6 204:11 304:12 context 172:1 288:2 continent 246:12 continually 39:5 233:20 234:10 continuation 6:6 **continue** 39:10 168:20 213:20 214:22 216:13 216:17 232:8 233:8 234:10 241:3 281:19 283:3 284:11 continues 213:2 252:13 continuing 35:16 contradict 175:3 contributing 56:10 control 155:15 238:14 controversial 238:22 **convene** 165:19 convened 67:2 71:1 convenience 219:3 convening 3:19 8:19 13:17 160:19 170:1 170:11 171:6 173:7 174:9 177:1 205:2 207:9 257:2 295:16 conversations 15:8 309:11 convicted 136:6 141:5 **conviction** 14:5 42:22 44:11 49:10 93:2,12 172:19 276:6 convincing 28:18 cookie 260:15 **cooks** 260:9 cooperate 216:4 280:19 cooperation 209:22 212:18 coordination 105:22 115:22 125:11,19 coordinator 66:18 69:18 162:5,10,19 163:16 184:11 190:5 copy 65:19 core 233:8 Cornerstone 179:1 Corporals 132:20 corporation 289:1 Corps 7:18 32:7 39:3 78:2 134:12 139:8 177:20,20 178:14 243:15 274:22 289:11 293:15 correct 25:21 83:6 99:13 111:1 172:16 198:21 224:4 correctly 101:18 166:7 222:20 244:17 255:7 correlates 307:4,7 correspondence 118:7 corresponds 143:17 corroborate 211:20 corroborating 280:21 **cost** 175:12 council 17:9 counsel 8:8,9 13:3,5,20 14:13 16:20 38:2 67:1 83:13 109:10 122:13 189:15 201:18 219:16 219:16 220:3,4,6,6 221:3,6,9,10 222:22 223:2 228:13 232:19 243:4 245:22 270:20 297:3 310:22 311:8 311:10,16 counsel's 83:4 counselor 86:4 210:14 222:3 counter-drug 64:21 65:4 counter-narcotics 63:1 countries 98:7 country 193:1 200:16 counts 71:3 109:12 **County** 103:11 couple 55:18 117:9 124:14 155:9 185:2 235:15 281:15 311:3 courage 178:15 course 11:14 12:1,4,5,6 12:8,10 27:10,12,17 28:10 37:2 40:14,18 44:4,4 47:9 55:22 61:4,10,17 63:14

281:19

П			
65:17 83:15 87:11	creative 147:5 148:5	<b>cyber-</b> 148:14	195:7,9 196:8,20
90:19 145:8,17	creatively 148:3	cyber-146.14	200:4 300:1
147:21 151:3 153:5	creativity 129:10	148:18,21 149:8	dealing 14:12 15:13
	credibility 109:17,22		_
162:2,4 170:5,7		<b>cycle</b> 193:21	26:12 42:21 46:5
178:22 179:1,3	110:4 111:10,12		47:21 53:8 134:20
183:22 188:22 189:3	112:10 113:10 177:4		141:10 171:14 185:14
189:9 205:8 229:3	credible 280:4,6,8,17	<b>D.C</b> 248:14 249:2	197:19 265:17
236:13 274:22 299:4	280:21 282:19 283:16	<b>DA-4187</b> 113:2	deals 135:2
courses 67:11 121:9	285:3	<b>DAC-IPAD</b> 1:4 4:6 6:9	dealt 14:2 19:15 44:14
127:13 153:4 188:18	credit 212:4	6:12,22 7:3 8:21 9:2	44:15 51:2 95:16
233:18 236:14 240:21	crew 68:16 146:6,7	300:17,19	99:14 110:7 113:14
267:11	165:1 225:7 226:7	dad 117:8	129:20 135:15 147:17
<b>court</b> 8:18 13:17 19:5,6	244:6,15 285:18	daily 118:18 185:1	196:18 199:19 288:15
19:8,11 44:10 49:8	<b>crime</b> 28:14 29:6 90:20	245:9	<b>Dean</b> 223:18
52:7 71:1 73:12 83:4	178:13 280:9 311:13	<b>Dana</b> 177:19	death 56:20 245:9
83:8 84:3,10,15 85:2	crimes 13:20 14:20	danger 203:1	decade 312:2
85:12,12 88:10,20	criminal 14:18 84:17	dangerous 141:1	decades 248:18
91:5,8,10,13 93:2,17	94:12 95:20 106:7	data 117:11 296:9,20	decentralized 256:20
107:10 197:9 241:12	190:15 196:3 204:17	298:9 299:9,15	<b>decide</b> 84:10 94:9
241:18 242:6 246:10	211:8 239:8,20	302:10 303:9 304:4	202:17 211:3 215:8
259:17 262:17	251:13 272:8 293:13	306:14,17,19,21	215:16 266:20 300:19
court- 139:16 171:19	criminally 175:20	311:6	302:22
174:17 176:22 186:1	crisis 67:3,7 68:9 88:13	database 256:5 296:9	decided 106:5 292:19
213:20 247:16 257:1	88:21 118:3 163:13	databases 256:9	decides 280:6
court-marital 220:10	critical 66:14 169:20,21	276:20	deciding 89:13
court-martial 3:19	180:19 240:13 269:7	date 69:6 115:7	decision 45:18 67:15
125:15 136:6 141:4	288:5,10 289:13	dated 114:20	83:7 84:13,16 85:10
165:2,16,19 169:22	290:4	daughter 48:1,2 135:4	85:13,22 87:15 88:5,6
170:10 171:6 172:9	criticized 270:2	day 8:4 16:13 27:12	98:17 106:10 110:1
172:15 173:6 174:8	critique 28:17	45:1,5 47:5 48:13	112:16 114:13 125:7
174:22 184:3 185:5	critiques 61:12	54:16 61:18 65:7	135:10 158:6,10
191:16 205:2,3 207:9	cross- 211:18	66:15 68:13 70:2,4,4	172:18 173:8 174:4,7
207:17 211:2,16	cross-sharing 257:16	70:5 78:11,11 87:3	174:12,16 179:9
212:18 213:21 216:5	crucial 175:20	131:7 138:21 139:5	181:6,13 186:4
216:21 219:4,5 249:3	crucible 181:5 243:16	145:9 151:1 153:2	195:12,20 196:9
249:4,4 258:9 264:20	CRWG 292:2 293:3,11	157:20 158:18 161:3	199:12,20,21 200:8
274:3 283:18 297:5	cry 144:11	200:11,12 201:5	200:11 214:22 216:16
courts 102:21	culture 62:6 71:16	232:4,20 234:4 244:1	232:13 233:15 239:19
courts- 173:7 183:18	225:17 231:6,17,19	249:8,8 252:8 258:9	243:13,21 245:5
courts-marital 198:4	234:5	276:3	246:1 252:2 253:10
courts-martial 185:15	curious 196:13 219:15	days 33:2,5 35:12 62:14	254:5,13 255:11
277:19	304:5 306:15	64:17 68:6 69:20 70:6	264:2 267:1 268:18
cover 27:22 120:21	current 84:5,6 86:17	87:5 91:8 117:5	270:3,7,8,10 271:13
224:15	110:18 115:14 170:4	118:13 131:12 150:18	272:1 273:9 279:1
covered 32:12 33:15	170:20 256:14 277:8	150:18 158:13 260:12	294:13 296:12
51:12 80:13 121:1	currently 10:2 24:9	260:12,13 287:19	decisionmaking 180:19
127:12 144:2 217:4	31:9 32:17 71:7 98:4	310:21	195:13 219:19 239:7
296:7 302:9	161:10 177:18 206:8	days' 71:4	241:4 254:18 257:6
covers 51:6 121:4	269:1	deadlines 158:17	269:8,22 271:19
183:17	curriculum 27:16 61:7	deal 11:22 12:14 14:9	decisions 13:12 16:4
cow 89:20	157:2	29:12 30:1 37:14	81:18,21 122:14
cow 69.20 coworkers 211:11	cursory 45:21 46:15	43:21 45:19 46:5	154:17 166:20 167:8
crap 96:11	cut 95:12 98:16 241:6	47:22 52:8 59:21	194:13 207:17 209:19
create 71:15 227:17	251:4	119:10 128:10 134:18	232:16 239:4,15
created 6:13 192:12	cutoff 277:18	136:13,15 144:21	240:13,16 245:2,9
237:22	cutter 60:3,4 68:14	145:15 146:18 164:8	253:5 255:5,8 264:13
creating 224:19	165:15 231:2 260:15	164:12 166:3 170:8	264:21 270:1
creation 186:4	cutters 165:9	179:12 192:2 194:7	deck 231:10
510411011 100.4	00.0	113.12 132.2 134.1	400K 201.10
II	•	•	•

II			521
declare 202:2	282:7	52:22 58:7,15 59:16	disciplinary 172:5
			disciplinary 172:5
declares 286:10	description 195:6	59:22 78:12 98:6	185:14 284:2
decrease 187:11	deserve 234:20	104:5 118:22 121:17	discipline 50:11,20
dedicate 176:21	designate 60:10	123:12,13,17 130:9	96:20 99:4 127:3
dedicated 292:13	Designated 2:4,4 3:4	130:18,19 131:22	170:2 171:1 172:10
defend 200:16	5:4	132:16,17 133:1	172:11 175:5,18
defense 1:1,3,3 5:5,6	designed 27:11	137:14 138:20 139:3	198:11 232:13 242:1
6:6,8,10,13,14,16,17	desire 15:17 69:10	162:17 163:5 170:15	252:22 257:5,13
124:3 168:17 211:19	174:14 215:9,9	179:13 184:20 199:22	268:20 276:6 287:6
212:2 220:4,22	desires 175:4	203:21 210:10 212:13	287:12 288:6,22
302:21	desk 208:11,22 277:2	233:18 235:5 240:20	289:14,20 290:9
defer 254:11	despite 191:13 280:5	241:11 242:13 244:19	disciplined 175:14,21
define 197:7 263:3	detachment 260:6	249:17 253:22 257:3	disclose 247:6,8 265:6
definitely 39:4 58:6	detachments 11:10	257:22 258:18 260:8	265:10
74:22 75:16 79:21	165:7	263:14 266:12 267:22	discloses 214:5
90:7 139:2 144:2	detail 144:4 212:1	270:4 276:11 278:13	disclosure 215:21
150:9 152:5 153:1	detailed 65:21 90:17	283:17 284:1 298:19	discretion 5:16 108:4
154:18 155:3 157:17	108:22 183:14 243:2	304:3	248:12 249:1,12
235:1 282:12	details 86:10 87:13	differently 16:9 120:9	253:14 270:1,4
definition 204:15	114:22 184:12 207:21	134:6 135:2	discuss 25:19 26:1
degrading 64:1	264:9,10	differently-focused	28:21 30:22 172:4
degrees 247:22	detain 105:14	123:17	188:4 189:19 200:7
<b>delay</b> 93:10	determination 109:18	difficult 68:18 130:15	225:2
deliberate 192:7	109:22 110:4 190:21	185:7 192:9 194:12	discussed 22:19 185:4
demand 72:3 169:20	191:16,22 193:2	216:20 276:16 282:20	209:18 309:1
demands 260:8	determine 99:1 103:13	diffuse 79:8 137:13,19	discussion 28:13 60:18
demographic 77:12	111:11 179:16 204:22	diffusing 137:21	140:17 236:15 289:10
demonstrate 238:12	205:4 206:22 207:6	dig 82:1	301:12 311:1
demonstrated 62:5	243:17	digging 86:8	discussions 7:8 26:7
demonstrations 57:8	determined 109:4	digital 287:18	40:16 79:6,16 88:1
denials 231:22	206:15 304:6	dignity 39:7 42:3	106:17 133:7 137:10
denied 230:1,19 231:22	Determining 192:8	121:16	138:2,19 140:7
232:2 233:4 234:1,2	deterrent 172:16 214:2	diligence 228:5	182:12 189:10 223:3
denying 235:4	deterring 177:8	dipped 151:15	disengaged 86:20
department 1:1 77:10	detrimental 28:19	direct 52:3 56:3 137:12	disengaging 88:13
103:4,5,11 105:7	devastated 158:15	137:18 138:8 174:9	disheartened 262:1
127:17 168:17 214:11	devastating 64:14	219:18	<b>DISIG</b> 160:10
302:21 303:1	172:13	directing 261:18	disincentive 193:20
Departments 124:3	develop 299:8	direction 38:12 123:22	dismiss 208:2
departure 67:21	developed 74:18	195:22 229:5	dismissed 234:20,20
depend 102:15	144:13 278:18	directions 256:12	dismissive 159:16
dependency 56:14	developing 67:11	directive 266:20	dispatch 22:18
depending 86:6 94:10	<b>device</b> 18:15 57:5	directly 56:4 57:16 58:7	disposal 16:4 172:5
120:17 222:7 284:7	dial 13:6 15:6 30:15	106:3 138:3 171:4	dispose 202:3,5 203:18
depends 102:10	38:2 45:13 222:5	173:19 180:15 184:21	203:22 216:22 283:6
deploy 43:5 150:17	dialect 130:11	186:8 223:11 226:10	283:17
169:17 260:19	dialog 46:20 153:8	244:11 284:11 311:14	disposed 73:11 173:9
deployed 11:7 72:21	dialogue 226:16	<b>Director</b> 2:3,5 5:12 24:9	disposing 172:2 173:10
98:4 117:19 119:1	<b>Diego</b> 182:4	291:16	disposition 70:22 88:9
130:1 138:15 260:5,6	differ 297:22	dirty 227:15	97:8 99:2 107:21
266:15	differed 298:20	disable 65:1	173:4 174:12,16
deployments 246:9	difference 145:21 146:1	disabling 65:1	178:5 202:1 204:13
<b>Deputy</b> 2:5 24:9	254:4	disagreement 251:15	209:20 250:16 263:15
descent 23:1	differences 58:20	304:1	263:22 265:7 268:8
<b>describe</b> 30:17 45:10	118:21 129:19	disapproval 115:19	269:2 276:6
201:14 269:11	different 16:11,16,18	disapprove 115:21	dispositions 174:20
			<u> </u>
described 63:17 205:22	36:2,3 44:21 46:18	discharge 174:22	disprove 193:22
			<u> </u>

disrespect 144:8 251:3 drilled 52:21 easy 258:22 en 62:20 79:3 80:10 drills 179:12 dissuade 214:1 echo 34:20 41:18 155:6 184:6 drinking 18:2 56:1,17 distinct 273:2 200:2 202:20 216:12 **enable** 127:8 128:1 distinction 208:17 echoed 248:8 **driven** 193:3 243:20 278:22 distinctly 44:7 drives 210:19 echoing 245:7 encounter 146:19 distinguished 168:14 driving 107:6 115:15 educate 176:12 204:7 280:5 187:20 239:13 encountered 77:3 154:12 distribution 187:3 education 36:3 40:15 driving-under-the-inf... encourage 84:21 226:9 district 63:3 172:6 177:6 276:13 279:11 107:3 226:18 263:18 dropped 85:18 effect 241:8 ended 166:3 diverse 260:17 **effective** 18:7,21 19:22 **endorsed** 70:4 118:10 dropping 281:6 diversify 99:21 drunkenness 105:17 ends 48:18 121:8 19:22 65:22 129:11 diversity 228:13 dry-erase 137:11 139:5 141:19 143:4 214:21 division 10:4,15 14:18 due 22:7 25:16 29:15 151:4 154:22 193:13 endurance 60:4 231:2 40:7 188:7,16 189:17 37:10 62:18 180:12 243:20 269:15 290:4 endured 23:13 189:18 190:4,15 181:5,11,12 199:16 effectively 154:9 **enemies** 172:14 204:18 237:6 251:14 228:5 243:16 effectiveness 28:15 enemy 96:12 dueling 296:20 effort 103:17 168:15 energy 176:21 251:16 260:21 272:9 duration 90:14 enforce 233:8 280:13 237:4 **divulge** 305:9 **duties** 70:18 efforts 202:7 enforcement 14:8 65:4 document 116:21 duty 35:3 165:8 171:19 eight-hour 145:9 94:22 102:1,2,4 103:3 documents 301:12 183:13 213:5 217:4 Eighth 174:10 103:19 104:6,9,19 **DoD** 25:10 79:18 95:2 217:20,21 218:12 either 13:13 17:20 20:3 107:14 272:13 303:21 250:22 79:12 85:19 115:18 enforcing 233:12 **DoDI** 161:3 dwell 43:5 115:21 127:1 145:10 257:12 doing 34:3,21 35:3 **Dwight** 2:4 3:3 5:4 192:7 195:18 197:13 engage 41:15 dvnamic 122:4 137:16 38:21 78:22 80:22 198:3 236:12 273:13 engaged 35:19 150:1 97:3 132:1 138:5 dynamics 246:7 261:5 274:15 300:13 303:16 168:21 223:1 226:7 142:12,14 159:14 262:20 304:14 226:21 268:16 290:17 161:21 167:7 195:3 elbow 59:9 engagement 179:21 Ε 197:17 217:22 218:18 elected 67:17.21 200:20 218:22 244:6,22 **E** 3:1 electrician 130:22 engaging 18:8 249:9 255:7,16 **e-** 160:5 electronic 287:21 engine 159:21 261:15,17 262:7 **E-1** 166:6 element 241:2 Engineer 31:9 32:2 272:11 309:17 311:16 **E-3** 148:20 elements 186:5 248:3 40:2 domestic 176:10 **E-3s** 132:17 266:13 England 161:19 250:7 **elevate** 205:18 domestic-violence-ty... **E-5** 156:4 enlightening 132:7 eliminate 99:18 144:10 enlisted 3:8 8:16 39:22 51:13 E-6s 132:21 **DON** 214:10 **E1s** 224:20 238:6 40:5,6,13,14 43:4,13 door 174:2 231:8,8 **E2** 71:6 225:12 eliminated 258:8 43:19 49:19 70:5,8 284:22 **E2s** 224:20 email 54:19 62:17 63:4 146:18 147:15 155:6 dorms 176:15 63:10,17 64:14 65:8 E3 225:12 226:22 190:6 224:3 225:3,5,8 Dot 78:16 136:22 **E3s** 224:20 65:11 66:11 167:16 227:9 154:21 155:8,18 E4 71:6 226:22 emailing 218:18 ensure 14:1 17:10 42:2 **embedded** 290:15 **Douglas** 268:15,18 **E4s** 225:13 42:4,7 51:1 53:14 downtown 106:14,22 emotion 208:9 58:21 66:9 100:5 **E6** 226:10 emotional 81:21 134:21 241:18 242:6 275:17 earlier 35:5 135:18 111:5 133:14 179:13 275:20 276:2 154:14 247:5 264:15 empathetic 44:1 48:4 180:1,16 181:5,12 dozen 20:10 29:3 283:13 **emphasis** 170:10 230:13 233:20 301:10 Dr 209:15,17 303:8 **emphasize** 94:9 276:10 **ensuring** 52:4 65:12 early 28:11 265:14 307:1 308:10 166:10 179:19 273:18 **employ** 169:21 employed 72:5 draw 298:18 earn 200:21 enter 64:17 drawing 63:10 **employee** 268:15,16 entered 64:11 225:19 earth 240:9 drawn 274:1 276:8 employees 182:1 305:7 enterprise 250:10 ease 154:18 drawn-out 151:7 305:8 entire 33:22 47:4 89:18 easier 235:10 270:7 employing 176:9 89:18 108:1 170:19 drew 301:13 easily 72:12 176:18 drill 157:5,7 212:4 228:3 empowered 218:4 179:7,8 198:16 297:7 eastern 63:1 245:8 246:14 211:20 220:14 288:17

289:21 entirely 88:10 **entities** 243:12 entity 14:19 242:22 entry 61:20 107:15 environment 15:18,22 18:13 57:12 74:5,13 83:19 97:2 137:7 143:15 147:20 224:7 238.1 equal 147:2 234:22 equally 135:17 239:1 equation 273:13 equipment-based 123:19 **equipped** 14:9 30:1 equipping 287:12 **Equivalent-Level** 3:8 Erik 4:4 187:21 **Erin** 3:10 10:1 **especially** 37:7 41:10 72:20 230:7 274:7 essence 88:1 138:11 139:1 essential 267:7 290:1 290:18 **essentially** 61:9 73:9 111:14 113:20 202:4 216:10 243:10 245:8 269:8 establish 70:12 101:22 105:9 192:9 established 125:22 190:16 192:4 289:20 293:3 **esteemed** 177:16 et 120:22 232:3 **ETs** 231:22 evaluating 206:20 event 69:9 80:11 102:5 165:11,15 211:12,20 260:4 events 153:18 187:2,11 205:6 eventually 277:3 everybody 24:5 94:1 135:2 144:19 150:2 168:10 212:20 227:14 231:10,10 232:22 234:5 237:21 238:6 244:16 249:16 252:14 254:16 274:15 275:3 292:8 310:12 everybody's 149:7,7 236:12 257:12 273:10 273:15 everything's 153:15 evidence 28:2 30:14

35:13 173:2 174:5 181:14 190:22 191:14 209:3 216:13 218:15 218:21 221:1 241:15 241:20 247:12 273:18 275:14,14 276:17 280:17,22 282:20 283:3,4,14,15 284:10 284:11 287:18 evident 118:20 evidentiary 173:1 evidently 140:6 **evolve** 43:19 evolved 43:17 exact 27:14 98:3 143:7 180:17 211:1 exactly 75:21 120:3 159:18 185:15 201:2 217:1 267:14 294:16 **examined** 211:19 **example** 23:19 53:16 96:19 143:19 171:14 237:6 260:1 261:22 **examples** 96:22 311:15 excellent 300:6 exception 237:2 exceptions 238:4 **excerpts** 114:19 excessively 85:8 exclusive 258:20 excruciating 212:1 218:20 **excuse** 166:18 187:13 208:21 215:2 **execute** 48:15 65:4 121:3 127:6,22 172:12 175:16 179:15 275:18 290:18 **executed** 179:12 **execution** 71:20 169:16 183:12 **executive** 25:4 66:6,17 67:2 69:17 177:18 178:20 183:8 185:21 **exercise** 157:7 176:2 exercises 33:17 existed 190:22 311:10 **exists** 127:7 exonerating 288:3 expanded 11:5 expect 27:19 35:5 44:19 255:19 expectations 234:14 expected 245:10

expedite 125:18

**expedited** 8:6 12:16

15:16 20:16,18 21:2

21:16,17 22:2 25:10

49:5,10 52:11 54:13 60:19,21 69:3,11,19 70:2 72:4,16 109:17 110:5,7,16,21,21 111:18 112:20 113:15 113:19,22 114:2,15 115:2 116:12 131:4 162:15 175:7 180:4 186:8,13 192:16,19 193:13 215:9,11 230:1,19 233:4 234:1 235:4 expeditionary 31:11 169:14 expeditiously 186:14 **experience** 11:16 14:17 20:6 24:19,22 29:17 42:21 49:9 52:3 55:22 62:3 68:18 85:5 92:2 93:9 99:11 105:5,19 106:6,13 107:9 113:17 114:15 117:2 133:18 135:12,16 141:20 142:1 148:12 155:2 164:22 175:22 178:3.19 185:6 186:8 192:1 193:12 197:3 205:9,10 207:1 213:1 216:2 220:5 221:5 222:20 236:17 237:3 240:18,18 251:4 253:20 259:8 280:13 287:1 290:10 experienced 71:21 191:6 194:4 203:16 220:2 251:11 281:15 281:21 **experiences** 10:8 19:8 33:9 39:3,17 42:18 44:9 47:9 142:18 163:3 181:8 188:4 194:16 199:10 257:21 experiencing 73:1 experiential 249:17 251:5 expert 16:3 41:12 249:6 253:15 286:15 288:8 **expertise** 194:7 245:13 246:19 252:12 experts 35:3 245:15 246:16 248:16 explain 19:9 89:16 236:21 297:9 explains 114:4 explanation 291:5 explanations 310:20

34:7 37:4 43:1 47:19

**exposure** 11:19 209:10 expressed 69:10 174:14 expressing 253:9 extended 272:21 extensive 61:10 extensively 27:7 extent 161:2 180:21 extra 261:4 extrapolate 260:14 **extreme** 247:14 **extremely** 54:18 90:16 175:2 185:7 205:20 229:12 230:6 275:6 eye 58:8 141:2 eye-opening 78:9 eyewitness 247:14

fabulous 35:4 face 71:8 78:5 111:15 170:9 240:8 **Facebook** 218:18 facilitate 15:16 16:21 65:22 75:3 104:10 facilitating 65:13 facilities 108:6 fact 75:1 103:6 177:12 255:6 270:3 fact-finding 207:16 factor 56:10 214:3 225:22 271:19 298:16 factors 115:8 185:13 186:3 192:10 197:8 210:2 216:16 254:7 259:16,19 261:4 263:19 264:1,1 266:15 267:7 268:11 268:16,18,19 271:9 275:16 307:2 facts 55:14 82:22 83:20 172:4 207:21 208:12 212:15 232:17 244:20 283:21 **failing** 236:18 fair 21:11 191:10 239:4 239:14,18 fairly 139:5 fall 304:21,21 309:14 310:4 falls 204:14 false 281:10,17 282:5,8 282:16 familial 239:11 243:11

exploited 192:13

familiar 148:15 233:4

family 21:22 140:1,2

141:8 211:11 258:13

268:15 294:5

II			<b>3</b>
279:15 289:16,18	309:16	67:5,7 69:8,20 71:3	106:12 107:7 114:19
fantastic 83:18 286:22	fill 114:5,21 266:17	109:12 154:4 155:14	
	I		115:3 116:8,15
far 9:4 22:5 48:16 61:2	filled 70:3	161:13,16 230:5,15	119:20 130:1,6 134:7
87:9 97:19 117:10	filling 150:17	257:3 260:2,12 261:9	139:7 140:4,6 154:12
136:21 138:13,19,22	filter 249:14 285:6	293:15,21	155:1,6 168:11,18
143:11,12,22 145:3	filters 270:15	five-week 145:8	169:13 170:6,7
208:2 226:8 231:21	final 22:11 64:9 107:20	flag 66:12 88:8 164:2	171:16 174:10 175:14
232:10 233:3 234:3	116:21 202:2	201:21 202:3 205:4	213:4 256:4,13,22
237:2 279:13	finally 49:8 85:13	247:15 248:17,19	257:3 279:4 290:8,11
farther 211:17 212:12	Financial 24:10,11	256:18 311:3	293:14
fast 158:20	find 35:17 86:18 100:20	fleet 24:19 142:13	forced 206:18
fate 161:5	101:6 135:18 141:9	flesh 247:18	Forces 1:4 5:7 6:9,19
fatigue 146:20 148:1,13	161:20 167:10 168:21	fleshed 207:3,4	10:19 124:3 142:13
150:10 151:12 156:19	193:3 207:21 210:5	flexibility 143:1 290:19	161:14 163:7 256:17
157:12,19	233:20 234:18 250:15	flexible 72:2	forcible 209:9
favorable 193:21	262:1 276:16 282:13	flight 91:1 116:11	forcibly 64:12
federal 2:4,4 3:4 5:4	285:19,20 299:2	286:10	forefront 276:12
268:14 311:12,13	finding 129:11 147:5	flights 67:20	forensic 218:15 247:12
feedback 14:16 18:8	findings 70:21	flip 76:17 255:12,20	273:18
58:5,11 155:16 255:6	fine 168:8 291:10	float 144:15	forfeiture 71:4
278:1	finer 26:1 30:5 31:1	Florida 27:16 64:16	forget 167:13
feeding 125:10 220:16	finest 60:7	fly 67:17 158:19 240:7	forgotten 228:1
feel 15:18,22 21:20	finish 256:1	300:20	Forks 42:15 51:21
44:18 52:15 58:3	finished 98:2	flying 244:22 286:11	92:22 93:4 106:14
76:13 81:11 119:3	fire 65:1 137:20 252:14	focus 12:22 17:10	form 58:17 109:7 113:1
122:19 186:2 195:10	firearms 141:1	50:10 76:8 92:16	114:5 303:7
197:3 224:8,20	firing 151:1	154:7,19 172:7,9	formal 69:19 79:3 81:4
227:10 239:2 254:18	firmly 288:20	176:21 177:3 279:18	109:22 110:9
269:14 291:19 301:2	first 8:14 10:6 12:7	focused 8:5 17:21	formalized 162:1
309:1	24:17 25:3,8 26:7	18:14 170:8 183:10	formally 173:22
feeling 197:9,16 feels 207:14	27:4 32:14 33:5 34:12	focused-in 83:1	formation 12:15 13:13
	34:12,15 40:15 43:19	focuses 50:20 183:3,17	14:2 15:12 16:7 17:4
fellow 17:22 44:5 45:13	44:13 45:1,5 49:3	184:2,11	17:13 91:3 93:15
171:2 226:22	50:1,6,9 51:10,12,18	focusing 28:13	121:8 132:1 147:18
felt 16:11 34:16 81:4	51:18 52:2 62:15	FOIA 305:5	formed 13:4
89:3 155:12 178:16	66:12,13 67:3 68:15	folder 45:2 87:4	Fort 10:4,15 14:21
181:3,8 193:11 194:5	75:10 80:20 81:15	folks 17:3 22:4 53:10	20:22 76:8 90:9 103:1
196:17 197:5,16,18	87:3,4 88:7 92:11	54:11 56:13,14,19	104:20 188:1 189:4,9
197:20 199:8,19	94:7 105:3,20 108:14	58:19 103:12 155:12	190:19 235:8 236:2
207:3,5 235:22	110:8 115:22 118:17	155:17 227:9 239:16	259:1 272:17
female 25:13 32:19	120:7 134:17 140:7	260:2 261:21 311:9	forth 109:7 210:22
field 94:16 123:3	141:6 146:6 152:2	follow 73:8 146:14	279:7
136:12 138:17 202:15	164:2 169:11 178:12	224:13 270:13,22	fortunate 82:9
219:7 248:2	196:22 207:11 225:18	282:16 299:7	forum 103:19
fifth 59:14	226:9 233:22 235:3	follow- 93:19	forward 9:16 15:21 16:5
fight 159:19 287:13	235:11 238:8,21	follow-on 12:5 298:20	20:3 22:14,17 23:6
288:11 289:17	240:2 241:1 242:21	follow-up 238:20 248:6	24:1 33:12 34:4 42:2
fighting 76:19	245:11 249:3 258:9	271:11	42:10 46:3 49:12
figure 43:21 90:3	259:12 267:5,10	followed 28:13 68:7	68:22 101:19 106:10
135:17 299:3	278:19 291:15 293:21	162:18	112:21 166:14,22
figured 300:1	294:8,15 300:5	followers 23:3	167:7 168:22 174:6
file 227:18,18,22 228:2	306:11,14	following 44:12 69:13	177:11 195:12 198:6
228:10 301:21 302:22	firsthand 44:15	178:19 181:1	216:21 223:3 251:14
306:18	Firstly 275:4	force 8:2 31:11 42:15	252:3,13 256:12
filed 113:6 175:10	fiscal 6:15 77:7 295:3	43:11 49:20 50:7	263:4,7 265:19
195:19,20	fit 187:1 266:7 278:19	55:20,21 56:21 57:2	271:13,14 275:13
files 293:1,2,13,14,14	fitting 59:13	63:2 69:5 78:15 79:20	280:7 281:1 282:20
300:3,14 306:8,8,10	five 11:9 24:15 63:12	92:20 93:4 105:6	283:3 284:9,10,19
II	I	I	I

285:3.7 286:1 gained 29:18 279:19 266:14 272:3 277:13 group 8:22 26:15 28:12 forwarded 173:5 **gal** 83:2 277:14 280:12 281:3 36:6 40:8 41:11 46:11 286:13,18 287:15 forwards 116:7 Gallagher 292:15 75:8 77:14,16 81:3 **fosters** 79:15 gapped 70:14 72:9,10 289:4 137:16 173:13 176:8 Gillibrand's 296:15 found 17:15 18:6,20 73:3 183:5 186:12 292:3 20:19 27:7 33:8,10,17 gaps 269:17 girlfriend 218:1 292:20,22 294:7 80:16 101:1 130:2 garrison 188:14 give 17:7 23:21 45:16 300:1 302:9 303:4 47:9,11 48:8,21 49:19 131:11,14 186:20 Garvin 1:17 219:8,9 groups 137:14 152:20 262:3 221:8,18 303:15,20 53:17 86:17 107:5,7 153:11 292:4 foundation 62:7 87:14 306:1 307:6 308:16 150:1 151:2 152:11 **Grove** 103:4 four 20:15 24:15 32:13 309:5,8 310:14,16 166:13,21 185:11 Growler 89:21 35:10 44:5 64:17 gate 262:6 269:9 201:4 225:11 231:12 grumpy 229:6 72:11 137:14 155:14 gather 28:2 271:11 246:20 278:1,11 **Guam** 222:9 159:3 187:22 202:21 gathered 87:6 287:13 293:9 299:8 guard 7:21 59:13 60:3 217:4 293:20,21 gathering 5:18 76:3 300:13,14,15 61:14 63:3 66:20 four-hour 61:20 geared 105:7 given 10:21 13:9 27:5 67:18,22 68:8 69:5,11 four-month 63:19 gender 60:6 45:2 47:6 52:2,16 70:5,17,22 73:7 80:2 89:1 92:7 95:1 100:2 fourth 6:6 297:11,17 general 8:18 12:9 19:5 89:4 92:9 106:15 27:17 36:18 50:12 fragmentation 250:6 107:9 195:6 232:19 109:21 142:12 143:8 fragmented 249:19 57:14 80:4 100:6 297:20 301:9 143:14 161:10,13 frank 205:20 206:5 109:2 142:15 161:4 gives 78:12 114:21 162:1,20 163:10,15 170:6 173:6 174:8 116:21 171:22 302:20 164:18 165:1,9 frankly 264:12 177:19 184:17 201:22 glad 48:22 161:16 166:16 201:15 209:4 freedom 172:22 frequently 174:2 205:5 247:16 248:17 169:6 225:3 226:19 228:14 182:22 global 43:2,3 169:14 249:4 253:3 257:1,1 231:19 250:2.5.10 FRIDAY 1:8 257:10.19 259:7 172:13 256:13 251:3 285:15 305:12 friend 217:15.20 218:7 263:13 301:12 306:6 **GMT** 80:4 **Guard's** 63:13 65:16 **General's** 259:4 **go-fast** 65:2 guards 143:3 262:6 279:10 friends 74:11 211:11 generally 75:22 123:7 **go-to** 146:6 guess 48:6 81:19 217:18.21 124:1,18 195:22 qoqqles 57:4 123:21 168:5 217:20 front 18:16 87:18.21 248:7 279:5.15 **gold** 60:11 146:1 217:21 221:4 230:15 96:13 141:21.21.22 generals 202:19 governed 300:10 230:17 239:12 255:16 149:20 152:15 209:6 generated 113:4 302:20 307:10 223:10 279:6 293:19 generates 116:9 Government 219:3 guest 36:2 104:1 froze 191:1 genital 300:2 253:4 268:14 305:7,7 guidance 24:22 71:15 genitals 63:21 96:9 frozen 273:16 274:16 governor 253:5 126:1,2 189:5 207:22 frustrating 85:5,21 Gentile 1:19 grade 115:3 266:10 267:15 269:2 frustration 274:13 gentlemen 31:7 39:20 **Grand** 42:15 51:21 299:8 full 111:12 169:14 42:9 59:6 165:5 217:4 92:22 93:4 106:14 quide 27:5 171:18 216:7 244:6 251:18 geographically-sepa... granted 112:9 guided 40:16 133:6 267:21 178:9 granting 21:17 guideline 275:12 **full-time** 154:6 **George** 287:4 graphic 212:1 **guidelines** 263:15,22 fully 167:21 193:10 getting 36:8 38:18 76:6 grass 186:22 264:11 265:8 267:9 204:18 263:10 290:17 86:4 104:8 113:17 gray 192:12 204:20 267:11 268:3 309:2 137:10,10 138:6 212:8 259:18 261:4 guilty 21:10 46:7 71:3,6 function 16:17 249:6 139:16 154:11 155:13 263:2 266:5 272:22 72:10 109:12 140:10 functionality 62:10 211:2,10 220:22 greater 35:5 197:1 gut 76:13 fundamental 229:21 221:6 271:15 273:11 249:12 guys' 168:15 230:5.16 276:7 Green 78:16 136:22 Н funds 36:1 **GI** 289:11 154:21 155:8,18 Grimm 1:17 73:22 74:1 further 106:9 115:11 **Gideon** 51:18 half 90:13 240:18 274:2 191:12 209:3 214:1 Gilbert 4:4 187:20,22 77:1 79:22 80:17 288:3 Furthermore 209:7 196:15 204:14 212:22 310:11 **half-a-day** 44:6 future 233:16 298:5 214:15 219:21 221:14 groping 63:21 half-day- 121:10 222:16 235:2 245:6 grouchy 226:5 half-of-day 103:21 G 251:7 253:18 258:5,8 ground 44:18 248:15 hampered 65:5 81:6 **G4** 10:3 249:20 253:16 264:14 258:11,22 259:5,13 88:5 gain 14:6 240:11 259:15,21 264:4 **arounds** 286:11 hand 117:7 128:11

146:7 182:10 255:17 189:6 126:21 127:8 154:18 268:3 283:19 296:21 hard 9:12 34:22 144:5,5 176:16 199:12 200:8 297:2 149:4 160:1 191:7 217:8,8 227:3 229:1 hand-carried 116:3 193:22 213:15 232:11 239:13 251:7 252:17 hand-carry 116:1 238:5 260:14 262:3 266:22 271:12 274:18 handbook 114:18 209:1 263:3 299:6 278:8 279:17 295:7 handcuffing 268:5 helped 117:16 hard-pressed 100:20 handed 190:18 257:14 harder 101:6 122:4 helpful 12:1 28:4 33:18 handle 12:16 15:2 144:18 197:7 204:21 34:3 264:3,8,12 267:8 41:16 82:14,15 97:1,1 272:5 273:9 275:6 274.1 98:11 99:2 101:17 Harrison 1:18 158:2,21 277:21 helping 72:22 210:15 102:5,13 162:6 203:6 159:4 223:18,19,22 227:16 243:18 247:22 224:5,17 225:15 helps 104:14 226:15 248:4 229:9 286:5,8,16 268:18 297:9 308:14,14 handled 13:22 16:9 hesitant 254:11 141:3 186:13 194:9,9 **hate** 50:13 **hesitate** 158:9,10 198:7 203:3,4 244:17 Hawk 43:2 hesitation 72:19 290:11 302:5 **Hawks** 43:4 hey 22:15 58:1 76:12,18 **handles** 55:20 **hazing** 63:10 78:21 79:9,10 83:17 handling 14:20 24:20 **hazy** 273:19 84:14 110:10,15 25:1 28:3 95:21 **head** 52:21 57:6 101:12 121:18 126:2 133:8 162:12 168:16 190:9 127:17 148:1 153:17 133:19 137:17 138:4 hands 202:17,18 217:14 261:9 147:17 155:13 211:5 203:18 238:10 241:11 heading 84:6 218:8 231:8 headline 210:17 Hi 42:13 happen 19:12 23:7 42:5 44:19 75:14 78:7 headquarters 11:2.2 hide 235:10.13 85:22 86:6 111:9 143:21 177:19 227:20 high 53:6 73:6 205:7 127:18 134:10 162:22 healing 15:13 175:9,11 231:2 234:17,21 164:17 168:20 202:12 261:1,2 262:4 264:19 232:6 202:15 216:6 236:22 health 56:15 139:20 high-demand 43:7 238:1 244:15 246:9 220:8 244:11 300:2 high-ranking 108:19 higher 152:9 205:11 280:11 288:19 heaped 229:16 happened 16:7 53:18 hear 8:13 44:13 105:1 251:17 262:13 273:1 98:4 105:21 106:13 156:10 168:7,8 182:9 highest 262:9 273:4 125:4 180:20 213:13 212:20 highlight 179:11 189:21 213:15 214:5 217:19 **heard** 5:15 8:7 109:15 highlighted 144:7 155:16 204:3,5 227:7 228:5 276:15 293:6 highly 40:22 167:16 Hines 164:3 247:11 294:12 228:4 269:6 278:9 happening 18:19 78:8 291:18 310:20 311:21 history 193:16 235:17 78:11 82:2 129:11 hearing 9:16 177:12 hit 107:6 147:22 288:15 309:14 243:3 **hitting** 63:20 **happens** 19:9 58:16 heart 133:7 hmm 298:15 130:17 131:3 137:18 heavily 46:20 58:14 hold 24:4 53:19 101:13 147:18 164:19 211:1 65:17 68:7 252:9 105:14,16 160:22 214:8 217:12 237:14 heavy 199:3 168:2 175:19 234:16 266:4 273:7 280:3,7 heck 212:9 283:10 280:10 281:1 289:2 held 27:16 67:4 101:11 holding 167:5 233:12 289:15,18 311:7 166:12 189:17 252:14 happier 290:13 helicopter 64:18 65:1,3 holds 283:14 happy 30:22 55:15 182:3 244:3 **hole** 266:8 73:19 97:5,6 168:1 helicopters 182:4 **holy** 89:20 305:19 260:16,19 home 62:21 76:21 harassed 207:15,19 117:8,9 140:18 289:2 hell 236:20 harassment 129:22 help 14:5 16:4 17:22 home-ported 60:4 147:20 189:14 190:3 37:20 39:10 65:21 hometown 23:1,4 69:12 194:8 207:11 234:7 66:7 72:3 78:13 81:7 70:10 264:14 81:10 95:5 100:16 honest 27:13 221:4 Harassment/Assault 117:22 122:7,8,14 232:1 281:9

honestly 125:6 149:18 311:20 **honor** 168:11 178:15 193:12 212:13 honored 62:2 hope 166:21 229:7 309:3,13 hopefully 50:3 132:10 222:19 horizon 244:4 horrendous 28:14 29:6 horrible 135:12 139:22 host 26:20 27:2 176:11 hour 15:7 17:8 25:18,22 26:7 33:6 40:21 hours 32:22 33:3 44:5 67:5 74:7 117:3,9 120:14,20 121:12 163:12,20,22 164:16 293:17 **hours'** 137:6 house 14:7 15:4 83:16 140:3 141:1 housing 76:2 **HSL-43** 182:3 huae 284:5 human 44:1 46:12 47:21 87:14 111:7 123:16 134:21 135:10 136:16 142:4 200:20 240:12 241:2 human-based 123:15 humanitarian 116:13 humiliation 48:5 **humility** 133:19 hurt 226:17 hypothetical 248:9

## idea 159:4 265:4 ideation 131:13 identifiable 301:5 identified 176:18 identify 7:9 78:18 79:8 227:22 266:9 299:10 306:11 307:4 identifying 63:5 230:21 ignore 215:15 286:14 illegal 247:21 images 111:22 imaginable 245:18 imagination 232:17 **imagine** 159:22 immature 64:7 immediate 29:20 125:6 140:20 164:1 178:10 201:20 **immediately** 21:5 63:14

		ı	1	1
67:1 88:7	126:6	62:4,9 64:4,9 65:14	300:8	193:15 235:7 236:3
167:19		67:13 68:17 69:2,3	indoctrination 184:8,9	279:12
immerse 68	3:21	85:15 96:8 98:3	infantry 237:12	installations 76:9
impact 122		104:18 115:14 127:20	infantryman 91:21	104:12 213:16
158:3 172	2:10 240:13	190:11 283:11	influence 13:11 86:22	instance 21:4 28:7
244:14		incidental 192:7	influenced 208:9	162:16 199:14,19
impactful 2		incidents 37:16 75:21	inform 174:8	282:11 304:2
impacting '	16:21 129:5	179:13 190:1	informal 78:20 79:14	instances 56:7 236:16
244:13		include 8:17 26:2 74:13	159:14	instruction 12:5 114:20
impacts 25		132:22 171:8	information 13:21	139:4
284:9 288		included 28:17 63:19	44:15 56:8 66:14	instructions 185:22
impair 81:1		66:1 69:2 187:2	179:1 185:11 187:4	199:1
impartial 2		189:10 192:4,21	193:18 199:21 200:1	instrumental 222:15
82:22 239	,	includes 9:3 65:20	201:8 228:1 232:12 243:6,9 257:17 269:6	insufficient 89:8
implemento		71:13 74:6 115:1 153:20 244:10 258:1	270:6,11,13,14	intact 53:15 54:3 integral 179:7 254:9,10
importance		including 26:20 29:10	271:12,20,22 273:17	integrated 10:19
important 1		167:8 183:4 192:22	275:11 280:16 283:2	intend 202:3 293:6
41:21 88:		301:7 311:6	283:16 288:1 299:9	intended 251:3
141:11 14		incoming 192:20	300:2 301:3,5,7,13,15	intended 251:3
	5 154:8,19	incompatible 178:14	304:11,14,15,16	intent 192:8 202:2,2
•	6:13 175:2	inconsistencies 46:16	305:2,4,10,11,15	204:22
178:12 18	80:13,14	increase 82:18 182:17	311:5	intently 183:17
181:3,11	182:18	increased 187:2 271:16	informative 80:21	interact 221:15 240:13
186:20 19	6:14,18	incredible 240:11	229:12 311:8	interacting 221:13
	,19 201:10	incredibly 18:12 23:18	informed 86:7 245:5	interaction 75:5 77:19
	3:13 214:1,2	241:19	inherit 29:14	104:6,9 153:7 223:17
III	32:7 284:14	incumbent 233:7	inherited 34:8,9 85:6	interactions 63:8 171:4
	37:2 289:4	indecent 11:19,19	initial 8:22 46:14 49:6	interactive 35:18 56:18
importantly		209:8,10	67:6 93:12 137:2	56:22 57:13,21 58:6
	S:4 173:14	independence 287:8	163:22 173:4 174:15	129:3 137:7 147:9
179:19 24		independent 36:14,18	178:4 179:18 202:1	149:16 173:3 176:8
impose 99:		173:18 242:22 243:10 243:12	216:7 223:10 230:18 250:16 281:7 293:7	183:6 Interagency 63:2
imposed		indicate 297:10	307:12	interagency 63.2 interest 162:20 168:21
impression		indicated 89:8 296:16	initially 22:14 197:4	180:6 232:6 246:5
248:10	100.10	indicating 62:18	252:2	296:13
impressive	229:13	indications 159:12	initiate 67:12 69:19	interested 85:16 96:1
improve 48		282:18	initiated 69:4 93:1	114:1 148:9
	75:6 278:17	indicative 64:6	initiatives 176:20	interests 127:2
improved 1	87:12,13	indicators 53:18	injure 91:2 164:11	interface 240:12
271:21		indirect 57:15 137:12	injury 253:16	interoperational 65:10
improving	131:2	137:19,20 138:8	injury-related 37:10	interpretation 85:3
145:13		indirectly 56:4 58:8	innocent 21:9 46:7	304:3
in-between		individual 8:7 9:1 14:3	121:20	interpreted 63:8
in-briefs 51		87:17 91:2,22 93:17	input 74:2	interrupt 295:22
in-depth 29		113:5 114:3,9 122:17	inside 12:15 14:1 15:11	intervention 67:3,8
in-person 2		122:18 128:12 139:18 140:14 141:5 208:4	17:13,14 31:21 63:22	68:9 77:9,11 88:14,21
inactive-du			75:15 91:3 121:7	118:3 132:18 163:13 190:1
277:7	1213.21	213:5 221:2 234:11 261:7 280:8 281:1	208:7 256:13,22 insights 188:5	interview 68:16 103:12
inadverten	tlv 97·2	283:10 300:10 301:15	inspiring 148:4	interviewed 68:13
	215:7 265:6	303:12	Instagram 23:3	interviews 87:5
	ate 5:17 58:3	individual's 115:1	installation 14:11,15,19	intimately 252:20
	1:10,14,15	139:20,20	93:5 103:16,20	intimidate 213:7
242:4,13		individuals 22:6 75:8	120:17 134:7,13	intimidated 228:21
incentivizir		114:1 125:13 126:15	171:22 184:22 186:19	intimidating 225:9
incident 59		132:8 140:20 240:14	187:4 192:22 193:3	226:3 227:2 229:6
		I		
••				

			328
1	l	l	l
intimidation 225:22	285:18 288:9	292:10	148:4 151:8 226:13
265:17	invite 42:17	<b>Jan</b> 292:15	228:18 231:4 244:2
intoxicated 57:7	invoke 241:3	<b>January</b> 94:6,17 299:12	278:8
intricate 99:20	invoking 281:7	299:13	junior-level 122:8
introduce 7:5 9:8	involve 60:21 75:12,15	<b>Japan</b> 51:19 57:18	jurisdiction 14:6
introduced 25:17 26:14	133:21 171:9,11	181:21 222:8	106:15,18 107:5,8
26:17 27:5 60:8	involved 14:12 18:2	Japanese 181:22	171:12
introduction 3:3,6	25:13 52:20 53:5	Jeff 3:21 161:16	jury 87:21
51:14 177:17	59:20 76:7 80:15	Jennifer 1:19,20 3:12	just-in-time 87:10
invaluable 171:3	90:12 100:7 114:12	31:8 32:1 88:12	justice 3:9,20 19:20
inverted 312:2	125:4,14 144:21	292:11 299:17 301:8	99:6,10 104:22 108:1
investigate 99:1 105:22	164:22 166:18 180:13	Jennifer's 302:16	170:15 172:18 177:9
190:21 204:18	181:12 211:6,7,9	jeopardy 281:11	203:1 239:20 286:2
investigated 94:12	215:4,5 220:14	jerk 160:2	287:3,6,10 288:4
173:22 191:5 285:9	241:10 252:6 272:11	Jim 7:15 164:3	207.0,0,10 200.1
285:13 294:11	304:9 309:11	job 16:17 34:21 35:4	K
investigating 109:19	involvement 13:15 18:9	38:21 58:22 83:4	Kate 292:14
130:5 206:13 312:4	74:7	130:18,19 131:9,10	Kathleen 1:16 292:10
investigation 1:3 5:6	involves 123:16 169:17	135:20 136:1 142:20	keelhaul 289:6
6:7,17 14:18 25:12	involving 6:19 11:20	146:8,9 153:22,22	<b>keep</b> 50:14 54:2 77:18
35:6 66:20 67:12	185:5 186:2	154:6 163:18 203:11	86:7 101:18 135:20
70:20 73:7 84:17 85:9		209:1 224:1 252:17	
	iPad 169:4		135:22 140:22 141:2
86:10 89:1 91:10	Iraq 177:21	252:18 262:5	143:4 148:9 182:7
92:14 93:1,9 94:14	ISIC 126:4,14 161:2	jobs 150:15	208:21 221:22 232:7
98:7 99:14,18 106:7	Island 25:5 28:11 89:17	Joe 8:1	keepers 269:9
110:19 111:13 173:16	183:16	John 4:3 181:18	keeping 213:11
173:17,20 177:6	isolate 140:14	joined 161:15	Keith 1:18 308:14
180:10,18 185:18,18	isolated 59:20 188:14	joining 9:6	Kentucky 10:5,16
190:15,16 191:14	210:13	joint 63:2 119:1,1	kept 53:15 58:8
193:19 195:17 196:4	Israel 2:4	122:21,22 123:1	Kevin 4:2 177:17
204:17 206:17 207:3	issue 5:10 21:16 72:12	129:20,21 130:8	key 12:18 52:19 67:18
211:6 216:6,7,14	127:14 163:6 200:2,3	134:3 138:13 260:2	68:14 69:16 163:14
236:1 243:1,2,5	209:5 271:15 303:1	261:22	178:11,16 183:9
251:12,13 270:17	309:16	joke 156:2 185:3	283:14
272:8 274:8 275:7	issued 68:1	Jonathan 3:17	keyed 53:12
283:20	issues 36:21 37:18	Jones 78:22,22	kick 100:15
investigations 14:14	86:18 122:8 130:7	<b>JPP</b> 297:2 311:4 312:5	kicked 96:11 100:9
15:2 25:8 30:10 35:2	153:9 170:9,12 171:6	judge 13:5 66:22 81:2,3	kid 226:6
35:11 89:6 90:10,11	171:11,13 172:1	83:13 84:14 105:2	<b>kids</b> 135:5,6
92:4,21 97:22 170:14	175:17 178:18 185:5	106:19 109:19 122:13	King 2:4 312:8,11
180:12,15 181:10	188:4 196:21,22	167:13 170:6,22	kit 309:20
191:2 271:6 275:5	199:9 224:3 237:20	184:17 190:12 195:18	kits 309:18
278:22 287:19 294:18	298:14 299:10 304:1	201:18 248:20 249:2	knew 29:8 45:11 63:14
295:3	308:22	249:11 250:1 251:5	159:18 179:6 216:10
investigative 89:9,13	item 289:10	251:11,18 252:4,9,11	217:14 220:2 228:9
93:22 94:4,12 97:17	items 55:18	253:2,20,22 263:4	231:5 291:13
100:17 103:6 105:20	iterations 311:12	280:1 310:11	knock 25:19 138:4
163:15 243:17 271:4		<b>judges</b> 262:19	231:7
271:10,16 272:4	J	judgment 48:7 169:20	knothole 29:10
275:21 276:17 293:2	<b>J</b> 1:20	169:21 201:7	knowing 21:15 38:7
293:13 297:21 305:18	<b>JAG</b> 29:19 30:14 84:18	judgments 198:3	46:1 285:15
investigator 95:20	85:10 126:3 185:1,6,8	judicial 173:9 269:9	knowledge 45:18 68:16
99:17 191:17 287:20	264:5 274:22	judiciously 176:2	176:1 193:16
investigators 14:21	<b>JAGC</b> 2:3	juggling 65:9	known 26:15 183:10
89:12 91:16,17 99:22	<b>JAGs</b> 184:20 185:9	July 10:12 292:18,18	189:7
180:11,16 191:6,8	282:13	294:5 306:2	knows 25:20 53:3
196:3 206:17 207:20	jail 19:12	jump 240:1	227:15 231:10,10
211:8 246:21 272:19	James 1:19,21 4:7	junior 97:10 144:20	291:17
	ĺ		
II .			

Korea 188:14 222:8 leader's 51:14 300:20,21 304:3 life-changing 135:12 260:5 **leaders** 41:15 78:20 310:22 lift 73:1 Korean 235:12 79:14 147:14 148:5 **Legare** 60:3 62:15 **lights** 227:14 Kramer 1:18 229:10,11 151:8 152:14 153:8 64:16 70:9,19 71:21 **limit** 9:13 229:19 307:21 310:11 153:12 162:2 170:14 legitimate 118:5 limitation 175:1 275:9 183:9 189:12,18,22 **Lejeune** 178:2 limitations 115:5 225:4,8 228:17,18 length 90:14 181:12 line 21:18 98:16 109:15 lack 57:21 81:4 88:5 290:8 191:13 207:2 114:16 127:4 200:12 leadership 19:1 32:10 160:10 271:7,9,9 **Leo** 1:16 206:22 260:10 271:5 32:16 38:12 41:14 less-experienced 95:20 283:5,5 271:21 272:15,21 ladies 31:7 39:20 42:9 51:16 55:3 118:16 **lesser** 149:9 273:8 275:7 279:6 59:6 165:5 132:21 134:17 144:13 lesser- 99:15 lines 266:6 273:15,22 145:17 187:8 228:13 lessons 47:10,15,17 lag 100:16 290:19 land 244:4 233:18 234:3,17 let's 52:12 54:13 97:21 linger 99:6 240:11,22 242:18 122:9 164:11 292:19 link 258:17 lane 251:1 286:22 292:21 304:16 links 118:12 language 119:6 124:2 124:18 130:3 134:4 leading 202:14 242:18 lethal 169:17 200:13 list 26:10 306:17,22 large 11:14,15,16 22:6 leads 147:21 letter 116:14 117:3 literally 242:4 310:17 lean 29:18 126:4 **letting** 187:18 litigation 172:8 93:5 169:10 183:5 leaning 59:7 236:3 237:12 289:10 level 26:13 27:19 29:4 little 16:9,18 18:20 307:14 learn 36:10 47:15 97:13 40:6,9,9,13 41:16 22:10 31:14 32:8 33:15 39:17 40:3 largely 276:8 127:16 53:6 57:7 82:19 84:11 learned 47:10,15,18 88:16,18 92:2 95:12 49:19 50:21 51:11 larger 21:21 190:8 95:14 97:21 98:14 57:15 59:16 76:18 lasting 142:1 52:8 **Lastly** 192:15 Leatherneck 138:16 105:10,10,10,11 80:2 82:15 90:8 lasts 142:18 leave 301:13 110:18 111:19 112:8 113:14 120:8 123:17 late 24:14 Leavenworth 189:4 113:12,12 123:9 132:13 134:5 139:3.7 lateral 69:4,13 70:11 led 64:9 149:17 124:19,22 125:1 144:12 145:2 148:1 **Lee** 59:8 60:8,15 62:2 138:7 140:7 144:20 169:4 182:7,9 184:19 latest 162:11 189:5 73:16 145:1 157:16 148:12 149:11 178:8 185:3 195:15 211:13 laugh 78:6 **Laughter** 9:14 11:12 left 84:8 120:6 181:18 181:4 183:13,14,21 229:5 235:9,19 244:3 31:19,22 50:17 59:11 187:22 251:8 190:17 196:9 197:2 250:14 268:5 283:13 96:6 101:3 151:17 legal 8:9,12 12:1,2,13 199:15 200:21 202:6 291:8.22 160:12 229:18 258:10 26:11 27:10,20 28:21 204:10 205:7.11 live 78:10 104:8 119:2 259:2 30:14 33:16 34:14 206:9 210:1 216:10 289:17 **laundry** 227:15 40:13 45:2,15 46:15 234:12,13 240:16 lives 200:15 245:12 248:17,17,19 law 12:4,22 14:8 94:22 46:21 47:2 66:21 81:4 living 104:13 102:1,2,4 103:3,19 81:17 82:8 83:15,21 248:20 249:3,11 **Livingston** 3:11 24:6,7 104:6,8,19 107:14 84:1 86:20 87:7,9,19 250:17,18,19 251:11 24:8 77:6 84:2 89:15 167:21 173:1 189:11 88:5 121:13 127:12 252:5 253:19 254:1 100:18 101:4 105:4 218:3 262:17 272:13 140:19 162:4,10 256:17,18,18,20 113:13 123:21 124:8 148:11 151:19 163:14 167:14 170:5 257:8,8 261:1,6,16 311:2 law-of-land 13:1 170:8,12 172:17 265:14,16,18 269:2 loads 65:2 lawns 262:7 176:3 178:22 183:15 273:4 274:8,9 291:6 local 14:8 75:13 102:1 183:15 184:5,14,15 leveling 123:2 103:3,19 104:6,8,19 lawyer 83:15 87:11 184:16 185:20 188:22 levels 75:4 152:9 107:14 236:1 185:3 191:18 195:18 222:2,12,18 243:4 189:5,14 196:10,21 182:22 249:18 **locally** 95:15 254:12 258:14 leverage 29:17 196:22 200:4,7 201:8 located 25:5 lawyers 82:20 84:13 201:17 202:16 203:14 Liberty 1:11 location 21:21 178:10 203:18 205:6 211:8 lieu 174:22 193:1,9,22 235:6,14 86:14,19 196:3 219:16 220:3,6,19 lieutenant 3:10,12 7:13 235:18 246:22 262:19 263:8 281:22 282:1,2 288:8 221:2,3,6,10,17 222:5 10:1 31:4 32:14 40:1 locations 16:11 74:14 41:19 84:20 104:16 locked 292:4 295:17 222:11,22 223:2 **Logistics** 40:8 41:11 139:8 148:7 177:19 **layers** 244:19 229:15 236:13 240:5 **lead** 127:11 241:10 241:12 243:7 252:19 178:8 179:3 187:7 178:1 244:2 254:3,12 256:4,15,15 205:12 244:3 long 1:19 12:3 35:8,11 leader 39:5 51:17 256:19,19,21 257:11 life 136:8 151:15 166:15 73:3 80:18,19 83:6 147:13 190:7 284:15 290:14,22 176:9 245:9 273:16 85:9,21 90:16 91:13

123:2 151:6 154:10 190:20 235:18 238:16 238:18,19 241:19 242:8,11 247:4 270:6 274:12 276:19 292:11 307:18,19 311:11 longer 85:16 166:15 191:2 216:3,8 245:13 274:1 289:6 look 9:16 24:1 42:10 49:11 53:1 55:16 57:6 58:19 78:21 91:17 94:3,4 135:4,7 138:21 139:10 150:10,12,19 152:2 197:8,10,22 199:5 201:6 208:14 229:5 232:12 237:7 245:3 254:18 256:10 266:13 278:16 283:7 291:21 292:20,22 293:1 294:8 295:8,16 295:17 298:2,8 301:3 306:14,21 311:9 looked 58:13,14 61:12 102:20 293:7 294:9 295:4 300:9 looking 47:7 48:19 50:4 86:9 87:12,14 140:8 177:11 228:20 237:21 240:4 244:19 269:17 269:20 283:17 284:7 294:17 296:8,11 301:18 306:7,9,10 lose 53:22 253:5 lot 17:4 32:16 36:21 41:6,6 43:5 55:21 56:6 58:5 59:21 78:5 87:12,13 104:11,18 118:21 122:4 147:8 147:19 149:12 150:6 155:12 169:2 195:5 196:5,5,21 203:20 205:16 208:21 210:20 211:5,16 215:1 225:6 225:12 229:16 236:14 236:15,16 240:3,20 240:21 262:1 266:17 269:21 271:18 272:2 272:18 274:12 275:13 275:16 276:12 277:22 278:9 283:13 297:4 311:4 312:3 lots 297:3 love 96:3 low 172:20 low-density 43:7 **lower** 41:16 lower-level 99:16

LT 7:12 9:19,22 11:13 31:6,15,20 32:1 74:21 78:2 81:14 83:9 86:2 90:6 96:3,7 98:1 102:10,22 110:6 112:19 113:16 120:4 122:22 124:7 128:3 128:14 146:21 lucky 38:11 lumped 264:17 lunch 160:14 185:2

М M 1:15 ma'am 7:12 39:17 88:4 109:4,8 110:15 113:13,16 117:15 148:11 150:9 152:4 156:18 182:8 200:9 204:8 206:8 210:4 222:1 277:15 278:2 312:11 Madam 309:5 **MAG** 221:20 mail 160:6 maintain 88:16 93:16 96:20 175:4,14 241:22 maintaining 67:9 175:21 287:11 288:10 Maintenance 42:16 43:3 50:8 51:21 **MAJCOM** 256:15 257:8 major 2:4 3:13,14 7:17 7:17 32:5,6,10 37:22 39:13,16,19,21,22 40:18 42:12,13,14 78:15 87:2 92:20 99:11 106:12 114:14 132:12 134:14 152:3 152:4 153:14 174:10 181:18 312:8,11 majority 22:7 80:12 153:4 178:2 181:2 making 13:12 15:22 18:22 29:7 48:5 50:21 53:3 63:22 81:22 83:14 167:8 174:6 195:11 199:21 200:11 214:21 224:6 226:17 239:4 240:16 246:20 254:5 255:19 264:2 264:21 270:3 male 25:14 32:20 62:17 62:19 63:9 maltreatment 285:21

man 136:12

manage 67:14 68:9

149:12 154:6 157:13 **managed** 268:14 management 24:12 26:15 70:6,8 118:9 147:4 186:12 managers 72:14 245:14 managing 62:3 161:18 mandate 6:15 mandated 80:5 142:15 **mandatory** 279:5,8 maneuver 10:20 manner 15:2 27:3 111:6 188:11 278:22 Manual 263:17 manuals 282:13 **marched** 280:15 Marcia 1:15 308:12 marginal 192:2 marine 7:18 31:10 32:7 34:18 39:3 40:7,8 41:11 78:2 94:21 95:5 98:5 132:4 134:12 139:8 150:16 177:19 177:20 178:14 180:6 180:8 243:15 293:15 marine/sailor 78:14 marines 32:18 35:9.17 39:6,11 41:22 42:4 78:5 129:6,12 130:16 133:5,13 138:18 143:3 151:9 152:11 152:15 178:7 198:20 **marital** 247:17 Markey 1:19 269:3,4 276:21 292:10 308:3 308:4 Markowitz 1:20 295:6 295:13,19 299:18,21 302:2,6,19 303:10 308:20 **married** 115:8 marring 84:1 Marsy's 311:2 Martha 1:12,15 3:5 4:5 292:9 martial 8:19 13:17 19:5 19:8,11 44:11 49:8 52:7 71:1 73:12 84:4 84:11,15 85:2,12 88:10,20 91:5,8,10,14 93:2 107:10 139:17 171:20 173:8 174:18 177:1 183:19 186:2 213:21 257:2 martials 19:6 **Martinson** 7:15,15 Mary 7:13 mass 309:19

masse 79:4 80:11 masses 235:10 master 3:15,21 29:21 30:9 49:2,14,17,22 50:18 139:6 147:2 155:5 161:15 164:21 165:4 183:8 185:21 223:20,21 224:4,16 224:22 225:6,16 231:7 234:12 258:1,3 **master-** 95:4 master-at-arms 94:21 masters 9:17 161:5 material 198:16 materials 7:1 187:3 209:12 306:3 math 153:17 matrix 186:4 266:6 Matt 59:7 matter 18:16 33:10 41:12 98:12 107:16 108:9 160:15 202:5,6 203:7,19 225:10 232:5 245:13 248:16 249:5 253:15 312:14 matters 107:15 170:22 171:5 248:5 249:17 max 144:16 maximize 150:21 maximizes 151:5 maximum 72:6 176:5 Maxwell 170:7 **McCLEARY** 7:20,21 **MCIO** 94:18 270:17 McKinley 1:20 118:15 122:21 128:8 308:9 mean 48:13 50:14 56:5 77:14,15 84:2 88:7 100:19 101:9 128:4,5 138:2 148:8 149:10 151:13 156:2,7 175:12 225:18 230:12 239:11 242:11,20 251:2,10 254:4 255:19 265:5,10 268:13 273:6 280:19 290:12 297:20 298:2 299:15,18 304:7 meaning 279:9 means 123:12 220:17 270:9 297:5 **Measure** 182:17 mechanic 87:12 91:21 mechanism 100:15 212:14 227:10 mechanisms 100:4 medical 37:9,16 115:5 301:19

medium 60:4 meet 25:18,22 67:11 68:6 69:18 71:22 72:3 88:18 90:21 92:14 111:19 112:7 172:3 173:22 meeting 1:6 5:7,16 6:6 6:20 7:2 8:5,11 9:2,7 17:11,12 66:5 67:4 194:17 292:18,18 294:5 299:13 312:12 meetings 67:8 88:16 171:1 meets 110:17 113:7,12 172:16,21 Meg 1:17 303:14 305:22 Meghan 1:22 308:6 melded 121:13 members 6:4,11,19 7:2 7:11 37:11 52:5 57:22 68:4,9,16,20 74:14,15 75:7 77:2 93:6 102:17 108:5 139:13 153:7 187:21 228:4 258:16 285:18 293:11 296:15 299:5 310:9 memo 112:20 117:16 memorandum 110:1 113:3 116:6,7 275:19 **memories** 139:17 273:19 men 60:7 142:8 156:21 159:19 mental 56:15 139:20 213:8 220:7 mental-health 131:18 140:2 mentality 76:22 mention 63:6 98:2 206:2 228:12 272:15 mentioned 37:5 54:20 71:10 75:7 80:7,14 107:18 139:10 219:11 219:12,14 227:6 236:12 241:1 243:11 247:10 267:14 271:8 277:5,15 278:3 287:18 289:15 mentoring 183:6 **merits** 87:17 mess 29:1 60:16 225:4 231:9 message 112:4 172:16 met 1:11 68:14 100:5 158:13 185:1 293:17 296:14 method 298:22 **mic** 168:6

microphone 31:14 middle 98:22 248:15 249:20 250:19 253:15 264:14 migrate 76:1 miles 244:3,5 253:12 military 3:6,9,20 7:5 8:14 12:4 14:7 19:19 19:20 28:1 35:9 40:15 68:1 74:9 91:20 94:8 94:12 101:22 102:8 102:17 104:22 107:17 108:1 116:11 124:5 169:12 170:15 171:12 171:21 175:13 177:9 179:22 181:20 197:16 198:10 201:1 203:1 217:21 218:13 228:4 230:7,10 231:17 236:6 240:21 245:1 253:21 262:11,22 263:1 269:16 284:12 287:3,6,10,13 288:4 295:1,2 military's 8:6 Miller 3:10 9:19.22 10:1 11:13 74:21 81:14 83:9 90:6 96:3,7 102:22 110:6 112:19 120:4 122:22 124:7 146:21 Millican 3:20 161:7,9,10 167:12 168:4 201:13 202:7,10 204:7 208:15,16,20 217:2 223:16 230:17 247:4 249:22 268:7 276:21 279:19 285:1,5 mind 101:18 120:7 136:5 192:12 208:7 226:17 227:21 231:18

136:5 192:12 208:7 226:17 227:21 231:1 248:11 mind's 136:2 mine 145:13 188:8 231:3 minimum 17:8 minor 164:8 206:14 242:3 minute 231:9 minutes 41:20 149:21 161:17 310:18 misconduct 6:19 175:20 209:7 230:6

283:22 misgivings 235:19 mission 10:18 28:15 64:21 65:4 68:22

231:3 247:8 268:17

169:16 172:12 175:16 200:19 201:10 232:14 234:22 240:14 241:8 241:10,13 244:13,14 249:7 252:17 253:17 260:17,21 290:16 292:20 300:16 mission-driven 262:15 **missions** 157:21 misunderstand 72:17 mixed- 60:5 **MMEA** 113:20 114:8 **mobility** 153:21 model 23:2 152:21 251:5 311:15 Moderated 4:5 mom 117:8 moment 47:14 209:13 217:13 money 241:14 monitor 66:9 180:13,14 181:11 monitored 137:5 monitoring 107:22

Montgomery 103:11 month 17:8 34:13 71:5 86:15 103:18 143:18 147:16 237:7,8 monthly 17:7 26:14,17 120:12,15 174:1 189:17 251:20 257:5 months 11:7 20:7,8 22:11 24:15 32:4 34:5 35:6,11 62:22 63:12 68:7 69:9 70:14 72:9 72:11 93:3,13 99:7 114:17 158:7 159:3 166:5 187:22 191:2 299:12

morale 28:14 29:5 50:11,11 52:10 99:5,8 176:16 224:2 262:9 262:13

morning 5:3 6:3 7:17 7:20 9:22 31:6 39:19 42:13 50:1 59:5 60:15 62:13 160:6 161:3 260:11,11

morphed 311:19 motion 274:16 311:16 motivate 210:2 MOUs 275:18 move 15:21 16:5,16

31:13 38:4 46:9 68:22 101:19 127:5 130:22 160:3,4 166:22 167:7 174:5 193:21 195:20 235:14 271:13,14

273:19,21 297:13,15 moved 21:1 33:12 34:4 85:20 104:22 111:6 movements 63:20 moves 193:1 289:5 moving 15:3 35:2 132:7 142:14 168:22 193:2 216:20 273:21 mowing 262:7 MP 91:19 95:3 **MPF** 116:11 **MPO** 30:13 58:17 127:14 MPOs 28:1 126:6 127:13 **MPs** 94:20 124:4,7,8 muddy 262:2 mug 226:6 multi-day 170:7 multi-ton 65:2 multiple 20:9,10 36:10 65:9 76:3 96:13 285:14 myriad 185:4

N

N 3:1.1 **NAF** 181:20 nail 126:10 147:22 **naked** 64:12 name 24:8 77:17 78:1 115:1 227:19 named 110:12 names 94:19 228:4 narrow 245:14 264:11 **NAS** 89:17 Nash 3:12 31:5,6,8,15 31:20 32:1,2 40:1 41:19 73:6 78:2 86:2 98:1 102:10 104:17 113:16 128:3,14 148:7 Nash's 141:17 nation 241:8 287:8 nation's 161:13 163:6 **National** 6:14 263:18 nationally 309:17 nature 12:17 54:22 134:21 135:10 136:17 138:13 247:7,9 274:19 Naval 27:15 84:17 navigate 26:10 122:11 171:17 Navy 2:3 7:16 24:11 40:13 77:10 100:2 105:15 106:7 126:17 142:13 166:4 182:16

182:21,22 183:4,9 187:17 214:11 225:2 293:15 **Navy's** 28:10 Navy-wide 77:7 nay 307:13 **NCIS** 29:19 30:7 34:21 84:13 85:10 86:6 89:17 90:1 95:3,14 98:6 106:1,1,7 114:12 180:1,10,16,18 181:1 181:10 185:19 206:16 207:2 222:2 242:22 274:8,11 293:15 NCO 91:8 128:9 NCOs 108:20 132:19 **NDAAs** 311:14 near 69:11 70:10 nears 212:19 necessarily 18:17 90:21 111:19 112:11 113:10 188:9 201:16 210:18 216:4 218:19 262:8,9 279:8 282:16 necessary 108:7 228:3 268:5 301:10 need 22:15 34:20 45:8 45:18 46:2 53:4,5 55:6 56:1 62:5 73:13 79:10 81:12 90:17 91:16 100:14 101:16 101:18 122:1 127:5 138:9 148:12,18,21 148:22 150:7 154:15 156:14 162:6.11 168:6 175:13 191:22 193:3 205:8 207:15 214:12 217:10 250:9 252:21 260:18 267:12 300:16 301:6 302:15 305:17 307:11 needed 29:9 193:18 220:7 235:13 needs 17:12 66:7 67:12 68:10 100:5 143:1 157:2 215:19 249:7 278:19 290:1 negotiate 275:22 negotiation 73:10 negotiations 109:5 network 21:22 72:1 213:12 networking 187:5 networks 193:8 **Neuman** 4:1 168:5,9,10 169:9 200:9 207:8 209:18 210:4 223:5 229:14 231:21 240:1

242:9.15 256:1 267:5 275:8 279:2 283:12 290:5 **Neuman's** 248:7 never 21:4 70:19 84:3 85:2 113:14 151:14 153:2 175:3 204:5 233:3 237:20 239:7 241:18,19 291:17 294:11 new 29:12 79:17,20 94:18 145:18 158:12 161:19 184:7,9 215:13 250:7 Newport 28:11 183:16 184:2 news 30:20 210:18 newspaper 230:8 night 64:19 218:9 **night's** 76:5 nighttime 244:6 nine 11:7 35:6,10 99:7 192:19 293:12 **nip** 55:12 **NJP** 185:5,14 186:1 254:16 **nobody's** 294:8 296:8 non-Army-CID 95:14 non-commissioned 190:6 non-court-martial 198:4 non-judicial 88:19 non-penetration 85:8 non-preferred 298:14 non-restricted 53:7 nondisclosure 214:13 nonjudicial 183:18 184:3 Norfolk 164:3 167:15 250:3 normalcy 93:16 normally 219:18 306:13 norms 234:6 North 1:11 32:12 188:16 Northeastern 250:8 note 6:20 **noted** 50:2 notes 47:15 **nothing's** 153:15 noticed 37:6 75:20 notification 159:12 260:18 309:14,19,22 310:4 notified 66:12,17 118:3

159:6,8,11

**notify** 231:13

notifying 64:10 **noting** 182:13 **notion** 88:12 **nowadays** 218:15 **nuance** 139:3 nuclear 169:16 195:7 **number** 11:14,15 13:7,7 89:10,11 91:15 115:3 134:11 187:9 206:17 213:19 249:17 278:6 279:1 292:19,21 298:17 300:22 **numbered** 227:18 256:16 numbers 191:10 237:8 237:9 294:20 296:21 297:9 299:2,3 307:14 numerous 30:2 173:6 0

O 3:1 **O5** 144:20 197:2 204:10 205:12 270:20 **O6** 206:9 231:2 250:17 252:3 255:14 269:7 291:5 **O7s** 250:17 Oak 103:4 objectivity 88:16 **obligated** 214:8.17 obligation 301:2 observation 219:6 observations 163:3 **observe** 166:8 186:9,15 obvious 118:6 258:17 **obviously** 37:2 41:5 51:7 58:15 80:15 136:2 138:14 139:22 196:16 216:19 239:1 occur 14:10 41:17 71:17 75:21 165:16 occurred 13:21 15:14 15:19 62:4 63:18 64:10 67:5,8 69:9,15 69:20 111:16 165:11 165:15 191:17 244:12 occurrence 99:16 occurring 14:14 252:1 273:16 occurs 104:18 252:10 272:6 October 1:8 90:10 off-base 74:7 102:6,11 106:13 off-duty 74:7,11 off-post 13:21 75:22,22 104:8,13,18

offender 16:16 25:11

180:2 199:2 offenders 19:10 126:12 126:22 133:10 offenders' 274:14 offense 90:12 96:17 111:16,20 112:8,11 offenses 11:17,18 198:5 283:7 294:18 offer 113:21 176:12 206:10 218:6 offered 38:16 163:17 office 24:10 45:15 46:21 47:3 53:4 87:7 87:20 92:21 93:7 106:20,21 116:4,6 118:8 131:7 173:16 174:3 184:16 236:13 263:16 296:15 officer 5:4 25:4 27:15 28:10 29:8,11 31:9 32:2,9,11 33:1 34:17 60:2 61:4 62:16,17,19 63:13 65:16 66:6,12 66:17 67:2 69:17 88:8 109:19 130:5 145:1,7 145:19.19 146:7.11 157:16 159:10 163:9 163:21 164:2 170:4 178:1,21,22 184:18 185:21 188:22 190:6 201:21 202:4 205:4 224:11,11 226:11 230:14 231:2 234:9 244:1 247:16 248:19 289:21 officer's 73:2 205:5 officers 8:15 25:6 27:11 28:18 132:22 183:7,8 183:14,21 184:6,16 185:20 191:8 200:7 203:5 226:10 230:10 Officers' 60:16 offices 102:3 214:11 279:14 official 2:4,5 3:4 10:11 70:1 182:15 188:10 282:5 officially 312:9,12 oftentimes 215:12 222:12 **Okinawa** 51:19 old 273:17 275:15 **older** 97:13,13 on-post 76:2 103:8 104:10 on-the-job 30:16 127:21

onboard 25:3 66:7

85:19 88:15 182:12 68:19 71:21 89:17 241:22 242:1 252:19 overwhelming 156:15 once 15:8 40:18 68:4 252:21 260:22 268:2 overworked 35:1 216:4,18 282:17 106:4 108:2 118:10 275:20 276:5 287:5 owe 282:9 291:19 285:11 119:21 149:1 155:21 287:11 288:6,18,22 ownership 304:4 participated 67:3 156:13 160:11 170:17 289:14,20 290:9,18 participating 6:12 Ρ 176:17 184:8 190:16 ordering 30:13 68:2 85:17 213:1,4 236:10 orders 28:1 114:9 117:7 **P** 2:3 participation 62:1 249:13 265:15,18 126:16 179:22 183:13 **P-3** 89:22 216:11 283:6 particular 109:1 170:10 280:15 224:13.14 P-R-O-C-E-E-D-I-N-G-S organization 20:1 one's 130:15 203:2 210:12 240:19 one-hour 120:15 94:13 123:15 170:2 **p.m** 160:17 312:15 256:2 268:12 271:3 **one-to-one** 43:5 190:8 198:10 232:14 Pacific 63:2 165:10,15 273:3 243:10 245:16,17 particularly 160:9 one-week 44:4 **packing** 260:19 ones 35:18,19 37:7 246:4 253:1,7,11,14 page 3:2 291:21 293:6 197:7 210:6 107:4 161:4 248:1 254:8 259:22 260:14 293:11,20 296:6 parties 194:11 250:5 298:8 260:16,18 288:11,17 pages 293:20,21 partnership 103:7,10 ongoing 25:8 85:7 289:22 290:22 305:10 Pakistani 23:1 parts 193:1 274:14 197:15 225:1 organizations 176:19 pamphlet 65:20 **party** 71:6 Panama 62:21 64:17 online 116:11 117:4 245:19 246:15,17 party's 72:10 open 5:8 46:20 90:10 261:13 262:12,13,21 68:15 pass 214:17 169:7 174:2 194:18 290:15 291:2 pandering 209:9 passed 94:16 orientation 170:5 226:15 panel 8:17 9:5 10:7 pat 94:13 95:21 opening 177:11 235:6 236:13 19:5 49:13 75:7 77:1 path 191:15 206:4 original 253:13 108:7 160:20 168:15 209:14 264:20 operation 252:22 **operational** 67:14 68:6 OSI 45:2 53:5 87:6 93:9 177:16 187:20 195:4 patrol 165:13 72:1 127:5 158:4.17 94:22 95:3.14 99:13 203:9 204:3 248:8 **Paul** 1:17 161:12 260:7 173:17,18,22 174:1 255:13 258:2.4.16.18 pay 71:5 198:9 258:21 271:2 286:4 **PCO** 144:2 operations 63:1 138:14 211:6 operator 240:6 ostracism 54:21 PCS 29:15 117:6 310:22 opined 252:2 out-briefs 58:17 panelists 80:13 235:17 opines 251:12 out-going 192:19 panels 8:14 19:8 258:6 **PCSing** 273:12 opining 205:6 out-of-service 139:13 258:7,19 296:7 peeled 235:16 opinion 84:7 96:1 outcome 95:18 187:10 310:21 peer 29:14 226:22 126:21 155:16 186:12 284.7 panoply 95:7 252:19 227:2,11 229:1 231:2 213:17 249:18 264:16 outline 291:22 **pants** 63:22 279:8 265:21 **outlines** 291:22 paper 268:3 **peer-** 149:16 opinions 188:8 outraged 159:18 **papers** 87:15 peer-oriented 78:17 peers 57:13 78:21 opportunities 269:18 outreach 104:14 paperwork 54:15 111:7 opportunity 10:7,22 outside 18:15,19 36:16 79:15 131:22 135:18 **parade** 31:17 19:4 24:18 42:10 50:3 36:21.22 132:2 188:9 202:21 232:2 paragraph 115:11 108:7 147:2 152:14 152:10 159:12 263:1 287:17 290:6 parallel 272:12 156:14 177:15 182:11 outskirts 181:21 parity 141:13 142:19 peg 266:8 188:3 194:15 227:1 outstanding 38:21 part 31:10 34:11 49:6 pending 25:11 231:13 277:6 309:3 173:20 53:11 54:17 56:12 **Pendleton** 31:11 32:3 58:22 72:20 82:3,5 opposed 128:15 247:20 overall 28:15 54:17 pendulum 94:8 98:19 71:11 156:19 157:10 98:21 101:5 151:15 268:13 269:1 86:20 94:4 97:17,17 **opposite** 123:22 overcoming 224:12 106:16,17 110:3 penetrative 204:2 **OPSTEMPO** 43:6 overdue 154:5 111:18 130:4 171:10 294:18 **option** 158:19 overnight 240:16 188:13 197:21 214:15 Pensacola 27:16 overrule 286:12 options 58:20 59:2 221:11,16,19 223:13 Pentagon 24:12 109:16 overseas-based 187:1 143:5 67:13 224:10 235:3 241:1 orally 112:18 oversee 171:2 242:18 248:21 252:16 people 19:12 39:7 46:7 order 3:3 25:22 41:14 48:7 50:13,22 51:3,4 overseeing 251:19 252:17 269:14 275:10 68:2 96:20 99:4,17 52:20 53:13 54:8 55:7 oversight 67:9 97:9 284:5 287:22 288:2,5 165:1 199:13 254:22 55:13 56:17 57:10 121:2 126:11 127:3 288:10 293:10 301:21 160:21 170:1,2 261:10 PARTICIPANT 31:17 58:11 59:1 74:10 76:3 172:10 175:4,18 overview 27:18 76:11 78:19,20 79:1 participants 6:5 198:11 232:7,13 overwhelmed 156:9 participate 49:16 84:22 79:12 93:14 96:14

	1	I	1
135:19 136:19 137:15	164:22 177:15 184:19	199:18 222:12 244:4	population 224:3
137:16 141:22 142:3	221:3 239:1,7 249:18	246:11,19 259:1	273:20
142:17 151:2 156:1	274:4	288:21 309:22	port 62:21 68:15
163:14 196:10 198:5	personality 64:7 262:14	placed 199:11 253:11	portion 22:6
198:17 203:8,9,14	personally 29:12 34:17	places 12:18 76:1	Portsmouth 60:5 62:21
211:6,12 213:7,14,15	100:18 125:9 206:11	placing 72:13	70:18
218:5,17 220:2 222:8	265:20 301:5	<b>plan</b> 59:18 141:10	<b>position</b> 10:11 60:9,12
227:7 231:5 233:12	personnel 43:4 70:6,8	202:5 293:7 307:13	136:9 145:4,13,18
234:22 235:1 239:10	72:14 100:7 113:2	310:8	146:4 158:16 170:4
240:8 244:7,9,10	116:8,11,15,22 118:8	planned 69:12 70:13	188:10 199:11 219:13
255:10 260:8,16	141:15 182:5 186:22	planning 62:16	233:1 240:19 253:3
262:4,6 265:17	187:8 278:8 282:9,13	plans 69:4	269:6
273:11,11,12,19	perspective 38:20	planted 234:9	positioned 246:7
275:2 281:15 285:19	49:20 51:15 71:11	<b>plate</b> 195:6	positions 32:16 178:20
289:2,6,9 291:11	73:2 78:12 91:18 96:2	platoon 122:10 131:6	183:12 184:7 207:13
292:14 295:11 298:5	102:6 103:1 106:16	play 56:2 57:20,22	240:11 279:5
309:19	112:15 117:11 124:19	75:10 77:18 125:20	positive 58:5 62:9
perceived 255:18	139:8 142:10 151:21	205:16 209:19 269:7	71:12 176:12 185:7
percent 137:4 154:5	188:6 194:16 198:12	played 180:18	191:3
158:8,9 164:16	243:16 247:3 256:4	players 46:1	positively-endorsed
231:17,18 287:7 294:10,21 296:22	265:1 272:4 274:4	playing 123:3 183:6	70:7
	290:12 296:18	plays 78:4 219:19 254:6 284:5	possibilities 282:3 possible 9:13 52:17
percentages 307:8 perfect 96:19,22 203:12	perspectives 3:9,19 8:7 52:2 104:7	plea 166:3 218:22	111:3 176:5 180:21
237:14	pertaining 30:10	plead 100.3 216.22	185:12 228:19 276:5
perfectly 266:8	petrified 225:13	please 5:11 6:20 7:9	279:1
perform 133:4 152:10	petty 60:16 62:17,19	9:12 39:18 49:21	possibly 26:6 161:1
153:12 253:17	145:1,7 146:11	72:17 187:15 219:2	244:22
	157:16 224:10,11	259:4 297:14	post 198:2,5 272:6,10
II Derrormance 147 5			
performance 142:5 performed 70:18			
performed 70:18	226:9,11	pled 71:2	post-conviction 311:17
performed 70:18 performer 164:10	226:9,11 <b>phase</b> 137:2	pled 71:2 plenty 286:19	post-conviction 311:17 post-preferral 296:10
performed 70:18 performer 164:10 peril 286:15	226:9,11 phase 137:2 philosophy 144:7 296:1	pled 71:2 plenty 286:19 plus 222:3 229:3	post-conviction 311:17 post-preferral 296:10 posted 6:22
performed 70:18 performer 164:10	226:9,11 <b>phase</b> 137:2	pled 71:2 plenty 286:19	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8	post-conviction 311:17 post-preferral 296:10 posted 6:22
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18 power 152:13 169:15
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18 power 152:13 169:15 172:13 195:13 231:7
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18 power 152:13 169:15 172:13 195:13 231:7 powerful 22:21 23:5,18
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18 power 152:13 169:15 172:13 195:13 231:7 powerful 22:21 23:5,18 powering 152:6
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11 138:4 140:8 192:5	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11 pier 68:15	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11 41:13 66:1 94:18	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11 138:4 140:8 192:5 197:19 203:6 205:15	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11 pier 68:15 PII 149:7	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11 41:13 66:1 94:18 109:17 162:15,18,18	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11 138:4 140:8 192:5 197:19 203:6 205:15 214:6,20 249:5 270:5	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11 pier 68:15 PII 149:7 pilot 286:11	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11 41:13 66:1 94:18 109:17 162:15,18,18 164:14 166:1 174:2	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18 power 152:13 169:15 172:13 195:13 231:7 powerful 22:21 23:5,18 powering 152:6 PowerPoint 56:20 137:8 practical 189:11 246:10 practice 201:14,19 247:11 311:17,17,18
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11 138:4 140:8 192:5 197:19 203:6 205:15 214:6,20 249:5 270:5 270:5 280:9 281:9	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11 pier 68:15 PII 149:7 pilot 286:11 pivotal 223:13	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11 41:13 66:1 94:18 109:17 162:15,18,18 164:14 166:1 174:2 182:15 187:17 189:7	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18 power 152:13 169:15 172:13 195:13 231:7 powerful 22:21 23:5,18 powerful 22:21 23:5,18 powering 152:6 PowerPoint 56:20 137:8 practical 189:11 246:10 practice 201:14,19 247:11 311:17,17,18 311:19 312:1
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11 138:4 140:8 192:5 197:19 203:6 205:15 214:6,20 249:5 270:5 270:5 280:9 281:9 284:11,21 288:1	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11 pier 68:15 PII 149:7 pilot 286:11 pivotal 223:13 place 23:17 30:19 69:13	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11 41:13 66:1 94:18 109:17 162:15,18,18 164:14 166:1 174:2 182:15 187:17 189:7 189:11 191:3 192:16	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18 power 152:13 169:15 172:13 195:13 231:7 powerful 22:21 23:5,18 powerful 22:21 23:5,18 powering 152:6 PowerPoint 56:20 137:8 practical 189:11 246:10 practice 201:14,19 247:11 311:17,17,18 311:19 312:1 practices 42:1
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11 138:4 140:8 192:5 197:19 203:6 205:15 214:6,20 249:5 270:5 270:5 280:9 281:9	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11 pier 68:15 PII 149:7 pilot 286:11 pivotal 223:13 place 23:17 30:19 69:13 70:12 73:11 74:6	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11 41:13 66:1 94:18 109:17 162:15,18,18 164:14 166:1 174:2 182:15 187:17 189:7	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11 138:4 140:8 192:5 197:19 203:6 205:15 214:6,20 249:5 270:5 270:5 280:9 281:9 284:11,21 288:1 person's 110:11 163:17 164:11	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11 pier 68:15 PII 149:7 pilot 286:11 pivotal 223:13 place 23:17 30:19 69:13	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11 41:13 66:1 94:18 109:17 162:15,18,18 164:14 166:1 174:2 182:15 187:17 189:7 189:11 191:3 192:16 201:16 213:11 226:20 279:22	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19 262:10,11 potential 90:19 128:22 137:21 248:15 283:7 potentially 16:22 21:20 48:22 91:3,5 97:11 115:9 120:18 122:15 122:16 180:2 283:6 pounds 247:18 power 152:13 169:15 172:13 195:13 231:7 powerful 22:21 23:5,18 powerful 22:21 23:5,18 powering 152:6 PowerPoint 56:20 137:8 practical 189:11 246:10 practice 201:14,19 247:11 311:17,17,18 311:19 312:1 practices 42:1
performed 70:18 performer 164:10 peril 286:15 period 9:3 40:21 42:20 61:18 63:19 71:5 159:3 240:10,15 peripheral 28:6 permanent 29:15 183:12 permeate 231:16 permission 59:9 Permit 117:6 perpetrated 283:11 perpetrator 119:10 perpetrators 192:14 person 15:6 16:12 34:15 46:6,9 48:4,8,9 52:9 55:5 90:22 91:2 91:4 110:13,22 119:15 136:1,8,11 138:4 140:8 192:5 197:19 203:6 205:15 214:6,20 249:5 270:5 270:5 280:9 281:9 284:11,21 288:1 person's 110:11 163:17	226:9,11 phase 137:2 philosophy 144:7 296:1 phone 13:7,7 18:20 36:7 68:1 69:15 167:17 phones 18:14 111:21 112:1,3 photographs 301:20,20 photography 300:3 phrased 285:2 physical 63:18 220:8 physically 250:1 pick 105:15 251:8 picture 242:16 pictures 112:4 piece 50:20 51:6 61:2 92:5 94:5 122:21 240:22 268:3 pieces 81:11 pier 68:15 PII 149:7 pilot 286:11 pivotal 223:13 place 23:17 30:19 69:13 70:12 73:11 74:6 85:15 102:6 125:8	pled 71:2 plenty 286:19 plus 222:3 229:3 point 12:3 29:2 78:8 97:11 107:15,21 139:9 141:17 156:1 156:11,17,22 167:1 178:16 228:6 229:4 238:3 242:16 250:4 250:14 302:16 303:2 pointed 232:3 pointing 238:17 points 26:2 30:5 31:1 151:8 155:19 173:1 178:11 187:6 306:17 306:19 police 91:20 103:4,5 105:6 124:5 policy 7:7 8:7 21:13 24:10 25:10 33:11 41:13 66:1 94:18 109:17 162:15,18,18 164:14 166:1 174:2 182:15 187:17 189:7 189:11 191:3 192:16 201:16 213:11 226:20	post-conviction 311:17 post-preferral 296:10 posted 6:22 posters 91:19 134:8 posting 187:3 postured 261:19

II			
pre-command 12:10	129:10 190:1	33:12,15 141:15	programmatic 184:12
121:9 188:18 189:3,9	prevented 64:19	142:22	programs 183:4 215:19
pre-party 76:4	preventing 176:6 177:5	proceed 174:14 186:1	progressed 193:19
pre-trial 73:10 90:21	prevention 27:6 40:17	proceedings 220:10	project 268:1
93:13 175:1	40:21 41:3 43:15,16	process 14:4 15:13	prolong 106:9
precedent 203:2	43:18 62:8,11 63:11	19:21 21:3 33:22	prominent 163:6
precise 191:9	71:12,16 100:8	44:10 46:12 47:4,14	promote 97:2
preclude 115:6	103:18 120:22 131:16	47:20,20 48:22 49:4	promoted 186:22
predecessor 159:5	147:1 152:18 170:13	52:11 54:14 72:4,5	promotion 273:12
predict 307:2	176:22 182:18,20	86:21 94:1 98:22	properly 26:10 136:20
preface 60:13	183:3	100:14 107:22 114:4	166:11 179:10 197:10
prefer 87:22 106:11	previous 41:2 127:17	117:10 133:15 138:22	259:17 287:12
preference 174:18	178:19 182:2 204:3	139:1 141:5 157:11	proposal 174:19 195:17
235:7	271:2 285:19	158:14 164:14 165:3	293:8,18 298:20
preferences 209:19	previously 29:18	166:11 167:20 170:15	propose 298:3
preferral 87:16 264:2	235:17 311:4	171:20 173:3,10	proposed 293:22
294:19 296:12 297:22	price 198:9	175:9 179:7,22	307:12
307:5	primarily 13:15 165:19	180:17,19 181:5,12	proposing 294:1,16
preferred 37:2 165:16	191:17	189:12 190:2 191:16	300:17
294:8,11 297:5 298:6	primary 14:18 172:9	191:20 199:16 204:12	prosecute 106:5,5,6
298:9,10,17 307:3	prior 12:2,10,18 24:20	213:2,20 216:17	122:17 213:5 241:16
preferring 45:3	27:9 37:9 40:12 62:12	220:14,17 221:12,20	263:5 280:17
preliminary 30:21	63:12 67:20 69:3	222:15 223:15 227:14	prosecuted 23:10
preparation 7:2 12:8	110:4 170:3 183:11	235:22 236:6 239:21	102:8 284:21
162:3 181:9	188:18,20 189:1	242:21 243:16 251:10	prosecuting 173:11
prepare 45:22 169:17	199:10 235:18 296:7	252:13 253:21 254:10	213:22 263:20
233:19	312:5	257:18 258:3 269:8,9	prosecution 1:3 5:6 6:7
prepared 34:12,16	priorities 65:12 272:22	269:22 270:12,22	6:17 16:22 49:7
39:14 73:16,17	prioritize 151:22	271:4,10,19 276:3	104:21 106:21 107:11
179:14 197:5	priority 234:21 273:5	288:21 290:17 304:6	191:18 221:3,6
preparing 170:8 prerogative 199:4	278:6 privacy 54:12 215:3,17	305:4 306:12 309:10 309:21	prosecutions 290:10 prosecutor 220:20
prescriptive 267:13	300:8 304:1,21 305:2	processed 166:5	242:12
268:2	305:3,9 308:22	216:22 303:22	prosecutorial 102:4
present 1:14 19:1 40:10	309:10 310:10	processes 129:17	220:12 248:12 249:1
74:16 269:18 310:12	privately 172:22	241:4 246:18 309:22	249:11 253:4,9,13
310:12	privy 108:22	processing 20:15	prosecutors 263:18
presentation 291:9	probably 13:11 15:5	190:12	prosecutors' 102:2
presented 81:8 179:1	16:2 24:21 26:9 34:11	proctors 79:2,14 137:9	prospective 27:11
195:12,16 199:21	34:20 35:7,7 36:7	produced 216:13	28:10 29:8 61:4 63:13
200:3 243:9 248:10	38:6 45:10 75:16	product 277:2	65:16
251:13	102:18 104:13 105:9	productive 166:22	protect 54:11 305:2
presents 243:6	107:22 123:9 126:3	167:11	protected 300:2
preserve 170:1	127:21 129:16 142:4	professional 40:15	protecting 300:7
preserving 67:13	148:15,22,22 150:11	107:13 180:10 181:10	protections 170:16
presiding 1:12	151:20 153:17 169:5	proficient 92:3	protective 28:1 68:2
pressed 46:2	198:2 212:3 229:20	profile 273:1	179:22
pressing 65:12	242:6 265:6,14 268:4	program 19:18 26:2	protest 291:16
pretrial 140:11 311:16	272:19 277:17 279:18	43:17,18 48:16 62:11	<b>prove</b> 91:1 95:11
<b>pretty</b> 32:9 49:9 57:17 61:10 111:8 117:12	286:22 problem 127:1 128:17	71:12 79:19,21 100:9	194:12
118:20 122:2 123:9	225:11 255:13,18	120:10,21 123:4 124:9,20 134:3	proven 21:10 46:7 provide 14:15 28:4 36:2
125:1 129:18 130:9	problematic 73:3,4	136:22 145:4 147:12	38:12 39:2 41:14
142:13 148:15 161:4	procedural 189:14	147:13 161:19 163:4	83:17 84:22 92:18
164:6 203:16 217:5	procedurally 199:17	170:19,20 176:15	95:2 121:22 152:14
218:15 223:5 237:3	procedure 47:16	177:2 183:2 184:8	163:18,19 169:13
267:16 271:17 279:22	160:20	187:13 189:22	173:20 186:21 188:5
prevent 17:13 18:1	procedures 17:16,17	program's 131:15	207:21 213:15 221:4
-	<u>'</u>	· · ·	
••			

221:17 246:19 254:3 quarterback 232:15 radio 215:15 40:20 41:7 62:12 72:8 raise 182:10 283:15 quarterly 171:1 189:20 81:5,16 134:11 135:1 **provided** 7:1 11:15 257:5,9 **raised** 97:15 142:21 184:6,7 38:20 56:8 69:21 **queen** 23:2 raises 205:17 270:11 271:20 305:11 162:10 165:1 176:1 query 193:17 rally 144:12 received 8:13 9:4 12:5 180:20 183:15 184:10 question 30:18 80:19 rallying 144:11 12:12,19 24:20 25:1 191:6,15 193:15 88:4 89:16 94:3 95:16 Randolph 1:11 26:9 32:21 37:6,7 256:8 287:21 96:4 101:22 105:3 range 20:12 29:13 30:4 40:4,12,20 45:7 54:20 provider 66:21 108:13,15,16,21 150:22 172:5 196:20 62:17 63:12 64:5 provides 18:8 71:15,17 109:14 122:20 130:12 210:19 65:15 67:6 70:1 71:14 95:10 115:16 193:19 130:14 145:20 146:15 **ranged** 11:18 74:4 118:14 119:8 233:19 288:2 158:1,11 195:10 rank 8:15,18 32:10 71:6 125:10 132:22 156:5 providing 49:1,12 196:2,7 202:13 170:12,17,21 188:13 172:12 174:11 175:11 208:17 213:18 229:7 rank-specific 132:16 188:16 189:4,8 ranks 144:11 176:8 254:5 260:7 230:4,16 233:6 234:1 190:10 213:13 public 1:6 5:14,15,18 235:3 236:4 237:13 rape 11:21 94:15 273:3 receiving 52:5 70:7 5:19 7:11 8:5 9:2,3 237:16 238:8,17,21 309:18 82:17 189:13 48:5 105:17 210:11 238:21 239:3,22 **Rapid** 189:6 recognize 7:5 76:11 241:1 252:15 253:13 210:17,18 233:10 raspy 182:9 79:13 309:12 ratio 43:6 89:10 90:2 302:10 303:6 255:13,20 257:22 recommenced 68:5 pull 78:10 79:10 131:8 259:5,12,14,19 272:20 recommend 54:3 87:16 131:9,10,21 136:10 263:11,13,21 264:7 rationale 174:11 115:18 195:19 217:7 137:20 250:18 306:19 267:6,7 268:10,11 reach 204:13 228:8 224:6,18 277:12 **pulled** 207:5 311:15 275:10,12 278:21 reached 56:13 312:5 pulling 199:22 309:15 recommendation 45:3 285:2 286:3,5 287:9 reaches 210:1 punishment 88:19 295:7 296:1 306:7 reaching 63:22 83:11 117:11 173:12 183:18 184:3 289:12 307:2 reaction 47:13 191:19 244:21 250:9 purposes 11:1 295:12 question-and-answer reactions 44:22 250:11 277:16 286:14 73:18 read 115:12 134:18 286:15 pursuant 175:1 **pursue** 212:12,13 questionable 186:16 159:17 169:4 294:15 recommendations **pursuing** 172:10 questioned 212:7 306:2 13:16 173:15 185:19 pursuit 172:18 **questioning** 31:2 39:15 readiness 153:21 158:4 185:20 201:18 218:5 **purview** 247:12 questions 3:18 4:5 7:7 260:3 261:1,22 223:4 **push** 36:6 77:8,8 80:8 24:2,4 30:4 42:11 279:15 recommended 41:1 155:10 48:21 49:11,16 54:20 reading 63:10 64:14 254:15 pushed 77:21 143:20 55:7 73:19 126:9 65:10 66:11 134:19 recommending 116:19 306:8 **pushes** 88:18 132:11 134:15 160:22 239:8,11 **pushing** 291:12 168:1,3 169:7 173:1 ready 9:6 139:16 reconsider 97:20,20 **put** 35:22 57:5,10,20 177:12 194:19 203:21 178:17 181:8 288:11 record 108:10 160:16 83:21 101:12 109:22 216:9 223:7,10,19 real 176:9 179:17 259:3 299:19 312:15 117:12 131:1,22 229:20 232:3 249:10 197:13 235:20 236:11 recording 209:9 135:9 136:8 142:3 291:5 299:16 302:7 realistically 55:11 records 293:3,15 150:13 151:11 196:21 305:21 306:9,11,14 realize 57:12 93:22 301:18,19 95:22 104:20 284:6 202:16,18 207:20 307:9 **recourse** 286:12 208:2 209:12 233:19 quick 99:6 177:16 realized 29:4 recruit 234:9 241:11 248:13 249:2 179:17 286:8,17 realizes 94:1 recruiting 32:11 91:19 250:22 268:2 274:10 293:1 295:7 rear 11:10 94:13 102:12 274:21 276:17 291:18 quickly 25:16 26:8 45:8 rear-end 95:22 recurring 79:5 292:19 303:18 309:22 69:1 97:1 110:22 reason 21:6 61:22 red 87:4 111:2 114:11 160:6 157:1 210:10 235:20 redacted 69:8,12 70:9 putting 203:17 289:9 206:16 207:7 209:13 reasons 86:21 109:1 redirect 306:3 Q 216:10 267:15 276:5 235:18 297:20,22 reduce 176:16 187:9 quite 17:2 61:5 104:12 qualification 153:22 reassign 235:7 226:3 152:7 163:5 190:19 reduced 71:6 166:6 157:5,6 reassignment 115:15 refer 181:2 191:4 200:6 qualified 203:10 311:11 reassurances 84:22 **qualify** 286:20 **quotes** 50:13 recall 171:18 235:3,21 216:15 264:5 quality 120:2 271:22 reference 15:15 130:12 281:4,5 R receive 8:21 27:10 209:13 236:2 277:2

referenced 114:19 references 301:19 referral 173:7 174:17 referred 64:8 109:1 190:14 264:15 referring 86:11 204:20 220:9 265:8 reflect 188:9 259:4 refresher 137:3 143:13 183:22 regard 10:8 30:4,17 108:21 263:15 309:17 regarding 39:4 52:12 54:13 74:4 115:14 171:5 182:12 209:20 309:6 regards 24:19 82:13 **Reggie** 2:1 292:10 regiment 178:1,21 region 184:16 185:9 regular 225:2 257:4 305:7 regulation 267:16 regulatory 171:18 reinforce 62:6 96:21 151:9 reinforces 233:15 reinforcing 39:6 **relate** 129:12 related 11:17 12:13 13:12 56:6 170:13 relation 112:10 relationship 13:4 82:11 102:1 103:2 104:11 105:6.9 106:2 107:13 305:20 310:19 relationships 125:21 relatively 69:1 257:12 release 66:15 305:3,14 released 70:5 71:7 releasing 30:6 66:13 relevant 287:10,16 290:4 relied 46:20 65:17 68:7 relieved 233:11 236:18 relive 211:20 212:6 rely 81:2 144:6 relying 136:17 248:16 252:9 remain 107:19 218:9 remained 25:11 **remains** 93:11 remarks 9:10 30:22 39:14 49:15,19 73:16 73:17 155:7 160:22 235:6 remember 26:5 27:13 27:17,20 28:8,16 44:7

58:4 77:17,22 100:11 101:16 117:18 141:12 166:7 221:10 244:2 281:4 **reminded** 187:16 remote 246:11 remove 110:22 208:7 removed 21:19 23:10 24:15 114:10 repercussions 132:8 report 17:20 19:13 20:19,21 21:6 23:6 48:10 53:7 63:7 67:6 67:7 69:21 100:17 150:17 162:12 163:12 163:22 164:1,5,15 167:18 173:16,19 175:10 208:11 210:13 210:16 211:4 213:14 214:9 215:2,3 216:8 217:22 218:10 223:6 265:11 277:7,17 280:15 299:11 301:4 reported 12:15 17:3 19:13 25:3 237:10 297:2 reporter 279:9 reporting 17:16,17 26:18 33:15 53:8 65:20 71:18 89:5 96:16 120:22 124:16 142:22 184:13 189:12 190:2 207:18 210:7 210:11 237:18 238:1 276:14 279:3,3,5,20 reports 17:18 20:9 58:12 65:18 66:14 162:6 179:16 189:13 227:17 237:13,16 represent 168:12 Representative 7:14,19 7:22 representatives 3:7 7:6 75:2 representing 7:16 89:2 reps 15:5 request 21:3 69:2,14,19 70:1,7 106:17 113:3 115:7,15,19 116:12 116:16 117:1 118:5 118:11,14 125:5 175:8 186:8 230:2,19 235:19 300:11,12 303:21 304:9

requested 20:16 34:7

requesting 110:16

115:2,10

111:17 117:4 193:9

requests 5:14 9:4 175:6 186:10,12 193:11 required 25:19 26:1 33:5 61:16 64:20 71:22 77:11 89:4 117:5 133:3 145:4 146:22 164:16 172:7 184:14 186:21 189:1 193:6 194:6 201:15 205:11 261:2 290:20 requirement 12:21 72:13 80:4 86:15 116:9 119:17 120:10 120:11,13,16 121:5 128:12 152:9 157:11 requirements 17:11 26:11,18,19 28:21 30:2 35:21 36:9 65:9 65:21 68:6 71:19 90:22 110:17 120:19 124:16 146:3,12 148:2 149:6 150:11 152:22 154:13 156:20 171:18 184:13 **requires** 167:21 research 306:6.14 307:1 reservation 308:21 reservations 310:10 **Reserve** 171:15,16,17 **Reserves** 69:6,8,14 70:11 **residence** 69:13 70:12 resiliency 147:3 resolution 85:11 **resolve** 303:1 resolved 72:13 237:21 resolving 172:1 resource 21:18 27:7 41:2,3,11 266:22 271:15 276:8 resources 20:5 39:9 89:20 95:10 99:20 111:7,7 121:22 125:20 127:14 145:10 172:7 176:5 179:6 185:11 194:7 199:11 199:22 206:13 207:2 243:8,19 245:4 271:2 271:3,7,10,16 272:4 273:1,5 274:5,7,10,21 275:1,9 276:22 278:11,13,21 279:17 279:21 respect 39:8 42:3 56:1 62:6 71:16 121:16 188:12 189:6 243:11

response 3:10 8:12 27:6 40:17,22 41:4 44:22 45:11 46:18 48:17 62:9,11 63:11 64:5 65:14,22 66:18 67:10 69:18 71:12,18 72:2 100:8 141:14 152:18 162:5,10,19 163:16 170:13 179:18 182:20 184:10 189:7 190:5 217:10 248:7 259:4 269:16,19 responses 249:19 responsibilities 74:19 163:11 169:10,19 170:19 184:12 196:18 197:21 305:1 responsibility 11:8 18:18 107:15 177:4 198:15,15 199:4 241:7,13 245:11 269:13 305:3,13 responsible 56:1,17 175:15 239:10,16 244:7,9,10 responsive 47:3 167:16 rest 32:19 55:17 248:8 restoration 176:13 restrained 64:12 restraint 276:9 restricted 17:18 53:8 58:12 192:18 210:6 210:13 211:4 215:3 216:1,1 218:10 227:16 277:17 279:3 restricted/restricted 237:10 restricting 63:20 result 165:14 166:20 297:1 resulting 294:19 results 25:12 90:19 198:3 resumed 108:10 160:16 retain 238:11 247:3 273:11 289:12 retained 290:2 retaliation 54:22 retention 142:5 return 117:7 returned 70:19 review 4:7 8:22,22 171:7 172:4 181:4 189:17 199:13,15 233:20 237:6 251:20 292:3,20,22 293:7 298:22 299:1,15 307:13 310:8

respond 167:19 179:14

reviewed 222:22 267:2 rush 245:22 96:14 146:5 199:3 **Secretary** 6:10,13,16 293:12 274:1 281:12 291:11 24:11 reviewing 174:19 301:13,18,19 **section** 16:15 46:9 55:2 79:4 122:10 130:21 269:15 298:5 **S** 3:1 saying 87:9 112:14 reviews 185:19 **SAC** 221:20 155:13 185:10 195:19 sections 78:18,19 revolutionary 287:5 **SACMG** 26:16 222:1 203:2 204:4 222:16 sector 67:18 106:4 sacrifice 200:15 226:6 233:13 236:7 **security** 115:3 135:22 289:7 Rey 3:13 39:13,16,19 safe 15:18,22 16:11 242:14 255:14,17 136:1 seed 234:8 39:21 132:12 152:3,4 safeguard 305:20 263:8 281:8 Rhode 28:11 183:16 seeing 153:10 155:2 safely 68:4 says 115:12 207:19 rid 154:11 safety 17:1 65:13 212:11 214:14 227:12 246:22 290:10 ridiculous 23:3 78:7 122:18 128:2 179:20 266:6,6 284:6 285:7 seek 101:22 190:11 rights 28:6,7 53:14 54:7 201:17 203:14 227:3 181:13 285:10 68:11 219:13 309:21 sailor 25:13,14 85:16 **scares** 212:9 245:21 105:14 127:18 148:20 scenario 38:9 44:20,22 311:13,14 seeking 115:16 193:21 risk 83:22 91:1 193:11 47:7 58:2 75:13 79:7 215:13 214:5,8 254:22 risks 172:8 sailor-on- 105:13 99:7 102:12 135:21 seemingly 30:7 road 79:10 152:12 sailors 25:6 30:11 137:13 281:22 282:6 seen 43:15 57:16 79:21 scenario-based-driv... road-trip 80:10 32:18 39:6,11 41:22 128:20 145:5 186:16 roadshow 77:22 78:4 33:16 211:16 214:4 215:12 42:4 77:21 125:3 119:13 127:1,15 129:6 143:2 **scenarios** 78:10 80:13 218:13 234:2 240:20 **Robley** 139:9 135:2 137:12 157:7 152:15 198:20 205:20 276:12 285:14 290:13 robust 79:21 206:2 246:6 266:16 176:9 197:14 267:18 294:20 296:20 Rodney 1:20 schedule 121:11 seizure 30:13 288:12 role 11:5 14:11 23:2 sake 100:22 101:8 150:14 seizures 28:2 36:16 82:21.21 scheduled 64:17 65:6 seldom 124:4 **same-type** 130:20 165:20 170:10 176:22 sample 299:1 67:16 69:6 291:18 select 79:1 233:21 180:1,19 183:6 **school** 144:3 170:6 236:9 **San** 182:3 209:18 219:17 239:15 **SAPR** 123:5 124:9,20 183:15,16 184:5 selected 40:19 122:6 242:18 247:3 254:6 131:15 155:13 157:1 234:10 146:7 269:7,11 311:5 312:4 157:15,17 182:20 **Schwenk** 1:21 4:7 selection 236:6,11 roles 40:12 170:14,18 184:7 186:21 187:1,2 93:21 96:5 97:16 253:21 177:3 187:3,5,6,7,8,13 100:1 101:1,20 selects 236:6 room 29:3 48:6 82:13 209:1 286:21 291:10,13 self-governing 257:17 self-inflating 236:7 159:21 169:2 222:13 **SAPR'd** 156:6 295:10,14,20 297:15 311:22 **SAPRO** 26:2 53:4 54:4 299:20 300:4 301:22 selling 155:19 156:11 semester 12:3 roommate 22:13,16,17 214:11,11 302:3,7,11,14 303:11 **root** 153:9 **SARC** 25:17,20 29:19 303:18 304:7 305:21 semiannual 176:11 roots 187:1 30:3 33:6 41:10,10 306:16 307:9,16 Seminar 33:1 rotating 35:10 42:2 45:14 46:22 53:4 screen 203:11 Senator 296:15 rotations 260:2 61:14,20 70:3 82:11 screened 203:9 send 92:15 112:3 rough 139:21 88:22 113:18 114:3 script 76:17 169:3,6 127:15 199:14 round 266:8 116:6 118:1 124:17 scrutiny 205:9 sending 172:15 route 62:20 184:6 124:17 125:12 126:1 sea 246:12 sends 172:16 senior 3:8,15 8:16 219:18 133:21 136:18 141:20 seaman 224:7,7 231:11 routed 54:15 173:15 Seamans 3:14 42:12,13 143:16 147:12 170:18 28:18 39:22 40:5,5,13 routine 171:4 179:7 184:11 217:9 42:14 78:15 87:2 40:14 49:2,14,17,22 row 260:12 218:8 219:22 220:1 92:20 99:11 106:12 50:18 51:14,17 128:9 **RQ-4** 43:3.8 220:13,18 221:16 114:14 134:14 153:14 139:6 145:17 147:13 **Rucker** 189:9 search 28:1 30:13 147:14 155:5 162:2 222:3,17 223:7,12 seated 5:12 170:4,14 178:22 rug 164:7 227:8,17 279:14 rule 201:6 208:1 **SARCs** 38:1 123:4 second 8:17 11:5 16:14 188:22 189:18 200:6 203:10 205:5 218:5 25:12 40:10 53:19 rules 239:20 205:19 213:9 ruling 207:13 208:12 97:17 178:16 230:4 225:5,8 228:16 sat 19:6 61:11 104:4 234:17 236:12 255:5 **rumors** 55:4 232:15 233:6 236:4 143:5 run 83:22 179:15 satellite 68:1 245:12 288:18 293:10 seniors 147:17 294:1 303:2 sense 33:11 37:17 running 279:16 296:10 satisfactory 249:21 runs 157:6 saw 18:1 84:3 85:2 Secondly 234:3 247:10 38:11 77:4 81:10

	1	I	1
102:13 112:12 152:1	Servicemember 182:19	shift 41:13 98:19	235:11 245:15 254:22
177:3	Servicemembers	158:17	255:1
sensitive 133:22 136:8	242:17	shifted 225:17,21	sink 296:17,18
168:16 301:7,17	services 17:19 35:22	shifting 149:16	sir 31:21 77:6 80:2
sent 37:5,7 65:8 98:5	38:15,15,18 56:15	<b>shifts</b> 101:6	83:11 89:15 98:1,19
112:21 116:6 136:6	57:3 59:14 67:22 89:9	ship 142:6 165:12	99:10 100:19 101:5
183:22	89:13 92:7 103:6	231:4	101:19 102:10 105:5
sentence 175:1	105:2,20 108:16	shipmate 72:22	126:5 128:3,14
sentenced 71:4	109:15 110:2 113:22	<b>shipmates</b> 62:7 63:9	151:19,20 223:21
separate 37:15,16	118:22 119:5 123:6	64:4 159:13 285:21	224:22 225:16 229:8
67:20 161:22 188:18	123:12,18 125:2	<b>ships</b> 222:10	233:22 251:8 253:19
206:21 264:17 270:18	128:1 131:17,18,19	shirts 176:18	285:2 286:16 287:15
separated 117:18	134:12 141:14 142:20	shock 217:13,18	sit 19:5 43:20 47:8
separating 180:2	142:21 151:12 163:18	shoes 208:6	153:3 211:18
separation 71:8 180:1	167:14 184:15 201:22	shoot 169:5	<b>SITREP</b> 26:18 30:6
282:4	209:4 212:17 232:22	shore 62:7 67:20	sits 114:3 116:22
separations 283:8	236:9 237:2 238:5	short 42:20 50:14,15	sitting 36:8 149:20
<b>September</b> 71:2	263:14 300:11 305:18	63:4 136:12 260:22	208:6 227:13 236:8
sergeant 3:13,15 12:7 32:5,6 37:22 39:13,16	servicing 66:21 155:10 serving 10:2,8 24:9	272:3 279:15 281:18 <b>Shortly</b> 66:11	262:6 situation 18:3 21:19
39:19,21,22 40:16	60:7 184:22 186:10	show 238:13	26:18 34:1 38:9 41:8
44:13 49:2,3,15,17,22	186:19 200:22	showed 162:8	45:19 55:2 79:8 86:2
50:7,9,18 51:12,18	session 8:20 28:12	showed 102.8 shower 64:11,12	110:22 121:17 128:10
117:16 118:17 132:12	73:18	showing 176:21	133:20 137:18 139:15
139:6 152:3,4 155:5	sessions 147:9 183:5	shown 79:19	158:22 194:10 197:15
269:3 276:21 308:3	set 75:13 120:20 193:4	shows 80:10	201:12 208:5 212:3
sergeants 40:18 53:12	sets 260:9	shut 143:9	246:8 267:17,20
132:20	setting 80:12 142:17	<b>side</b> 14:7 15:3 19:19,20	280:4,10
series 63:17 75:6	159:14 203:1 311:22	20:11 21:9 83:15	situation-dependent
serious 95:6,7,7 101:10	seven 161:17 192:20	107:17,17,19,20	133:12
101:11 168:17 238:15	258:5,7,18 292:11	134:21 135:14,16	situations 27:18 52:18
seriously 19:14 65:5	293:14	155:6 191:3 222:17	55:13 59:21 80:14
167:19 230:6,11,14	<b>severe</b> 99:12 164:9	255:20 272:14 273:8	133:8,22 134:18
seriousness 238:7	206:16	273:13	144:17 145:15 192:6
269:12	severity 206:21 247:13	<b>sight</b> 98:9	193:12 197:12 247:1
<b>serve</b> 8:18 10:22 36:16	247:22	<b>sign</b> 113:1 115:21	268:6
165:8 171:22 177:18	sex 231:4	signature 115:20	six 10:18 34:6 35:5,10
201:12 234:19 249:5	sexual-assault- 28:8	214:13	137:6 181:19 260:12
284:12	sexual-assault-related	signed 116:2,5 117:3	293:21
served 10:13 12:21	8:6	262:8	six-hour 61:9
32:9,13,14 37:3 40:5	sexually 214:16 279:10	significant 114:16	six-week 260:4
40:8 258:2,21 268:13	sexually-charged	206:12 218:14 237:4	sixth 261:10
service 3:6,8 7:5,14 8:8	64:13	298:16 308:22	<b>SJA</b> 38:3 61:13 66:21
8:16 14:3 19:10 23:11 35:10 38:19 60:7	<b>share</b> 19:7 24:18 42:18 48:20 49:18 50:3 62:2	signs 76:11 silver 60:11 145:22	86:5 88:22 100:7 133:21 141:21 171:5
66:20 71:9 72:14 73:7	92:6 177:15 194:16	146:1	172:3,21 173:13
74:14 84:18 89:1	255:4	similar 29:13 48:2	179:7 208:11 222:21
102:17 106:8 113:14	shared 44:9 89:18	52:13 78:3 80:7 98:8	223:1,13 243:7 251:1
118:16 119:18 131:15	sharing 195:2 219:10	130:9 189:8 193:7	270:18
143:21 148:17 150:12	257:21 310:7	253:7 256:10	skill 130:20 193:4 260:9
153:1,7 163:15	<b>SHARP</b> 15:5 19:20 75:2	simple 57:11 105:16	skilled 91:17
168:12 171:22 184:16	120:16,21 121:13	122:2 180:5 229:20	skills 130:18 131:2
232:7,8 233:7,11,15	123:4 124:10 147:6	229:22	150:16
233:18 259:14 275:3	189:7 190:7 236:15	simply 64:6 117:12	slide 297:15
298:1,1 304:10,10,11	she'll 83:18	167:2 193:22 246:17	slides 292:1,5 297:14
304:13,19	shelf 309:18	266:21	slight 129:19
Service-type 37:10	sheriff's 103:11 105:7	Simultaneous 151:18	slightly 210:17 257:22
Service-wide 75:17	<b>Shew</b> 7:17,18	single 64:11 115:8	<b>slip</b> 160:11

II			3 - 3
alaw 04.4 274.4C	207.47 207.46 240.46	an an din a 20:40	242.4 220.22 220.40
slow 94:1 274:16	297:17 307:16 310:16	spending 28:18	213:1 229:22 230:18
slowness 94:17	sort 28:7 54:20 75:9	spent 15:7 29:7 32:16	249:22 260:19 267:12
small 22:6 65:1 78:19	82:22 83:14,22 93:16	44:4 67:10 138:15	273:21 277:13 292:2
79:4 137:16 152:20	97:16 121:13 220:8	169:2	294:17 296:11
181:20 183:5 250:2	221:1 228:11 231:20	spirits 262:4	started 7:4 12:2 51:11
smaller 153:11	239:9 251:21 270:16	<b>Spohn</b> 1:21 209:15,17	84:4 91:11 202:13
smarter 142:4	272:12 277:5 292:6	303:8 307:1 308:10	216:6 299:15
smoked 151:14	309:13 310:3	spoke 44:8	starting 55:9 134:16
smooth 54:14	sought 174:18 221:2	<b>spoken</b> 81:1 209:16	146:19 152:13 271:18
snacks 103:22	sound 129:18 294:5	sponsored 170:5	298:15
<b>so-and-so</b> 110:15,16	299:19	<b>spot</b> 278:12 290:12	starts 107:16 211:2,9
social 115:3	sounds 53:20 93:10	spouses 182:1	270:16
socials 187:5	122:2	squadron 25:4,11	state 32:12 139:11
society 167:1,2	<b>sources</b> 189:14 243:9	42:15,16 43:3,4 46:10	253:6 263:17
soldier 15:20,21,22	<b>South</b> 63:3	50:8 51:21 116:17,18	stated 86:22 154:14
16:10 18:3 20:2,21	<b>space</b> 131:7 175:11	135:5 153:16 173:12	203:7 235:6
21:7,7,17,19 22:12,13	<b>span</b> 245:11	182:3 260:5	statement 110:9 112:12
22:16,19,22,22 23:8,9	<b>speak</b> 24:5 119:5	squadrons 89:22,22	214:14 215:20 217:11
23:12 83:17 91:20	123:19 124:1,18	square 266:8	227:7 278:4 281:7,7
96:8 110:8,15 111:5	130:2,11 134:4	staff 2:2,3,5 5:11 10:3	281:10,16 282:5,17
111:15,17 112:4	161:14 182:10 222:13	66:22 81:2 83:13	statements 177:11
193:2,4 194:10	237:3 238:11 253:18	84:14 106:19 109:19	202:21
200:21 220:16 235:16	265:21	122:13 162:9,10	states 1:1 8:2 10:11
265:9 288:16	speaker 104:1	167:13 170:21 177:2	161:10 182:15 183:2
<b>soldier's</b> 21:3 22:20	speakers 36:2	184:18,19,21 190:12	200:22 250:8
96:9	speaking 124:18	201:18 229:4,15	station 29:15 32:12
soldier-on-soldier	151:18 196:16	248:20,21 249:2,11	33:4 76:21 117:6
104:17	spearheaded 103:17	250:1 251:11,17	183:13 215:13
soldiers 10:17 11:4,8	<b>special</b> 3:19 8:8,18	252:4,9,11 253:2,20	stationed 161:11
11:14,15 13:13 14:16	46:22 48:8 67:1 92:21	253:22 291:16 292:1	statistically 299:1
17:7,17 18:1,9,10,10	109:2 169:22 173:17	296:14,15 298:22	statistics 90:8
19:9,17,21 74:18 76:7	205:2 219:16 221:8	299:5,7 304:22	<b>stats</b> 92:8
97:3 104:7,12 111:22	249:4 305:6 310:22	306:18	status 14:13 15:11
112:2 143:2 188:14	specialist 110:15	stage 271:17	72:21 117:20 170:20
188:15 189:12,21,22	specialized 81:9	stake 309:21	171:1 180:17 257:5
193:14,20 197:13,22	<b>specialties</b> 193:6 245:1	stale 273:17	305:8
198:20 235:9 246:5,6	specialty 115:4 245:18	stall 64:11	<b>stay</b> 86:20 87:1 126:8
262:2 265:13 272:17	<b>specific</b> 27:21 28:9	stand 7:9 163:12	168:21
288:12	82:13 119:7 127:11	211:18 212:5 218:21	staying 167:8
<b>sole</b> 163:18 174:20	133:11,16 143:19	standard 35:21 36:4	stays 91:3 210:13
<b>solely</b> 92:17	162:16 249:7 268:11	150:11 154:4 172:17	256:15
<b>solutions</b> 137:17 187:9	307:1	234:17 257:12	stealing 111:22
<b>solve</b> 255:14	specifically 12:10	standardization 128:7	steered 87:20
somebody 20:11 53:16	27:10 36:18 64:22	256:7 263:19	Stennent 3:13 39:21
146:5 149:11 156:2	77:8 80:9 86:11 88:3	standardize 128:21	step 18:5 75:11 76:14
157:8 160:1 233:10	90:9 114:15 128:8	257:6	89:3 95:8,10 181:1
234:18 235:5 265:5	131:19 146:12 152:17	standardized 128:16,17	270:15 298:21
296:4 297:5	153:10 156:12 157:15	129:17	step-by-step 52:16
someone's 224:9	163:8 171:10 180:9	standardizing 129:9,14	steps 29:9 285:7
something's 76:12	specifics 27:14 211:12	129:16	301:10
somewhat 35:18 56:6	<b>spectrum</b> 169:14 248:2	standards 232:10 233:8	<b>Steve</b> 7:21
79:20 110:13 130:11	speculate 210:2	233:12	Steven 2:5
229:21	<b>speed</b> 13:6 15:6 30:15	standing 42:7	Stewart 4:2 177:14,17
soon 125:15 150:6	38:2 45:13 94:3	stands 163:20 253:2	199:7 206:7,8 216:2
167:17 267:12	119:22	start 9:20 46:21 53:17	222:19 233:3 234:16
sorry 11:11 25:20 91:10	<b>speedy</b> 274:19,19	75:22 81:22 82:3	242:20 244:18 254:2
182:8 185:4 237:8	spend 33:3 103:21	107:19 120:5 150:17	255:12 266:21 267:4
252:4 286:6,18	149:22	161:6 194:20 211:10	275:4 278:20 282:15
	I	I	I

п			341
		l	l
283:1 290:3	198:1 295:1	177:7	taken 18:4 19:14 34:14
stick 97:21	<b>submit</b> 117:1 164:1,13	<b>supportive</b> 47:4 79:15	42:7 91:13 151:13
sticking 169:6	285:1,14	126:20 165:20	159:6 202:15 209:4
sticks 149:2	submitted 5:20 70:21	suppose 127:12	242:8,12 247:15
stood 21:5	117:12	supposed 23:19 27:1	248:12 253:10 301:20
<b>stop</b> 18:18 58:2 64:2	subordinate 178:7	51:1 302:1	takes 90:15 102:5 108:1
211:17 212:12 214:19	252:18	<b>Surface</b> 142:13	111:4 114:2 173:11
215:10,13 228:7,7	subsequent 191:18	surfaced 185:8	185:17 230:14 240:17
stopped 63:4	subsequently 21:1	surgeon 286:10	273:7 274:11 276:19
stopping 147:20	substance 176:10	surprise 299:22	277:1
stories 189:20 230:12	substantial 287:19	surprised 91:12	takin 235:1
231:16 232:1 303:12	substantiated 20:20	surround 80:14	talk 13:8 23:22 26:6
story 22:10,21 59:17,18	191:11	surrounding 45:16	39:5 45:12 51:7,10,13
60:1 98:3,8,10 250:4	success 79:19 189:20	83:20	53:13 54:3 55:4,20
stovepipe 248:21	successful 17:16	survey 168:18	56:17 58:18 60:14,20
straight 118:11 206:3	successfully 162:22	survivor 8:10	· ·
			70:14 86:14,15 104:1
226:14 230:22 291:9	274:3	survivors 309:14	110:2,20 119:14
Straits 64:16	sudden 127:19 215:6	Susan 218:8 231:11	121:8,14,15 127:13
Street 1:12	suddenly 215:13	suspected 194:2	141:8 142:6,7 148:7
strength 23:15	suffered 64:18	suspended 273:10	161:17 162:14 163:2
stress 176:16	sufficient 89:4,14 174:5	suspension 109:13	164:19 179:17 200:7
stressed 144:16	176:1 199:13 283:4	sustain 71:16	223:22 225:6,19
stresses 197:14	suggested 25:18,21	Sustainment 10:3	226:15,19 228:22
stressors 260:1 261:5	214:10 242:12 294:14	<b>SVC</b> 223:7,9,12 284:5	229:17 251:20 279:2
261:13	suggesting 239:3	311:19	282:2 285:18,20
stretch 135:7 138:1	suicidal 131:13	<b>SVCs</b> 311:5,20	301:15 304:16
232:16	Suite 1:11	<b>sweep</b> 164:6	talked 84:5 126:7 128:6
stretching 152:21	suited 197:6 261:17	swift 99:6,10	129:2 140:18 141:6
strike 169:14 256:13	263:5	swiftly 204:10	144:5,9 292:17
			•
stringent 236:9	<b>Sullivan</b> 2:4 3:3 5:3,4	swing 94:10 98:21	talking 15:11,14 35:9
stringent 236:9 strip 226:4	<b>Sullivan</b> 2:4 3:3 5:3,4 6:2	swing 94:10 98:21 swings 94:8	talking 15:11,14 35:9 55:13 77:13,18 84:17
stringent 236:9 strip 226:4 strong 241:21 282:18	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7	swing 94:10 98:21 swings 94:8 sworn 281:7,16	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisor 174:10	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisor 174:10 supervisors 135:1	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisor 174:10 supervisors 135:1 279:6	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisor 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisor 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisor 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisor 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18 Teals 176:14
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12 168:16,17 190:13	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15 213:3,12 223:14	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5 tactical 66:19	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18 Teals 176:14
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12 168:16,17 190:13 191:1 192:8 210:8	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15 213:3,12 223:14 225:11 227:1,4 228:9	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5 tactical 66:19 tactics 79:7	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18 Teals 176:14 team 10:15,20 11:3,6
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12 168:16,17 190:13 191:1 192:8 210:8 212:14 213:22 245:13	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15 213:3,12 223:14 225:11 227:1,4 228:9 228:21 229:2 232:9	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5 tactical 66:19 tactics 79:7 Tagert 292:14	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18 Teals 176:14 team 10:15,20 11:3,6 11:11 29:18 37:1,21
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12 168:16,17 190:13 191:1 192:8 210:8 212:14 213:22 245:13 248:16 249:5 253:15	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15 213:3,12 223:14 225:11 227:1,4 228:9 228:21 229:2 232:9 260:7 279:12,17	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5 tactical 66:19 tactics 79:7 Tagert 292:14 tail-end 52:7	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18 Teals 176:14 team 10:15,20 11:3,6 11:11 29:18 37:1,21 38:3 53:9 57:19 67:4
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12 168:16,17 190:13 191:1 192:8 210:8 212:14 213:22 245:13 248:16 249:5 253:15 270:10,11 273:14	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15 213:3,12 223:14 225:11 227:1,4 228:9 228:21 229:2 232:9 260:7 279:12,17 289:22 292:14	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5 tactical 66:19 tactics 79:7 Tagert 292:14 tail-end 52:7 tailor 278:18	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18 Teals 176:14 team 10:15,20 11:3,6 11:11 29:18 37:1,21 38:3 53:9 57:19 67:4 67:8 68:9 82:9,10
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12 168:16,17 190:13 191:1 192:8 210:8 212:14 213:22 245:13 248:16 249:5 253:15 270:10,11 273:14 280:17 284:8 287:2	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 superiors 203:15 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15 213:3,12 223:14 225:11 227:1,4 228:9 228:21 229:2 232:9 260:7 279:12,17 289:22 292:14 supported 44:16	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5 tactical 66:19 tactics 79:7 Tagert 292:14 tail-end 52:7 tailor 278:18 tailored 187:1	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8 Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13 Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18 Teals 176:14 team 10:15,20 11:3,6 11:11 29:18 37:1,21 38:3 53:9 57:19 67:4 67:8 68:9 82:9,10 88:14,21 100:8
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12 168:16,17 190:13 191:1 192:8 210:8 212:14 213:22 245:13 248:16 249:5 253:15 270:10,11 273:14 280:17 284:8 287:2 subject's 173:12,13	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15 213:3,12 223:14 225:11 227:1,4 228:9 228:21 229:2 232:9 260:7 279:12,17 289:22 292:14 supported 44:16 116:16 125:6 174:15	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18 T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5 tactical 66:19 tactics 79:7 Tagert 292:14 tail-end 52:7 tailored 187:1 Tails 176:14	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8  Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13  Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18  Teals 176:14 team 10:15,20 11:3,6 11:11 29:18 37:1,21 38:3 53:9 57:19 67:4 67:8 68:9 82:9,10 88:14,21 100:8 103:17 118:3 133:18
stringent 236:9 strip 226:4 strong 241:21 282:18 struck 139:9 structure 159:6 253:7 struggled 46:8 48:12 struggling 250:14 stuck 292:7 studies 61:16 stuff 28:5 37:11 55:20 129:15 196:11 201:4 201:8 207:22 211:13 221:1,7 228:10 232:18 251:21 256:9 257:7,13 267:12,15 275:18 279:14 284:15 287:21 290:19 293:8 301:6 sub-commands 92:13 subject 8:11 41:12 168:16,17 190:13 191:1 192:8 210:8 212:14 213:22 245:13 248:16 249:5 253:15 270:10,11 273:14 280:17 284:8 287:2 subject's 173:12,13 subjective 206:22	Sullivan 2:4 3:3 5:3,4 6:2 summarize 181:7 summary 13:17 71:1 73:11 109:2,13 194:5 Summit 187:7 superior 29:20 164:1 201:20 supervisors 174:10 supervisors 135:1 279:6 support 10:14,18 21:22 24:22 30:18 31:9 32:3 38:10,14 40:2 46:2,18 52:14 68:8 72:1 73:14 95:3 115:16 141:15 142:21 150:8 166:10 173:20 174:21 176:22 177:2 193:8 212:15 213:3,12 223:14 225:11 227:1,4 228:9 228:21 229:2 232:9 260:7 279:12,17 289:22 292:14 supported 44:16 116:16 125:6 174:15 235:22 270:6	swing 94:10 98:21 swings 94:8 sworn 281:7,16 syllabus 183:20 synchronize 177:3 system 23:19 104:22 108:2 151:4 193:20 196:10 197:10 241:12 241:12,19 246:10 259:17 277:9 287:3 287:10 304:5 311:12 systematic 65:13 systems 23:17 24:10 246:18  T T 3:1,1 table 266:19 291:12 292:8 303:16,16 tables 104:5 tactical 66:19 tactics 79:7 Tagert 292:14 tail-end 52:7 tailor 278:18 tailored 187:1 Tails 176:14 take-a-stand 132:18	talking 15:11,14 35:9 55:13 77:13,18 84:17 84:18 93:21 102:16 142:19 146:16 155:3 204:1 210:6 227:11 263:2 301:8  Tammy 2:3 5:11 tangential 28:3,5 tap 96:10 204:5 target 284:13  Task 63:2 tasked 269:15 tasks 21:12,14 57:11 262:7 taught 54:6 TDY 126:16 teach 97:14 138:11 144:17 teaching 97:11 teal 176:18  Teals 176:14 team 10:15,20 11:3,6 11:11 29:18 37:1,21 38:3 53:9 57:19 67:4 67:8 68:9 82:9,10 88:14,21 100:8 103:17 118:3 133:18 163:13 179:8,14

	ı	1	1
220:12 221:3,7	247:14 280:22	294:2	Tokash 1:22 108:12,14
256:15,15,19 279:20	text 112:3 167:17	third-party 279:20	109:6,9,14 112:13
284:15	287:20	thorough 94:14 180:11	117:14 259:11,12
teams 211:8 256:4,19	texting 218:17	181:11 243:2,5 275:5	263:12 265:22 267:3
256:21 257:11 276:18	thank 6:1 7:11 8:3 9:5	thought 29:6 54:17	308:6,6
290:15	9:15,21 10:6 24:2,3,7	80:21 125:8 146:8	<b>Tokyo</b> 181:21
tech 145:19	24:17 31:2 39:1,12	197:6 198:13 202:14	told 31:20 52:19 55:10
technical 16:3	42:9,17 49:13 50:1	202:17 238:17 278:4	59:8 64:2,4 86:5
techniques 144:13	59:3 73:21 79:22	thoughts 26:5 100:1	98:11 301:22
287:16	80:17,20,22 101:20	182:14 187:16 255:22	tolerance 231:20
technology 123:18	108:18 117:14 118:15	287:2,14	tolerate 144:8
142:5	124:11 128:14 160:7	three 29:12 32:22 33:3	tolerated 232:21
teeth 296:17,18	160:13,18 161:8,12	34:9 66:13 93:6 149:1	<b>Tom</b> 174:10
tell 9:9 13:2,6,10 14:17	165:4 177:12,14	178:11 183:9 225:5	tomorrow 231:14
14:20 17:2 21:2 23:13	181:15 182:11 187:18	260:13 292:13 293:11	287:11
34:13,16 38:17 53:17	194:15 195:1 202:6	293:20 299:12	tool 22:3 154:22 254:20
53:17,19,20,22 54:8	209:17 219:10 221:18	three- 40:20	255:9 267:22 290:7
59:17,18,22 61:10	223:21 225:16 229:9	three-star 88:9,17	toolbox 267:21
90:14 114:14 119:12	229:11,11 238:19,19	231:13	tools 39:8 176:13
120:2 161:22 162:15	257:20 259:21 263:12	threw 118:11 292:1	182:18 191:21 267:22
163:4 198:2 200:10	265:22 267:3 269:4	thrilled 226:13	278:16
206:2 214:15,20	278:1 286:16 291:3,6	throw 258:15,16	top 120:19 225:5
217:18 218:7 261:13	295:19 297:16 302:6	throwing 155:4	topic 33:4,10 39:4,4
263:22 279:9 293:5	307:6,8,22 310:7	thrown 156:8 161:2	130:3 141:18 245:14
300:12,19 306:20,20	Thankfully 68:21	Tideswell 2:3 5:11,13	topics 27:22 28:3 30:5
telling 21:8 141:22	thanks 23:22 218:15	259:3	121:1 143:19
142:17 155:20 205:20	theater 57:20 176:8	tie 51:3 291:17,19	total 67:7 286:21
218:1	theirs 13:8	tied 82:22	totaling 10:17
telltale 76:11	themes 271:1	ties 50:21	totally 284:18
template 114:21,22	<b>Therapy</b> 176:14	tight 111:8 279:22	touch 61:3 120:16
template 114:21,22 115:1	Therapy 176:14 thin 279:16	tight 111:8 279:22 timeline 71:19,22 73:9	touch 61:3 120:16 132:12 134:2 242:4
template 114:21,22 115:1 tempo 260:8	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9	touch 61:3 120:16 132:12 134:2 242:4 242:13
template 114:21,22 115:1 tempo 260:8 temporarily 70:18	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16 78:13 79:13 81:20	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16 78:13 79:13 81:20 82:3 86:22 87:12 99:2	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16 78:13 79:13 81:20 82:3 86:22 87:12 99:2 103:15,22 121:19	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16 78:13 79:13 81:20 82:3 86:22 87:12 99:2 103:15,22 121:19 123:8 124:14 127:18	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16 78:13 79:13 81:20 82:3 86:22 87:12 99:2 103:15,22 121:19 123:8 124:14 127:18 134:21 138:21 141:6	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16 78:13 79:13 81:20 82:3 86:22 87:12 99:2 103:15,22 121:19 123:8 124:14 127:18 134:21 138:21 141:6 146:22 147:11 150:7	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3     19:11 22:1 26:20 27:2     33:11 36:10 37:11     41:5 43:6 48:12 50:10     50:22 53:13 54:19,22     56:2 58:3,6,8,9,14     59:22 74:12 76:16     78:13 79:13 81:20     82:3 86:22 87:12 99:2     103:15,22 121:19     123:8 124:14 127:18     134:21 138:21 141:6     146:22 147:11 150:7     157:4 167:7 195:8	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16 78:13 79:13 81:20 82:3 86:22 87:12 99:2 103:15,22 121:19 123:8 124:14 127:18 134:21 138:21 141:6 146:22 147:11 150:7 157:4 167:7 195:8 196:6,12,14 204:19	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5 tracks 252:7 trade 240:7
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3     19:11 22:1 26:20 27:2     33:11 36:10 37:11     41:5 43:6 48:12 50:10     50:22 53:13 54:19,22     56:2 58:3,6,8,9,14     59:22 74:12 76:16     78:13 79:13 81:20     82:3 86:22 87:12 99:2     103:15,22 121:19     123:8 124:14 127:18     134:21 138:21 141:6     146:22 147:11 150:7     157:4 167:7 195:8	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3 19:11 22:1 26:20 27:2 33:11 36:10 37:11 41:5 43:6 48:12 50:10 50:22 53:13 54:19,22 56:2 58:3,6,8,9,14 59:22 74:12 76:16 78:13 79:13 81:20 82:3 86:22 87:12 99:2 103:15,22 121:19 123:8 124:14 127:18 134:21 138:21 141:6 146:22 147:11 150:7 157:4 167:7 195:8 196:6,12,14 204:19 205:21 206:1,3	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5 tracks 252:7 trade 240:7
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3     19:11 22:1 26:20 27:2     33:11 36:10 37:11     41:5 43:6 48:12 50:10     50:22 53:13 54:19,22     56:2 58:3,6,8,9,14     59:22 74:12 76:16     78:13 79:13 81:20     82:3 86:22 87:12 99:2     103:15,22 121:19     123:8 124:14 127:18     134:21 138:21 141:6     146:22 147:11 150:7     157:4 167:7 195:8     196:6,12,14 204:19     205:21 206:1,3     207:10,12 209:5	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3     19:11 22:1 26:20 27:2     33:11 36:10 37:11     41:5 43:6 48:12 50:10     50:22 53:13 54:19,22     56:2 58:3,6,8,9,14     59:22 74:12 76:16     78:13 79:13 81:20     82:3 86:22 87:12 99:2     103:15,22 121:19     123:8 124:14 127:18     134:21 138:21 141:6     146:22 147:11 150:7     157:4 167:7 195:8     196:6,12,14 204:19     205:21 206:1,3     207:10,12 209:5     210:5 216:9 227:17	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19 territory 122:11	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3     19:11 22:1 26:20 27:2     33:11 36:10 37:11     41:5 43:6 48:12 50:10     50:22 53:13 54:19,22     56:2 58:3,6,8,9,14     59:22 74:12 76:16     78:13 79:13 81:20     82:3 86:22 87:12 99:2     103:15,22 121:19     123:8 124:14 127:18     134:21 138:21 141:6     146:22 147:11 150:7     157:4 167:7 195:8     196:6,12,14 204:19     205:21 206:1,3     207:10,12 209:5     210:5 216:9 227:17     240:20 246:8 255:7	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2 61:8 62:1 65:19 98:20	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2 148:10 150:15 162:5
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19 territory 122:11 Terry 3:15 49:3 50:6	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3     19:11 22:1 26:20 27:2     33:11 36:10 37:11     41:5 43:6 48:12 50:10     50:22 53:13 54:19,22     56:2 58:3,6,8,9,14     59:22 74:12 76:16     78:13 79:13 81:20     82:3 86:22 87:12 99:2     103:15,22 121:19     123:8 124:14 127:18     134:21 138:21 141:6     146:22 147:11 150:7     157:4 167:7 195:8     196:6,12,14 204:19     205:21 206:1,3     207:10,12 209:5     210:5 216:9 227:17     240:20 246:8 255:7     257:6,12 263:5	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2 61:8 62:1 65:19 98:20 108:18 158:5 161:14	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2 148:10 150:15 162:5 189:22 224:12 234:11
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19 territory 122:11 Terry 3:15 49:3 50:6 292:14	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2 61:8 62:1 65:19 98:20 108:18 158:5 161:14 161:15 182:9,14	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 track 139:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2 148:10 150:15 162:5 189:22 224:12 234:11 265:19
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19 territory 122:11 Terry 3:15 49:3 50:6 292:14 test 306:11	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2 61:8 62:1 65:19 98:20 108:18 158:5 161:14 161:15 182:9,14 187:16,19 188:5	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2 148:10 150:15 162:5 189:22 224:12 234:11 265:19 trained 55:16 75:2
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19 territory 122:11 Terry 3:15 49:3 50:6 292:14 test 306:11 testament 62:9	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2 61:8 62:1 65:19 98:20 108:18 158:5 161:14 161:15 182:9,14 187:16,19 188:5 209:16 226:1 238:21	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2 148:10 150:15 162:5 189:22 224:12 234:11 265:19 trained 55:16 75:2 79:12 103:12 149:22
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19 territory 122:11 Terry 3:15 49:3 50:6 292:14 test 306:11 testament 62:9 tested 309:20	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2 61:8 62:1 65:19 98:20 108:18 158:5 161:14 161:15 182:9,14 187:16,19 188:5 209:16 226:1 238:21 242:7 250:18 257:22	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2 148:10 150:15 162:5 189:22 224:12 234:11 265:19 trained 55:16 75:2 79:12 103:12 149:22 191:5 203:12 240:8
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19 territory 122:11 Terry 3:15 49:3 50:6 292:14 test 306:11 testament 62:9 tested 309:20 testify 213:4 285:11	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3     19:11 22:1 26:20 27:2     33:11 36:10 37:11     41:5 43:6 48:12 50:10     50:22 53:13 54:19,22     56:2 58:3,6,8,9,14     59:22 74:12 76:16     78:13 79:13 81:20     82:3 86:22 87:12 99:2     103:15,22 121:19     123:8 124:14 127:18     134:21 138:21 141:6     146:22 147:11 150:7     157:4 167:7 195:8     196:6,12,14 204:19     205:21 206:1,3     207:10,12 209:5     210:5 216:9 227:17     240:20 246:8 255:7     257:6,12 263:5     266:18 267:9,13     269:21 272:18 273:6     276:4 278:14,17     283:8 284:1 288:19     303:22 311:4	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2 61:8 62:1 65:19 98:20 108:18 158:5 161:14 161:15 182:9,14 187:16,19 188:5 209:16 226:1 238:21 242:7 250:18 257:22 269:5 287:10	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2 148:10 150:15 162:5 189:22 224:12 234:11 265:19 trained 55:16 75:2 79:12 103:12 149:22 191:5 203:12 240:8 243:4 245:1,3,20
template 114:21,22 115:1 tempo 260:8 temporarily 70:18 126:18 temporary 165:8 ten 118:13,18 293:15 tenant 171:9 186:14 tend 74:11 114:10 Tennessee 103:5 term 204:6 terminologies 210:9 terms 12:14 13:11 14:13 22:2 75:8 81:8 82:2 110:6 111:10,19 121:6 123:2 141:14 142:20 148:2 156:19 157:10 216:20 224:6 230:20 233:6 254:8 270:19 territory 122:11 Terry 3:15 49:3 50:6 292:14 test 306:11 testament 62:9 tested 309:20 testify 213:4 285:11 testimonies 87:6	Therapy 176:14 thin 279:16 things 12:17 17:15 19:3	tight 111:8 279:22 timeline 71:19,22 73:9 93:11 106:9 111:9 timelines 35:4 timely 15:1 27:3 111:6 273:9 278:22 times 13:19 14:8 16:8 78:5 104:19 126:9 149:1 155:14,14 185:2 192:13 211:16 213:20 215:1 225:12 275:14 283:14 289:5 289:7 title 183:2 titles 141:15 142:21 tobacco-cessation 151:14 today 6:12 9:6 10:7 24:1 29:21 31:21 32:6 39:2,12 43:11,20 60:2 61:8 62:1 65:19 98:20 108:18 158:5 161:14 161:15 182:9,14 187:16,19 188:5 209:16 226:1 238:21 242:7 250:18 257:22 269:5 287:10 today's 6:20 8:11 18:10	touch 61:3 120:16 132:12 134:2 242:4 242:13 touched 96:9 146:16 241:18 touching 20:11 64:3 145:2 touchpoints 82:16 tough 77:14 132:3 149:9 230:21 tours 127:17 town 105:21 toxicology 81:9 82:2 tracked 137:5 tracks 252:7 trade 240:7 tragic 62:5 trail 270:13 train 74:18 143:2 148:10 150:15 162:5 189:22 224:12 234:11 265:19 trained 55:16 75:2 79:12 103:12 149:22 191:5 203:12 240:8 243:4 245:1,3,20 254:3 288:9 291:6

I	1	ı	1
151:21	tried 47:15 91:5 166:13	131:12 134:14 155:2	underresourced 15:1
trainings 33:8 36:1	167:7 235:5,17 266:9	158:6 166:5 169:10	90:7 92:19
52:22 129:4 151:10	284:14	178:7,8 185:15 188:7	understaffed 30:8 35:1
transcribed 6:21	trifold 65:20	192:18 207:10 210:8	understand 15:12
transcript 6:22	trip 227:12	210:10 229:19 247:5	53:12 58:11,20 59:1
transfer 8:7 15:16,19	troop 128:12	247:18 258:19 264:13	98:17,19 118:18
15:20 20:18 21:3,16	trouble 167:10 225:20	292:21 293:6,17	123:8 124:15,15
21:17 22:3 25:10	296:2,5	298:21 300:9 310:9	167:21 182:19 197:14
29:16 37:4 43:1 47:19	troubling 229:21	310:17,21	206:6 213:7 224:1
49:5,10 52:11 54:14	true 192:8 230:13,13	two- 61:17	225:7 234:14 236:2
60:21 69:3,11,20 70:2	truly 175:12 290:16	two-day 8:4	240:12 246:4,7
70:9 72:4 109:17	trust 17:5 19:16,21 20:2	two-part 92:5 203:21	251:10 263:6 268:10
110:5,16,21 111:4,18	21:7 23:15 96:21	two-star 251:16 254:17	279:4 290:16 295:7
112:8,20 113:15,22	187:12,13 200:21	254:17 255:2 257:10	306:5 312:3
114:2,16 115:2	trusted 23:8 247:6,7	two-stars 256:18	understanding 22:20
116:12 125:6,18	truth 21:8 61:11 209:13	two-week 33:2	82:1 83:19 84:12
158:6 162:15 163:1	truthful 20:19,20	<b>Ty</b> 4:1 168:10 169:8	104:2 109:3 138:7
180:4 186:9,16	113:11 281:8	type 29:1 37:10 48:5	166:19 171:21 195:15
192:16 213:11 215:9	truthfulness 112:11	58:12 72:13 79:5,19	197:11 208:16 261:12
230:2,19 233:4 234:2	try 9:12,12 39:9 46:4	98:22 99:16 100:4	262:20 273:7 275:19
transferred 25:9 34:8	48:3,8,9 50:12,14	119:4 128:15,20	284:18
37:13 162:17 193:14	57:10 74:18 79:1	133:1 147:14,15	understands 210:8
213:16	86:20 104:13 111:2	151:10 192:11 198:5	213:12 234:5 238:7
transferring 72:18	140:20 150:13 166:21	199:5 207:12 208:3,4	understood 17:17,19
transfers 12:16 20:16	172:7 180:16 204:22	210:18 212:2 214:13	165:21 198:6 262:16
34:7 60:19 72:16	207:13 208:7 212:4	221:7 228:21 233:13	262:22
110:7 113:19 131:4	222:9 224:12 226:1,3	241:15 257:5 267:18	underway 67:5 158:17
175:7 186:13 192:20	226:9 228:15,18	275:12 278:10 279:3	undue 86:22
192:21,21 193:13	229:4 232:4 238:5	283:18,22 284:4	unequivocally 200:10
215:11 235:4	244:20 276:4 284:21	types 43:6 144:16	unfamiliar 173:2
transit 68:5	286:6 292:19 297:7	154:17 189:19 206:1	unfit 286:11
transiting 64:16	299:10,11	206:9 242:13 301:7	unfortunate 34:1 62:1
transition 69:6,14	trying 13:21 14:13	typically 53:6 106:6	167:4
transpired 207:6 243:18	37:14,20 43:21 45:16	107:18 151:4 190:20 191:15	unfortunately 22:4 29:22 34:1 44:20
	46:11 93:15 98:7 133:7,13,14 138:11	191.15	168:19 190:19 230:8
transported 67:20 trauma 62:18 73:1	153:16 158:16 194:13	U	unified 119:4
176:11,12	237:22 255:14,21	<b>U.S</b> 2:3 187:17 188:10	uniform 63:21 177:9
traumatic 211:21	270:12,21 274:19	231:19 263:16,17	179:20 202:22 230:9
travel 165:18	282:15	UCMJ 11:1,17 12:22	297:19 298:4
treat 42:2 104:2 121:15	turn 82:19 207:16	166:2 170:22 183:17	Uniformed 133:3
234:6	215:15	184:4 199:5 208:3	152:19 304:22
treating 39:7 136:19	turned 24:14 42:22 43:1	232:21 242:2 248:4	unique 36:13 53:11
treatment 48:9 56:14	turning 57:11	268:9 276:1,1 284:2	56:18 57:2,17 107:1
184:20	turnover 140:5	288:20 289:5 290:11	171:12 175:13 193:6
trend 30:8	turns 267:16	295:12	197:12,16 239:6
trends 189:19 251:21	Twenty-six 177:20	<b>UI</b> 127:15	260:1,8,9,21 261:6,12
299:10	twice 16:8 143:8 149:1	ultimate 195:20 241:7	262:12 272:16 289:8
<b>Triad</b> 183:10	160:11	ultimately 83:8 116:20	uniquely 194:10 235:8
trial 13:3,4,20 14:12	<b>two</b> 8:4,13 12:17 14:21	138:20 205:4	260:6 261:16,19
16:20 38:2 83:3,13	16:10 17:15 19:6 25:7	umbrella 276:1	262:10,11
85:17 86:4 90:18	25:16 27:12 28:12	<b>unable</b> 191:11	uniqueness 194:8
109:5,9 122:13 174:6	32:14 34:3,6 37:5,6	unacceptable 178:13	260:13 262:21
174:7,15 195:18	37:15 52:1 54:16 58:7	244:15	unit 12:20 15:9 21:1
241:20 270:19 274:19	62:22 63:8 65:11 66:6	unanimously 310:9	22:22 26:3,18 27:19
293:3,16 297:3	66:16 77:7 80:6	uncertainty 180:21	28:15 29:5 38:17 41:8
311:17	111:22 114:17 121:10	underneath 198:17	41:9,17 52:10 55:1,17
tricky 148:14	121:11 125:3,13	239:17	56:13 58:10,16 60:6
	I	I	I

60:10 61:5,19 62:4 65:17 66:2,3 69:11 71:14,14,18 74:17 80:11,12 83:19 86:5 93:16 96:22 99:8 117:19 119:9,10 131:22 133:4,10,14 134:1 144:1,8 162:9 162:17 175:21 178:6 179:12 182:22 184:9 191:8 193:4,14 261:5 263:8 289:16 Unit-level 27:1 United 1:1 8:2 10:11 161:10 182:15 200:22 250:8 units 10:20 11:15 36:1 68:8 74:9,10,12 79:4 126:20 171:9 183:9 252:18 285:19 286:10 **universe** 9:17 200:14 unnecessarily 101:13 **unrestricted** 17:18 23:6 54:9 58:12 63:7 65:18 67:7 69:21 163:12 167:18 187:11 190:10 192:17 210:7,16,20 211:4 213:2 215:2,7 227:13,21 265:11 277:7 280:15 unrestricted-type 48:10 unsafe 21:20 unwanted 64:3 update 4:6 8:21 30:9 86:17 **updates** 66:16 184:4 upgrade 154:1 upgrades 184:4 uphold 242:1 **urgency** 111:6 **use** 9:13 31:17,20 36:1 59:9 64:22 67:21 79:7 97:11 99:19 137:1 161:1 176:7 179:22 207:4 228:15 254:20 255:10 276:8 278:18 use-of-force 64:20 65:7 67:16 useful 27:7 33:8 usually 30:8 35:12 57:4 86:5 114:2 130:20 143:17 220:18,20 272:7,10 287:20 utilize 117:20 118:1 utilized 30:3 185:10 utilizing 90:1 **UVA** 113:18,21 114:2

UVAs 27:2 38:1 124:15

**VA** 54:3 122:12 210:14 valid 299:1 validity 110:10 valuable 80:16 100:16 275:7 290:7 value 73:18 78:5 values 178:14 233:9 variation 92:9 variety 51:7 52:18 220:17 **VAs** 124:15 vast 245:16 venue 107:10 venues 36:2 verbal 63:18 verbally 201:20 **verbatim** 115:12 verdict 307:15 Vergona 7:12.13 verified 137:5 version 226:5 versus 109:2 208:18 210:7 276:2 279:3 vice-versa 311:19 victim's 63:17,20,21,22 65:11,13 67:11 70:9 70:13 72:8 101:8 118:10 208:6 219:13 283:5 victims 13:13 14:16 15:11 17:3 37:8,14,18 38:13,16,22 66:2 72:15 82:15 86:13,16 100:5 104:2 133:9 176:7,16 192:13 216:3 219:12,21 295:8 310:4

193:9 210:20 211:16 212:6,17 213:8 215:8 223:14 274:13 279:17 284:17 285:22 295:1 victims' 8:8,9 67:1 86:19 219:16 221:9 222:11,17 310:22 311:13,16 video 28:12 videos 87:5 view 162:13 164:4 259:17 285:5 **viewed** 10:10 viewing 209:8 views 10:9,10 177:15 **vignettes** 57:18 79:6 violated 248:4 violence 176:10 269:16 violent 20:12 23:14 90:20 94:15 viral 156:3 Virginia 1:12 60:5 62:21 164:3 167:15 250:3 virtual 116:10 visibility 164:14 vision 166:13 186:16 visit 261:19.21 visited 19:1 visits 176:15 **visual** 209:8 vital 179:21 **VLC** 311:19 **VLCs** 311:6,20 voice 31:18,21 182:7 221:22 **volume** 197:1 voluntarily 140:22 Volunteer 176:17 volunteered 201:11 vote 307:12,13,17,19 308:17 **VP-46** 25:4 vulnerable 18:4 158:16

vying 89:19

W 1:17 waited 158:18 waiting 35:14 **waivers** 115:4 walk 48:6 122:15 145:10,11 walked 33:22 160:5 walking 57:11 167:20 226:5 wall 126:10 Walton 2:1 89:7 101:21 280:2,3,18 282:22 285:4 292:10 Walton's 105:2 wanted 55:11 105:1 106:18 131:5 164:7 166:21 167:6 216:8 217:6 259:7 304:15 304:15,17 310:15 311:3 wanting 85:19 wants 218:9 244:16 war 252:16 287:5 warfare 13:1 warfighting 169:19 wars 76:20 287:13 **Washington** 25:5 287:4 wasn't 16:12 38:19 49:5 88:6,19 89:19 93:3 126:22 155:11 216:4

220:3,5,21 231:1 248:18 282:16 283:4 watch 78:11 157:5,5 water 289:9 Waters 3:21 161:16 164:21 165:4 223:21 224:4,16,22 225:16 way 9:17 16:18 17:20 21:5 30:19 36:3,9 45:10 55:19 74:18 84:7 87:19 94:10 99:21 112:6 123:2 135:8 137:12,18,19 137:21 138:22 148:8 154:10 161:5 166:14 167:10 191:7 203:5 208:13 209:12 215:20 217:1 227:16,17 239:2 256:3 261:6 265:5 267:6 269:19 277:19 280:14 285:2 287:4 300:1 301:4 302:1,16 310:2 **Wayne** 7:18 ways 48:19 51:5 56:3 58:7 129:12 147:5 148:5 168:22 210:10 240:4 247:5 276:11 283:17 300:9 weapons 140:3 169:18 195:7 200:13 wear 176:17 291:17 wearing 145:22 225:8 **website** 7:1.3 weed 14:3 237:4 week 15:8 62:15 176:17 201:6 week-long 188:21 weekends 260:10 weeks 54:16 181:19 weigh 192:10 weighed 259:16,20 weight 197:3 weightily 219:14 Weir 2:5 304:20 welcome 3:3 6:4 223:20 255:6 274:5 276:22 welfare 50:11,19 51:6 224:2 244:11 well-educated 45:18 well-liked 68:20 well-received 77:20 78:1 went 40:13,16 43:12 44:10,17 47:12,20 52:10 54:18 61:11 77:9 80:11 88:10,20

93:2 108:10 118:11

84:6 159:9 224:8 **10** 10:17 11:8 33:2 70:6 145:7 155:18 156:3 180:3 196:3 220:12 70:14 72:9 78:19 160:16 230:22 248:22 220:21 223:11 289:16 248:22 274:2 312:15 299:6 312:5 108:8 weren't 262:7 **Work-Life** 229:3 vards 126:8 **10-minute** 108:4 West 12:3 67:19 68:14 worked 13:20 16:10,14 year 6:15 11:6 24:15 10,000 153:18 69:16 37:3 54:14 87:10 42:19 43:10 51:22 10:29 108:10 wet 262:2 114:7 127:10 130:6 52:6 71:2 73:10 85:15 **10:43** 108:11 whichever 161:5 155:8 217:1 255:3 91:4,11 94:6 95:9 **100** 137:4 158:8,8 287:6 Whidbey 25:5 89:17 258:16 260:10 305:18 101:2 119:22 120:17 **101st** 10:3,15 workforce 69:7 227:9 white 200:18 241:5 137:3,4 146:6 150:19 11 63:3 working 4:7 8:22 34:22 **11,000** 169:11 267:17 155:14,14,21 156:13 wholeheartedly 100:19 37:19 63:2 102:1 274:2 276:16 295:3 **11:00** 260:11 wide 29:13 30:4 51:6 107:13 131:7 136:1 **11:30** 160:16 year-51:19 wife 112:3 137:9 138:17 169:3 year-olds 77:14 **110** 60:6 142:8 260:16 willing 210:12 226:15 198:17 200:13 238:5 years 32:8,8,13,15 34:3 **1100** 93:5 win 287:13 262:3 277:10 292:3,4 35:10 43:11,13,16 **12** 93:12 120:13,20 win/loss 241:15 292:20,22 302:9 77:8 80:6 94:16 121:12 182:4 wind 205:5 245:6 303:4 12:29 160:17 118:18 148:16 149:3 wing 51:16 115:12,22 workload 99:21 **120** 11:17,18 13:18 151:13 152:8 154:14 workplace 206:14 116:3,17,20 126:19 90:12 94:11 96:17 155:2,9 156:11 163:5 169:9,10 170:9 works 151:16 164:4 164:5 177:20 188:7 111:16,19 112:8,11 171:10 173:21 175:15 203:16 256:3 291:6 225:18 230:22 231:19 113:7,12 202:21 175:18 176:4 177:2 workshops 176:11 244:22,22 258:19 258:3,21 284:4 256:20 257:7 workups 64:20 65:7 273:6 286:22 **120-type** 125:14 67:17 wing's 172:12 vears' 240:18,18 **120(c)** 209:8 wings 257:3,4,10 world 9:12 18:20 35:7 **13** 43:3 vesterday 8:5 24:4 wire 227:12 115:7 129:20.21 109:16 293:17 311:1 **1350** 32:18 wish 15:17 174:15 130:8 169:18 196:12 311:21 **14** 43:12 117:5 205:18 215:5,14,22 197:13 260:20 270:3 **140** 286:22 young 140:1 152:14 255:10 264:4 311:7,10,18 312:1 153:7,12 156:4 265:9 **1432** 1:11 wished 277:5 worried 265:16 296:3 279:9 **146** 90:10.11 wishes 227:9 worst 63:9 64:15 younger 97:12,14 **150** 11:4 withdraw 209:22 213:3 worth 137:6 175:12 **1500** 253:12 213:19 281:17 206:20 238:17 **16** 6:10 32:4 34:5 192:17,19 295:2,8,11 withdrawing 212:18 worthwhile 150:4 **Zannella** 3:16 49:3,15 161 3:20 withholding 97:18 worthy 205:22 206:11 49:17,22 50:6,18 **165** 3:21 witness 83:18 212:5 wouldn't 78:7 128:10 139:6 155:5 228:9 265:16 265:16 268:12 zero 164:16 231:20 **168** 4:1 witnesses 213:7 273:21 wow 45:7 **Zuka** 161:12 **17** 148:16 woefully 15:1 wrap 98:7 **177** 4:2 0 **woman** 48:2 wrapped 35:12 **18** 93:3,12 142:9 148:16 women 60:7 142:8 Wright 32:6 0 258:12 149:3 295:9 156:21 159:19 write 73:5 266:20 **18-to-25-** 77:13 **0.1** 231:18 won 287:7 writing 137:11 174:8 **05** 8:15 36:17 40:9 18-to-25-year-olds wonder 282:10 296:22 267:13 78:17 98:10 100:20 101:6 written 5:19 6:21 7:1 **1800** 11:8 298:15 105:11 106:3 183:14 wonderful 34:21 310:20 112:15 185:22 218:3 **181** 4:3 184:1 wondering 209:21 263:15 266:9 268:8 **187** 4:4 05-level 40:10 83:10 word 57:21 200:10 269:2 301:11 97:8 98:12 **18th** 62:13 90:9 207:4 210:22 285:12 **19** 32:8,8 148:16 151:13 wrong 54:1 76:14 79:9 **06** 8:18 36:15 83:11 84:12 137:22 140:16 words 63:6 231:9 **195** 4:5 86:3 97:18,21 105:10 wore 191:2 198:8 214:6 254:19 1st 31:10 40:7 178:4 work 13:7 23:20 36:17 270:18 06-98:13 2 50:14 80:22 92:18 wrongful 11:20 **06-level** 13:18 93:6 119:2 122:7 **2** 10:12 42:6 197:21 X 1 126:13 130:20 132:2 **2,800** 188:15 135:19 136:3 149:18 X 83:17 127:18 **1,350** 130:16 **2:55** 312:13 158:20 176:15 179:9 **XO** 37:22 61:21 69:16 2:56 312:13 **1,800** 11:13

1	
<b>2:57</b> 312:15	<b>6</b> 3:5
<b>20</b> 1:8 89:21 244:21,22	<b>60</b> 91:7
<b>200</b> 126:8 244:3,5	<b>626</b> 10:13
<b>200</b> 120.6 244.5,5 <b>2004</b> 311:12	69th 42:16 50:8 51:21
<b>2008</b> 40:6	<b>6b</b> 311:14
<b>2013</b> 40:7,9	
<b>2014</b> 178:1	7
<b>2015</b> 6:15 10:12 25:7	<b>7</b> 3:6 258:11
28:11 51:12 114:20	<b>70</b> 32:19 294:9,21
<b>2016</b> 32:5 62:13 178:2	<b>70-80</b> 296:22
<b>2017</b> 1:8 10:12 295:3	<b>700</b> 71:5
<b>21</b> 114:20	<b>72</b> 163:22 164:16
<b>21-year-old</b> 148:20	<b>73</b> 3:18
<b>22</b> 240:17,18	7th 31:9 32:2 40:1
<b>22-year-old</b> 48:1	1 111 0 110 0 2 12 101 1
<b>228</b> 231:18	8
<b>24</b> 3:11 117:2 163:12,20	8 3:5
<b>24-hour</b> 223:6	<b>8,000</b> 181:22
<b>24/7</b> 289:2	<b>8:47</b> 1:12 5:2
<b>25</b> 20:7,8 178:1	<b>80</b> 294:10,21
<b>270-foot</b> 60:3	<b>82</b> 90:11
<b>272</b> 43:4	<b>82nd</b> 188:1,7,15 260:20
<b>275</b> 135:5,5 153:19	<b>850</b> 10:17
<b>28</b> 43:11,11,16	<b>875</b> 1:11
<b>2800</b> 260:2,16	
<b>285</b> 182:5	9
<b>29</b> 71:1	<b>9</b> 3:10
<b>291</b> 4:7	<b>90-6001</b> 114:20
<b>2nd</b> 169:9 175:15	<b>99.9</b> 231:17
3	
<b>3,000</b> 178:7	
<b>3:00</b> 260:11	
<b>30</b> 33:5 35:12 71:4	
149:21	
<b>31</b> 3:12 261:7	
<b>31(b)</b> 28:6	
` '	
<b>32</b> 181:3 199:15 216:15	
243:3	
<b>35</b> 158:12	
<b>350</b> 25:6	
<b>36</b> 62:14	
<b>39</b> 3:13	
<b>3rd</b> 10:14 40:7	
4	
<b>42</b> 3:14	
<b>49</b> 3:16	
5	
<b>5</b> 3:3	
<b>50</b> 78:19 137:15	
<b>54,000</b> 235:9	
<b>540</b> 188:14	
<b>5400</b> 272:17	
1 <b>59</b> 301 /	
<b>59</b> 3:17	
6	

## <u>C E R T I F I C A T E</u>

This is to certify that the foregoing transcript

In the matter of: DAC-IPAD Public Meeting

Before: US DOD

Date: 10-20-17

Place: Arlington, VA

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

Court Reporter

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